



Zambia: Improved Rural Connectivity Project (P159330)

AFRICA EAST | Zambia | Transport Global Practice |
IBRD/IDA | Investment Project Financing | FY 2017 | Seq No: 8 | ARCHIVED on 27-Jun-2021 | ISR47441 |

Implementing Agencies: Ministry of Finance, National Road Fund Agency

Key Dates

Key Project Dates

Bank Approval Date: 04-May-2017

Effectiveness Date: 15-Feb-2018

Planned Mid Term Review Date: 30-Jul-2021

Actual Mid-Term Review Date:

Original Closing Date: 31-Dec-2025

Revised Closing Date: 31-Dec-2025

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The objectives of the Project are to: (i) improve the Recipient's rural road accessibility for communities in selected areas; (ii) strengthen institutional capacity for sustainable management of rural roads; and (iii) respond promptly and effectively to an Eligible Crisis or Emergency.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

Components Table

Name
Improvement of feeder roads:(Cost \$180.00 M)
Institutional strengthening in the roads sector:(Cost \$20.00 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Moderately Satisfactory	<input type="checkbox"/> Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Moderately Satisfactory	<input type="checkbox"/> Moderately Satisfactory
Overall Risk Rating	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial

Implementation Status and Key Decisions

1. *Progress towards attainment of the PDO is Satisfactory and Implementation Progress remains Moderately Satisfactory.*
 - a. Implementation of Component 1 (Improvement of Feeder Roads) is delayed but progressing steadily. Works are ongoing in Central, Eastern, Luapula and Northern provinces under Bank funding while for GRZ-funded provinces, contracts for Western province have been signed; but works are yet to commence. The next set of packages in Southern and Muchinga Provinces under Bank funding are reaching the final stages of procurement and would be awarded in the coming weeks. In the provinces where works have commenced, community infrastructure such as market sheds, boreholes, bus-bays etc. are being constructed as part of road construction works. These infrastructure are selected in consultation with local communities through an extensive stakeholder approach to ensure they contribute effectively to development of project beneficiary communities. Since the last mission, Government has taken steps to resolve most of the issues related to procurement delays and this has significantly improved the project's procurement and contract management processes. Government is also taking proactive steps to address the safeguards issues particularly road accidents as raised in the last mission. Steps are linked to stronger oversight of safeguards compliance. Construction delays due to the effects of the Covid19 pandemic are being



experienced under this Component, and the Client together with the contractors are making use of contingencies provided in the contracts to adjust for the impacts of the pandemic on the completion of civil works.

- b. Implementation progress for Component 2 (Institutional Strengthening in the Roads sector) continues to perform satisfactorily within the constraints of the Covid19 pandemic. Component activities have adapted to the use of virtual, remote platforms and more local resources to complete tasks. Some activities under this Component have concluded while others have been extended due to the effects of the pandemic. Overall, activities are progressing as planned.

2. Disbursement increased from US\$30.50 million (about 15.25% of the credit) during the last mission to US\$41.24 million (about 20.62% of the credit) during this mission. The focus on the next coming months is for disbursements and expenditures to further improve.

3. Covid19 impacts adversely affecting implementation of Civil works under Component 1. Impacts have been the primary cause of delays in undertaking civil works. The Client, Monitoring consultants and contractors continuously deliberate ways to minimize the impacts of Covid19 given the constraints and challenges posed by the pandemic on construction activities. All three stakeholders have expressed their commitment in protecting the lives of construction personnel by following pandemic response guidelines developed by Government of Zambia. In addition, Bank guidelines are being followed. In spite of the challenges posed by the pandemic, innovative opportunities to increase the use of local resources and personnel on civil work contracts are being pursued.

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Macroeconomic	<input type="checkbox"/> Moderate	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Sector Strategies and Policies	<input type="checkbox"/> Substantial	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Technical Design of Project or Program	<input type="checkbox"/> Substantial	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Institutional Capacity for Implementation and Sustainability	<input type="checkbox"/> High	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Fiduciary	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Environment and Social	<input type="checkbox"/> Moderate	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Stakeholders	<input type="checkbox"/> Substantial	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Other	--	--	--
Overall	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial

Results

PDO Indicators by Objectives / Outcomes

Project Development Objective Indicators

- Share of rural population with access to an all-season road (Percentage, Custom)

Baseline	Actual (Previous)	Actual (Current)	End Target
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Value	18.70	18.70	18.70	25.00
Date	28-Feb-2017	08-Dec-2020	21-Jun-2021	31-Dec-2025
□ Number of rural people with access to an all-season road (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	1,147,000.00	1,147,000.00	1,147,000.00	1,587,000.00
▶ Increased proportion of Primary Feeder Roads in the country, that is in good and fair condition (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.56	1.98	30.00
Date	28-Feb-2017	08-Dec-2020	21-Jun-2021	31-Dec-2025
▶ Improved institutional oversight capacity in the roads sector, assessed by the development and application of an RDA performance framework (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	28-Feb-2017	08-Dec-2020	21-Jun-2021	31-Dec-2025
▶ Employment created through the implementation of NCC's labor-based policy (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	25,000.00
Date	28-Feb-2017	08-Dec-2020	21-Jun-2021	31-Dec-2025
▶ Number of beneficiaries benefiting from emergency response and recovery activities, if the CERC is triggered (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	0.00
Date	28-Feb-2017	08-Dec-2020	21-Jun-2021	31-Dec-2025

Overall Comments

1. Comment on RDA performance framework: Based on stakeholder consultations, the project is considering strengthening the oversight role of MHID over the RDA Board for improved accountability of RDA to the implementation of the rural road maintenance strategy. A concept note from MHID after the review of the RDA Board Charter is next deliverable.

2. Comment on Labor-based Policy: Based on the indicator definition, data collection on this indicator should commence after the implementation of the labor-based Policy. However, following a series of stakeholder engagements, Government opted for a labor-based strategy, instead of a policy as envisioned in the PAD. Strategy preparation is being deliberated upon.



3. Comment on CERC trigger: CERC has not been triggered.

Intermediate Results Indicators by Components

Institutional strengthening in the roads sector				
▶ Direct project beneficiaries (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	100,374.00	464,128.00
Date	28-Feb-2017	07-Nov-2018	21-Jun-2021	31-Dec-2025
□ Female beneficiaries (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	28,048.00	228,955.00
▶ Proportion of women employed in the road maintenance aspects of the road contracts (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	6.00	7.00	20.00
Date	28-Feb-2017	08-Dec-2020	21-Jun-2021	31-Dec-2025
▶ Development and implementation of a citizen engagement tool for social and environmental safeguards and labor influx (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	28-Feb-2017	08-Dec-2020	21-Jun-2021	31-Dec-2025
▶ Proportion of complaints addressed and resolved through Grievance Redress Mechanism (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	50.00	50.00	75.00
Date	28-Feb-2017	08-Dec-2020	21-Jun-2021	31-Dec-2025

Improvement of feeder roads				
▶ Proportion of PFRs in the project provinces, that is in good and fair condition (Percentage, Custom)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	18.00	18.00	18.00	63.00
Date	28-Feb-2017	08-Dec-2020	21-Jun-2021	31-Dec-2025
► Total length of rural roads improved through OPRC approach under the project (Kilometers, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	80.00	284.30	4,300.00
Date	28-Feb-2017	08-Dec-2020	08-Dec-2020	31-Dec-2025
► Existence of government funded road maintenance contracts for continued upkeep of roads after Bank supported OPRC contracts end (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	28-Feb-2017	08-Dec-2020	21-Jun-2021	31-Dec-2025
► Completion and implementation of a rural roads maintenance strategy by RDA and MLGH (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	Yes	Yes
Date	28-Feb-2017	08-Dec-2020	21-Jun-2021	31-Dec-2025
► Share of the road fund revenues allocated by NRFA towards road maintenance (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	26.00	39.70	34.40	35.00
Date	28-Feb-2017	08-Dec-2020	21-Jun-2021	31-Dec-2025
► Performance of road safety audit by RTSA on all OPRC packages (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	10.00	10.00	15.00
Date	28-Feb-2017	08-Dec-2020	21-Jun-2021	31-Dec-2025

Overall Comments

1. Comment on rural road maintenance strategy: Existing national roads maintenance strategy covers rural roads strategy. RDA and MLG retrofitting rural roads aspect of strategy.



2. Comment on Direct Project beneficiaries: Comprises (a) 99,356 people living within 2 KM of rehabilitated and maintained roads as captured by 2020 Baseline Survey data; and (b) 1018 people directly employed on the project

3. Direct Female Beneficiaries comprise (a) 27912 people living within 2 KM of rehabilitated and maintained roads as captured by 2020 Baseline Survey data; and (b) 136 females directly employed on the project

Performance-Based Conditions

Data on Financial Performance

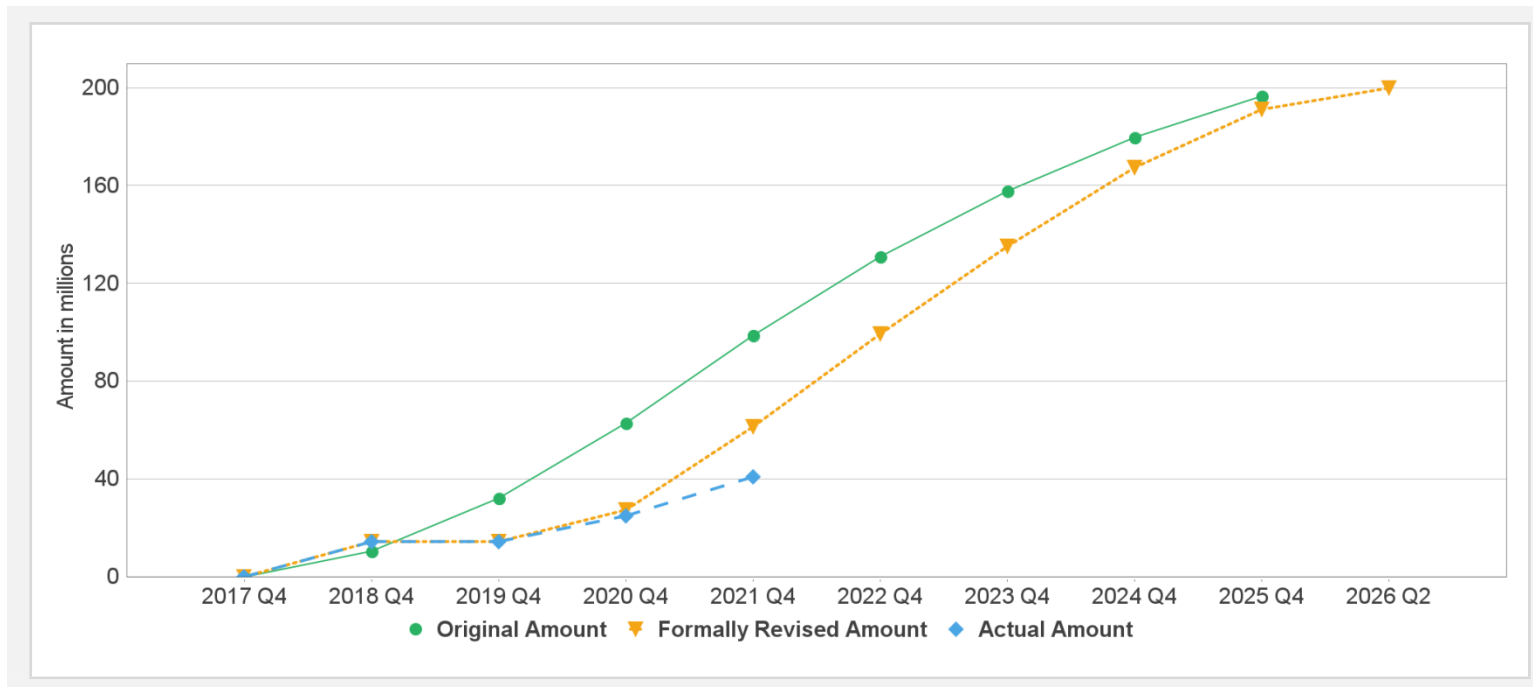
Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P159330	IDA-60390	Effective	USD	200.00	200.00	0.00	41.24	158.76	21%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P159330	IDA-60390	Effective	04-May-2017	13-Sep-2017	15-Feb-2018	31-Dec-2025	31-Dec-2025

Cumulative Disbursements





PBC Disbursement

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC
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Restructuring History

Level 2 Approved on 11-Dec-2018 ,Level 2 Approved on 19-Nov-2019

Related Project(s)

There are no related projects.
