(Food Security and Nutrition Project)

between

BURKINA FASO

and

INTERNATIONAL DEVELOPMENT ASSOCIATION as Administrator of development aid funds provided by

the Royal Ministry of Foreign Affairs of the Kingdom of Norway

Dated July 8, 1994

AGREEMENT RELATED TO CREDIT NUMBER 2414 BUR

# NORWEGIAN GRANT AGREEMENT

AGREEMENT, dated July 8, 1994, between BURKINA FASO (the "Grantee") and INTERNATIONAL DEVELOPMENT ASSOCIATION (the "Association") acting as Administrator (the "Administrator") of the Norwegian Grant (as hereinafter defined) provided by the Royal Ministry of Foreign Affairs of the Kingdom of Norway ("Norway").

WHEREAS: (A) the Grantee and the Association have entered into a Development Credit Agreement, dated October 6, 1992 (the "Development Credit Agreement"), whereby the Association has agreed to provide a credit to finance part of the cost of the Food Security and Nutrition Project, as more fully described in Schedule 2 to this Agreement (the "Project");

- (B) the Grantee has requested the assistance of Norway in the financing of a part of the Project;
- (C) Norway has agreed to make available a grant (the "Norwegian Grant") through the Administrator to the Grantee to assist in the financing of the Project, on the terms and conditions hereinafter set forth;
- (D) by an agreement between Norway and the Association (the "Administration Agreement"), Norway has requested the Association, and the Association has accepted, to administer the Norwegian Grant in accordance with the provisions of the Administration Agreement;
  - (E) the Grantee acknowledges that the financial assistance extended to the

Grantee under this Agreement (the "Norwegian Grant Agreement") shall be considered as part of the bilateral development aid extended by Norway to the Grantee; and

(F) the Administrator has agreed on the basis, inter alia, of the foregoing to extend the Norwegian Grant to the Grantee in support of the Project, upon the terms and conditions set forth in this Agreement;

NOW THEREFORE the parties hereto hereby agree as follows:

### ARTICLE I

# General Conditions; Definitions

Section 1.01. The "General Conditions Applicable to Development Credit Agreements" of the Association, dated January 1, 1985 (the "General Conditions") constitute an integral part of this Agreement, subject however, to the following modifications thereof:

- (a) the term "Association", whenever used in the General Conditions, means the International Development Association acting as Administrator of the Norwegian Grant pursuant to the Administration Agreement, except in the phrase "member of the Association" in Sections  $2.01\ (5)$ ,  $4.02\ (b)$  and  $6.02\ (e)$ ;
- (b) the term "Development Credit Agreement", whenever used in the General Conditions, means the Norwegian Grant Agreement;
- (c) the term "Credit", whenever used in the General Conditions, means the Norwegian Grant;
- (d) the term "Credit Account", whenever used in the General Conditions, means the trust account opened by the Administrator in its books in the name of the Grantee to which the amount of the Norwegian Grant is credited (the "Trust Account");
- (e) in Section 6.02 the term "Association" shall also include the Association acting in its own capacity;
  - (f) Section 9.06 (c) shall be modified to read:

"(c) Not later than six months after the Closing Date, or such later date as may be agreed for this purpose between the Grantee and the Administrator, the Grantee shall prepare and furnish to the Administrator a report of such scope and in such detail as the Administrator shall reasonably request, on the execution of the Project referred to in the Preamble to the Norwegian Grant Agreement, the performance by the Grantee and the Administrator of their respective obligations under the Norwegian Grant Agreement and the accomplishment of the purposes of the Norwegian Grant."; and

(g) Sections 3.02, 3.03, 3.04, 3.05, 4.02, 4.03, 4.04, 4.06, 6.05, 7.01, 8.01 (a), and Article XII are deleted.

Section 1.02. Wherever used in this Agreement, unless the context otherwise requires, the several terms defined in the General Conditions, in the Administration Agreement, and in the Preamble to this Agreement, have the respective meanings therein set forth, and the following additional terms have the following meanings:

- (a) "Special Account" means the account referred to in Section 2.02 (c) of this Agreement;
  - (b) "Norwegian Kroner" or "NOK" means the currency of Norway; and
  - (c) "CFA Franc" or "CFAF" means the currency of the Grantee.

## ARTICLE II

### The Grant

Section 2.01. The Administrator agrees to extend to the Grantee, on the terms and conditions herein set forth or referred to, a grant in an amount of sixteen million two hundred thousand Norwegian Kroner (NOK 16,200,000) or such other amount as shall have been made available by Norway to the Administrator for this purpose pursuant to the Administration Agreement.

Section 2.02. (a) The amount of the Norwegian Grant may be withdrawn from the Trust Account in accordance with the provisions of Schedule 1 to this Agreement, as such Schedule may be amended from time to time by agreement between the Grantee and the Administrator for expenditures made (or if the Administrator shall so agree, to be made) in respect of the reasonable cost of the goods and services required for the Project.

- (b) Notwithstanding the provisions of paragraph (a) above, no withdrawals shall be made in respect of payments for taxes levied by, or in the territory of, the Grantee on goods and services or in the importation, manufacture, procurement or supply thereof.
- (c) The Grantee shall, for the purposes of the Project, open and maintain in CFA Francs a special account (the "Special Account") in a commercial bank on terms and conditions satisfactory to the Administrator. Deposits into, and payments out of, the Special Account shall be made in accordance with the provisions of Schedule 3 to this Agreement.
- Section 2.03. (a) Consultants and experts acceptable to the Administrator shall be employed by the Grantee on terms and conditions satisfactory to the Administrator for the provision of services to be financed out of the proceeds of the Norwegian Grant. Such consultants and experts shall be selected in accordance with procedures satisfactory to the Administrator on the basis of the "Guidelines for the Use of Consultants by World Bank Borrowers and by the World Bank as Executing Agency" (the Guidelines), published by the Bank in August 1981. No substitution of such consultants and experts or modification of the terms and conditions of their employment shall be made, except with the prior consent of the Administrator.
- (b) Goods and works to be financed out of the proceeds of the Norwegian Grant shall be procured under contracts awarded in accordance with the same procedures as those described in Schedule 3 of the Development Credit Agreement and on the basis of the "Guidelines for Procurement under IBRD Loans and IDA Credits" published by the Bank in May 1992.
- (c) If the Administrator shall have reasonably determined that the procurement of any item is inconsistent with the procedures set forth or referred to in paragraphs (a) and (b) above, no expenditures for such item shall be financed out of the proceeds of the Norwegian Grant, and the Administrator may, without in any way restricting or limiting any other right, power or remedy of the Administrator under this Agreement, by notice to the Grantee, cancel such amount of the Norwegian Grant as, in the Administrator's reasonable opinion, represents the amount of such expenditures which would otherwise have been eligible for financing out of the proceeds of the Norwegian Grant.

Section 2.04. The Closing Date shall be June 30, 1999 or such later date as the Administrator shall establish. The Administrator shall promptly notify the Grantee of such later date.

### ARTICLE III

# Execution of the Project

Section 3.01. The Grantee declares its commitment to the objectives of the Project and, to this end, shall carry out the Project through the Household Food Security Unit (HHFSU) of the Ministry of Agriculture and Animal Resources, with due diligence and efficiency, and in conformity with appropriate administrative, financial and environmental practices, and shall provide, promptly as needed, the funds, facilities, services and other resources required for the Project.

# ARTICLE IV

## Financial Covenants

Section 4.01. (a) The Grantee shall maintain or cause to be maintained records and accounts adequate to reflect in accordance with sound accounting practices the operations, resources and expenditures in respect of the Project of the departments or agencies of the Grantee responsible for carrying out the Project or any part thereof.

- (b) The Grantee shall:
  - (i) have the records and accounts referred to in paragraph (a) of this

Section including those for the Special Account for each fiscal year audited, in accordance with appropriate auditing principles consistently applied, by independent auditors acceptable to the Administrator;

- (ii) furnish to the Administrator, as soon as available, but in any case not later than six months after the end of each such year, a certified copy of the report of such audit by said auditors, of such scope and in such detail as the Administrator shall have reasonably requested; and
- (iii) furnish to the Administrator such other information concerning said records, accounts and the audit thereof as the Administrator shall from time to time reasonably request.
- (c) For all expenditures with respect to which withdrawals from the Trust Account were made on the basis of statements of expenditure, the Grantee shall:
  - (i) maintain or cause to be maintained, in accordance with paragraph(a) of this Section, records and accounts reflecting such expenditures;
  - (ii) retain, until at least one year after the Administrator has received the audit for the fiscal year in which the last withdrawal from the Trust Account was made, all records (contracts, orders, invoices, bills, receipts and other documents) evidencing such expenditures;
  - (iii) enable the Administrator's representatives to examine such records; and
  - (iv) ensure that such records and accounts are included in the annual audit referred to in paragraph (b) of this Section and that the report of such audit contains a separate opinion by said auditors as to whether the statements of expenditure submitted during such fiscal year, together with the procedures and internal controls involved in their preparation, can be relied upon to support the

### ARTICLE V

# Representative; Transfer of Rights and Obligations

Section 5.01. The Minister of the Grantee responsible for Finance and Planning shall be the representative of the Grantee for the purposes of Section 11.03 of the General Conditions.

Section 5.02. The following addresses are specified for the purposes of Section 11.01 of the General Conditions:

For the Grantee:

related withdrawals.

Ministère des Finances et du Plan B.P. 7008 Ouagadougou Burkina Faso

Telex:

5555 SEGEGOUV

For the Administrator:

International Development Association 1818 H Street, N.W. Washington, D.C. 20433 United States of America

Cable address: Telex:

INDEVAS 197688 (TRT)

Washington, D.C.

248423 (RCA) or 64145 (WUI)

Section 5.03. In accordance with the provisions of the Administration Agreement, the rights and obligations of the Administrator under this Agreement may be transferred to Norway. The Grantee accepts and agrees that, upon notice by the Administrator to the Grantee to that effect, Norway shall, ipso facto, from the date specified in such notice, be substituted in all rights and obligations of the Administrator under this Agreement as if Norway had been an original party to this Agreement, without any further action or formality required on the part of any party, and from such date the Administrator shall cease to have any rights or obligations as a party under this Agreement.

#### ARTICLE VI

### Effectiveness

Section 6.01. This Agreement shall become effective as of the date first above written or the date of the Administration Agreement, whichever is the later, and shall continue in effect until the Norwegian Grant has been fully disbursed and the parties to this Agreement have fulfilled their obligations under this Agreement.

IN WITNESS WHEREOF, the parties hereto, acting through their representatives thereunto duly authorized, have caused this Agreement to be signed in their respective names in the District of Columbia, United States of America, as of the day and year first above written.

BURKINA FASO

By /s/ Gaëtan Ouédraogo

Authorized Representative

INTERNATIONAL DEVELOPMENT ASSOCIATION as Administrator of the Norwegian Grant

By /s/ Edward V. K. Jaycox

Regional Vice President Africa

# SCHEDULE 1

### Withdrawal of the Proceeds of the Grant

1. The table below sets forth the Categories of items to be financed out of the proceeds of the Grant, the allocation of the amounts of the Grant to each Category and the percentage of expenditures for items so to be financed in each Category:

Amount of the Grant Allocated % of (Expressed in Expenditures to be Financed Category NOK) (1)Subprojects 6,200,000 100% under Labor Intensive Works 500,000 100% (2) Vehicles and equipment (3) Consultant 6,200,000 100%

Services and Studies

(4) Training 600,000 100%

(5) Operating 1,100,000 100% costs

(6) Unallocated 1,600,000

TOTAL 16,200,000

- 2. For the purposes of this Schedule, the term "operating costs" has the same meaning as in the Development Credit Agreement.
- 3. The proceeds of the Grant will be utilized to finance the operations of the Project in the provinces of Passore, Namentenga, Soum and Gnagna.

### SCHEDULE 2

# Description of the Project

The objectives of the Project are: (a) at the national level, to reduce the Borrower's response time for reacting to national food emergencies, improve the targeting of food security programs to concentrate on low-income groups in drought-prone provinces, and provide a data base and logistic frame for rational decision-making on food security and nutritional issues; and (b) at the household level, to improve household coping mechanisms by diversifying income sources of the rural poor for improved food security and nutrition, and improving the efficient use of available household food to achieve better nutritional status for children below the age of three and lactating mothers.

The Project consists of the following parts, subject to such modifications thereof as the Borrower and the Association may agree upon from time to time to achieve such objectives:

- Part A: Institution Building and Strengthening
- 1. Strengthen institutional capabilities of CNCPC and HHFSU.
- 2. Support for research on priority themes.
- Part B: Integrated Early Warning System
- 1. Establish an integrated Early Warning System (EWS) for food shortages, and develop data gathering, processing and analysis capabilities of EWS Unit.
- 2. Improve reliability of agricultural statistics at the provincial level, and the collection of information on farming activities, through implementation of a National Survey of Agricultural Statistics.
- Part C: Labor Intensive Programs
- 1. Support labor intensive public works sub-projects, including communal road building and maintenance, construction of schools, health posts and day care centers, and wells and micro-dams to provide potable or irrigation water, in selected provinces during times of low agricultural labor demand.
- 2. Strengthen monitoring and evaluation of labor intensive food-for-work programs.
- Part D: Household Income Generating Activities
- 1. Support a program of sub-projects designed and implemented by predominantly women's groups of food insecure households, in the selected provinces.
- 2. Train preselected NGOs and BGs in project identification, preparation, presentation and maintenance of project accounts.
- 3. Conduct (a) a baseline survey, a mid-term survey, and a final survey of sub-projects in Passore, (b) a Project launching workshop, and (c) a publicity campaign to explain the objectives, target group and conditions of support under this component.

# Part E: Nutrition Education

- 1. Conduct a beneficiary assessment to identify the food and nutrition concerns of the target population.
- 2. Conduct a multi-media nutrition education campaign involving development and distribution of video films, theater plays, radio contests, exchange of experiences between village associations, and printing of messages in support to other communication channels.
- 3. Conduct an intensive inter-personal communication campaign, using a participative community method of nutrition education, known as the GRAAP method, and delivered by extension workers at the village level from the agriculture and NGO services
- 4. Conduct a rapid assessment of the training needs of agricultural extension agents in each of the selected provinces.
- 5. Train about 150 agricultural extension workers and about 64 NGO extension workers in GRAAP method with a focus on nutrition education, followed by refresher sessions each year.
- 6. Develop inter-sectoral provincial communication plans through workshops.

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The Project is expected to be completed by December 31, 1998.

### SCHEDULE 3

### Special Account

- 1. For the purposes of this Schedule:
- (a) the term "Category" means Categories (1) to (5) set forth in the table in paragraph 1 of Schedule 1 to this Agreement;
- (b) the term "Eligible Expenditures" means expenditures in respect of the reasonable cost of goods and services required for the Project to be financed out of the proceeds of the Grant; and
- (c) the term "Authorized Allocation" means an amount equivalent to \$300,000 to be withdrawn from the Trust Account and deposited into the Special Account pursuant to paragraph 3 (a) of this Schedule.
- 2. Except as the Administrator shall otherwise agree, payments out of the Special Account shall be made exclusively for Eligible Expenditures in accordance with the provisions of this Schedule.
- 3. After the Administrator has received evidence satisfactory to the Administrator that the Special Account has been duly opened, withdrawals of the Authorized Allocation and subsequent withdrawals to replenish the Special Account may be made as follows:
- (a) On the basis of a request or requests by the Grantee for a deposit or deposits which add up to the aggregate amount of the Authorized Allocation, the Administrator shall, on behalf of the Grantee, deposit into the Special Account such amount or amounts out of the proceeds of the Grant as the Grantee shall have requested.
- (b) The Grantee shall furnish to the Administrator requests for replenishment of the Special Account at such intervals as the Administrator shall specify. On the basis of such requests, the Administrator shall deposit into the Special Account such amounts out of the proceeds of the Grant as shall be required to replenish the Special Account with amounts not exceeding the amount of payments made out of the Special Account for Eligible Expenditures. Each such deposit shall be made by the Administrator in the respective equivalent amount, as shall have been justified by the evidence supporting the request for such deposit furnished pursuant to paragraph 4 of this Schedule.
- 4. For each payment made by the Grantee out of the Special Account for which the

Grantee requests replenishment pursuant to paragraph 3 (b) of this Schedule, the Grantee shall furnish to the Administrator, prior to or at the time of such request, such documents and other evidence as the Administrator shall reasonably request, showing that such payment was made for Eligible Expenditures.

- 5. (a) Notwithstanding the provisions of paragraph 3 of this Schedule, no further deposit into the Special Account shall be made by the Administrator when either of the following situations first arises:
  - (i) the Administrator shall have determined that all further withdrawals of the Grant proceeds should be made directly to the Grantee; or
  - (ii) the total unwithdrawn amount of the Grant shall be equal to the equivalent of twice the amount of the Authorized Allocation.
- (b) Thereafter, withdrawals of the Grant proceeds remaining unwithdrawn shall follow such procedures as the Administrator shall specify by notice to the Grantee. Such further withdrawals shall be made only after and to the extent that the Administrator shall have been satisfied that all such amounts remaining on deposit in the Special Account as of the date of such notice have been or will be utilized in making payments for Eligible Expenditures.
- 6. If the Administrator shall have determined at any time that any payment out of the Special Account: (i) was made for any expenditure or in any amount not eligible pursuant to paragraph 2 of this Schedule; or (ii) was not justified by the evidence furnished pursuant to paragraph 4 of this Schedule, the Grantee shall, promptly upon notice from the Administrator, deposit into the Special Account (or, if the Administrator shall so request, refund to the Administrator) an amount equal to the amount of such payment or the portion thereof not so eligible or justified. No further deposit by the Administrator into the Special Account shall be made until the Grantee has made such deposit or refund.
- 7. If the Administrator shall have determined at any time that any amount outstanding in the Special Account will not be required to cover further payments for Eligible Expenditures, the Grantee shall, promptly upon notice from the Administrator, refund to the Administrator such outstanding amount which will be added to the unwithdrawn amount of the Grant.