



Afghanistan Pension Administration and Safety Net Project (P113421)

SOUTH ASIA | Afghanistan | Social Protection & Labor Global Practice |
IBRD/IDA | Emergency Recovery Loan | FY 2010 | Seq No: 12 | ARCHIVED on 26-Jun-2017 | ISR28340 |

Implementing Agencies: Ministry of Finance, Ministry of Labor, Social Affairs, Martyrs and Disabled

Key Dates

Key Project Dates

Bank Approval Date:15-Oct-2009

Effectiveness Date:09-Feb-2010

Planned Mid Term Review Date:31-Jan-2012

Actual Mid-Term Review Date:06-Jul-2013

Original Closing Date:31-Dec-2013

Revised Closing Date:31-Dec-2017

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project development objectives are: (i) improve the administration of the public pension schemes; and (ii) pilot a modest social safety net program as a first step to developing a sustainable approach to safety nets in the country.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

The project development objective is to: (i) improve the administration of the public pension schemes; and (ii) develop administrative systems for safety nets interventions, with focus on targeting and benefit payment delivery, while delivering cash benefits to the poorest families in targeted pilot districts.

Components

Name

Pensions:(Cost \$7.30 M)

Safety Nets:(Cost \$8.60 M)

Project Management:(Cost \$4.10 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	● Moderately Satisfactory	● Moderately Satisfactory
Overall Implementation Progress (IP)	● Moderately Satisfactory	● Moderately Unsatisfactory



Overall Risk Rating

● Substantial

● Substantial

Implementation Status and Key Decisions

1 . **Though the project has made good progress on safety nets, but the pension component is progressing slow and the Martyrs and disabled sub-component is still behind the schedule, hence the overall project implementation progress is slow.**

- **Safety Net:** Most of the planned activities under this component have progressed well.
 - The 3rd round of benefit payments in all five districts covering 7,530 beneficiary families was completed by mid-June.
 - The end-line survey in all the three impact evaluation (IE) districts is also completed,
 - Payment transfers to control groups is scheduled to be completed in two rounds- first round in July-August and second round in September-October 2017.
- **Pensions:** This component has also made progress, albeit, with some delays,
 - The Pension MIS is functional with 107,000 pensioners' records, and around 70 government agencies (including all major ministries) are sending their HR Forms to pension department online
 - biometric verification of beneficiaries at the Pension Department has progressed well and 31,000 pensioner's fingerprints are captured;
 - In Herat and Kandahar renovation of offices is completed but the system will be rolled out to these provinces by the end of July-2017, however, renovation of offices and roll out of the system to Paktiya and Kunduz provinces is pending due to security considerations;
- **Martyrs and Disabled:** This sub-component has the slowest progress of all the components;
 - Renovation of the Martyrs and Disabled (M&D) building to host the new MIS is completed and inaugurated long ago;
 - Development of MIS for the M&D benefits program with biometric verification module is also completed a while ago;
 - The MIS is ready for deployment, but waiting for IT Equipment which is under procurement with significant delays. The equipment is expected to be procured by mid-August and the MIS to start functioning at the beginning of September 2017.

2. **The capacity building of MoLSAMD staff has made modest progress.** The capacity at the Pension department to operate the new public pension administration system has improved, but it is still dependent on the project support. However, little progress is made with respect to M&D due to significant delay in the implementation of the new system, while in the case of Safety Nets, the challenge continues to be the weak integration of the project activities into the formal structure of the Social Affairs Department.

Key Decisions:

- 1 . The MoLSAMD will accelerate implementation of activities under the pension component and the Martyrs and Disabled sub-component and will closely monitor the progress.
- 1 . Given the fact that the project will close in six months' time, integration of all project components into the Ministry structures will help transfer the knowledge and capacity to the Ministry staff and will ensure the sustainability of activities and results achieved with support from the project.
- 2 . Ministry will accelerate selection of Directors and other key staff of the concerned directorates (Pensions, M&D), through the Capacity Building for Results (CBR) program as soon as possible, to ensure ownership and quality leadership at the Directorate level.
- 3 . MoLSAMD needs to assign/appoint a full time dedicated Project Manager lead the project team and accelerate implementation of key project activities

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	● Substantial	● Substantial
Macroeconomic	--	● Moderate	● Substantial
Sector Strategies and Policies	--	● Substantial	● Substantial



Technical Design of Project or Program	--	● Moderate	● Moderate
Institutional Capacity for Implementation and Sustainability	--	● Substantial	● Substantial
Fiduciary	--	● Substantial	● Substantial
Environment and Social	--	● Low	● Low
Stakeholders	--	● Moderate	● Substantial
Other	--	--	● Substantial
Overall	--	● Substantial	● Substantial

Results

Project Development Objective Indicators

► Number of PSPP beneficiaries registered in the new PSPP-MIS, for which complete electronic records exist (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	220.00	100,800.00	107,500.00	85,000.00
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	31-Dec-2017

► Number of MDPP beneficiaries registered in the new MDPP-MIS, for which complete electronic records exist (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	40,000.00
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	31-Dec-2017

► Percentage of beneficiaries satisfied with the customer service facilities offered by the Pension Department (including waiting area, office building, etc.) (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	30%	Follow up survey to be implemented in the second quarter of 2017.	Follow up survey to be implemented in September 2017.	75%
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	31-Dec-2017



► Percentage of safety net beneficiaries coming from the poorest 30 percent of population, in project villages (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	32.00	42.00	42.00	60.00
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	31-Dec-2017

► Percentage of safety net beneficiaries receiving the payments in time, as specified in the Program Operational Manual (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	40.00	95.00	92.00	60.00
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	31-Dec-2017

► Number of families receiving assistance under the safety net intervention (cumulative) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	16,465.00	26,938.00	26,938.00	28,000.00
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	31-Dec-2017

Comments

Next round will be paid in July -August 2017

Overall Comments

Intermediate Results Indicators



► Operational Manual of the PSPP Pension Department developed, including operational procedures and rules, and TORs (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Draft	Updated OM being used as a standard for PSPP operation	Updated OM being used as a standard for PSPP operation	Updated OM being used as a standard for PSPP operation
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	31-Dec-2017

► Operational Manual of MDPP developed, including operational procedures and rules, and TORs (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	NA	Developed but pending system installation	Developed but pending system installation and implementation	The updated OM is used as a standard for MDPP operation
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	31-Dec-2017

► Number of PSPP Pension Department staff trained to implement new rules/procedures (cumulative) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	70.00	70.00	50.00
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	31-Dec-2017

► Number of MDPP staff trained on the new rules/procedures (cumulative) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	35.00
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	30-Jun-2017



▶ PSPP pension eligibility verification and recertification procedures defined and applied. (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Partial, in Kabul and in two provinces only	Partial, in Kabul and in two provinces only	Verification and recertification implemented in Kabul and six additional provinces
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	30-Jun-2017

▶ PSPP pensioners census conducted (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	Y	Y	Y
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	30-Jun-2017

▶ Number of agencies/ministries connected to PSPP MIS and submitting online applications for new pensioners (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	4.00	35.00	70.00	35.00
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	30-Jun-2017

▶ Percentage of beneficiaries satisfied with the customer service facilities offered by the Kabul DMPS Department (including waiting area, office building, etc.) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	54.00	--	--	75.00
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	30-Jun-2017

Comments

End-line beneficiary satisfaction survey will be conducted in September 2017



► Chart of accounts developed and introduced in the treasury accounting system (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Y	Y	Y	Y
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	30-Jun-2017

► New reporting and monitoring system for PSPP established in all 6 provincial centers. (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	New reporting system from the provinces is under preparation as part of new PD-MIS rollout.	Not developed	New Reporting system for the provinces is under preparation as part of the new PD MIS rollout	Yes
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	30-Jun-2017

► Annual spot checks carried out (through third party verification mechanisms/Ministry's internal systems) to verify compliance with safety net benefits delivery procedures (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Partial, through Process Evaluation Firm and Ministry's M&E activities	Yes, the next round will be done after the final round of payment	Yes
Date	15-Dec-2012	10-Oct-2016	10-Oct-2016	31-Dec-2017

► Number of beneficiary families in the upgraded Safety Net MIS (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	11,936.00	10,475.00	10,000.00
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	31-Dec-2017



▶ Appeals and grievances mechanisms in place and functional (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N	Y	Y	Y
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	31-Dec-2017

▶ Percentage of beneficiaries participating to nutrition and hygiene awareness sessions in the CCT communities (Percentage, Custom)



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	--	0.00	0.00	70.00
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	31-Dec-2017

▶ Number of staff under the safety nets dedicated unit within MoLSAMD (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	4.00	3.00	3.00	6.00
Date	15-Dec-2012	10-Oct-2016	22-Jun-2017	31-Dec-2017

Overall Comments

Data on Financial Performance**Disbursements (by loan)**

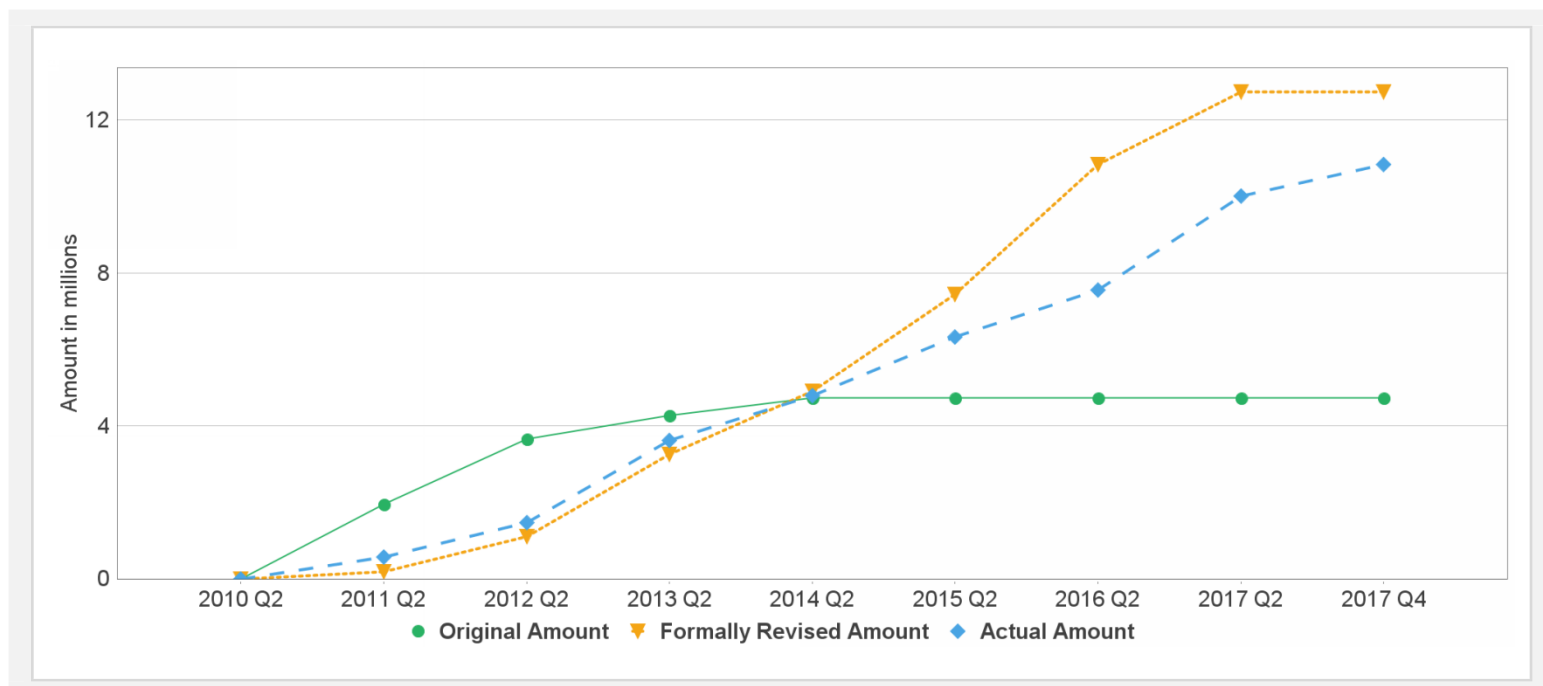
Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	Disbursed
P113421	IDA-H5230	Closed	XDR	4.90	4.90	0.00	4.90	0.00	 100%
P113421	IDA-H8480	Effective	XDR	8.30	8.30	0.00	5.95	2.35	 72%



Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P113421	IDA-H5230	Closed	15-Oct-2009	11-Nov-2009	09-Feb-2010	31-Dec-2013	30-Jun-2016
P113421	IDA-H8480	Effective	13-Jun-2013	23-Jul-2013	06-Oct-2013	30-Jun-2016	31-Dec-2017

Cumulative Disbursements



Restructuring History

Level 2 Approved on 21-Apr-2016 ,Level 2 Approved on 26-Feb-2017

Related Project(s)

P122642-Afghanistan: Safety Nets and Pensions Support Project - AF