



1. Project Data:		Date Posted : 01/18/2005	
PROJ ID: P037582		Appraisal	Actual
Project Name: Ag Sec Mgt Project	Project Costs (US\$M)	19.9	0
Country: Uganda	Loan/Credit (US\$M)	17.9	0
Sector(s): Board: RDV - General agriculture fishing and forestry sector (78%), Sub-national government administration (15%), Agricultural extension and research (7%)	Cofinancing (US\$M)		
L/C Number: C2845			
	Board Approval (FY)		96
Partners involved :	Closing Date	12/31/2001	08/14/1997
Prepared by :	Reviewed by :	Group Manager :	Group:
John C. English	Roy Gilbert	Alain A. Barbu	OEDSG
2. Project Objectives and Components			
a. Objectives			
The objectives of the project were to :			
<ul style="list-style-type: none"> ● enhance analytic capacity for policy formulation in the agricultural sector; ● improve the responsiveness, efficiency and effectiveness of Ministry of Agriculture, Animal Industry and Fisheries (MAAIF) in carrying out its role in agricultural sector management, through reforming management systems and improving internal procedures; and ● strengthen agricultural information systems . 			
b. Components			
It had three primary components :			
Policy Formulation and Strategic Planning (US\$8.3 million - or 47 percent of base costs). This comprised:			
<ul style="list-style-type: none"> ● Strengthening the Agricultural Planning Department's analytic capacity to formulate policy and define strategic policies in the agricultural sector; ● Establishment of the Agricultural Policy Research Fund; ● Preparation of a national medium-term agricultural sector investment program to promote investment and growth in agriculture; and; ● Promotion of effective agricultural growth and development among rural families . 			
Management Systems reform and Training (US\$5.9 million- or 33 percent of base cost), comprising:			
<ul style="list-style-type: none"> ● Carrying out of studies on, and subsequent implementation of, the reform of the internal administrative and management systems of MAAIF; ● Implementation of a results oriented management system in MAAIF; and ● Establishment and operation of a fund to finance relevant training for staff of MAAIF, districts and public sector institutions involved in the implementation of the project . 			
Strengthening Agricultural Data and Information Systems (US\$3.6 million - or 20 percent of base cost).			
c. Comments on Project Cost, Financing and Dates			
The ICN reports as follows: "The credit was cancelled on August 14, 1997 (fourteen months after signing) due to the failure of the Borrower to fulfill the conditions of effectiveness despite several extensions of the terminal date of effectiveness. The Borrower was informed about the imminent cancellation of the project, but has not submitted any further requests for the extension of the closing date and has not indicated that it intends to request a new extension."			
3. Achievement of Relevant Objectives:			

None

4. Significant Outcomes/Impacts:

None

5. Significant Shortcomings (including non-compliance with safeguard policies):

The only PSR on file, dated 06/24/1997, reported as follows:

"Credit effectiveness was delayed for two reasons . First, DANIDA wanted to cofinance the project after project processing was completed and the credit agreement signed between the Government of Uganda and IDA . This led to a prolonged discussion and negotiations between Government, IDA and DANIDA on the respective roles of IDA and DANIDA in the agricultural sector . Second, because of the freeze on recruitment in the central ministries, it took longer than anticipated to fill the vacant positions in the executing ministry, that are critical for project implementation . Both these issues have now been resolved .

However, there is now an additional issue involving the legal opinion submitted by the Government . Our Chief Counsel found the legal opinion furnished by the Minister of Justice /Attorney General unacceptable, because it was furnished before the Credit Agreement was submitted to, and approved by, Parliament . As the new Uganda Constitution provides that, "the terms and conditions of the loan shall be laid before Parliament and shall not come into operation unless they have been approved by a resolution of parliament ", the Chief Counsel wants this action completed before we declare the credit effective .

The Minister of Finance and Minister of Justice /Attorney General have now agreed to present the credit to Parliament and to submit to IDA a copy of the resolution of Parliament and an amended legal opinion . They have promised to submit this prior to June 30, 1997, the new credit effectiveness date ."

6. Ratings:	ICR	OED Review	Reason for Disagreement /Comments
Outcome:	Not Rated	Not Rated	
Institutional Dev .:	Not Rated	Not Rated	
Sustainability:	Not Rated	Non-evaluable	
Bank Performance:	Not Rated	Satisfactory	Based on the very limited information available to OED.
Borrower Perf .:	Not Rated	Unsatisfactory	Based on the very limited information available to OED.
Quality of ICR:		Unsatisfactory	

NOTE: ICR rating values flagged with '*' don't comply with OP/BP 13.55, but are listed for completeness.

7. Lessons of Broad Applicability:

The ICN draws no lessons.

8. Assessment Recommended? Yes No

9. Comments on Quality of ICR:

The ICN is clearly unsatisfactory, if only on the grounds that it was issued seven years after closing . Furthermore, the entire implementation section of the ICN (just six lines of text) is as quoted in Section 2 above. The ICN provides no explanation for the failure of Government to respond to the problems identified in the PSR issued on June 24th 1997. No attempt is made to draw lessons from this unsatisfactory experience .