

# Training Assessment Project (TAP) Moldova

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## List of abbreviations

ANACEC	National Agency for Quality Assurance in Education and Research
ANOFM	National Employment Agency
CAPI	Computer-Assisted Personal Interview
CASEL	The Collaborative for Academic, Social, and Emotional Learning
CIVIS	<i>Centrul de Analiză și Investigații Sociologice, Politologice și Psihologice</i>
EU	European Union
EMIS	Education Management Information System
GDP	Gross Domestic Product
ICT	Information and Communication Technology
ISIC	International Standard Industrial Classification
KWPF	Korea-World Bank Partnership Facility
MoECR	Ministry of Education, Culture, and Research
MoHLSP	Ministry of Health, Labor, and Social Protection
NACE	Statistical Classification of Economic Activities in Moldova
NGO	Nongovernmental Organization
NQF	National Qualifications Framework
NBS	National Bureau of Statistics
PAPI	Paper-Assisted Personal Interview
PISA	Program for International Student Assessment
QC	Quality Control
R&D	Research and Development
SABER-WfD	Systems Approach for Better Education Results Workforce Development
TAP	Training Assessment Project
TAPM	Training Assessment Project in Moldova
VET	Vocational Education and Training
USAID	U.S. Agency for International Development

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# Executive Summary

Moldova, like many other countries in the region, is facing rapid economic and demographic transitions. Employers report that inadequate levels of workforce skills hamper their productivity. Education and training policies need to better cater to skills required by employers but undersupplied by workers (Rutkowski, Levin, and Bargu 2017). Recognizing the importance of workforce development to improve the country's socio-economic prospects, the Government of Moldova approved the educational development strategies for 2013–2020. The main objectives are to improve the quality of education and training system and better match its outcome with the labor market needs.

Some progress has been made in recent years to better understand the presence and roles of vocational education and training (VET) programs in Moldova. However, there is still much to be learned about the types of training providers available and their effectiveness in fostering human capital. In particular, information on short-term training providers, including their characteristics, practices, and outcomes, are not available. Given this lack of information and the government's strong interest in better understanding specifically the provision of short-term training providers, the World Bank launched the **Training Assessment Project (TAP)** to identify the landscape and characteristics of these institutions and assess the extent to which they follow practices that are conducive to improved service delivery.

In collaboration with *Centrul de Analiză și Investigații Sociologice, Politologice și Psihologice* (CIVIS) and with the Ministry of Education, Culture, and Research (MoECR) of Moldova, the World Bank conducted both a mapping exercise and an assessment of short-term training providers in 2017–2018. The mapping exercise identified 272 short-term training providers, including VET institutions and universities. Most of them operate in the urban areas and are small- or medium-size private institutions. While there are fewer public institutions, they are much larger in terms of student size. Driving and language training courses were the most popular among enrolled students in 2016.

The main results from TAP, based on a sample of 50 institutions, can be summarized for each of the following **9 areas of institutional actions** that drive the quality of service delivery:

**Action 1:** To set a strategic direction

**Action 2:** To develop a demand-driven approach to training

**Action 3:** To establish a sustained relationship with authorities

**Action 4:** To ensure institutional financial viability

**Action 5:** To fulfill national quality standards

**Action 6:** To enable students to pursue education and training opportunities

**Action 7:** To create teaching/studying experience conducive to learning

**Action 8:** To prepare students for the world of work

**Action 9:** To gather and publicize data for informed decision making

**Action 1: Limited capacity to set demand-sensitive training strategies, monitor progress, and improve accountability.** While most short-term training institutions in Moldova have formally developed mission statements, a few of them consider the perspectives of industry associations, employers, and the community. Although a majority of training providers collect data on current students and instructors, few collect information on graduates that could help them monitor progress toward the strategic goals. Moreover, many institutions lack internal accountability mechanisms such as management committees or governance boards. Institutions that have management committees or governance boards are less likely to include members from industries.

**Action 2: Limited capacity to develop and adapt training programs that reflect skill needs in the labor market.** Only about half of short-term training institutions give enough attention to industry demands or skills needs assessments when determining skills developed through the program. Students of training providers in Moldova are more likely to choose the sector of specialization based on their personal interest rather than the information on job demand. Only 30 percent of the training providers have strategies to involve employers or industry groups in institutional decision making.

**Action 3: Limited level of relationship with authorities among private training institutions.** Private short-term training institutions in Moldova tend to show limited level of engagement in policy dialogues and interactions with government authorities. While about one-third of training institutions do not undergo mandatory inspections or financial auditing, the rest generally follow mechanisms for regulatory compliance and service improvements.

**Action 4: Some mechanisms to ensure financial viability.** Public as well as private training institutions in Moldova have authority over the collection of financial resources and the use and management of financial sources. At the same time, not many institutions seek contributions from government authorities, private donors, or employers. Almost all participating training institutions indicated that they have an operational budget, most of which was prepared by the institutions themselves. These institutions tend to have a space to maneuver the management of the funds.

**Action 5: Limited engagement, especially among private institutions, to ensure national quality standards.** While all public short-term training institutions in Moldova conduct reviews to ensure compliance with national quality standards, many private or not-for-profit institutions do not follow this process. The short-term training programs tend to use curricula and occupational standards based on competencies determined mostly by the institutions themselves or by a national framework. Only about half of the training institutions design, develop, or adapt their curriculum to fit industry association and employer standards and curricula requirements. A significant challenge for many training providers is the lack of national occupational standards that would guide and

simplify their work. As the National Quality Assurance Agency has recently started its activity, only one-fifth of the short-term training institutions have been accredited, and a quarter are currently in the process of being accredited.

**Action 6: Some mechanisms to enable students to pursue education and training opportunities.** While less than half of the short-term training institutions in Moldova evaluate student proficiency before admission to the program, they tend to offer flexibility for students to complete the training, mainly through flexible schedule arrangements. Upon completion of the programs, a majority of the training institutions provide certification and standardized exams to students, but they do not necessarily offer nationally recognized certificates.

**Action 7: Some mechanisms to create teaching and studying experience conducive to learning.** Most institutions have autonomy to introduce and close training programs. Over the past three years, more than half of the sampled institutions introduced new short-term training programs and a few closed short-term training programs. Three-quarters of training institutions have designed or adapted curricula in the past three years, based on various considerations. Most training institutions request feedback from graduates on the quality of the training services they provide but less from students. Almost three-quarters of the training institutions reported that they evaluate the performance of instructors, but close to half do not reward or address issues based on performance. In 2017, short-term training institutions provided opportunities for instructors to participate in professional development activities such as conferences or courses.

**Action 8: Limited opportunities for students to prepare for the world of work.** Many short-term training institutions in Moldova offer limited opportunities for students to make smooth transitions to work. While more than one-third of training providers receive equipment and supplies from firms, very few receive opportunities for research and development (R&D) projects. Training providers also offer limited support for students to find internships and apprenticeship opportunities. Moreover, there is insufficient resource dedicated to offering career counseling services.

**Action 9: Limited capacity to gather and publicize data for informed decision making.** Most short-term training providers collect a wide variety of data on institutional and program performance, with varying degrees of frequency. However, fewer providers collect information on employment data. The information is used mostly internally, in communication with staff and students. Almost all training institutions use the collected data for internal discussions on institutional or program performance.

Moving forward, the results from TAP in Moldova point to three areas in which training providers can continue their efforts to effectively prepare the workforce that meet the skills needs. First, short-term training providers would benefit from improving their capacity to make informed decisions by regularly collecting data on graduate's training outcomes, including employment and earnings, to improve the programs. Second, short-term private and not-for-profit training providers would benefit from regularly engaging with government authorities by maintaining communication channels and following

mechanisms to comply with national quality standards. These providers can also improve quality standards by conducting external quality reviews to ensure the quality of training is meeting national standards. Lastly, short-term training providers would be able to better prepare students to the world of work if they have stronger relationships with employers and/or industry associations and provide more information and career advice for students so that they can find internship/apprenticeship opportunities. The government, in turn, is expected to strengthen policies and regulatory mechanisms designed to motivate and facilitate the training providers to improve their service delivery.

# Introduction

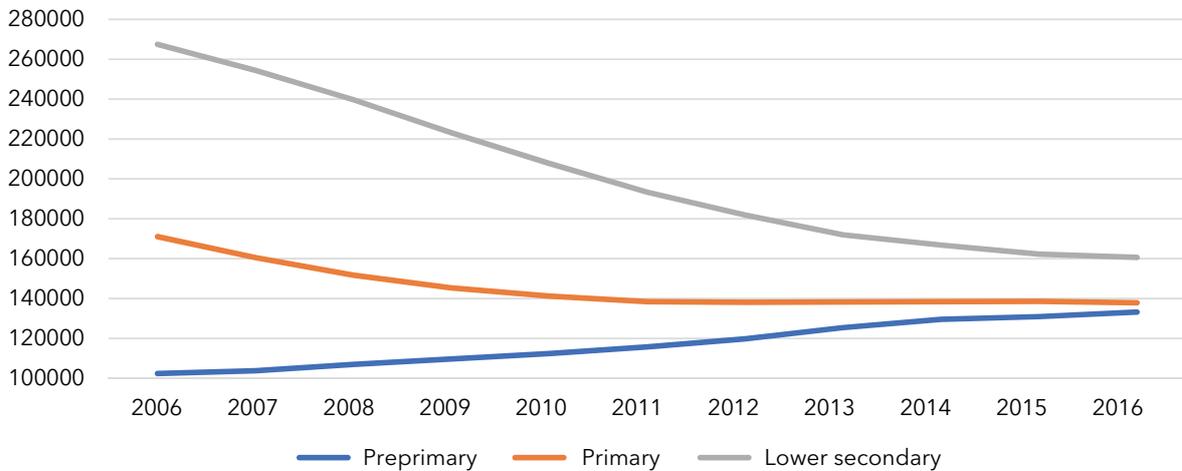
Moldova is a small lower-middle-income country in Eastern Europe, with a population of approximately 3.55 million. Although the poorest country in Europe, Moldova's economy has been expanding, with an annual gross domestic product (GDP) growth of 4.1 percent in 2016 (World Development Indicators). The poverty rate in Moldova has rapidly declined, with a poverty headcount ratio at national poverty lines decreasing from 22.0 percent of the population in 2011 to 9.6 percent in 2015. The economy has seen significant structural changes since the 2000s. While the share of the agricultural sector in total GDP accounted for 29 percent in 2000, it declined to 14 percent in 2016. In contrast, the services sector dominates the current economy, increasing its share from 49 percent of GDP in 2000 to over 70 percent in 2016. Despite such recent economic development, the country recognizes that its growth driven by consumption and poverty reduction by remittances and pensions are not sustainable for the future (World Bank 2017b).

Moldova is also experiencing demographic changes that affect labor market and productivity. For over a decade, the annual population growth has been close to  $-0.1$  percent. This gradual decline in the population can be attributed to large-scale emigration and low fertility rates (World Bank 2018a). In 2016, over 880,000 Moldovans, or almost one-quarter of the total population, were living outside the country (European Training Foundation 2017), and fertility rates remained low at 1.2 births per woman. With an aging population and anticipated reduction in the share of the working-age population, it is thus necessary for Moldova to equip the existing workforce with strong skills and knowledge.

Considering such changes in the economic and demographic landscape, Moldova prioritizes the enhancement of the quality and relevance of education and training for job-relevant skills (World Bank 2018a). The compulsory education system in Moldova includes one year of preschool education followed by nine years of basic education (four years of primary and five years of lower secondary education). After these nine years, students can choose to follow three different education tracks: (a) lyceum/upper secondary education (three-year general academic stream), (b) colleges (vocational stream with access to higher education), or (c) professional schools (World Bank 2018c).

Over the past decade, access to preprimary education has steadily improved, while the enrollment in primary and lower secondary education has shown a reversing trend, largely due to a declining school-age population (Figure 1). Gross enrollment ratio for preprimary education also increased from 70 percent in 2006/2007 school year to 86 percent in 2016/2017 (National Bureau of Statistics [NBS]). In contrast, during the same period, gross enrollment ratio for primary education decreased from 94 percent to 91 percent and from 90.5 percent to 87 percent for the secondary education level.

**FIGURE 1.**  
**STUDENT ENROLLMENT BY LEVEL OF EDUCATION AND SCHOOL YEAR**



The quality of education in Moldova has been improving, yet its performance is still under the average of other neighboring countries' outcomes. Moldova participated in the Program for International Student Assessment (PISA) in 2009+ and 2015. Comparing these two years, the PISA scores in all tested subjects (mathematics, reading, and science) of 15-year-olds have improved by the equivalent of one school year (World Bank 2018b). Moldova scored higher than some of the countries with higher-income levels, including Georgia, Kosovo, and the former Yugoslav Republic of Macedonia. However, Moldova performed lower than some of its neighboring countries such as Romania, Bulgaria, and Russian Federation.

Despite improvement in student performance, such progress is not uniform across the country, with students from lower-income family backgrounds and those in rural areas facing bigger learning challenges. For instance, results from PISA 2015 show that the gap between students from the lowest 20 percent social, economic, and cultural status and those from the highest 20 percent is equivalent to almost three years of schooling (World Bank 2018b). The gap between students in the rural and urban areas is equal to nearly 1.5 years of schooling. Moreover, declining fertility rates and emigration continue to reduce the number of students in the rural regions.

Given these economic and demographic changes affecting the education system, there is an ever increasing perception of skills shortages in the country. Employers in Moldova report that inadequate workforce skills hamper the performance of their firms. In particular, the three biggest skills-related obstacles to firm performance are insufficient occupation-specific technical skills, unsatisfactory work ethic, and poor motivation (Rutkowski, Levin, and Bargu 2017). The skills gaps are more pronounced in the case of middle-skilled (manual and nonmanual) employees than for higher-skilled employees. Middle-skilled workers lack motivation, willingness to learn, analytical and problem-solving skills, and computer skills, while high-skilled workers are more hindered by insufficient foreign language skills.

Employers are also more concerned about the skills of young workers (under the age of 30) than those of older employees. Feedback from employers suggests that university graduates lack the skill sets that the labor market needs (World Bank 2018d). While university graduates do have better employment and earning prospects than those with lower educational degrees, nearly half of the Moldovan firms reported problems finding staff with the right skills. Even among employed university graduates, 43 percent reported a mismatch between their education and jobs, including over-education (28 percent) and employment in a field unrelated to their study (9 percent). Similarly, although vocational education and training (VET) programs improve graduates' job prospects, 40 percent to 50 percent of the graduates choose not to look for work or have been discouraged to participate in the national labor market (World Bank 2018c).

According to the Ministry of Health, Labor, and Social Protection (MoHLSP), blue-collar jobs (or jobs that require physical work) are the highest in demand across most sectors in Moldova. In particular, seamstresses are in high demand in light industry, drivers in transportation, field workers in agriculture, and production line workers in the food processing industry (World Bank 2017a). The information and communication technology (ICT) sector is short of low technical-level white-collar jobs, including testers, programmers, and web designers. Both the ICT and commerce sectors are short of managerial positions. Employee turnover is reported to be high in Moldova, particularly in large firms and blue-collar jobs, with the exception of the ICT sector. A few identified reasons include low salaries and poor investment in blue-collar workforce development by employers.

Current understanding of the workforce points to the importance of equipping young people with skills demanded by the market. Education and training policies need to better focus on developing skills that are needed by employers but undersupplied by workers (Rutkowski, Levin, and Bargu 2017). These include not only occupation-specific technical and cognitive skills but also socio-behavioral or socioemotional skills. Recognizing the importance of workforce development to improve the country's socioeconomic prospects, the Government of Moldova approved the VET Development Strategy for 2013–2020. One of its objectives is to increase the quality of VET programs and better match them with current labor market needs (World Bank 2013). In this context, training providers that serve the working-age population play a crucial role. First, they can provide remediation for those who did not acquire sufficient skills through the formal education system. Second, training providers can offer skills upgrading for those seeking a change of course in their careers. The quality assurance of training providers, therefore, is important for the assessment and improvement of VET programs.

Although much progress has been made in recent years to better understand and assess the quality of VET programs, there is still much to be learned about the different types of training providers in Moldova. In particular, there is almost no information collected on short-term training providers in the country. Basic data on short-term training providers are not available, and understanding of the characteristics, practices, and behaviors of short-term training providers is absent. Given this lack of information and the

government's strong interest in better understanding specifically the provision of short-term training in Moldova, the World Bank launched the Training Assessment Project (TAP) initiative to identify the current conditions and common practices under which short-term training providers operate and those conditions and practices that contribute to good performance. In collaboration with *Centrul de Analiză și Investigații Sociologice, Politologice și Psihologice* (CIVIS) Moldova and with Ministry of Education, Culture and Research (MoECR) of Moldova, the World Bank conducted a mapping and quality assessment of short-term training providers in 2017–2018.

In 2013, the World Bank conducted the *policy intent* part of the research in Moldova, using the Systems Approach for Better Education Results-Workforce Development (SABER-WfD) analytical framework and standard procedures to collect and analyze data ([link to report](#)). To further the policy dialogue and assess institutional actions, TAP gathers information on the characteristics and institutional values of training providers, as they are important determinants of the extent to which these institutions are able or willing to take action. TAP also collects data on the outcomes of training institutions as an indicator of their performance. To get an accurate picture of the characteristics, actions, values, and outcomes of training providers, TAP uses two types of data collection instruments—a questionnaire for training institutions and complementary focus group guides to gather qualitative data on the same topic matters from students, graduates, and employers. The following sections will present findings from the data collected on short-term training providers in Moldova in 2017–2018. The report intends to inform both short-term training providers and the state entities responsible for the governance of these institutions.

### SABER-WFD AND TAP

TAP uses the conceptual framework of the World Bank's SABER-WfD. The framework identifies the policies and practices that national workforce development systems should have in place to move toward the desired dynamic alignment between skills demand and supply. In other words, it captures the policy intent in these systems. TAP covers the same policy areas identified as crucial for success by SABER-WfD and translates them into institutional actions that training institutions should undertake to impart the skills that the labor market needs. In this sense, TAP is part of SABER-WfD, but with a focus on policy implementation. More information on SABER-WfD can be found [here](#).

# Conceptual framework

## Theory of change

Labor productivity in Moldova, measured as GDP per person employed, continues to be much lower than the average of countries in Central Europe and the Baltics. While Moldova's labor productivity was US\$12,990 (constant 2011 purchasing power parity per U.S. dollar) in 2017, the average labor productivity in Central Europe and the Baltics region was US\$56,221, more than four times higher than it is in Moldova. Improving labor productivity is essential if the country is to increase overall economic growth and improve workers' earning opportunities and potential. Labor force flexibility and productivity are reliant on the level of competence of a country's workforce. Establishment of a skilled labor force makes an important contribution to economic growth and poverty reduction, and adequate assessment of whether education and training are effectively enabling skills development is critical.

A prerequisite for skills development programs to achieve their goals, not only for individuals but also for the country as a whole, is assessing the links between the labor market, the business community, and the training providers. Education must equip young people with relevant market skills that blend knowledge and technical knowhow with soft and hard skills so that they can be productive and employable members of society (World Bank 2016). Employers look for workers who not only have the technical expertise, but also the communication and collaborative skills that allow them to work in teams and critical thinking skills for analyzing problems. To enhance the youth's employability and reduce structural unemployment, as well as to support productivity growth and the competitiveness of Moldovan firms, education and training programs should aim to properly address skills gaps of the workforce.

To improve the quality of education and training services, a deeper understanding of the characteristics, practices, and behaviors of training providers is necessary. In Moldova, there is currently no publicly available tool that studies these factors in a systematic and standardized manner. TAP was therefore launched to address an important knowledge gap in skills development of the working-age population. This study will particularly focus on short-term training providers in Moldova, who offer courses/programs with a duration of 18 months or shorter.<sup>1</sup> A better understanding of short-term training providers will give us insights into the type and quality of services available in Moldova.

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<sup>1</sup> In Moldova, there is no formal definition for short-term training providers.

## Defining key players

- **MoECR:** The MoECR governs VET, higher education, and other type of public and/or private institutions that provide training and education programs.
- **MoHLSP:** This is responsible for the development of employment policy and monitoring labor market trends (European Training Foundation 2017).
- **National Agency for Quality Assurance in Education and Research (ANACEC):** This is the administrative authority subordinated to the MoECR, responsible for implementing state policies and contributing to development oriented toward international standards in the field of quality assurance in general, technical professional, higher education, continuing vocational training and research (ANACIP 2015).
- **National Employment Agency (ANOFM):** Responsible for implementing labor market policies and producing specific labor market information (labor market forecast, profession/trade barometer using methodologies developed with European Union [EU] support) (European Training Foundation 2017).
- **External partners:** World Bank, EU, U.S. Agency for International Development (USAID), and others.

## Defining key instruments

- **Constitution of the Republic of Moldova** principally regulates the legal framework of education.
- **Education Code** (passed in July 2014 and effective since November 2014, substituting the Education Law of 1995) is the fundamental legislative and regulatory act for education at all levels. It also provided legislation for the modernization of the education and training system, including the establishment of a quality assurance agency for VET and higher education, stronger involvement of social partners in education, implementation of the National Qualifications Framework (NQF), and the extension of compulsory education to the age of 18 from 2018 (European Training Foundation 2017).
- **National Development Strategy 'Moldova 2020: Seven Solutions for the Republic of Moldova' (Moldova 2020)** targets a number of cross-sectoral development priorities, one of which is "aligning the education system to labor market needs in order to enhance labor productivity and increase employment in the economy" (Republic of Moldova 2014).
- **'Strategy for the Development of the Vocational/Technical Education for the Period 2013-2020' (VET Strategy)** clearly analyzes the challenges in the VET sector in Moldova. The VET Strategy aims to modernize and upgrade VET education to increase competitiveness of the national economy through the training of

a competent and qualified workforce in line with current and future labor market needs (SABER-WfD 2013).

- **'National Employment Strategy 2017-2020'** is currently being developed. The entire VET network will go through an optimization process, where the downsizing of VET schools will be combined with the creation of 11 new centers of excellence. These centers will serve as multifunctioning training providers (European Training Foundation 2017).
- **The NQF** is being developed by the MoECR, in collaboration with relevant ministries, sector committees, VET institutions, businesses, and other partners, with approval from the government. Sector skills councils and working groups have contributed to developing 33 occupational standards and 43 qualifications, according to the 2017 report by the European Training Foundation. The NQF is also a critical element of the EU-Moldova Association Agreement.

## Defining skills

- **Skills:** These include competencies, attitudes, beliefs, and behaviors that are malleable (modifiable) during an individual's development and can be learned and improved through specific programs and policies (Guerra, Modecki, and Cunningham 2014).
- **Cognitive skills:** The ability to process information, understand complex ideas, learn from experience, reason, remember, relate, and overcome obstacles through problem solving (for example, literacy and numeracy skills)
- **Socioemotional skills:** Learned knowledge, attitudes, and skills necessary to understand and manage emotions, set and achieve positive goals, establish and maintain positive relationships, and make responsible decisions (CASEL 2018). These skills are also referred to as noncognitive, behavioral, soft, or life skills.
- **Technical skills:** Specific knowledge to carry out one's job and psychomotor or manual dexterity.

# Chapter 1:

## Findings from the mapping exercise of short-term training institutions in Moldova

Due to limited information on the market of the short-term training providers in Moldova, before applying the TAP instruments, as a first stage, a mapping of the institutions was conducted. The mapping exercise was conducted by CIVIS in 2017. Table 1 summarizes the methodology for short-term training institutions' mapping and the basic characteristics of short-term training providers.

The landscape of short-term training providers in Moldova was built on a database of 272 entities in total, as a result of screening 1,047 companies. Of the identified 1,047 entities, 308 reported that they do not provide short-term training, 144 refused to participate in the survey, 54 are in the process of closing their short-term training programs, and 269 institutions did not provide any response. Finally, 272 entities confirmed that they provide short-term training and were surveyed for basic information.

**TABLE 1.**  
**MAPPING METHODOLOGY OF SHORT-TERM TRAINING INSTITUTIONS IN MOLDOVA**

Type of survey	Quantitative survey at the national level
Data collection method	Computer-Assisted Personal Interview (CAPI)
Research tools	Structured questionnaire–mapping tool, provided by the World Bank and adapted to local context by CIVIS (survey firm)
Target population	Administrative staff or short-term training providers (director, manager, chief accountant)
Operational definition of short-term training providers	Any entity providing courses/programs with a duration of 18 months or less, which are not part of the basic school curricula, including VET institutions and universities
Questionnaire pre-test	To adapt to the Moldovan context, the research tool was preliminarily tested and finalized, following the results of pre-test before the main fieldwork was conducted.
Language of interviews	Romanian or Russian, depending on respondent's preference
Average length of interviews	30 minutes (including callbacks)
Fieldwork period	October 10–December 20, 2017

Resources and steps taken to identify training institutions	<p>Initial list of training providers was offered by the MoECR, based on the extract of information from the Licensing Chamber. This list was completed from other available official and private sources:</p> <ul style="list-style-type: none"> <li>• Web page of the MoECR (<a href="http://mecc.gov.md/ro/content/invatare-pe-tot-parcursul-vietii">http://mecc.gov.md/ro/content/invatare-pe-tot-parcursul-vietii</a>), which includes information about entities providing training programs coordinated with/by and accredited by the ministry</li> <li>• NBS, which provided the list of all entities corresponding to Statistical Classification of Economic Activities in Moldova (NACE, Rev 2), Section P, Division 85, Class 85.32 to 85.60</li> <li>• Private databases (yellowpage, compass), as well as Google search engine; terms used for keyword searches were short-term training, training, courses (professional, vocational), professional schools, and craft schools</li> </ul> <p>All entities identified from various sources were consolidated to one list and cleaned for duplications. All identified potential short-term training providers were called. Those who responded and confirmed the status of short-term training providers were interviewed.</p>	
Sample size	<p>1,047 entities identified as potential short-term training providers</p> <p>272 entities that confirmed they provide short-term training and were interviewed for basic information</p>	
<b>Results of calls</b>	<b>Number</b>	<b>Percentage</b>
Total	1,047	100
Questionnaire completed	272	26
Does not provide short-term training	308	29
Refused to participate	144	14
Institution is in the process of closing/has ceased its activity	54	5
No response	269	26
<b>Status of nonresponse and missing questions (questionnaire in Annex 1)</b>	<p>100% response rate to all 20 questions, except Question #8 (Total number of students enrolled in short-term programs in 2016), for which response rate was 90.8%</p>	

## Short-term training providers in numbers

**Most short-term training providers in Moldova operate in the urban areas.** Around 70 percent of the short-term training providers are in the municipality of Chisinau, while only about 10 percent of the providers are in the North and Center regions (Figure 2). The least number of training providers are located in the South (6 percent). Ninety-five percent of the providers operate in urban areas, while only 5 percent are in rural areas.

The landscape survey also yielded results that about half of the short-term training providers have online presence, with an active web page. Close to 40 percentage of the providers have a Facebook page, and one out of four providers with a Facebook page does not have an active web page.

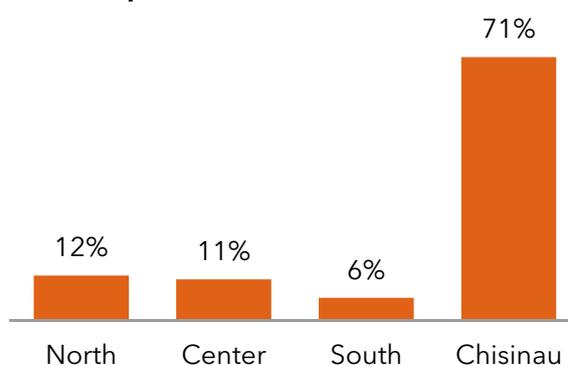
**More than three-quarters of the short-term training providers have been operating for longer than 5 years**, with 54 percent of providers operating for more than 10 years (Figure 3). Almost 20 percent of the providers were established during the Soviet Union period (1922 to 1991), while about half of the providers started operating in in the last decade.

**Short-term training institutions in Moldova vary considerably in student size, with some providers serving thousands of students.** The average number of students in short-term training institutions was 468 individuals, with the lowest number of students being 3 and the highest number of students being as high as 30,000. The short-term training providers that were surveyed in 2016 trained a total number of 120,000 students. This is approximately 6 percent of the 2.15 million total working-age population between 16 and 55 years (NBS). Out of 272 providers, 25 covered 70 percent of the total enrollment. The following short-term training providers had the highest number of enrollments, covering 39 percent of the total number of students:

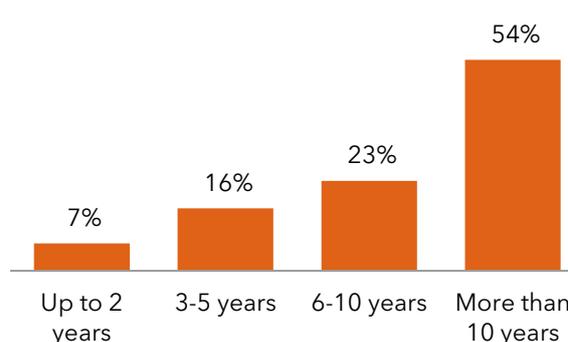
- Training Center of Specialists for the National Army, providing mainly driver courses (30,000 students)
- Car Drivers Union (5,500 students)
- FOBOS-COOP, providing training in security/safety (4,000 students)
- Training and production center, providing trainings for operator professions (4,000 students)
- Center for continuous medical education of medical and pharmaceutical staff with secondary education (3,768 students)

**Most students enrolled in the short-term training providers are from the working-age population, between 16 and 55 years.** A large proportion of the students were in the age range of 25-55 years, accounting for about 40 percent of the training providers. This is followed by 29 percent of students ages 20-24 years and 26 percent ages 16-19 years. Only 5

**FIGURE 2.**  
**DISTRIBUTION BY DEVELOPMENT REGION, N = 272**



**FIGURE 3.**  
**LENGTH OF OPERATION, N = 272**

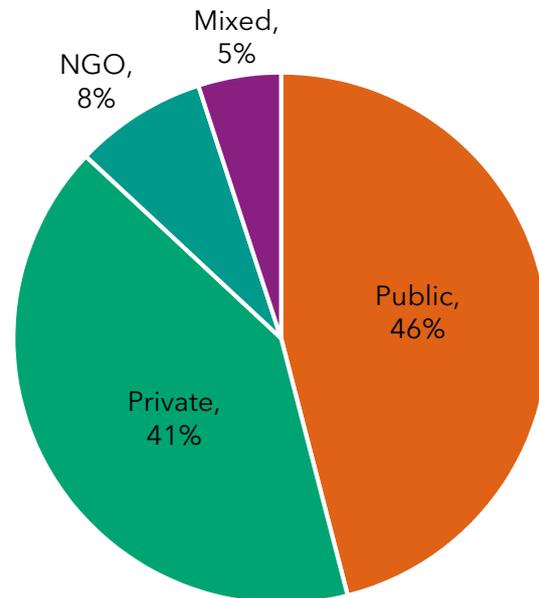


percent of the training providers had students who were older than 56 years.

**While most of the short-term training providers are private institutions, almost half of the students are enrolled in public institutions.** A majority of the short-term training providers (72 percent) are private, in comparison to 19 percent of public institutions. This is followed by 7 percent of nongovernment training organizations and 2 percent of organizations with mixed status, managed and financed both by government and commercial entities. Despite the large number of private training providers, 46 percent of the enrolled students were served by public institutions (Figure 4). In fact, three of these public providers account for over one-third of the total enrolled students. Private entities provide training services to 41 percent of the enrolled students, followed by 8 percent in nongovernmental organizations (NGOs) and 5 percent in mixed status.

**Almost 90 percent of the short-term training institutions are small- or medium-size (fewer than 700 students enrolled).** The size of short-term training providers can be grouped by the number of students enrolled.<sup>2</sup> The average number of students enrolled in short-term training institutions is 468 students. Using this number, small-size institutions are defined as those with enrollment number equal to or fewer than half of the average (234 students). Medium-size training providers have 235 to 700 students, which are the bottom half and upper half of the average. Finally, large-size training providers are those with more than 700 students enrolled. As Table 2 shows, around 63 percent of the training institutions are small-size providers, followed by 17 percent of medium-size providers. Only 11 percent of the short-term training providers were large-size institutions.

**FIGURE 4.**  
**SHARE OF ENROLLED STUDENTS**  
**BY TYPE OF SHORT-TERM TRAINING**  
**PROVIDER, N = 247**



Sample: 247 respondents reporting enrollment data

<sup>2</sup> Note that 9 percent of the training providers (25 providers) did not provide an enrollment number.

## Short-term training providers' profile

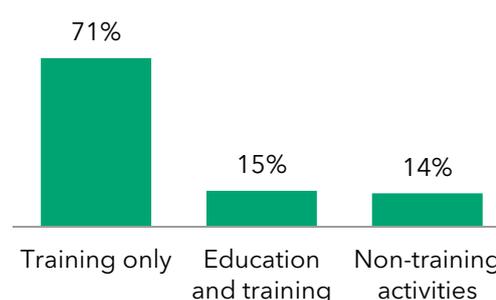
**TABLE 2.**  
**NUMBER OF SHORT-TERM TRAINING INSTITUTIONS BY SIZE AND TYPES OF TRAINING PROVIDED**

Variables	Small	Medium	Large	Unknown	Total
Training only	110	39	28	17	194
Education (general) and training	34	3	1	3	41
Non-training related activities	27	5	0	5	37
<b>Total</b>	<b>171</b>	<b>47</b>	<b>29</b>	<b>25</b>	<b>272</b>

**Almost nine out of ten short-term training providers have training provision as their core business activity.** Of these, 71 percent provide (short-term) training only and 15 percent provide both education and training (Figure 5). The remaining 14 percent provide short-term trainings as secondary economic activity.

More than half of the public training providers (59 percent) have education and short-term training as their main business, with just 35 percent of them providing short-term training services only. In contrast, a greater majority of the private training providers (81 percent), NGOs (68 percent), and mixed providers (83 percent) offer only short-term training services as their core business.

**FIGURE 5.**  
**CORE BUSINESS, N = 272**

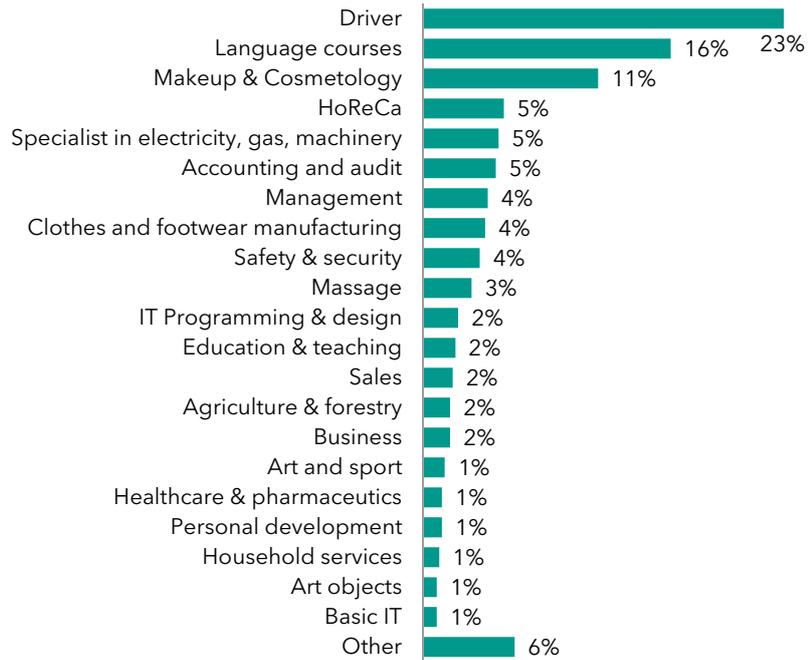


**Driving and language training courses were the most popular among enrolled students in 2016.** When providers were asked to name three courses with the highest enrollment, the weighted average yielded that driving (23 percent), language (16 percent), and make-up and cosmetology (11 percent) categories of courses had the highest number of students (Figure 6)<sup>3</sup>. The categories of courses were also analyzed by the number of students enrolled, where the highest number of students were in driver courses, with a share of 49 percent of the total student enrollment (Figure 7). This is followed by language courses, 'specialist in electricity, gas, machinery', 'safety and security', and 'healthcare and pharmaceuticals', which account for 32 percent of the total number of students.

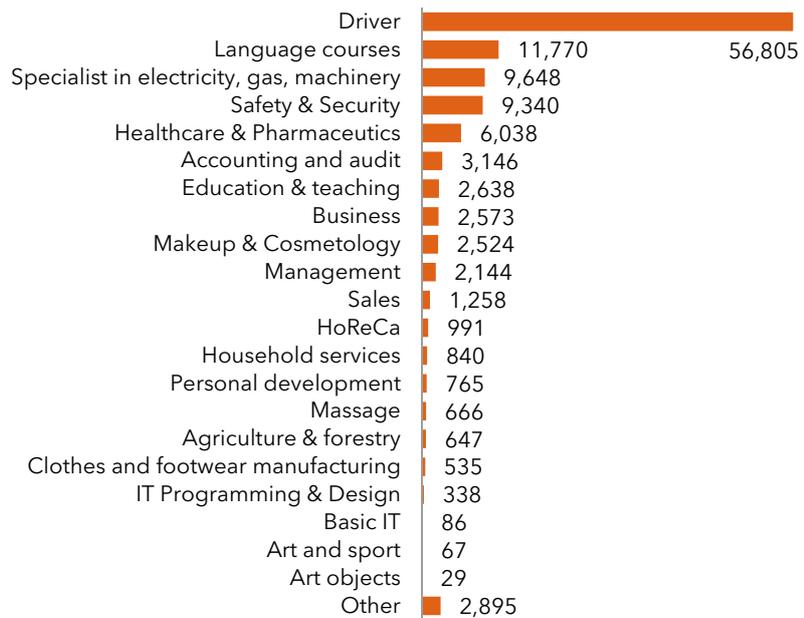
**A majority of the training institutions provide fewer than 10 courses.** On average, a short-term training provider in Moldova offers 6 courses. About 60 percent of the entities provide up to three courses and among these entities (Figure 8), slightly more than

<sup>3</sup> Percentages for each mention of profession were cumulated and the resulted cumulative percentage (where total percentage is higher than 100 percent) from three mentions were recalculated and weighted as 100 percent.

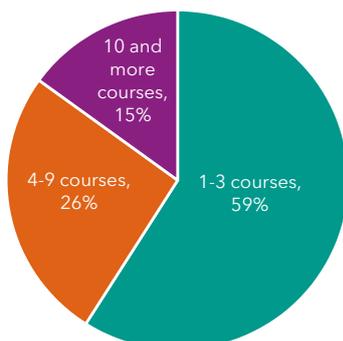
**FIGURE 6.**  
**ENROLLMENT BY PROFESSIONS IN DEMAND ON THE MARKET (WEIGHTED AVERAGE AS SHARE OF TOP THREE COURSES), N = 272**



**FIGURE 7.**  
**ENROLLMENT BY PROFESSIONS IN DEMAND ON THE MARKET (BY CUMULATIVE NUMBER OF ENROLLED STUDENTS), N = 272**



**FIGURE 8.**  
**NUMBER OF COURSES, N = 272**



**FIGURE 9.**  
**DURATION OF TOP THREE COURSES (WEIGHTED AVERAGE), N = 272**



half of them offer just one course. Only one-quarter of the providers offered 4–9 courses, followed by around 15 percent of them (or 40 providers) providing 10 and more courses. Some training institutions offered more than 100 courses. These providers with the highest number of courses are the following:

- Center for continuous medical education of medical and pharmaceutical staff with secondary education (165 courses)
- Center for professional training of medical and pharmaceutical workers with secondary education (132 courses)
- Association of professional accountants and auditors from the Republic of Moldova (100 courses)

**Course duration of short-term training providers is generally less than six months.**

Training institutions were asked to identify three courses with the highest enrollment in 2016 and the duration of each of the mentioned courses. Courses with a duration of one to three months came with a high demand, with 41 percent (Figure 9). This is followed by 31 percent of training courses that were shorter than one month and 20 percent of courses with a duration between three and six months. Training courses that were longer than six months have a share less than 10 percent, pointing to the result that a majority of the courses offered by short-term training providers were shorter than six months.

Out of the top five categories of courses with the highest enrollment, driver courses, language training, and healthcare and pharmaceuticals are usually trained during a one-to-three-months period, while those training in the category of safety and security are trained in a one-month period. Specialists in electricity, gas, and machinery have a variety of durations, with a balanced distribution among courses, from one to six months.

**Among the courses offered by short-term training providers, almost half of the trainings are in the domains of transport and storage, as well as education.** Consistent with the previous findings that showed a large share of courses focusing on driving and high enrollment in these trainings, the highest percentage of short-term training providers offered trainings related to transportation and storage (23 percent) (Table 3).<sup>4</sup> This was followed by education<sup>5</sup> (22 percent) and other service activities that were not specified (16 percent).

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4 The domains in Table 3 are from the National Classification of Economical Activities Rev. 2, which corresponds with the statistical classification of economic activities in the European Community and International Standard Industrial Classification (ISIC).

5 Education industry includes courses such as pre-university course of preparation for admission to musical specialties, primary and preprimary education, learning centered on the needs of the learner, teacher training on school disciplines, improving the culture workers, community school—a model for comprehensive approach to educational reforms, and psycho-pedagogical—combination of two studies, pedagogy, and psychology—module.

**TABLE 3.**  
**DOMAINS IN WHICH TRAININGS ARE PROVIDED, N = 272**

Transport and storage	23%
Education, including language courses	22%
Health and social assistance	7%
Accommodation and catering	6%
Financial and insurance activities	6%
Administrative service activities and support service activities	6%
Manufacturing industry	5%
Professional, scientific, and technical activities	5%
Agriculture, forestry, and fishing	4%
Production and supply of electric and thermal energy, gas, hot water, and air conditioning	4%
Construction	4%
Art, recreation, and leisure activities	4%
Wholesale and retail trade; maintenance and repair of motor vehicles and motorcycles	3%
Information and communications	3%
Public administration and defense; compulsory social insurance	3%
Extractive industry	1%
Water distribution; sanitation, waste management, decontamination activities	1%
Real estate transactions	1%
Activities of private households as employer of domestic personnel	1%
Activities of extraterritorial organizations and bodies	1%
Other service activities	16%

**Almost three-quarters of short-term training institutions report to the MoECR.**

Nine out of ten training providers report their training activities to the central authorities, and one out of five reports to two or three different central authorities. A majority of the short-term training providers are overseen by the MoECR (74 percent), which is followed by the Ministry of Economy and Infrastructure (17 percent) and the MoHLSP (10 percent) (Figure 10). Other authorities mentioned by providers include the Ministry of Agriculture, Regional Development and Environment, the National Center of Public Health, the Ministry of Internal Affairs, and the Ministry of Finance.

Most of the public and private training providers report to the MoECR, about 80 percent and 75 percent, respectively. Providers with core business in general education and training are also more likely to report to the MoECR (90 percent), while those with core business in non-training related activities are more likely to report to the Ministry of Economy and Infrastructure (MoEI) (30 percent) and the MoHLSP (19 percent). Providers reporting to the MoHLSP have a greater tendency to provide courses in make-up and cosmetology, massage, and safety and security. Providers specializing in accounting and audit are more likely to report to the Ministry of Finance.

**While a large proportion of short-term training providers have been licensed by the government, a small proportion have been accredited.** Following the adoption of

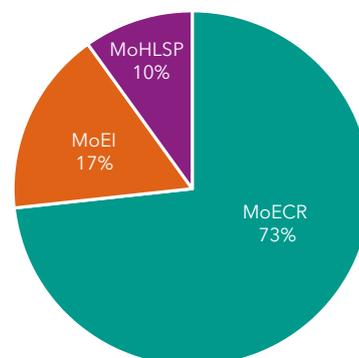
the Education Code of the Republic of Moldova (2014) and the creation of the ANACEC,<sup>6</sup> any economic activity of education service (including short-term training) must be authorized by the ANACEC. To be licensed, each training entity has to submit an education plan coordinated and approved by the MoECR. By going through this process, short-term training institutions are authorized to provide training services to the public. Accreditation refers to the external evaluation process of the program or institution quality, materialized by issuing a certificate with the right to carry out educational process; organize admission to studies and examinations for graduation; and issue diplomas, certificates, and other study documents recognized by the MoECR.

Among the surveyed short-term training providers, 61 percent of them are licensed to provide training services. Public and private entities are more likely to be licensed than any other types of institutions (66 percent and 60 percent, respectively), while only one-third of the NGOs and mixed entities are licensed. Providers with core business in short-term training or general education and training are also more likely to be licensed (66 percent) than institutions providing non-training related activities (43 percent). With regard to the accreditation process, only 38 percent of the providers applied, and among those who applied, courses were granted accreditation by the ANACEC about half of the times. Survey results found that providers operating in Chisinau are more likely to apply for accreditation than any other regions.

**Short-term training institutions offering a greater number of courses have a higher percentage of being licensed or applying for accreditation.** More than 70 percent of the providers with 10 or more courses are licensed, in contrast with just 54 percent of the institutions providing 1 to 3 courses. Similarly, 48 percent of those offering 10 or more courses applied for accreditation, while just 35 percent of those providing 1 to 3 courses applied for such process.

**Providers with a greater number of courses are more likely to have branches elsewhere.** Data from the landscape survey show that one out of ten short-term training providers has branches. The vast majority of providers with branches have up to two branches (73 percent). The greatest number of branches reported by a short-term training provider was 20 branches, which was a company offering driver courses. This was followed by 11 branches of a company providing language courses.

**FIGURE 10.**  
**OVERSEEING MINISTRY OF**  
**SHORT-TERM TRAINING**  
**PROVIDERS, N = 272**



<sup>6</sup> State entity responsible for authorization, external evaluation, and accreditation of institutions and study programs in preschool, general education, vocational education, and higher and continuing education in the Republic of Moldova.

## Chapter 2: Characteristics of short-term training institutions in Moldova based on TAP results

Following the mapping exercise, TAP used qualitative and quantitative methods to collect in-depth information from three main stakeholder groups: short-term training providers, students and recent graduates of these training providers, and employers collaborating with short-term training providers. The quality assessment tool was customized to the Moldovan context, under the direction of the World Bank and in consultation with the MoECR. The tool also built on the institutional self-assessment tool developed by the ANACEC. The assessment tool includes (a) an in-depth survey with the training institutions' representatives, and (b) focus groups with students, graduates, and selected employers.<sup>7</sup> An in-depth survey was conducted in 50 identified short-term training providers, and focus group discussions were conducted with 17 groups, 127 participants in total (6 groups with 50 students, 7 groups with 50 graduates, 4 groups with 27 employers). Among the 272 training providers identified during the mapping stage, 50 training institutions were selected based on stratified random sampling. More information on sampling and the survey methodology can be found in Annex 1.

TAP begins by identifying the inputs from training institutions. It asks directors or decision makers of short-term training institutions about four different types of inputs that influence the ability of institutions to provide quality training and achieve high performance: students, instructors, facilities and equipment, and funding. This information, which is self-reported by training institutions, can help improve the quality of training in Moldova for two reasons. First, as the first instrument to collect nuanced (yet standard) information from a considerable number of institutions, it fills an information gap that is crucial to enhance the management of training providers. Second, by identifying patterns, strengths, and weaknesses among institutions by type and status, it can help inform policy responses.

Data were collected from a total of 50 identified short-term training institutions, out of which 34 were private entities, 9 were public, and 7 were not-for-profit institutions (Figure 11). More than half of the training institutions were training firms, which were mostly private entities (Figure 12). Regionally, the surveyed training providers are mostly

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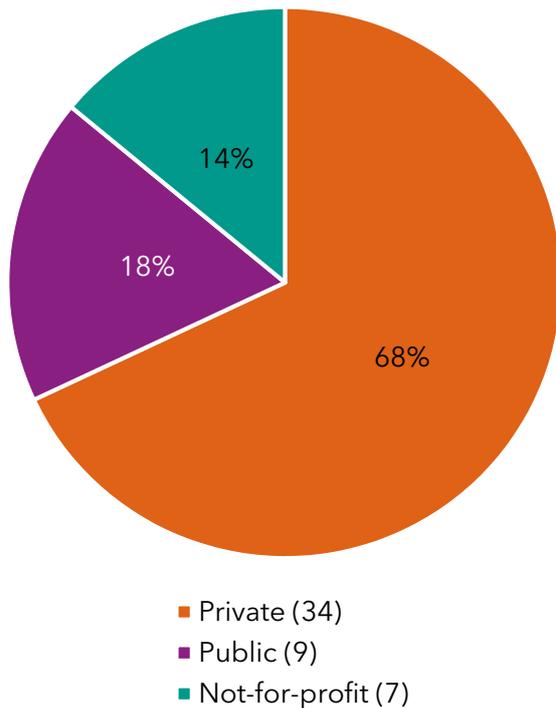
<sup>7</sup> For more information on the research methodology, please see Annex 1.

located in Chisinau (72 percent), followed by 12 percent in North, 12 percent in Center, and 4 percent in the South. On average, training institutions have been operating for about 18 years. A majority of short-term training providers in Moldova are small-size<sup>8</sup> institutions, with fewer than 235 students (Table 4). These findings on general characteristics of training providers are consistent with the landscape survey results.

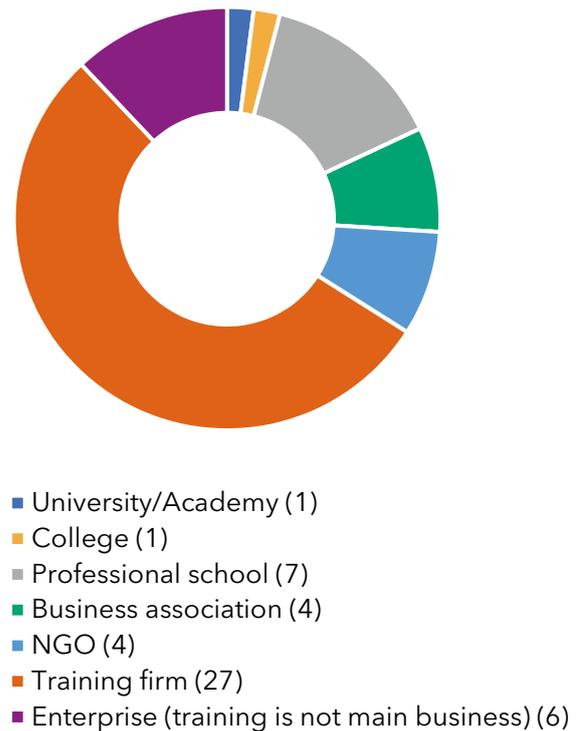
**TABLE 4.**  
**NUMBER OF SHORT-TERM TRAINING INSTITUTIONS BY SIZE AND TYPES OF TRAINING PROVIDED**

Variables	Small	Medium	Large	Unknown	Total
Private	20	7	3	4	34
Public	7	0	1	1	9
Not-for-profit	3	2	1	1	7
<b>Total</b>	<b>30</b>	<b>9</b>	<b>5</b>	<b>6</b>	<b>50</b>

**FIGURE 11.**  
**INSTITUTION TYPE, N = 50**



**FIGURE 12.**  
**INSTITUTION CATEGORY, N = 50**



<sup>8</sup> The principle used for grouping training providers by size follows the same principle used during the mapping stage: small-size institutions are those with student size smaller than half of the average (234 students). Medium-size providers have 235 to 700 students, which are the bottom and upper half of the average. Large-size institutions have more than 700 students.

## Students

**Short-term training institutions come with a wide range in student size.** A total of nearly 19,000 students were enrolled in the 50 training institutions. The number of students enrolled ranges from as small as 3 to as large as 2008. While one-fifth of the institutions enrolled fewer than 30 students, another one-fifth enrolled more than 500 students. On average, the student enrollment number in short-term training institutions is 388, with a median of 132. Of the total 18,995 enrolled students in 2017, 83 percent of them were enrolled in short-term training programs, as opposed to other types of programs or activities provided by institutions. An average of 337 students were enrolled in short-term training programs, with a median of 120.

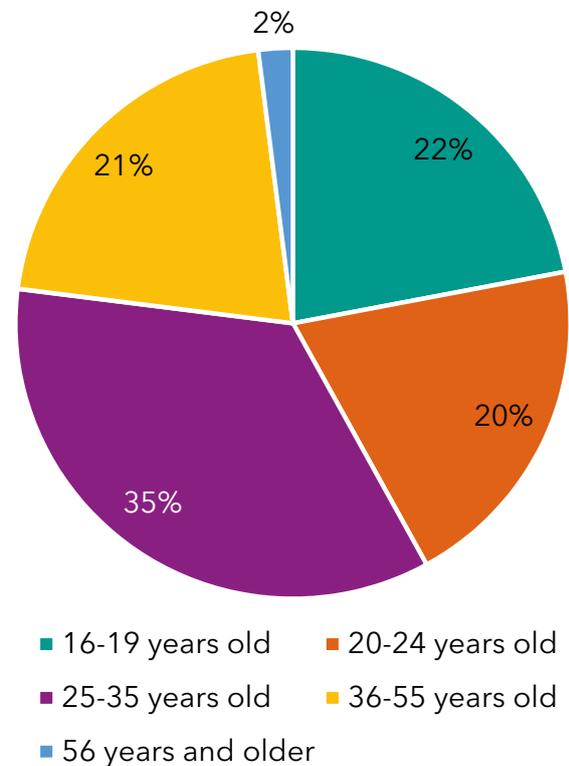
**Short-term training institutions mostly serve students in the working-age population (16 to 55 years).** A

larger proportion of students are in the 25–35 years age range, with over 30 percent of the total short-term training students (Figure 13). The rest of the age groups (16–19 years, 20–24 years, and 36–55 years) have an almost equal distribution of about 20 percent for each group. Only 2 percent of the short-term training students are 56 years or older. In public training institutions, almost half of the enrolled students are in the 25–35 years range and one-third in the 36–55 years group. Private institutions also have a greater percentage of students in the 25–35 years range but have a more equal distribution among the different age groups.

**On average, short-term training institutions have a similar proportion of full-time and part-time students.** An average of 49 percent of short-term training students in 2017 were full-time (attending more than 15 hours of instruction per week), while an average of 51 percent were part-time (attending 14 or fewer hours of instruction per week). In terms of gender, male full-time enrollment (51 percent) was very similar to female full-time enrollment (49 percent). Among part-time students, female enrollment (63 percent) was greater than male enrollment (37 percent).

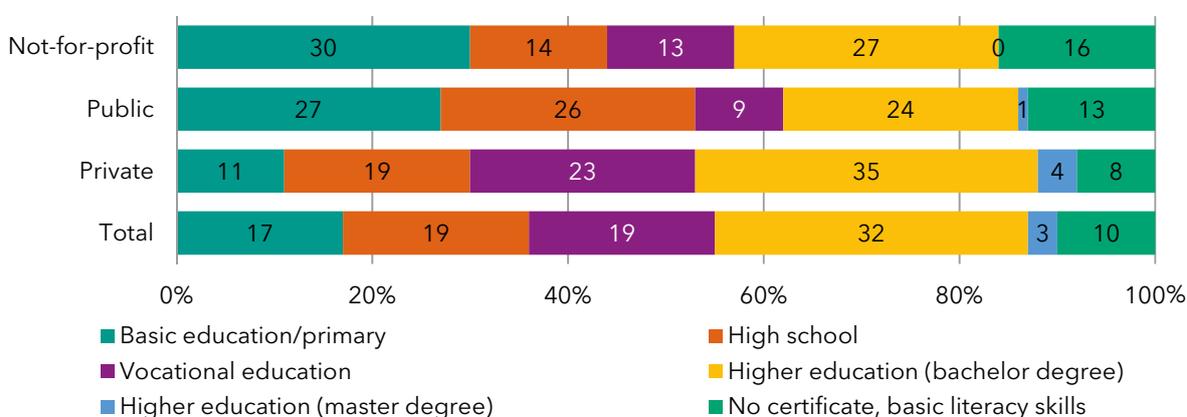
**Most students enrolled in short-term training institutions have completed at least basic education or a higher level of education.** More than a third of the students

**FIGURE 13.**  
**AGE DISTRIBUTION OF SHORT-TERM TRAINING STUDENTS, N = 30**



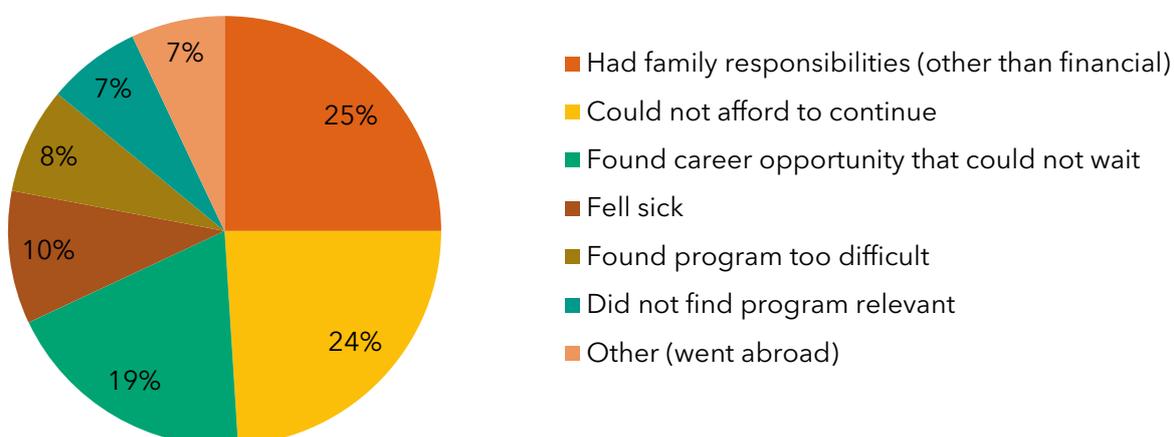
attained higher education (32 percent with bachelor’s degree and 3 percent with master’s degree) (Figure 14). Close to one-fifth of the students have completed up to high school and another one-fifth have completed until vocational education. Ten percent of the students enrolled have no certification or basic education. Not-for-profit institutions have a greater percentage of students with low levels of education than other institution types. Nearly 50 percent of the students enrolled in not-for-profit entities have no education or completed just basic education. In contrast, private entities have students with higher levels of education, close to 40 percent having attained bachelor’s or master’s degree.

**FIGURE 14.**  
**AVERAGE EDUCATIONAL ATTAINMENT OF STUDENTS AT THE TIME OF ENROLLMENT (2017), N = 50**



**In 2017, training institutions reported that an average of 10 students dropped out of training courses.** When asked about the reason for dropping out, an average of 25 percent of the total dropouts stated that they could not afford to continue, and another quarter reported that they had family responsibilities (other than financial) (Figure 15). For those training institutions that identified financial difficulty as a reason for students dropping out, more than half of the institutions reported that this reason applies more frequently to female dropouts.

**FIGURE 15.**  
**REASONS FOR DROPPING OUT IN 2017, AS A PERCENTAGE RELATIVE TO THE TOTAL DROPOUT RATE, N = 22**



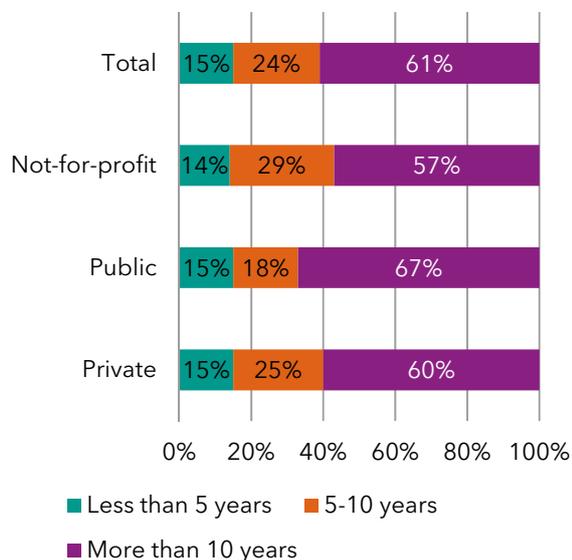
## Teachers/Instructors

**Almost all institutions have the autonomy to recruit instructors/teachers.** Close to 60 percent of the training institutions reported that they have the autonomy, and 32 percent of the providers said they have the autonomy but only by following government criteria. Just 3 out of 50 training institutions could only recruit part-time or contract instructors, and only 2 institutions did not have any autonomy to recruit instructors. Among these 5 training institutions, 3 of them reported that the recruitment of instructors was determined by the national education authority. One institution said it was determined by the subnational education authority, and another reported local education authority.

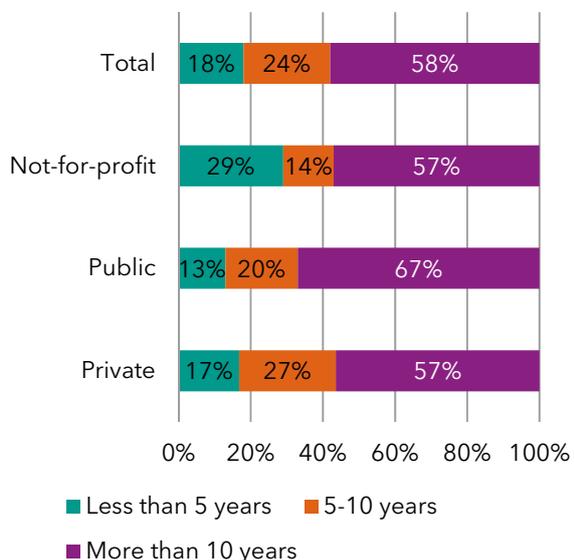
**Approximately 1,000 instructors/teachers are working across 50 surveyed training institutions.** On average, training providers have about 20 instructors, and 6 of these instructors teach in short-term programs. Among the teachers who teach short-term training programs, 48 percent of them work full-time and 52 percent of them work part-time. On average, the gender breakdown was mostly equal for both full-time instructors (52 percent male and 48 percent female) and slightly less so for part-time teachers (58 percent male and 42 percent female).

**A majority of instructors/teachers in short-term training programs have more than 10 years of industry and teaching experience.** On average, 61 percent of teachers have more than 10 years of industry experience (Figure 16) and 58 percent of teachers fall within the same range for teaching experience (Figure 17). There are about 24 percent of teachers who have 5-10 years of industry or teaching experience and less than 20 percent of instructors with less than 5 years of industry or teaching experience. In comparison to private or not-for-profit institutions, which have less than 60 percent of instructors with more than 10 years of industry or teaching experience, public institutions have a slightly greater percentage of teachers who are experienced, with 67 percent.

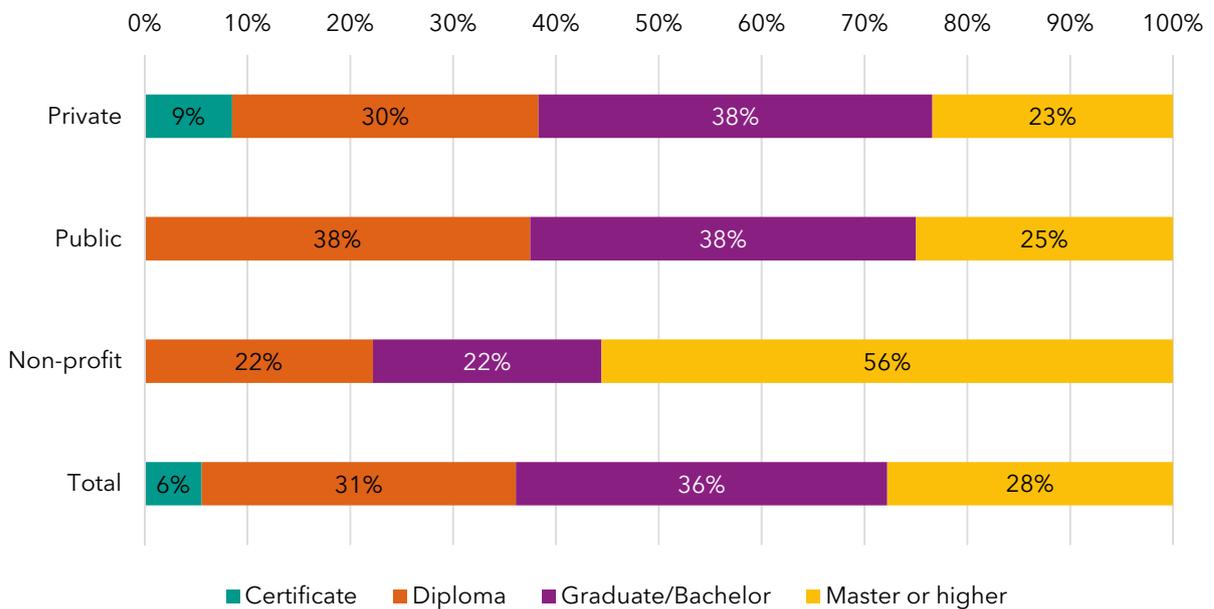
**FIGURE 16.**  
**AVERAGE INDUSTRY EXPERIENCE OF INSTRUCTORS/TEACHERS, N = 50**



**FIGURE 17.**  
**AVERAGE TEACHING EXPERIENCE OF INSTRUCTORS/TEACHERS, N = 50**



**FIGURE 18.**  
**AVERAGE EDUCATION CREDENTIALS OF INSTRUCTORS/TEACHERS, N = 50**  
**(WEIGHTED)**



**Instructors/teachers have education credentials, with most having completed at least high school.** An average of 31 percent of teachers have a diploma, followed by 36 percent with a graduate (bachelor’s) degree and 28 percent with a master’s (or higher) degree (Figure 18). Just 6 percent of the teachers have a certificate. More than half of the teachers in not-for-profit institutions have a master’s or higher degree (56 percent) in comparison to 25 percent in public and 23 percent in private institutions. In both public and private training institutions, close to 40 percent of the teachers have a bachelor’s or graduate degree.

**Teachers’ salary varies considerably at short-term training institutions with the monthly salary scale ranging from as low as MDL 209 (US\$12.30)<sup>9</sup> to as high as MDL 12,000 (US\$705.96)<sup>10</sup>.**

On average, the highest paid teacher received MDL 4,486 (US\$264.32) and the lowest paid teacher received MDL 2,697 (US\$158.91). It is interesting to note that 54 percent of the highest paid teachers in the 50 training institutions were full-time and 46 percent was part-time, while for the lowest paid teachers, 82 percent were part-time and only 18 percent of them were full-time. The average pay for short-term training instructors in 2017 was MDL 3,612 (US\$212.82). There was a slight difference in the average pay for male teachers (MDL 3,833 or US\$225.84) and female teachers (MDL 3,523 or US\$207.58), with women earning approximately MDL 310 (or US\$18) less than men.

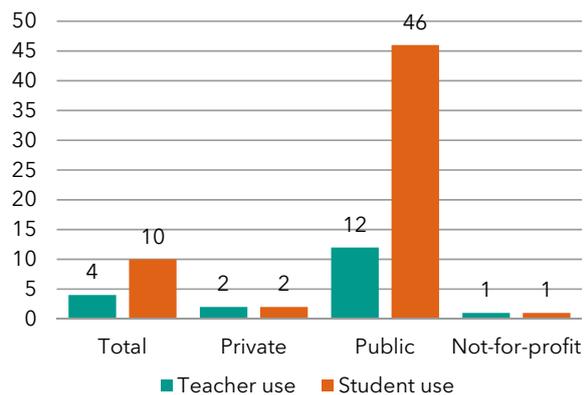
<sup>9</sup> It is important to note that the training provider who provided this data indicated that the salary value pertains to part-time instructors at the institution.

<sup>10</sup> 1 Moldovan Leu (MDL) = US\$0.059 (June 22, 2018).

## Facilities and equipment

**Training institutions generally have functional and sufficient tools and equipment for classes and workshops.** On average, training providers have approximately seven classrooms. Approximately two workshops are used for short-term training programs. With respect to the largest workshop used for short-term training, 94 percent of the institutions reported that the tools and equipment used for the workshops were very functional or functional enough (46 percent and 48 percent, respectively). More than three-quarters of the institutions also said that they have enough tools and equipment to accommodate all enrolled students. For 14 percent of the institutions, it depended on the semester and number of enrolled students, while 10 percent did not have enough tools and equipment for all their students. Training providers have about 17 computers on average, of which 10 were for student use and 4 for teacher use. Public institutions have the greatest average number of computers for student use (Figure 19). For almost half of the institutions in Moldova, Internet speed was functional and over 20 MB per second.

**FIGURE 19.**  
**AVERAGE NUMBER OF COMPUTERS,**  
**N = 47**



**Most training institutions do not have dormitories to accommodate short-term students.** Out of the six institutions that have dormitories, the dormitory services are accessible on a first-come, first-served basis for four institutions. The other two institutions provided dormitory services based on distance of students' residence. On average, dormitories can accommodate 62 male short-term students and 101 female short-term students, but only an average of nine male and four female students actually reside per year. For four out of six institutions with dormitories, the service is paid by students, while the two other training providers are subsidized by the government.

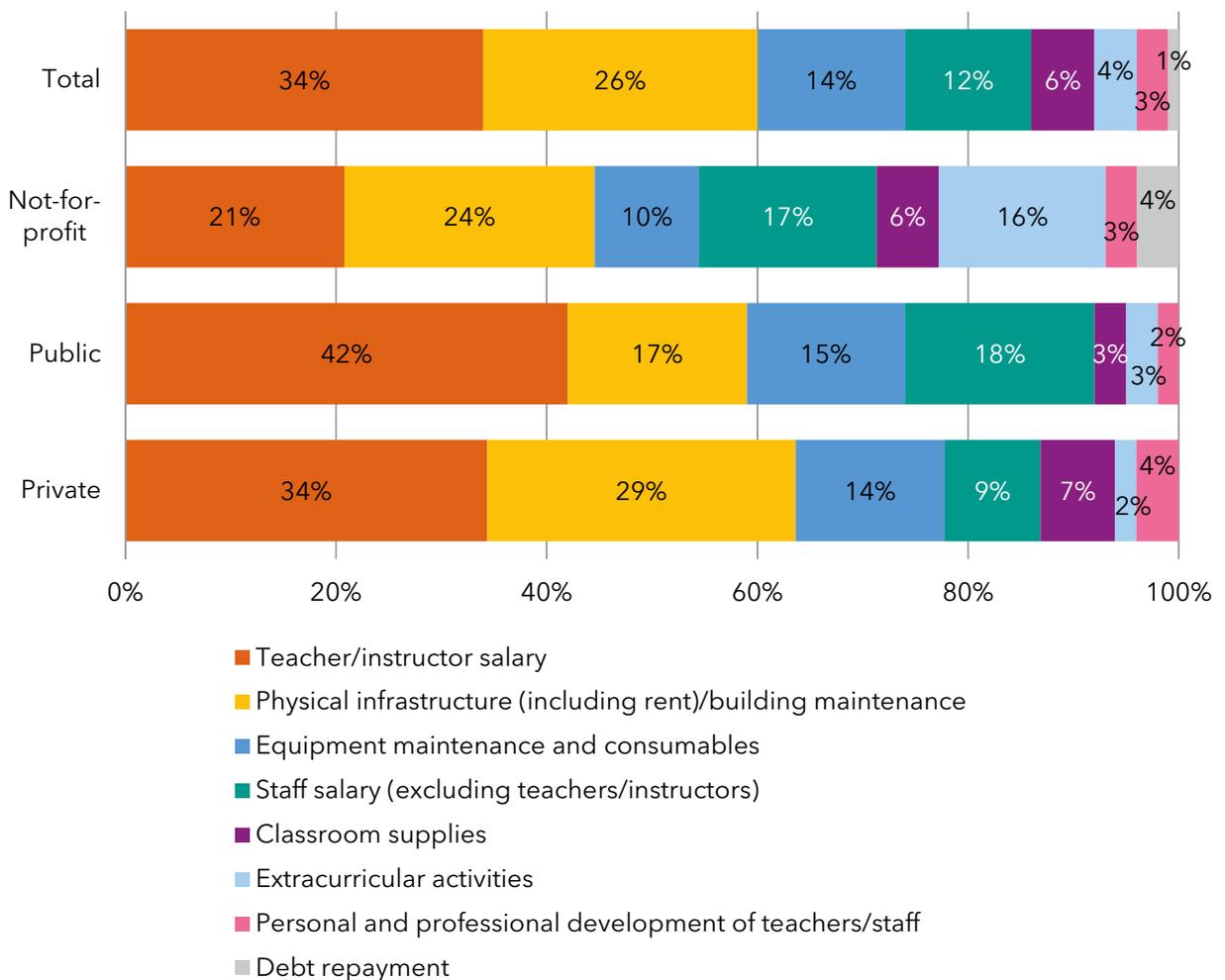
## Funding

**A large proportion of the turnover for training institutions was derived from short-term training programs, as opposed to other types of programs or activities provided by institutions.** On average, 68 percent of the income is derived from short-term training only. More than three-quarters of the training institutions reported that their income was less than MDL 500,000 (US\$29,485) in 2017 (Figure 20), followed by 12 percent between MDL 500,000 and MDL 1 million (US\$58,970), and 12 percent with more

than MDL 1 million. The total turnover for training institutions was represented by 62 percent tuition fees, 15 percent sales of services to private firms, 12 percent sponsorships or donations, 10 percent government funding, and 1 percent membership fees.

**In 2017, most of the total annual expenses for training institutions comprised salaries, infrastructure, and equipment.** Teacher/instructor and staff salaries together represented 46 percent of the total expenses (34 percent and 12 percent respectively) (Figure 21). Over a quarter of the spending was represented by physical infrastructure, which included rent and building maintenance. Equipment maintenance and consumables made up 14 percent of the total annual expenses. Public entities spent less on physical infrastructure and building maintenance (17 percent) than private or not-for-profit entities (29 percent and 24 percent, respectively). However, the proportion of spending on teacher/instructor salary was the highest in public institutions (42 percent), followed by private (34 percent) and not-for-profit (21 percent) training institutions.

**FIGURE 21.**  
**EXPENSE COMPOSITION OF TRAINING INSTITUTIONS, N = 47**



# Chapter 3:

## Actions of short-term training institutions in Moldova

Acknowledging that the management practices of training institutions have a direct impact on students' learning, TAP identifies the following nine actions that training institutions can follow to build a workforce with the right skills for the growing and changing economies.

### Strategic actions of short-term training institutions

**Action 1:** To set a strategic direction

**Action 2:** To develop a demand-driven approach to training

**Action 3:** To establish a sustained relationship with authorities

**Action 4:** To ensure institutional financial viability

**Action 5:** To fulfill national quality standards

**Action 6:** To enable students to pursue education and training opportunities

**Action 7:** To create teaching/studying experience conducive to learning

**Action 8:** To prepare students for the world of work

**Action 9:** To gather and publicize data for informed decision-making

#### Action 1: To set a strategic direction

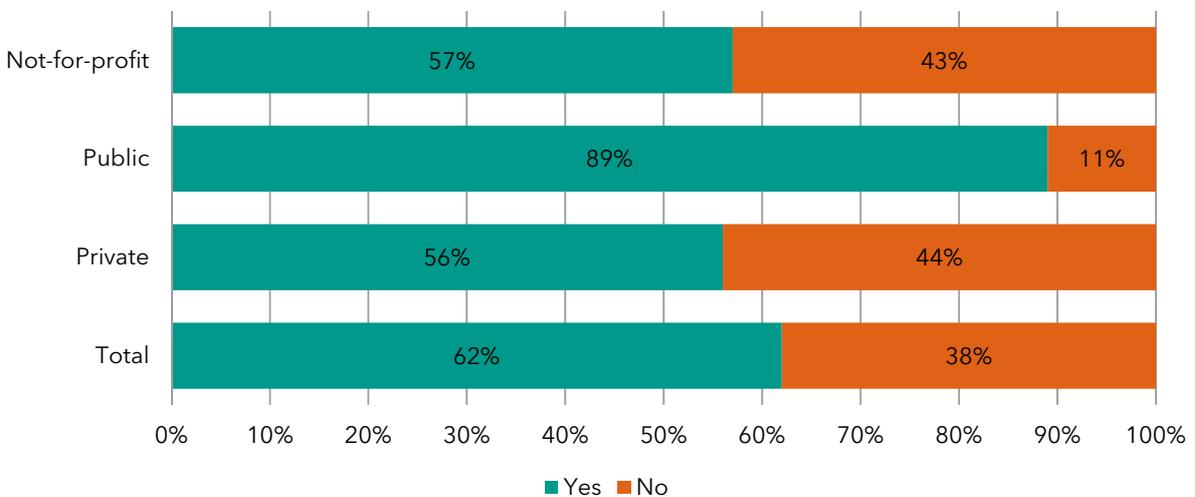
A key component of effective management is the existence of defined goals and strategies to achieve them. For training institutions, such goals are expressed in their long-term vision and corresponding targets. Institutions that engage the perspectives of firms and students in their strategic planning are more likely to be able to respond to the needs of the labor market. To translate intentions into actions, the goal setting must be accompanied by mechanisms to monitor progress and ensure accountability. Under this first institutional goal, TAP collects information on whether institutions set and monitor short- and long-term goals and if staff are accountable when it comes to achieving them.

**Many short-term training providers have formally developed mission statements, but few consider the perspectives of industry associations, employers, and the community.** Eighty percent of the training providers have a formally written or vision statement. Among these institutions, 40 percent engage students and only one-quarter involve community members when developing a mission statement. Forty percent of these institutions with a mission statement reported that their statements do not speak of the connection with industry associations and/or employers.

**Although a majority of the training providers collect data on current students and instructors, few collect information on graduates from the program.** Eighty-six percent of institutions collect administrative data, and 78 percent on student performance. Close to 70 percent of training providers assess teacher/instructor performance. These data are used to evaluate the training program and monitor the attainment of targets. Although approximately three-quarters of training providers collect information on program completion and trainee satisfaction, less than one-third have data on their job placement rates and employee satisfaction. Only 3 out of 50 surveyed training institutions collect information on graduates' earnings.

**A large proportion of institutions do not have internal accountability mechanisms.** Close to 40 percent of the providers reported that they do not have a management committee or governance board. While a higher percentage of public institutions tend to have such accountability mechanisms (89 percent), almost 50 percent of private or not-for-profit entities do not (Figure 22). Among institutions with internal accountability mechanisms, fewer than half reported that the members of their management committee or governance board are also members in industries or industry associations. Three-quarters of the providers with a management committee or governance board said their managers are held accountable to the committee or board.

**FIGURE 22.**  
**DOES THE INSTITUTION HAVE A MANAGEMENT COMMITTEE OR GOVERNANCE BOARD? (N = 50)**

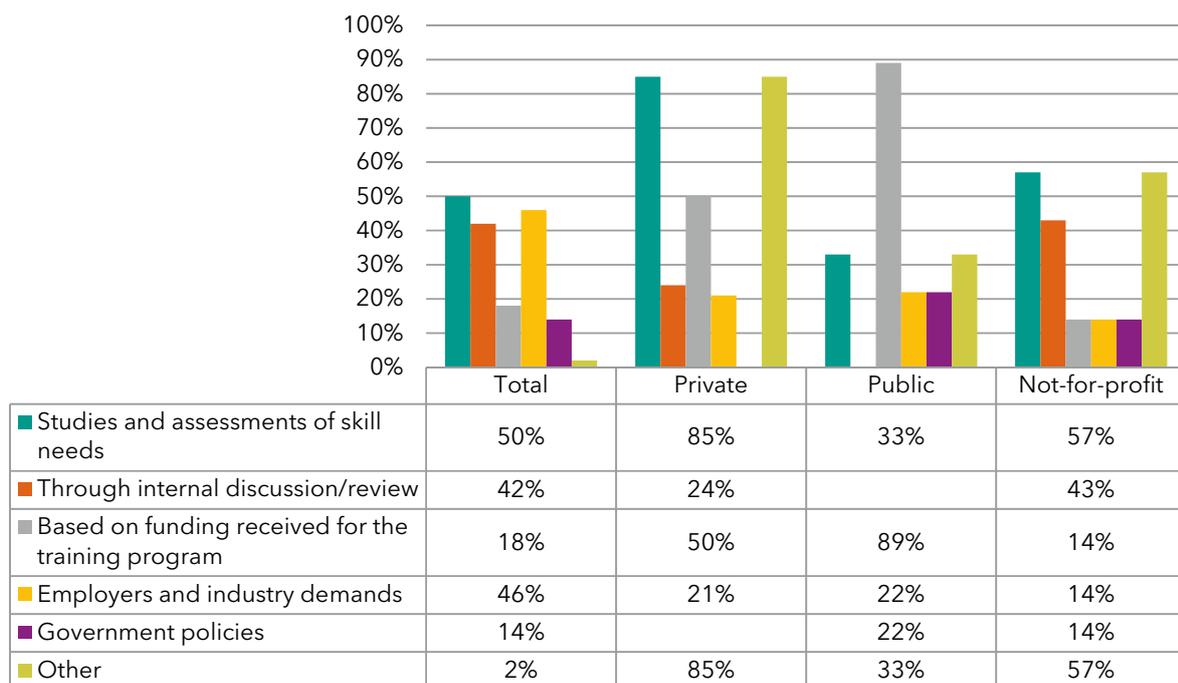


## Action 2: To develop a demand-driven approach to training

In a rapidly changing world, training institutions must assess the relevance of their training programs frequently and adapt accordingly. Although several mechanisms are available, including the formal or informal periodic review of skills needs, connecting with local employers is likely to be a cost-effective approach. TAP asks training institutions about how, from a strategic point of view, they identify the skills that their programs should foster and how they engage with firms.

**Only about half of the short-term training institutions do not give enough attention to industry demands or skills needs assessments when determining skills developed through the program.** Focus group discussions administered through this project reveal that almost all students and graduates believe training institutions should have the responsibility to provide accurate information on labor market and skills needed. TAP suggests that all training providers use at least one mechanism to identify the skills demanded by the market. However, only half of the institutions utilize studies and assessments of skill needs (Figure 23). A similar proportion of training providers reported taking considerations of employers and industry demands (46 percent), and internal discussion/review (42 percent) to identify skill needs. For private entities, studies and assessments are one of the most important ways to determine the skills to be taught in training program (85 percent). In comparison, a high percentage of public institutions (89 percent) identify skill needs based on the funding received.

**FIGURE 23.**  
**MECHANISMS TO DETERMINE THE SKILLS TO BE TAUGHT IN TRAINING PROGRAMS, N = 50 (MULTIPLE RESPONSES)**



**Students of training providers in Moldova are more likely to choose the sector of specialization based on their personal interest rather than information on job demand.** Ninety percent of current students and over three-quarters of graduates in focus group discussions reported that they chose the training program out of personal interest. However, only half of the students and less than 40 percent of graduates reported that they made decisions based on information on jobs that are in high demand.

**Only 30 percent of the training providers reported having a strategy to involve employers or industry groups in institutional decision making.** Among these 15 training institutions with a strategy, some of the more popular strategies include calling employers for casual conversations (60 percent), hosting events for employers to hear their views (60 percent), and inviting employers to participate in specific tasks, such as curriculum advice, instruction, or assessments (53 percent). In most cases, the institution's director or another designated person oversees the implementation of such strategies. The employers' focus group results suggested that most firms observed changes in the training programs offered in their respective sector over the years, and close to 80 percent of the firms believed that they benefited from expressing their needs to training institutions. These positive insights from employers may indicate a need for training providers to better engage with employers or industry groups and develop a more demand-driven approach to training.

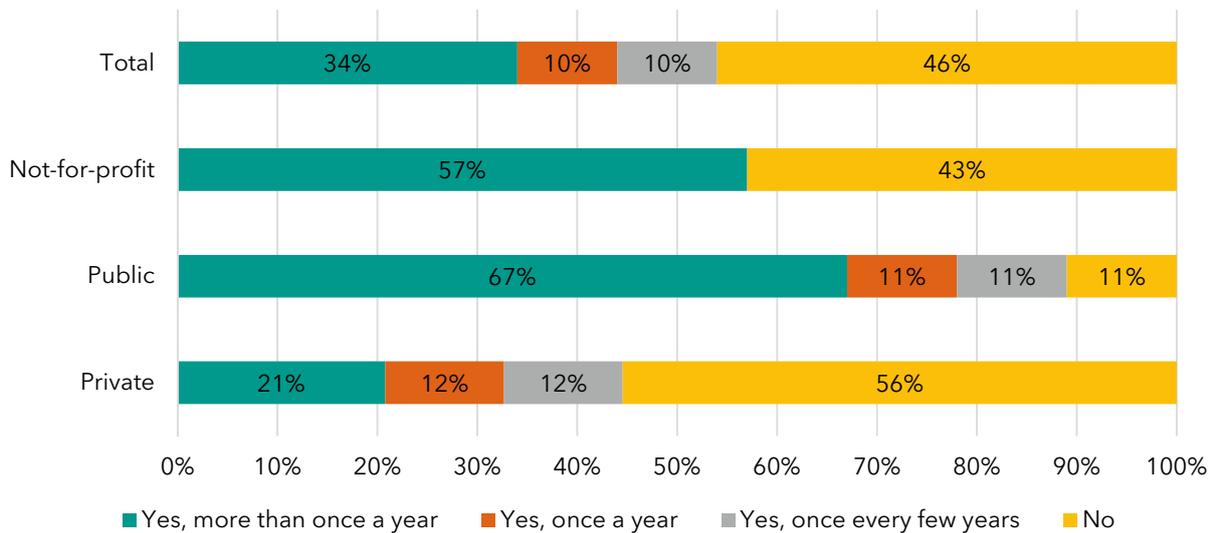
### **Action 3: To establish a sustained relationship with authorities**

Governments play multiple roles in their quest for improving quality and relevance in the education and training programs. As regulators, they create policies and programs for training institutions to perform well. As enforcers, they monitor training institutions and ensure that their services fulfill at least a minimum set of quality standards. As national coordinators, they define the vision for the entire VET system and ensure that each training institution understands its role within that vision. Unfortunately, training institutions tend to see government authorities only in their role as enforcers. TAP looks at the existence, nature, and quality of the relationship between training institutions and governments, that is, whether they participate actively in policy dialogue or limit the interaction to regulation compliance.

**Private short-term training institutions in Moldova tend to show limited level of engagement in policy dialogues and interactions with government authorities.** Overall, more than 50 percent of training providers engage with the authorities, of which more than one-third report participation in events to discuss policies regarding training and skills development more than once a year (Figure 24). While close to 90 percent of public institutions engaged in dialogue with government officials, fewer than half the private entities attended such events. Among the training institutions that participate in policy dialogue, 63 percent said the main purpose of the events was to inform training

institutions about a new regulation or to gather information from training institutions. In the past three years, less than quarter of the training institutions participated in any online public consultations about policies developed by central authorities.

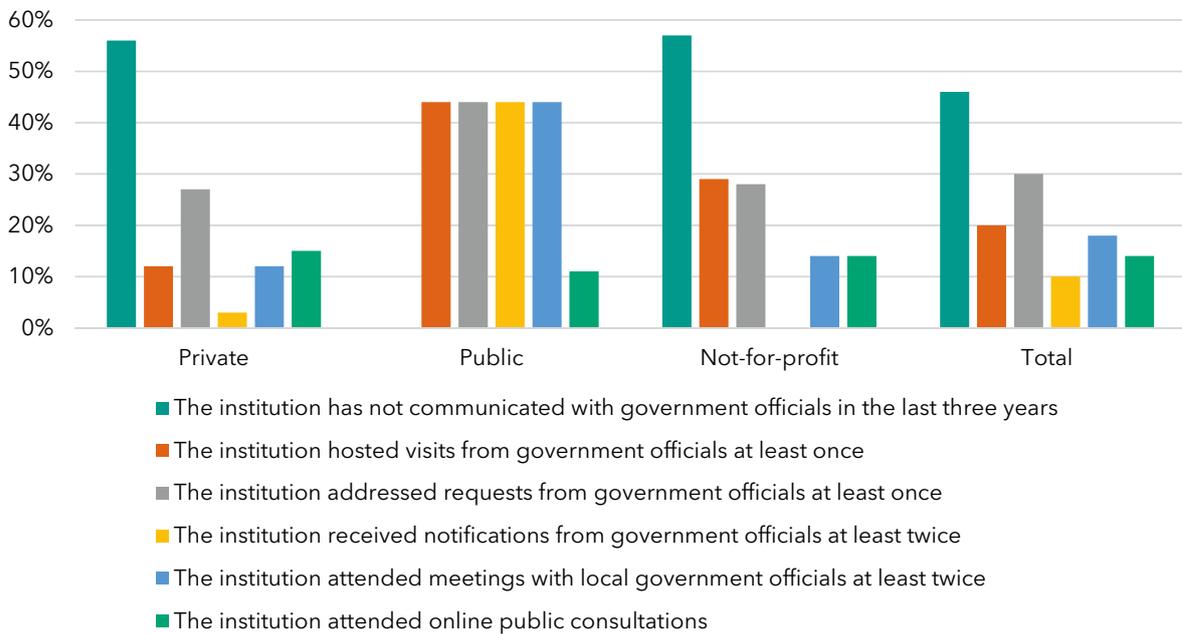
**FIGURE 24.**  
**FREQUENCY OF TRAINING INSTITUTIONS' PARTICIPATION IN GOVERNMENT EVENTS, N = 50**



**While many training institutions generally have various communication channels with government officials, their actual engagement is very limited, especially among private institutions.** In more than half of the institutions, the director is responsible for addressing government communication or requests. Approximately two-thirds of the institutions reported that there is a designated staff for this task. Some of the main communication channels include addressing requests from government officials (30 percent), hosting visits from government officials (20 percent), and attending meetings with local government officials (18 percent) (Figure 25). In the last three years, however, 46 percent of the training institutions have not communicated with government officials. All public institutions have communicated with government officials at least once in the past three years, using various communication channels. In contrast, close to 60 percent of private and not-for-profit institutions have not communicated with government authorities in the last three years.

**While about one-third of training institutions do not undergo mandatory inspections or financial auditing, the rest generally follow mechanisms for regulatory compliance and service improvements.** Seventy percent of the training providers (35 out of 50) undergo mandatory inspection. Of these 35 institutions, 34 percent received inspections once a year, 26 percent every two to three years, another 34 percent every five years, and 2 percent received quarterly inspections. On average, these mandatory inspections last for about 15 hours. Most of the inspection reports recommend specific priorities to improve institutions (86 percent of the training providers that have mandatory inspections), and institutions are required to submit an improvement plan following

**FIGURE 25.**  
**MAIN COMMUNICATION CHANNELS BETWEEN TRAINING PROVIDERS AND GOVERNMENT OFFICIALS, N = 50 (MULTIPLE RESPONSES)**



the inspection recommendations (71 percent). To ensure compliance with regulations, training institutions also use occasional review of news regarding regulations for training providers (94 percent) and annual formal review of regulations and compliance (86 percent). Just over half of the institutions reported using a quick review of compliance in preparation for official visits. In total, 60 percent of training institutions undergo financial auditing (29 providers through internal reviews and 12 through external reviews). For 80 percent of these institutions, the last audit took place in the last three years (2016–2018).

#### **Action 4:** **To ensure institutional financial viability**

Regarding financial resources, TAP looks at the autonomy of training institutions to raise funds and their efforts to diversify their sources of revenue. It also studies financial management practices such as the use of financial planning and operational budget.

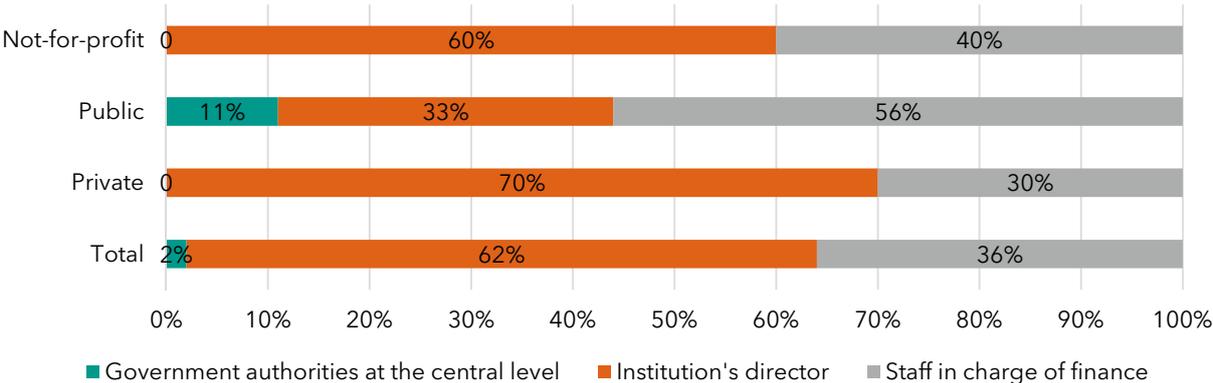
**Most institutions have authority over the collection of financial resources, as well as the use and management of financial sources.** Public as well as private institutions report that they have authority over the collection, use, and management of financial sources. While not-for-profit training entities also have authority over the collection of financial resources, they have limited authority over the use and management of resources. The most common approaches used by training providers to ensure financial stability are closely monitoring the payment of tuition and fees from students (66 percent) and complying with government regulations and requirements (54 percent).

**Not many training institutions receive contributions from government authorities, private donors, or employers, while some students receive scholarships from the government and employers.**

In the last three years, only one-fifth of the institutions received any in-kind or non-cash donations from government authorities or private donors. Among the eight institutions that provided an estimated value of these donations, the average was MDL 247,937 (US\$14,620). The estimated value of donations ranges from MDL 1,000 (US\$58.97) to more than MDL 1 million. None of the training institutions receive contributions from potential employers, but three training institutions reported that students received sponsorship from employers, with an average number of 149 students. Close to half of the students and a quarter of the graduates interviewed in focus groups also reported that a government program covered the cost of their training. In 2017, three public training institutions said their students received a scholarship—an average of 598 students, of which 431 were male and 168 were female. Only one private training institution reported that their students received a voucher;<sup>11</sup> in 2017, 1,000 students in this institution received an MDL 1,500 voucher.

**Almost all training institutions have an operational budget, with a majority prepared by the institutions themselves.** Only 3 out of the 50 training providers do not have an operational budget. Among the 47 providers that have an operational budget, 62 percent of them said the budget was prepared by the institutions’ directors, followed by 36 percent prepared by the staff in charge of finance (Figure 26). One training institution reported having an operational budget prepared by government authorities at the central level. Government authorities prepare the budget for public institutions only, and individual institutions’ directors seem to have a greater role in preparing the operational budget in private and not-for-profit entities.

**FIGURE 26.**  
**PERSONNEL PREPARING THE OPERATIONAL BUDGET, N = 50**

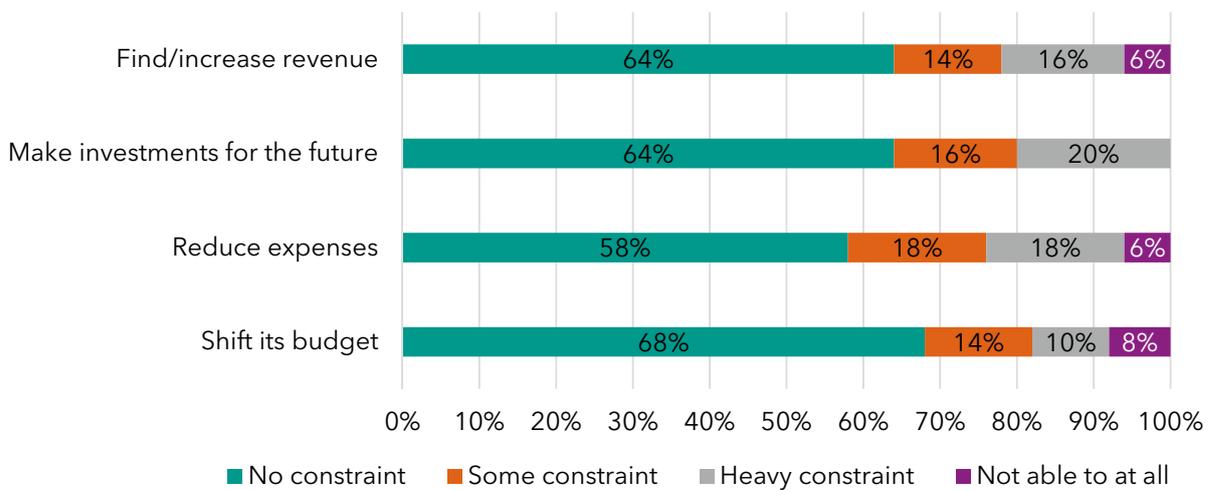


**Many short-term training institutions can manage their funds and use program requests from students or stakeholders to make decisions on budget management.**

<sup>11</sup> A sum of money (not disbursed as cash to beneficiaries) that a prospective trainee receives to pay for training in an institution of his/her choice.

Nearly 70 percent of the institutions have the flexibility to shift their budget and make changes without seeking external approval (Figure 27). Institutions have slightly less flexibility in reducing expenses, with 58 percent of the providers reporting that they have no constraint. When making decisions on managing funds, more than half of the institutions consider program requests from students or stakeholders as the most important factor. More than one-third of the training institutions consider what is most urgently needed in the institutions as the second most important factor. Fewer institutions use profitability criteria or student assessments to guide fund management decisions.

**FIGURE 27.**  
**FLEXIBILITY IN MANAGING FINANCIAL RESOURCES, N = 50**



## Action 5: To fulfill national quality standards

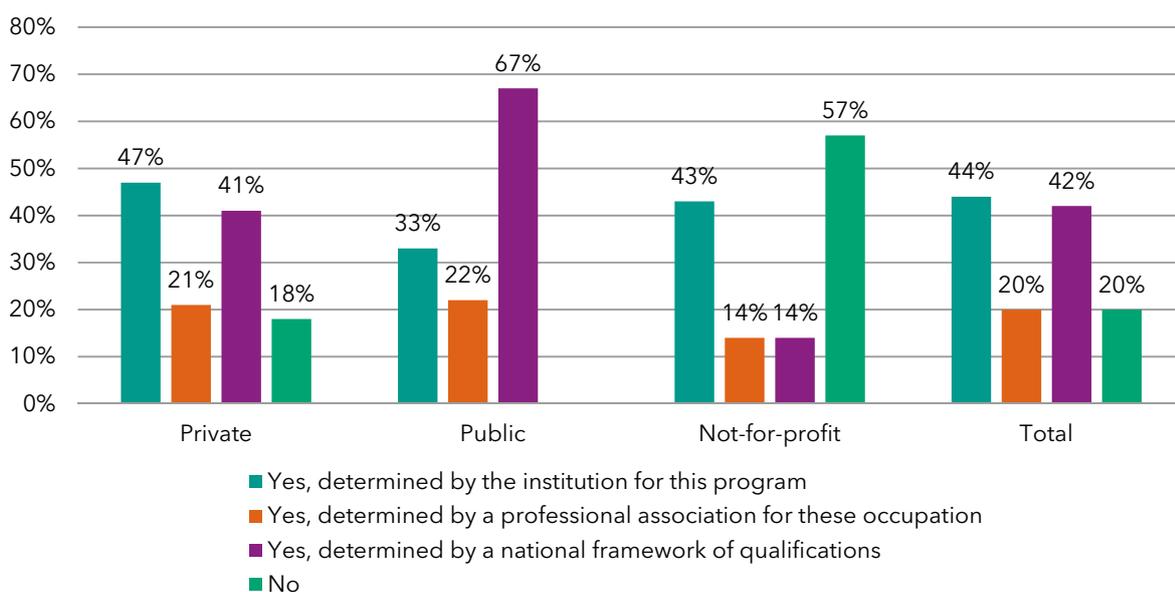
Governments set quality standards for training institutions to ensure that those who pursue VET are well prepared to find employment and thrive at work. These standards, which constitute a framework to guide the delivery of services, cover a wide array of aspects, from knowledge, attitudes, and competencies that students are expected to develop. TAP asks directors or decision makers of training institutions about the mechanisms they use to ensure compliance with national quality standards, the extent to which they use competency standards to deliver curricula, and whether they hold proof of fulfillment of national quality standards by way of an accreditation.

**While all public short-term training institutions conduct reviews to ensure compliance with national quality standards, many private or not-for-profit institutions do not follow this process.** Nearly three-quarters of the institutions use annual internal reviews to ensure the quality of education is on par with national quality standards. A quarter reported using annual external reviews, while one-fifth reported that they do not have such systemic mechanisms in place. This one-fifth of institutions are either private or not-for-profit institutions (six private and four not-for-profit). All public institutions

conduct either annual internal or external review to fulfill national quality standards, while most private and not-for-profit entities rely on internal review.

**Short-term training programs use curricula and occupational standards based on competencies, determined mostly by institutions themselves or by a national framework.** In programs with the highest enrollment in 2017, 80 percent of the institutions reported that the curricula use occupational standards based on competencies. Over 40 percent of the training providers said that the occupational standards are in part determined by the institutions themselves or by a national framework of qualifications. However, only 20 percent of the providers determine these standards with a professional association for the corresponding occupation (Figure 28). All public institutions use competency standards to deliver the curricula, with a high percentage reporting that these were determined by a national framework of qualifications. More than half of the not-for-profit institutions do not use any occupational standards for the curricula. In private institutions, over 40 percent reported that their competency standards are determined by the institution.

**FIGURE 28.**  
**USE OF COMPETENCY STANDARDS FOR THE DELIVERY OF CURRICULA, N = 50**  
**(MULTIPLE RESPONSES)**



**Only about half of the training institutions design, develop, or adapt their curriculum to fit industry association and employer standards and curricula requirements.**

About half of the institutions do not report following national standards as an approach to meet the standards of industry association, employers, and curricula requirements. Only 30 percent of the institutions use methods such as unique or emerging labor market demand supported by market research, enrollment trend in the institutions, and potential employers' requests. Focus group discussions showed that only half of the employers believe their active participation in the design of curriculum at training institutions is a priority.

**Only one-fifth of the short-term training institutions have been accredited, and a quarter are currently in the process of being accredited.** Among the 10 training providers that achieved accreditation, 6 institutions have been accredited sometime between 2015 and 2017. Three of these institutions are public entities, six private, and one not-for-profit entities. All accredited training institutions, except one, are required to renew their accreditation at least every five years.

## **Action 6: To enable students to pursue education and training opportunities**

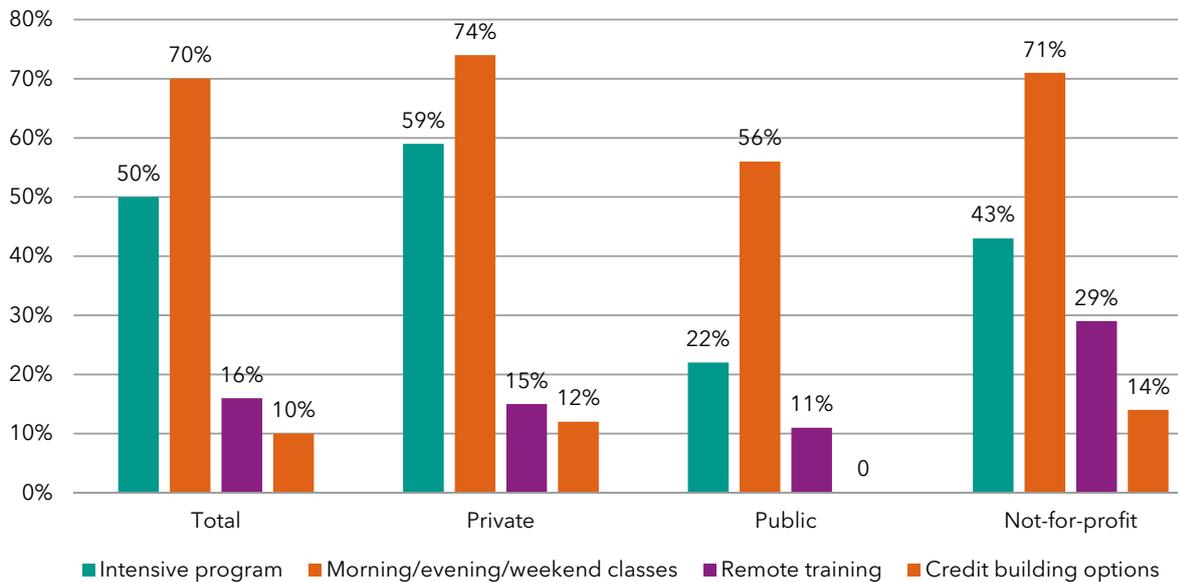
In rapidly changing working environments, the development of skills must extend beyond compulsory education to include skills upgrading through lifelong learning. Governments have a role to play in preparing policies and institutions that open up diverse pathways for skills acquisition at any age. Training institutions, in turn, must recognize individual competencies acquired before enrollment (either formally or informally), offer flexible arrangements to facilitate learning among those with competing commitments, and ensure that graduates can use acquired training as a stepping stone to pursue further education or training if they so wish.

**Less than half of the training institutions evaluate student proficiency before admission to the program.** Out of the 50 surveyed training providers, 23 institutions evaluate student proficiency by looking at occupational competency standards. Over 60 percent of these competency standards are determined by the institution, followed by 26 percent determined by a national framework of qualifications, and 13 percent by a professional association for these occupations. Over 85 percent of the not-for-profit institutions assess student proficiency based on occupational competency standards before admission, while only 44 percent of public entities and 50 percent of private entities do so.

**Short-term training institutions offer flexibility for students to complete the training, mainly through flexible schedule arrangements.** Seventy percent of the training providers offer classes in the morning, evening, or weekends (Figure 29). Intensive programs (allowing students to finish faster than the normal track) are offered in half of the institutions. Remote training, credit building options (allowing students get degree by gradually building credit over an undetermined period of time), or online learning platforms are not offered as frequently. Generally, private or not-for-profit institutions have greater flexibility in offering different arrangements for training programs than public institutions do.

**Upon completion of the programs, a majority of the training institutions provide certification and standardized exams to students, but they do not necessarily offer nationally recognized certificates.** In three-quarters of the institutions, a nationally recognized certificate is awarded after completing the program. All public institutions offer certification, but one-quarter of private institutions and over 40 percent of not-for-profit

**FIGURE 29.**  
**FLEXIBLE ARRANGEMENTS PROVIDED BY TRAINING INSTITUTIONS, N = 50**  
**(MULTIPLE RESPONSES)**



institutions do not offer certification. Most of these training certificates (79 percent) are recognized by the Ministry of Education, Culture, and Research. Eighty percent of training institutions reported that they have standardized exams before offering students certification. Nearly half of the institutions have the autonomy to design and implement these exams. A third reported that they have the autonomy but must follow the guidelines provided by the authorities, and 15 percent said they have the autonomy to implement, but the exams are designed centrally. In more than half of the institutions, these exams are reviewed only occasionally. In 90 percent of the cases, standardized exams evaluate student proficiency based on occupational competency standards.

**Responses from focus groups suggest that most students in Moldova plan to pursue further education or find a job after finishing the training.** The highest percentage of current students (46 percent) reported that they plan to pursue further education, followed by 40 percent who plan to find a job. A smaller proportion of 18 percent responded that they will continue in their current jobs, and just four students planned to create a business. Upon completion of the training, 40 percent of the graduates in focus groups pursued further education and 38 percent continued in their current jobs. One-fifth of the graduates created a business after graduating from the program.

### **Action 7:** **To create a teaching/studying experience conducive to learning**

Perhaps the most crucial aspect of training quality has to do with the extent to which the experience that students and instructors have at training institutions enables learning. From the perspective of training institutions, (a) curricula, (b) student management

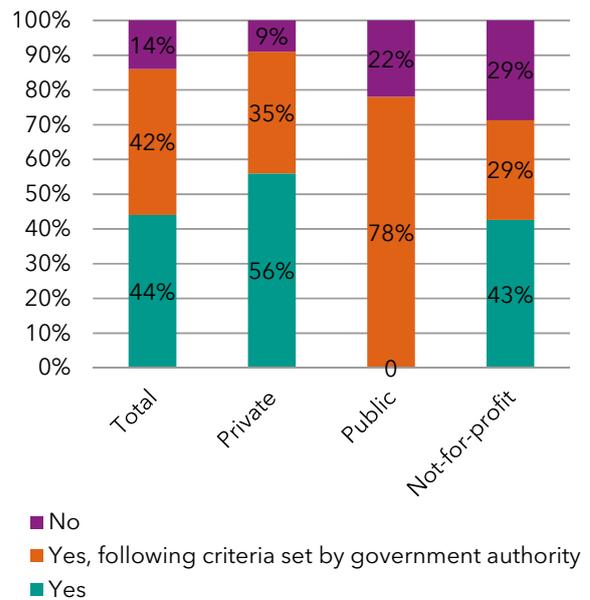
and feedback, and (c) instructor management play a direct role in achieving this goal. Regarding curricula, TAP asks training institutions how they decide to introduce, adapt, and close the programs. On student management, TAP enquires about the size of classes and workshop sessions, how students spend their time, and if there is any channel through which they can provide feedback to management. Regarding the instructor management, TAP gathers information on instructor evaluations and professional development opportunities.

**Most institutions have the autonomy to introduce and close training programs.** Eighty-six percent of the training providers can introduce and close programs at their own discretion, with about half of them following criteria that was set by government authority (Figure 30). All public institutions with the autonomy to open or close programs follow criteria set by government authority, while only a third of the private and not-for-profit institutions do so. Private training institutions have greater autonomy to introduce and close programs (91 percent), in comparison to public (78 percent), or not-for-profit institutions (72 percent).

**Over the past three years, more than half of the institutions introduced new short-term training programs.** A greater percentage of public providers newly introduced programs compared to private and not-for-profit institutions (Figure 31). Among providers that introduced new programs, most of their funding source came from in-house and less than 15 percent from public funding or private donations. A variety of criteria were used to introduce training programs: request from employers (63 percent), analytical findings (56 percent), and capacity for training provision (41 percent) were some of the more popular criteria used.

**Few institutions closed short-term training programs during the past three years.** Only 11 out of 50 training institutions closed programs. A higher percentage of not-for-profit institutions closed programs in the past three years than other institutional types. Among the 11 institutions that closed programs, 8 training providers used findings from reviews of programs (such as enrollment trends) to determine whether to close the programs. Four providers used labor market analyses and two held consultations with relevant stakeholders to determine the closure of short-term training programs. Only one institution used assessment of system-wide resource utilization and staffing as a criterion for deciding the program's closure.

**FIGURE 30.**  
**AUTONOMY TO INTRODUCE/CLOSE PROGRAMS, N = 50**



**Three-quarters of training institutions have designed or adapted curricula in the past three years, based on various considerations.** The highest percentage of training institutions consider availability of teachers/instructors (43 percent) as one of the most important considerations during the design or adaptation of the curricula. Government regulation (41 percent), existing curricula at the institution (35 percent), and employer needs (32 percent) were also some of the other considerations for adapting or designing the curricula.

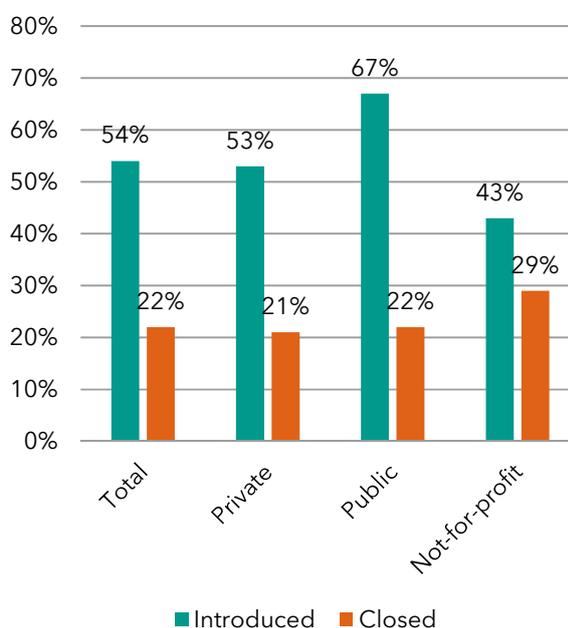
**Short-term training programs in the areas of transport and storage or driving programs were the most popular for both men and women in 2017.**

Among the 50 surveyed training institutions, more than one-quarter reported that their programs in the area of transport and storage had the highest enrollment for male students. For female students, transport and storage, as well as education were equally popular. When asked to name the most popular short-term program among male and female in 2017, more than 10 percent of the providers said 'Driver, category B'.

While all the institutions reported that all male students in that cohort graduated, few institutions reported some dropouts among female students. Almost three-quarters of students at the time of enrollment did not have work experience. The duration of popular programs, on average, was slightly less than three months. Students spent around 17 hours of study per week, of which nine were spent on theoretical instruction and eight were devoted to practical, more hands-on instruction. Training institutions reported that, on average, three-quarters of the short-term training programs include both practical and theoretical component equally. Over 80 percent of students and graduates in focus group discussions also thought the ratio between learning theory (classroom) and practice (workshop) was well balanced and maximized the learning process. Moreover, all students and graduates perceive theoretical training as helpful as practical training when looking for a job.

**Most training institutions request feedback from students and graduates on the quality of the training services they provide.** Nearly 50 percent of the institutions informally request feedback from students (such as sporadic meetings), and 44 percent request formally (for example, through evaluation forms or surveys) (Figure 32). There is not much difference among different types of institutions in how feedback is requested

**FIGURE 31.**  
**PERCENTAGE OF INSTITUTIONS THAT INTRODUCED/CLOSED PROGRAMS, N = 50**



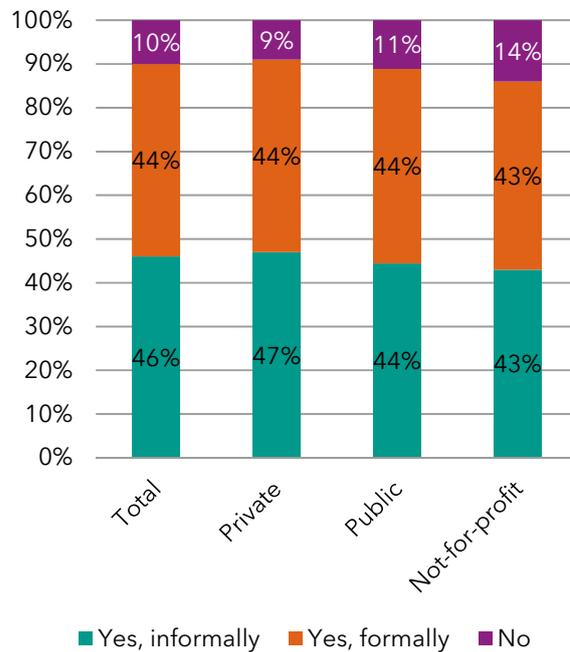
from students. Seventy percent of the training providers reported that they request feedback from graduates informally, while just 20 percent request formal feedback (Figure 33). All not-for-profit entities collect feedback from graduates, with a higher percentage of formal feedback than other institutional types. In more than half of the training institutions, no person is designated for the task of receiving and addressing student complaints, mainly because students rarely file complaints.

**Almost three-quarters of the training institutions reported that they evaluate the performance of instructors, but close to half do not reward or address issues based on performance.**

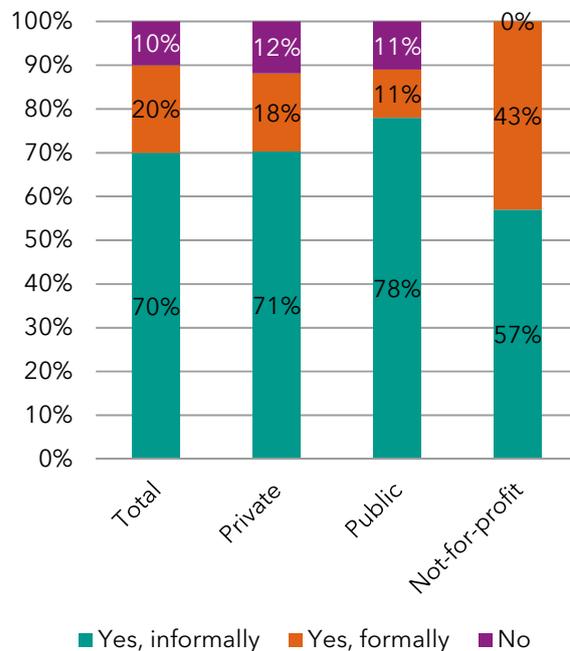
Nearly 40 percent of the providers evaluate instructors quarterly, and one-fifth do so annually. Among those who evaluate instructors' performance, 76 percent of the institutions said formal evaluation process was critically important in the latest performance evaluation. The evaluation form filled out by students at the end of the course was considered important for almost 60 percent of the institutions. Forty-three percent also considered peer assessment as an important criterion for instructor evaluation. Virtual and/or physical suggestion boxes were not deemed important by half of the providers. Almost 50 percent of the institutions reported that they do not reward good performance of instructors, and close to 40 percent do not address poor performance.

**In 2017, short-term training institutions provided opportunities for instructors to participate in professional development activities such as conferences or courses.** Almost all of these professional development opportunities were a part of in-house training. Some of the popular professional

**FIGURE 32.**  
**INSTITUTIONS THAT REQUEST FEEDBACK FROM STUDENTS, N = 50**

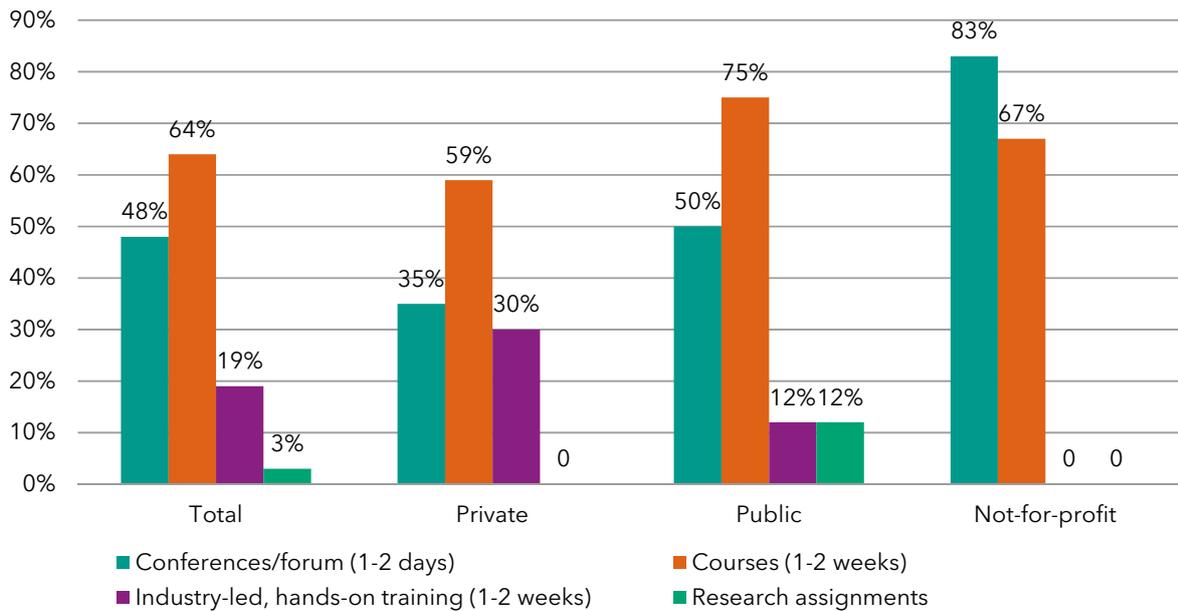


**FIGURE 33.**  
**INSTITUTIONS THAT REQUEST FEEDBACK FROM GRADUATES, N = 50**



development opportunities offered by institutions were participation in 1-2 weeks courses (64 percent) and conferences or forums that lasted 1-2 days (48 percent) (Figure 34). Industry-led, hands-on training and research assignments are rarely offered by short-term training providers. A high percentage of not-for-profit institutions provided opportunities for instructors to attend conferences or forums (83 percent).

**FIGURE 34.**  
**TYPES OF PROFESSIONAL DEVELOPMENT OPPORTUNITIES FOR INSTRUCTORS,**  
**N = 31 (MULTIPLE RESPONSES)**



## Action 8: To prepare students for the world of work

The main objective of training institutions is to prepare students to lead independent and prosperous lives. Equipping them with a wide range of cognitive, technical, and socio-emotional skills is crucial but not enough. As students in training institutions are likely to be young and have little to no work experience, they face challenges to navigate through the world of work. To help achieve their goals, training institutions must provide support to students on ways to explore career options. TAP looks at whether training institutions have established partnerships with potential employers, a first step to bringing students closer to job opportunities. It also enquires about the prevalence of internship and apprenticeship requirements and the variety of support services for career development that training institutions offer to their students.

**Training providers receive limited inputs from potential employers in terms of direct investments in equipment as well as on-site training opportunities.** Over a third of the institutions seek donations of equipment and supplies or potential job placement for students through these relationships. However, in developing interaction with

employers, creating research and development (R&D) projects are not so important for almost half of the training providers. Even among the rest who reported that R&D projects are important, less than 20 percent of institutions currently have R&D agreements with firms. On average, training institutions have one staff who spends 50 percent or more of his/her time on establishing and maintaining partnerships with employers. Focus groups with students and graduates suggested that over half of the students and graduates did not receive any training session at the facilities of a firm, and most have not visited employers as part of the training program. These results indicate that there may not be enough interactions between students and potential employers.

**Most students in the surveyed short-term training institutions do not participate in internship or apprenticeship, and not enough support is provided by training institutions in finding such opportunities.** In 60 percent of the training providers, students are not expected to participate in internship or apprenticeship. Only one-fifth of the institutions have mandatory internship or apprenticeship requirement for all training programs. In fact, students did not engage in internship or apprenticeship commitments in nearly 80 percent of the training institutions. Providers also reported that, on average, only 18 percent of the students engaged in an internship or apprenticeship in 2017. The focus group discussions suggested that students and graduates perceive the importance of completing an internship or apprenticeship in developing skills in a work environment. In contrast, more than half of the institutions said they do not help students find opportunities for internships or employment.

**Similarly, there is insufficient resource dedicated to offering career counseling services to students.** Only 44 percent of the training institutions provided career counseling to trainees in 2017, and 63 percent of these institutions that provided counseling reported that they do not have a career counselor among staff. Among those who have career counseling, a popular type of service offered is coaching sessions on professional development, led by instructors/teachers (68 percent). Mentoring sessions with alumni (45 percent) and orientation sessions (41 percent) are also some other ways in which institutions provide career counseling support. Students and graduates in focus group discussions said coaching by teachers and close contact with local public or private employment agencies were also some ways in which training providers helped them find employment. However, over half of the graduates in focus groups reported not receiving any help. Furthermore, in about half of the training providers, less than 25 percent of the students used career counseling services. This points to insufficient support and use of career counseling services in training institutions.

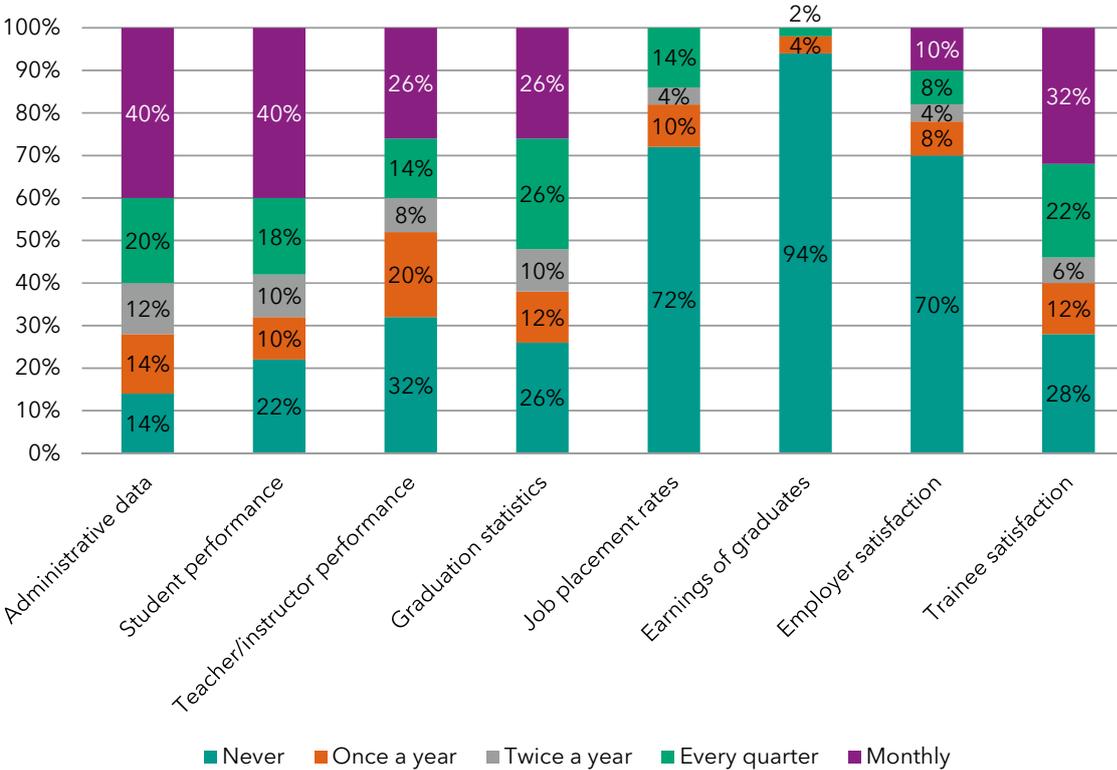
## **Action 9: To gather and publicize data for informed decision making**

Improvements in the quality and relevance of training rarely happen in the absence of information and data. The practice of collecting basic administrative data is common, but

such type of data fails to provide a full picture of an institution’s performance. To complete diagnostics that are robust enough to inform changes, institutions must also collect data on student, teacher, and graduate performance, and client feedback. However, while collecting data is a necessary first step, it is not enough. Institutions must analyze and curate the data in such a way that they can provide accurate and user-friendly information to all interested parties. Indeed, training institutions must also make efforts to disseminate information and analyses internally, to discuss avenues for improvement, but they must disseminate information externally as well to inform decision making among prospective students, families, and employers.

**Most training providers collect a wide variety of data on institutional and program performance, with varying degrees of frequency, but they collect relatively less information on employment data.** The highest percentage of data that training institutions collect is administrative data (86 percent), followed by student performance (78 percent), graduation statistics (74 percent), trainee satisfaction (72 percent), and teacher/instructor performance (68 percent) (Figure 35). There is a varying degree of frequency of data collection, but administrative data and student performance tend to be monitored quite regularly among training providers. In contrast, data on employment such as job placement rates (28 percent), earnings of graduates (6 percent), and employer satisfaction (30 percent) are not collected in many institutions. Generally, more than half of the training institutions still manage the collected data manually, while about 40 percent manage electronically.

**FIGURE 35.**  
**FREQUENCY OF DATA COLLECTION, N = 50**



**Almost all training institutions use the collected data for internal discussions on institutional or program performance.** Around 80 percent to 90 percent of the providers use the collected data to formally set targets. Most institutions also use this information to assess or evaluate programs and monitor the attainment of targets. Slightly fewer institutions use data on job placement rates or earnings of graduates because data are not collected in these areas, yet a majority reported actively using the data to process and analyze the program performance. Among these institutions that use the information to assess programs or monitor targets, almost all providers share the results of these assessments. However, only three institutions reported that these data are publicly available and easy to access, and 41 institutions share the data only internally. In 87 percent of the training providers, internal meetings are held to discuss staff performance, based on the data collected. In the preceding year, close to 80 percent of the institutions said the main results of these meetings were that everybody became aware of the performance of the institution, and staff/instructors voiced their concerns and constraints. Half of the training institutions reported that the institutions learned about new policies or procedures or agreed on adjustments to policies or procedures.

## Perceptions of the performance of short-term training institutions

TAP in Moldova collected data on the experience of students and graduates during their short-term training program and the training providers' assistance to students and graduates in finding employment. The extent to which training institutions catered to the needs of the students and graduates partly shows the quality of training and services provided by the training institutions. The employment status of graduates and their perception on the relevance of training they received to the current employment are also information that was collected in Moldova. Finally, employers were enquired to comment on the graduates' skills, which offers an understanding of the skills students develop during training. Focus group discussions with students, graduates, and employers have yielded the findings presented in the following paragraphs.

**Most students and graduates were satisfied with the teachers and the well-balanced content of the training program.** The average completion rate for the most popular program in training institutions was 97 percent. In both focus groups, over 40 students and graduates responded that they most appreciate the teachers and the content of the training program. Students and graduates were also generally satisfied with the exposure to practical learning and the connections they made during the training, but a fewer number of students and graduates chose facilities as the most appreciated part of the training experience. Over 80 percent of the students and graduates commented that the average ratio between learning theory and practice in the training program was well balanced and maximized the learning process.

**A majority of the students and graduates did not expect training institutions to help them find employment, and such services were not offered in many institutions.** Three-quarters of the students and all graduates in the focus group discussions disagreed with the statement “it is not my responsibility to find a job; it is the responsibility of my training institutions.” Accordingly, most students and all graduates perceive job search as their own responsibilities. When asked about the ways in which training institutions provided help in finding employment, some of the more popular mechanisms were connecting them to an internship/apprenticeship that allowed them to find employment, coaching by teachers/instructors, and close contact with local public or private employment agencies. However, even these ‘popular’ responses were low in number, with fewer than 10 training institutions offering such services, and more than half of the graduates reported that their institutions did not help at all.

**Seventy percent of the graduates in focus groups are currently employed.** Once graduates completed the training, 41 percent of them pursued further education, followed by 39 percent that continued in their current employment, and 20 percent that created a business. TAP results also yielded that an average of 53 percent graduates pursue further education or training.<sup>12</sup> From those who continued working with the same employer, nearly 40 percent of the graduates reported that the training program changed their career prospects by helping them become better at their job. Among 41 respondents, 37 percent found their first employment before graduation, 24 percent did within six months of graduation, and 39 percent reported that they still have not found employment in their field. Graduates found their employment through ways like application to a job posting, family connections, and connections made through the training institutions. From the TAP survey results, training institutions reported that an average of 91 percent graduates find a job within six months or create/continue working on their business.<sup>13</sup>

**Seventy percent of the graduates felt that the training they received meets the needs of their field of expertise, and most employers in the focus groups agreed with this sentiment.** Graduates responded that the training helped them learn new techniques and increase their productivity. More than 90 percent of the employers also believed that their employees who have recently graduated from short-term training courses contribute to productivity improvement at their establishments. Close to three-quarters of the employers in the focus groups thought short-term training helps employees develop the skills they lack. Half of these employer respondents said they will likely encourage their employees to enroll in a training program, while the other half reported that they will provide the training themselves.

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<sup>12</sup> Data were only provided by 15 training providers.

<sup>13</sup> Data were only provided by 12 training providers.

# Summary of key findings and policy implications

TAP in Moldova describes the landscape and characteristics of short-term training providers and the extent to which their service delivery mechanisms comply with international best practices. The latter was assessed against nine key features of best institutional practices in training provision. This section synthesizes the main findings from this report by highlighting the strengths and weaknesses of short-term training institutions as well as the policy implications to help improve the future of workforce development.

## Strengths of short-term training institutions in Moldova

**Most short-term training institutions in Moldova set strategic directions by collecting data on student and instructor performance and using these to monitor the quality of their programs.** A majority of the short-term training providers regularly gather information on student and instructor performance and use these for internal discussions on institutional or program performance. To proceed further, short-term training providers can mobilize these data to monitor progress toward the performance targets and make necessary adjustments to improve the quality of their training.

**Public short-term training institutions regularly collaborate with authorities by maintaining communication channels with government authorities and following mechanisms to comply with national quality standards.** All public institutions reported that they have communicated with government officials at least once in the past three years, using various communication channels. These providers also conduct internal or external reviews to better comply with national quality standards and use competency standards to deliver the curricula. A high proportion of public institutions reported that these competency standards were determined by a national framework of qualifications. Moldova can further this effort by increasing the number of qualifications covered in the national framework and systematically update them in response to the changing skills needs.

**Many short-term training providers encourage students to continue studying further by offering flexible timetables and well-balanced content to meet students' learning needs.** Seventy percent of the short-term training institutions in Moldova offer classes in the morning, evening, or weekends. Such a flexible arrangement helps

accommodate students' needs in attending and completing the program. A similar proportion of the short-term training providers also reported providing well-balanced theoretical and practical elements in their programs. Most students and graduates in focus group discussions agreed that the well-balanced content maximized their learning experience. These practices of short-term training institutions in Moldova can help create a teaching and studying experience conducive to learning.

## Areas of improvement for short-term training institutions in Moldova

**Short-term training providers would benefit from improving their capacity to make informed decisions by regularly collecting data on graduates' training outcomes to improve the training programs.** Most training providers in Moldova collect a variety of information such as administrative data, student performance, teacher/instructor performance, graduation statistics, and trainee satisfaction. However, data on training outcomes, including employment, job placement rates, graduates' earnings, and employer satisfaction, are not collected in many institutions. Collecting these data will allow the training institutions to evaluate the relevance of their training programs in developing skills that are needed in the labor market. Results Based Financing, which is designed to provide financial incentives (for example, grants and tax deductions) to training providers based on compliance to clearly defined outcome indicator goals, provides one way to encourage them to make informed decisions through data collection. Moreover, developing an Educational Management Informational System (EMIS) that allows for tracing students after graduation would help provide valuable information to training providers as well as policy makers. Estonia has an EMIS which is linked with its population register, tax board, unemployment, and health insurance data. Moldova may also benefit from expanding its EMIS by establishing links with other state registers and using the longitudinal data to advise training providers and improve policies.

**Short-term private and not-for-profit training providers would benefit from regularly collaborating with authorities by maintaining communication channels with government authorities and following mechanisms to comply with national quality standards. These providers can also improve quality standards by conducting external quality reviews to ensure that the quality of training is meeting national standards.** In comparison to public entities, private or not-for-profit training institutions have a limited engagement with government authorities. Close to 50 percent of private and not-for-profit institutions do not participate in government events, and over half of these types of providers have not communicated with government authorities in the recent three years. Most private and not-for-profit entities also rely on internal review to ensure compliance with national quality standards, and more than half of the private providers use competency standards that are determined by the institutions themselves. The newly

created sectoral committees may be a useful mechanism to ensure collaboration with government stakeholders. For the sectors where these structures have already been created, involved parties could work on strengthening links between the training providers and the government. For the sectors where these structures do not exist, the government may take a lead in their creation.

Developing clear national quality standards for all professions and conducting external reviews in all types of institutions may be useful in holding private and not-for-profit entities accountable for the quality of training. A large majority of 28 EU member countries include quality standards for VET at the national level. Among these countries, more than 85 percent use national quality standards as a condition for accreditation and approval of vocational education and training providers, and over 70 percent use national quality standards as a condition of funding provision (European Training Foundation 2014). In a training system where training providers are governed by multiple ministries and the authorization, external evaluation and accreditation are made by the ANACEC, and the role of regulation and quality assurance mechanism becomes even more crucial to improve the performance of both private and public training providers. Public authorities can pay better attention to the challenges training providers face in complying with quality standards and provide support to those in priority sectors, without the funding or mechanism to conduct external reviews.

**Short-term training providers would be able to better prepare students to the world of work if they have (a) stronger relationships with employers and/or industry associations and (b) more information and support to find internship/apprenticeship opportunities as well as career services.** Direct involvement of local employers is among the most effective means to improve the relevance of training programs. Currently, training institutions in Moldova do not have enough participation from employers or industry associations in setting performance targets or making institutional decisions. This is in part due to the absence of or relatively weak industry associations and sectoral committees in the country. The government can first facilitate the creation of associations and sectoral committees to strengthen their activities. It can also explore other mechanisms, such as tax incentives, to further encourage partnerships between local employers and training institutions. Establishing formal, or even informal relationships with training institutions can be helpful for the employers who can express their skill needs to the training providers. Training institutions can in turn benefit from these partnerships by better understanding the skills in demand and focusing on teaching the most relevant skills.

All students and graduates in focus group discussions expressed the importance of completing an internship or apprenticeship in developing work-relevant skills. In contrast to this perception, more than half of the institutions reported that they did not expect students to participate in internship or apprenticeship and do not help students find such opportunities. Furthermore, fewer than half of the training institutions provided career counseling to trainees, and in about half of the training providers that provided career

counseling, less than 25 percent of the students used such services. This points to an insufficient provision and use of counseling services in training institutions. Short-term training institutions can better prepare students for the world of work by actively looking for internship and apprenticeship opportunities and offering a variety of support services for career development. By partnering with employers and/or industry associations, training providers can help students find on-the-job placements, collaboration projects with employers, mentoring sessions, and other professional learning experiences. A number of European countries have successfully developed a system to link training provision with employers and apprenticeship opportunities. One example is Cooperative Education initiative in Serbia in which 15 secondary vocational schools were formally linked with over 25 companies (European Commission 2017). This cooperative arrangement not only allowed training providers to align skills development with demand but also expanded the opportunities for vocational students to engage in work-based learning supervised by trained mentors.

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# Annexes

## Annex 1: Survey methodology and survey instruments

Training Assessment Project in Moldova (TAPM) consists of mapping the training landscape and applying quantitative and qualitative data collections tools for a more in-depth review of a selected sample of training providers. A survey of training providers was conducted, followed by a qualitative analysis of students,<sup>14</sup> recent graduates,<sup>15</sup> and employers who engage (or would like to engage) with training providers. Section 1 covers the preparation and implementation of the survey; Section 2 describes the preparation and implementation of focus groups discussions.

### Survey methodology

#### 1. Training provider survey

Method	Quantitative survey
Interviewing technique	CAPI at respondents' work place
Target group	Selected short-term training providers during mapping stage
Survey tool	In-depth structured questionnaire, provided by the World Bank and piloted by CIVIS; working language was Romanian (26 respondents) and Russian (24 respondents)
Sample size	50 training providers
Sample design	Stratified random sampling Stratification criteria used: (a) core-business (short-term training only, general education and training, non-training related activities); (b) size by number of students (small, middle, large, and unknown)
Length of interview	90 questions; average length of interviews was 136 minutes.

<sup>14</sup> Students who are in their last term of training and on the verge of graduating, irrespective of the duration of the program in which the student is enrolled in.

<sup>15</sup> Former students of the training institutions that complete the survey, who graduated within three years prior to the application of TAPM.

Method	Quantitative survey
Fieldwork period	May 17–June 9, 2018
Response rate	67 percent gross response rate (75 training providers have been contacted, out of which 7 turned out to be inactive by the time of the survey, which results in 74 percent net response rate)

### 1.1. Sample frame of training providers

One of the most important components of this survey is designing a sample that best represents the training institutions in the country. The first step consists of building a sample frame of training providers, which yielded a mosaic of training providers. To generate this mosaic, a preliminary analysis was conducted to identify the different types of formal<sup>16</sup> training providers that operate in the country. TAPM focuses on institutions that provide short-term technical and vocational education and training.

The sample frame in Moldova was developed using the ‘mapping tool’ provided by the World Bank and was adapted to the Moldovan context. The mapping tool collects not only the name of institutions, their contact information (that is, address/phone numbers), and institutional type (for example, public, private, not-for-profit) but also characteristic variables.

Statistical institutes and ministries associated with the operations and regulation of short-term training providers were consulted to consolidate a first sample frame. The generated list of training providers was verified using additional sources of information. The preparation of a usable sample frame for the mapping tool took about 2.5 months.

### 1.2. Quality assurance procedures for the sample frame

To ensure quality, the sample frame of training providers was developed using readily available public information from reliable sources and entities that are classified as part of the education sector. CIVIS contacted all potential short-term training providers through phone to confirm they are currently operating and that their contact information is accurate and also to collect additional information required to complete the mapping tool. Only training institutions that responded agreed to participate in the mapping exercise, provided accurate/reliable information was included in the final sample frame.

### 1.3. Sampling strategy

After identifying the universe of training providers, a sample was selected to conduct in-depth interviews and gather information on participants for the focus groups. The planned size of the sample for Moldova was 50 training institutions. This sample frame of short-term training providers is based on information identified during the mapping

<sup>16</sup> TAPM does not cover informal provision of training. It is limited to the assessment of formal training providers that are registered as such in various registers of established entities in the country.

stage. The mapping survey first provided basic information on 272 short-term training providers, which was used for the sample design.

Besides these entities, there were (a) 111 potential training providers that did not want to participate in phone surveys during the mapping stage, were asked to provide online link with questionnaire, but finally did not respond and (b) 29 entities that refused from the beginning to participate in the mapping survey. In total, these two groups account for 140 potential respondents. Yet, an unknown number of them may not actually provide short-term trainings.

The survey used stratified random sampling with multiple stages of sampling. Stratification criteria mainly included core business (short-term training only, general education and training, non-training related activities) and size of institutions by number of students (small, medium, large, and unknown). The principle used for grouping is the following: using the average number of students in the landscape survey (468 students), small-size institutions have up to 235 students (half of the average), medium-size institutions have between 235 and 700 students (lower half and upper half of the average), and large-size have more than 700 students.

## 2. Focus groups with students, graduates, and employers

Method	<b>Qualitative study, based on focus group discussions</b>
Interviewing technique	Focus group discussions
Target group	Students (soon-to-be graduates), graduates, employers Participants reflect different socio-demographic, geographic, and training profiles
Survey tool	Screening questionnaire, as well as focus group guides provided by the World Bank
Sample size	17 groups in total with 127 participants <ul style="list-style-type: none"> <li>• 6 student groups, 50 participants (out of 81 invited); average of 8.3 participants per group</li> <li>• 7 graduate groups, 50 participants (out of 81 invited); average of 7.1 participants per group</li> <li>• 4 employer groups, 27 participants (out of 56 invited); average of 6.8 participants per group</li> </ul>
Sampling profile	Participants were selected from contacts provided by the 50 training providers that participated in the in-depth survey.
Length of discussion	About 2 hours
Fieldwork period	June 2-19, 2018

### 2.1. Selection of students, graduates, and employers

Training institutions were asked to provide two lists—one of students on the verge of graduating from different programs and another of graduates who finished their studies within the three years before participating in TAP (either employed or unemployed). CIVIS merged the lists provided by approximately 10 institutions and from the compiled

list, it selected around 10 students and 10 graduates to participate in the first two focus groups. The process was repeated with the remaining 40 institutions to identify the participants of additional focus group discussions. The selection was done randomly and the list of graduates includes both employed and unemployed individuals.

The group of employers corresponds to the institutions that have partnerships with surveyed training providers or with whom these providers would like to establish partnerships. As such, the employer list includes institutions that either hire or provide internships to the graduates of surveyed training institutions (or collaborate with them in any other way) and others that do not. The survey team asked each surveyed training provider to provide names and contact information of 10 employers (according to criteria mentioned previously). However, between 3 and 4 employer names per institution were identified, as some training providers were not able to identify 10 employers and some employers were listed by more than one provider. CIVIS merged the lists provided by approximately 10 institutions and carried out a random selection of employers to participate in the first focus group discussion. The process was repeated for the remaining 40 institutions to identify the participants of the remaining four focus groups.

## Survey and focus group instruments

### 1. Training Provider Questionnaire (CAPI)

The training provider questionnaire is a fundamental part of TAP as it is designed to gather information on the inputs, practices, outputs, and outcomes of training institutions as expressed by themselves. The literature<sup>17</sup> points that, although traditional assessments of quality are based on the inputs and outputs of education and training institutions, this type of data falls short in providing a full picture of the quality of the services that these institutions provide. Acknowledging this shortcoming, an important section of the training provider questionnaire is dedicated to exploring further characteristics, institutional actions, and values that can also have an effect on the quality of education and training services.

The training provider questionnaire is structured in five sections: (i) Background Information, which includes basic identifiers, such as name, address, institution type; (ii) Inputs, which covers basic characteristics of students, instructors, facilities, and funding; (iii) Institutional Actions, which examines the practices of training institutions using the SABER-WfD (Policy Intent) conceptual framework; (iv) Institutional Values, which explores the extent to which respondents agree or disagree with statements about the institutions' role or mandate to undertake certain actions; and (v) Outcomes, which aims to collect data on the employment status, income, and educational status of graduates.

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<sup>17</sup> See Renaud, Robert, "Measuring Educational Quality in TVET" In: Maclean and Wilson (Eds.) (2009), "International Handbook of Education for the Changing World of Work, Bridging Academic and Vocational Learning." Springer, Netherland.

The standard training provider questionnaire, designed to be applied in different countries, was slightly adjusted to the Moldovan context. At the beginning of the exercise, a thorough review of the questionnaire was conducted to ensure that all questions are relevant and appropriate to the general characteristics of the Moldovan's training system. After the English version of the questionnaire was reviewed and adapted, a Paper-Assisted Personal Interview (PAPI) was designed in English and translated by qualified translators into local languages, namely Romanian and Russian. Once the PAPI was finalized, a CAPI tool was developed to match the PAPI English version of the questionnaire. The CAPI version used during the survey contains flags to alert interviewers of any apparent inconsistency in responses and allow corrections to be made accordingly, which would improve the overall quality of the data set in a systematic manner. The CAPI version also contains all necessary skip patterns, legal value checking, and basic logic checks to verify consistency.

## **2. Training questionnaire and interviewer guide**

In addition to the questionnaire, a training guide (to be provided by World Bank) is generated to prepare interviewers and focus groups moderators. The training guide should include the following:

- An explanation of the general structure of the questionnaire
- General principles and proper conduct expected
- An overview of psychological factors that influence the respondent and the interviewer in face-to-face interviews
- An annotated training questionnaire where the most common difficulties will be identified and addressed, including the provision of hypothetical examples
- A glossary of key terms used in the questionnaire

The training material has basic quality control (QC) instructions/procedures that should be carried out, whenever possible at the end of each day on exported data taken from CAPI. Both the training materials on the questionnaire and the interviewer guide could be adapted to changes made in the training provider questionnaire. All tools were translated into Romanian, and interviewers had the option to use the tools in both English and the locally spoken language.

## **3. Quality control procedures**

The QC procedures correspond to a number of proactive activities designed to control the data collection process and to ensure the highest quality possible of the data set, meaning the highest accuracy of responses. The QCs were designed right after the completion of the questionnaire for training providers. These QC procedures can be presented in the following levels:

- Level 1: List of all legal values for all variables in the questionnaire, list of all legal skips, and reverse skips (that should be disallowed), completion levels of individual

variables (those that must be filled during interviews, and those for which item nonresponse can be tolerated), list of all variables that are interrelated in strict dependency (for instance, totals that have to yield 100 percent, 'parts' that have to be smaller than 'wholes' (such as 'how many students enrolled, of which how many 'female', and so on). These tests were introduced directly in the CAPI, but interviewers were made aware of their existence to be able to smoothly use the CAPI during interviews and advise respondents of any contradiction.

- Level 2: List of all semi-strict tests that require flags—these alerts were introduced in the CAPI.
- Level 3: Post data entry controls using meta-data if and when they apply (controlling for systematic mistakes coming from the same interviewers, the differences in the duration of interviews, and so on)

#### 4. Focus group guides, questionnaire, and discussion agenda

To assess training provider performance from the perspective of students, graduates, and employers, focus group guides have been prepared by the World Bank Group team. These guides cover the following topics:

- **Screener introduction:** Project summary, firm presentation, objectives, and importance of participation in the survey to motivate cooperation of selected respondents
- **Invitations to participate and validation:** Verification that participants meet the criteria to take part in the focus groups, description of session procedures, detailed manner of participation, rules and conditions for receiving attendance incentives and requirements
- Questions to determine the conceived notions about the quality of the services provided by training institutions from the perspective of targeted participants
- **Discussion agenda:** Order and roles in the sessions, detailed outlines of the discussions, special techniques or procedures, method and stimulus materials to be presented in the sessions, possible concerns, and proposed solutions to handle the sessions

### Project team for survey

The team for the survey were composed of the following individuals:

- Project manager
- Project coordinator
- Quantitative survey coordinator
- Software and data processing manager
- Senior-level interviewers (5)

## Annex 2: Summary of results from focus group discussions with students, graduates, and employers

Basic information on FG participants		Students	Graduates	Employers
<b>Sample</b>		50	50	27
<b>Gender</b>	Male	28	11	12
	Female	22	39	15
<b>Age group</b>	15-25 years	26	20	3
	26-40 years	16	13	10
	41 years and older	8	17	14
<b>Employment Status</b>	Employed	16	39	
	Unemployed	23	7	
	Student	11	4	
<b>Type of locality</b>	Urban	46	46	27
	Rural	4	4	0
<b>Field of study</b>	Driver	6	5	
	Language courses	17	9	
	Makeup and cosmetology	5	1	
	HoReCa	3	2	
	Specialists in electricity, gas, machinery	10	6	
	Accounting and audit		7	
	Teaching		5	
	Clothes manufacturing	1	7	
	Safety and security	1		
	Massage	3	3	
	Information technology programming and design	3	4	
	Other	1	1	
	<b>Job position</b>	Director		
Manager				4
Head of department				4
Main specialist				6
Other				4

# 1. Students

## 1.1. Selection of training provider

<b>Why did you decide to enroll in a training program? (N = 60)<sup>18</sup></b>		
To find employment	22	37%
To improve work conditions in current job (promotion, better salary)	10	17%
To change field of work	6	10%
To change jobs within the same field of work	1	2%
Other	21	35%
<b>Total</b>	<b>60</b>	<b>100%</b>

<b>How did you decide on what type of training institution you attend? (N = 136)</b>		
Programs offered	26	19%
Friends/family attending training institutions	23	17%
Location	23	17%
Finances	21	15%
Reputation	19	14%
Admissibility	11	8%
Other	13	10%
<b>Total</b>	<b>136</b>	<b>100%</b>

<b>So far do your expectations meet your considerations (in choosing the training institution you are attending)? (N = 47)</b>		
Yes	26	55%
No	3	6%
Don't know	18	38%
<b>Total</b>	<b>47</b>	<b>100%</b>

<b>How did you decide which sector to focus your specialization? (N = 85)</b>		
Personal interest in field	45	53%
Received information that jobs in this industry are in high demand	25	29%
Family pressure	8	9%
Other	7	8%
<b>Total</b>	<b>85</b>	<b>100%</b>

<sup>18</sup> N greater than sample size (50 in the case of students) points to multiple responses by focus group participants.

<b>Who has covered the cost of your training? (N = 49)</b>		
A government program	22	45%
Myself	17	35%
My employer	7	14%
A family member	3	6%
<b>Total</b>	<b>49</b>	<b>100%</b>

<b>Were you offered a scholarship/voucher? (N = 50)</b>		
Scholarship	18	36%
Voucher	2	4%
No	30	60%
<b>Total</b>	<b>50</b>	<b>100%</b>

## 1.2. Plans following graduation

<b>What are your plans once you complete this program? (N = 61)</b>		
Pursue further education	23	38%
Find a job	20	33%
Continue in your current job	9	15%
Create a business	4	7%
Other	4	7%
<b>Total</b>	<b>61</b>	<b>100%</b>

<b>Please explain how you think you will get employment (N = 27)</b>		
Application to a job posting	10	37%
Connections made through your training institution	7	26%
Public employment offices	7	26%
Through family connections	3	11%
<b>Total</b>	<b>27</b>	<b>100%</b>

<b>What type of employment will you seek? (N = 50)</b>		
Full-time	18	36%
Permanent	15	30%
Self-employment	8	16%
Part-time	6	12%
Casual or seasonal	3	6%
<b>Total</b>	<b>50</b>	<b>100%</b>

### 1.3. Assistance from training providers to find employment

#### If you plan to find employment/change jobs, is the training institution providing you with assistance to achieve this goal? How are they doing so? (N = 35)

Connected me to an internship/apprenticeship that allowed me to find employment	10	29%
Coaching by teachers/instructors	7	20%
Close contact with local public or private employment agencies	7	20%
Orientation on options at the enrolment stage	4	11%
Career center available on campus channeling employers hiring requests	2	6%
Dedicated counselor available on campus	1	3%
Hosting of luncheons (or breakfasts) with potential recruiters	1	3%
Other	3	9%
<b>Total</b>	<b>35</b>	<b>100%</b>

#### During training, do you work in a research and development lab at your institution's facilities? (N = 49)

Yes	41	84%
No	8	16%
<b>Total</b>	<b>49</b>	<b>100%</b>

#### Have you received any training session at the facilities of a firm/enterprise? (N = 50)

Often, at least 50% of sessions	11	22%
Sometimes, about one in four sessions	11	22%
No	28	56%
<b>Total</b>	<b>50</b>	<b>100%</b>

#### If no, have you visited any employers as part of your training program? (N = 18)

Yes	2	11%
No	16	89%
<b>Total</b>	<b>18</b>	<b>100%</b>

### 1.4. Experience during training

#### Thinking of the average ratio between learning theory (classroom) and practice (workshop) in your program, how would you characterize this ratio in terms of providing you with the skills set you required to find employment in your field? (N = 50)

The ratio was well balanced and maximized the learning process	42	84%
There was too much focus on theory	6	12%
Program was too practical, did not learn enough theory behind practice	1	2%
The ratio was well balanced but what we learned in practice did not reflect the skills required to find employment in my field	1	2%
<b>Total</b>	<b>50</b>	<b>100%</b>

**Do you feel satisfied with the general experience during the training? If yes, what do you appreciate the most? (N = 164)**

The teachers	45	27%
The content of your training program	40	24%
The connections that I made	31	19%
The exposure to practical learning	29	18%
The facilities	19	12%
<b>Total</b>	<b>164</b>	<b>100%</b>

## 1.5. Students' perception

<b>Do you agree/disagree with the following statements? (N = 50)</b>	<b>Agree</b>		<b>Disagree</b>	
Training institutions should provide access to accurate information on labor market to students (i.e. to know what programs are either the most sought out by employers and/or would lead to a more competitive wage)	47	94%	3	6%
It is mostly up to employers to approach students and graduates with job offers	25	50%	25	50%
My ability to find employment is mostly limited to the services provided to me by my training institution	2	4%	28	96%
Completing an internship or apprenticeship is important to develop skills in a work environment	45	90%	5	10%
My active participation in discussion pertaining to curriculum and program development at my training institution is very important	36	72%	14	28%
It is not my responsibility to find a job, it is the responsibility of my training institution	15	30%	35	70%
It is a shared responsibility between the teaching institution and employers to offer jobs to students and graduates	38	76%	12	24%
Theoretical training is not essential when looking for a job	0	0%	50	100%
The higher the reputation of the training institution the easier it is to find a job	31	62%	19	38%
Training providers should use technologies that are similar to those used in enterprises	50	100%	0	0%

## 2. Graduates

### 2.1. Selection of training provider

<b>Why did you decide to enroll in a training program? (N = 64)</b>		
To find employment	16	25%
To change field of work	12	19%
To improve work conditions in current job (promotion, better salary)	10	16%

To change jobs within the same field of work	3	5%
To take advantage of opportunity offered by current employer	1	2%
Other	22	34%
<b>Total</b>	<b>64</b>	<b>100%</b>

**Which factors did you take into consideration when choosing the training institution attended? (N = 112)**

Location	22	20%
Finances	19	17%
Reputation	17	15%
Programs offered	16	14%
Friends/family attending training institutions	14	13%
Admissibility	10	9%
Other	14	13%
<b>Total</b>	<b>112</b>	<b>100%</b>

**Please specify if your considerations were met. (N = 50)**

Yes	48	96%
No	2	4%
<b>Total</b>	<b>50</b>	<b>100%</b>

**What made you decide on the sector of specialization you chose? (N = 90)**

Personal interest in field	38	42%
Professional experience	20	22%
Received information that jobs in this industry are in high demand (specify who provided information)	19	21%
Family pressure	7	8%
Other	6	7%
<b>Total</b>	<b>90</b>	<b>100%</b>

**Who has covered the cost of your training? (N = 51)**

Myself	25	49%
A government program	12	24%
A family member	9	18%
My employer	5	10%
<b>Total</b>	<b>51</b>	<b>100%</b>

**Were you offered a scholarship/voucher? (N = 50)**

Scholarship	12	24%
Voucher	7	14%
No	31	62%
<b>Total</b>	<b>50</b>	<b>100%</b>

## 2.2. Employment status and process

<b>Once you completed the training, did you ____? (N = 49)</b>		
Pursue further education	20	41%
Continue in your current job	19	39%
Create a business	10	20%
<b>Total</b>	<b>49</b>	<b>100%</b>

<b>If you continued working with the same employer, how do you think that participating in this training has changed your career prospects? (N = 28)</b>		
I am better at my job	11	39%
I was able to change my area of work	5	18%
I received a raise	4	14%
I received a promotion	3	11%
I was able to switch jobs	2	7%
Other	3	11%
<b>Total</b>	<b>28</b>	<b>100%</b>

<b>Are you currently employed? (N = 50)</b>		
Yes	35	70%
No	15	30%
<b>Total</b>	<b>50</b>	<b>100%</b>

<b>If no, what are the main challenges preventing you from obtaining employment? (N = 12)</b>		
No jobs in the chosen field	0	0%
Jobs in field are mostly temporary in nature	0	0%
Don't know how to contact employers	0	0%
There are too many people with the same training/skills as me (i.e. too much competition)	1	8%
Never made it past interview	0	0%
Other	11	92%
<b>Total</b>	<b>12</b>	<b>100%</b>

<b>After graduating, how long did it take for you to find your first employment related to the field you studied? (N = 41)</b>		
Before graduation	15	37%
Within 6 months of graduation	10	24%
I still have not found employment in my field	16	39%
<b>Total</b>	<b>41</b>	<b>100%</b>

<b>Did you keep your first employment for at least 1 year? (N = 16)</b>		
Yes	9	56%
No	7	44%
<b>Total</b>	<b>16</b>	<b>100%</b>

**Did you obtain the type of employment that you wanted upon graduation? (N = 35)**

Yes	23	66%
No	12	34%
<b>Total</b>	<b>35</b>	<b>100%</b>

**If yes, what type of employment did you get? (N = 23)**

Full-time	14	61%
Part-time	4	17%
Self-employed	5	22%
<b>Total</b>	<b>35</b>	<b>100%</b>

**How did you find employment upon graduation? (N = 27)**

Application to a job posting	7	26%
Through family connections	5	19%
Connections made through your training institution	5	19%
I continued working in the same firm	5	19%
Other	5	19%
<b>Total</b>	<b>27</b>	<b>100%</b>

### 2.3. Assistance from training providers to find employment

**To your recollection, did the institution help you find employment? If so, how? (N = 56)**

Did not help at all	29	52%
Coaching by teachers/instructors	13	23%
Close contact with local public or private employment agencies	7	13%
Connected me to an internship/apprenticeship that allowed me to find employment	4	7%
Orientation on options at the enrolment stage	1	2%
Mentoring by former students; graduates; alumni	1	2%
Career center available on campus channeling employers hiring requests	1	2%
<b>Total</b>	<b>56</b>	<b>100%</b>

**During training, did you work in a research and development lab at your institution's facilities? (N = 50)**

Yes	49	98%
No	1	2%
<b>Total</b>	<b>50</b>	<b>100%</b>

**During your course, did you receive any training session at the facilities of a firm/enterprise? (N = 50)**

Often, at least 50% of sessions	14	28%
Sometimes, about one in four sessions	4	8%
No	32	64%
<b>Total</b>	<b>50</b>	<b>100%</b>

<b>If no, have you visited any employers as part of your training program? (N = 31)</b>		
Yes	4	13%
No	27	87%
<b>Total</b>	<b>31</b>	<b>100%</b>

## 2.4. Experience during training

<b>Thinking of the average ratio between learning theory (classroom) and practice (workshop) in your program, how would you characterize this ratio in terms of providing you with the skills set you required to find employment in your field? (N = 51)</b>		
The ratio was well balanced and maximized the learning process	42	82%
There was too much focus on theory	7	14%
Program was too practical, did not learn enough theory behind practice	2	4%
The ratio was well balanced but what we learned in practice did not reflect the skills required to find employment in my field	0	0%
<b>Total</b>	<b>51</b>	<b>100%</b>

<b>Do you feel satisfied with the general experience during the training? If yes what do you appreciate the most? (N = 195)</b>		
The content of your training program	45	23%
The teachers	45	23%
The exposure to practical learning	38	19%
The connections that I made	36	18%
The facilities	31	16%
<b>Total</b>	<b>195</b>	<b>100%</b>

## 2.5 Relevance of training to current employment

<b>Was the salary offered to you post-graduation greater than your remuneration prior to your studies at the training institution? (N = 18)</b>		
Yes	9	50%
No	9	50%
<b>Total</b>	<b>18</b>	<b>100%</b>

<b>If no, why not? (N = 12)</b>		
The remuneration in this field is low	3	25%
My employer does not believe the training leads to a raise	5	42%
Other	4	33%
<b>Total</b>	<b>12</b>	<b>100%</b>

**Did the training you receive allow you to meet the needs of the sector in your field of expertise? (N = 50)**

Yes	35	70%
No	15	30%
<b>Total</b>	<b>18</b>	<b>100%</b>

**If yes, please explain how so. (N = 59)**

I produce more and faster	13	22%
I learned new techniques	33	56%
I have taught my coworkers what I learned to improve their productivity	9	15%
I caught up with technology that the firm recently acquired	3	5%
Other	1	2%
<b>Total</b>	<b>59</b>	<b>100%</b>

**If no, please explain why not. (N = 9)**

I have not used the skills I learned in my current job	1	11%
I have not found employment	2	22%
Other	6	67%
<b>Total</b>	<b>9</b>	<b>100%</b>

## 2.6. Graduates' perception

<b>Do you agree/disagree with the following statements? (N = 50)</b>	<b>Agree</b>		<b>Disagree</b>	
Training institutions should provide access to accurate information on labor market to students (i.e. to know what programs are either the most sought out by employers and/or would lead to a more competitive wage)	49	98%	1	2%
It is mostly up to employers to approach students and graduates with job offers	22	44%	28	56%
My ability to find employment is mostly limited to the services provided to me by my training institution	8	16%	42	84%
Completing an internship or apprenticeship is important to develop skills in a work environment	50	100%	0	0%
My grades are not an important factor in terms of increasing my odds of finding a good employment	2	4%	48	96%
My active participation in discussion pertaining to curriculum and program development at my training institution is very important	45	90%	5	10%
It is not my responsibility to find a job, it is the responsibility of my training institution	0	0%	50	100%
It is a shared responsibility between the teaching institution and employers to offer jobs to students and graduates	46	92%	4	8%
Theoretical training is not essential when looking for a job	0	0%	50	100%

<b>Do you agree/disagree with the following statements? (N = 50)</b>	<b>Agree</b>		<b>Disagree</b>	
The higher the reputation of the training institution the easier it is to find a job	35	70%	15	30%
Training providers should use technologies that are similar to those used in enterprises	50	100%	0	0%

## 3. Employers

### 3.1. Recruitment process

<b>Does your company offer financial support for workers who enroll in training relevant to their positions? (N = 27)</b>		
Yes	25	93%
No	2	7%
<b>Total</b>	27	100%

<b>Does your company offer flexibility for workers who enroll in training relevant to their positions? (N = 27)</b>		
Yes	25	93%
No	2	7%
<b>Total</b>	27	100%

<b>Does your company incentivize employers to enroll in training programs? (N = 27)</b>		
Yes	20	74%
No	7	26%
<b>Total</b>	27	100%

<b>In your recruitment process, do you offer preference to candidates who have recently completed short-term training? (N = 27)</b>		
No	14	52%
Yes, for some positions	10	37%
Yes, for most positions	3	11%
<b>Total</b>	27	100%

<b>In your recruitment process, do you offer preference to candidates who have completed short-term training at a particular institution? (N = 27)</b>		
Yes	4	15%
No	23	85%
<b>Total</b>	27	100%

### 3.2. Perception of graduates' skills

#### Do you believe that employees who have recently completed short-term training courses contribute to productivity improvement at your establishment? (N = 27)

Yes	25	93%
No	2	7%
<b>Total</b>	<b>27</b>	<b>100%</b>

#### If no, why not? (N = 3)

They do not have the right competencies	1	33%
They generally do not keep their employment long enough	1	33%
I don't know - that is difficult to estimate	1	33%
<b>Total</b>	<b>3</b>	<b>100%</b>

#### Do you think that short-term training can help these employees develop the skills they lack? (N = 27)

Yes	20	74%
No	7	26%
<b>Total</b>	<b>27</b>	<b>100%</b>

#### If no, why not? (N = 7)

Training institutions offer poor quality training	2	29%
Employees are more likely to learn those skills while working in a classroom	2	29%
Other	3	43%
<b>Total</b>	<b>7</b>	<b>100%</b>

#### If yes, is your company likely to encourage its employees to enroll in a training program? (N = 20)

No, we provide them with training ourselves	9	45%
Yes, but to do it on their free time and cover the cost	1	5%
Yes	10	50%
<b>Total</b>	<b>20</b>	<b>100%</b>

### 3.3. Partnerships with training institutions

#### Do you adopt a specific formal collaboration process with training institution(s) to ensure that current and potential employees have the skill set required to meet your firm's needs? (N = 27)

Yes	19	70%
No	8	30%
<b>Total</b>	<b>27</b>	<b>100%</b>

<b>If yes, how best would you describe the process? (N = 24)</b>		
It is straightforward	18	75%
It is somewhat complicated	0	0%
Other	6	25%
<b>Total</b>	<b>24</b>	<b>100%</b>

<b>If no, for what reason? (N = 8)</b>		
Do not trust training institutions to produce highly skilled persons	1	13%
We have never thought of doing this	1	13%
It is too complicated	0	0%
Other	6	75%
<b>Total</b>	<b>8</b>	<b>100%</b>

<b>Among the following, please choose the type of links between firms and training institutions that your establishment views as best. (N = 79)</b>		
Offer internships/apprenticeships to students from training institutions	18	23%
Mentor graduates or students	14	18%
Have a formal planning of contact with training institution	11	14%
Create special programs at training institutions	9	11%
Participation to colloquiums or forums	6	8%
Participation in designing courses/programs	6	8%
Publication of technical articles or books by teachers / instructors	4	5%
Development of networks of peers across training institutions	4	5%
Sponsor scholarships	3	4%
Be part of peer reviews	2	3%
Create common R&D projects with training institutions	1	1%
Support time allocation for research	1	1%
Offer awards to reward excellence/success	0	0%
<b>Total</b>	<b>79</b>	<b>100%</b>

<b>Do you host or participate chamber of commerce/sector association activities to establish contact that will help your firm maintain its needs in terms of human capital development? (N = 27)</b>		
Yes	10	37%
No	17	63%
<b>Total</b>	<b>27</b>	<b>100%</b>

### 3.4. Employers' perception

Do you agree/disagree with the following statements? (N = 27)	Agree		Disagree	
The firm has not observed changes over the years in the training programs offered directed to firm' sector of activity	3	11%	24	89%
The firm does not benefit from expressing their needs to training institutions	5	19%	22	81%
Active participation in the design of curriculum at training institutions is not a priority	14	52%	13	48%
Active participation in the design of programs at training institutions is a priority	17	63%	10	37%
It is important for the firm to offer internships or apprenticeships to ensure a better fit between the firm's needs and the training offered	17	63%	10	37%
It is primarily the responsibility of graduates of training institutions to apply for employment at this establishment	20	74%	7	26%
The firm hires graduates from high school and it provides them with on-the-job training	7	26%	20	74%
The firm finds it beneficial to participate in job fairs hosted by training institution	14	52%	13	48%
The firm believes in the process of being involved in instructor training programs at training institutions	11	41%	16	59%
The firm does not consider participating in mentor training programs at training institutions	10	37%	17	63%
Recent graduates from training institutions are not good employees	17	63%	10	37%
Recent graduates from training institutions do not know how to work, the firms have to spend a lot of resources to render them productive	18	67%	9	33%
Training providers should use technologies that are similar to those used in enterprises	26	96%	1	4%

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