

Implementation Status & Results

Indonesia

Indonesia - BOS Knowledge Improvement for Transparency and Accountability (P107661)

Operation Name: Indonesia - BOS Knowledge Improvement for Transparency and Accountability (P107661) Project Stage: Implementation Seq.No: 5 Status: ARCHIVED Archive Date: 07-Jun-2011

Country: Indonesia Approval FY: 2009
 Product Line: IBRD/IDA Region: EAST ASIA AND PACIFIC Lending Instrument: Specific Investment Loan
 Implementing Agency(ies): Directorate General for Basic Education

Key Dates

Board Approval Date	07-Oct-2008	Original Closing Date	31-Dec-2010	Planned Mid Term Review Date	Last Archived ISR Date	07-Jun-2011
Effectiveness Date	11-Nov-2008	Revised Closing Date	31-Dec-2012	Actual Mid Term Review Date		

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The objective of the Project is to improve access to quality education in Indonesia for all children of ages 7 to 15 by strengthening school-based management and community participation, improving existing fiduciary arrangements for greater transparency and accountability of the BOS program and, consequently, bringing about better utilization of BOS funds.

Has the Project Development Objective been changed since Board Approval of the Project?

Yes No

Component(s)

Component Name	Component Cost
BOS Grants	500.00

Overall Ratings

	Previous Rating	Current Rating
Progress towards achievement of PDO	Satisfactory	Satisfactory
Overall Implementation Progress (IP)	Moderately Satisfactory	Moderately Satisfactory
Overall Risk Rating	Substantial	Substantial

Implementation Status Overview

BOS-KITA AF continues to strengthen BOSNAS with improved fiduciary standards and increased transparency and accountability. Progress has been satisfactory within Gol's existing policy environment and institutional arrangements. As of March 99.97% of the SIL has been disbursed.

The PDO is relevant and achievable: BOS has made a vital contribution to improving access to basic education for all children with reduced in-school costs, and a decrease in real costs faced by poor households. At primary and JSS levels (i) NERs have increased slightly by +/- 1%, since 2006 with those for the poorest quintile increasing significantly, narrowing the gap between the wealthiest households by 13 percentage points; (ii) Drop-out rates have declined, particularly at primary level (above project target); (iii) Transition

rates increased, particularly at JSS level (above project target).

In 2011, Gol moved to a decentralized dual system model for fund disbursement to schools – a massive change institutionally for MoEC and MoHA. MoF disbursed BOS funds to District accounts on time but there were significant district level disbursement delays. This was due to overarching MoHA financial management compliance requirements with regard to the separate and different fund flow mechanisms for public and private schools.

The complicated 2011 disbursement system also reduced the involvement of School Committees (SC) in the preparation of annual budget plans and approval of expenditure reports. The system did however ensure that schools had School Improvement Plans (SIPs), prepared in close consultation with District BOS Management Teams. Knowledge about BOS objectives increased but there was no significant improvement in the percentage of schools displaying the school plan and up-to-date expenditure information about BOS on accessible notice-boards.

Gol monitored the situation closely: in December 2011 a highly successful return to the Provincial Block Grant mechanism was announced: 100% of Q1 funds were disbursed by January 19 2012 (a 22% improvement in Provincial level disbursement). The bank will provide ongoing technical guidance into a revised policy for decentralisation.

Gol has been proactive in moving forward on major activities to: (i) strengthen SBM and BOS transparency and accountability, in close consultation with DPs and other stakeholders; (ii) address inequality in district and school education funding (particularly for the poor) which continues despite MoF, MoHA and MoEC regulatory requirements that all districts provide local counterpart funds, BOSDA, to supplement BOSNAS. MoEC has requested the Bank to provide ongoing technical advisory and rapid analysis support to advance this work further.

Locations

No Location data has been entered

Results

Project Development Objective Indicators

Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
For Indonesian primary and junior secondary schools (disaggregated by gender, region and income quintile): % net enrollment rates	<input type="checkbox"/>	Text	Value	Primary Net Enrolment Rates (NER): Total 93.8%, Male 93.9%, Female 93.6%. Poorest quintile 91.9%	Primary Net Enrolment Rates (NER): Total 94.77%, Male 94.83%, Female 94.70%. Poorest quintile 94.16%	Primary Net Enrolment Rates: Total 94.96%, Male 95.13%, Female 94.81%, Poorest quintile 94.33%
			Date	31-Dec-2007	31-Dec-2011	31-Dec-2011
			Comments		Total NERs slightly above Yr2 target, note female NER and poorest quintile increases.	
Total junior secondary	<input type="checkbox"/>	Text	Value	Jr. Secondary NER, Total 66.6%, Male 66.0%, Female 67.3%. Poorest quintile 52.4%	Jr. Secondary NER, Total 68/26%, Male 67.07%, Female 68.43%. Poorest quintile 60.03%	Jr. Secondary NER, Total 68.65%, Male 68.55%, Female 68.75%, Poorest quintile 65.39%
			Date	31-Dec-2007	31-Dec-2011	31-Dec-2011

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			Comments		Total NERs 0.16% above Yr2 target. Of note is 8% rise for poorest quintile, although still below Yr2 target.	
% net drop out rates	<input type="checkbox"/>	Text	Value	Primary 2.37%, Jr. Secondary 2.88%	Primary 1.64%. Jr. Secondary 2.49%	Primary 1.56%, Jr. Secondary 3.19%
			Date	31-Dec-2007	31-Dec-2011	31-Dec-2009
			Comments		Declined, particularly at primary level (above project target).	
% transition rates	<input type="checkbox"/>	Text	Value	Total Primary 82.0%, Total Jun. Secondary 89.2%	Total Primary 81.5%, Total Jun. Secondary 98.8%	Total Primary 82.2%, Total Jun. Secondary 97.34%
			Date	31-Dec-2007	31-Dec-2011	31-Dec-2010
			Comments		Increased, particularly at JSS level; MoEC data shows these as exceeding end of project target.	
Average monthly household expenditure per child on education by poorest quintile	<input type="checkbox"/>	Text	Value	Primary IDR 18,276 Jr. Secondary IDR 41,601	Primary IDR 31,270 Jr. Secondary IDR58,542	Total Primary IDR 5,558 Total Jr. Secondary IDR 16,115
			Date	31-Dec-2007	04-Jun-2010	31-Dec-2011
			Comments	Updated values for 2006 , which includes registration fees.	In 2006 prices. Susenas 2010 will update this information. Poorer households are spending more on transportation, uniforms and feessince the value of BOS in real terms has declined between 2005-9, prompting reintroduction of fees by many schools.	

Intermediate Results Indicators

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Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Improved management of BOS funds: % of schools	<input type="checkbox"/>	Text	Value	1. Funds on time 68.5%. 2. Full fund allocation based on student numbers. 84.5% 3. SCs approve budget plans 92.0% 4. SCs review expenditure reports NEW (i) SC review and approve expenditure report (n/a) 5. School have a school improvement plan (n/a) 6. Schools have procurement plans (n/a) 7. Disclose the BOS expenditure by category on the notice board 20%.	1. Funds on time 78% (BPKP); 82% (RIM) 2. Full fund allocation based on student numbers. 79% (BPKP); 87% (RIM). 3. SCs approve budget plans 71% (RIM). 4. SCs review expenditure reports 27%; approve expenditure report (63%); 5. Schools have SIP 57% (RIM); 6. Schools have procurement plans (tbd); 7. Disclosure on school notice board 27% (RIM); 69% (BPKP).	Funds on time 74%; Full fund allocation based on student numbers 98%; School Committees (SCs) approve budget plans 96%; SCs receive expenditure reports NEW (i) SC review and approve expenditure report 60%; (ii) have a school improvement plan 55%; (iii) with relevant procurement plans (increase continuously); Disclose the BOS expenditure by category on the notice board 40%.
			Date	31-Dec-2006	30-Jun-2011	31-Dec-2011
			Comments		1. Significant delays with 2011 disbursement through district financial management ABPD mechanisms. 2. 82% received BOS funds according to students enrolled. 3. SC awareness increased about role in approval process but practices vary. 4. SC review and approval decreased in 2011 due to the complication of the reporting system. 5. Majority of schools have SIP – a pre-condition by DEO/MoHA for BOS fund disbursement. 6. Procurement practices still considered weak. 7. School notice board information disclosure inconsistent. Ongoing monitoring and coaching by Supervisors during scheduled visits required.	

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Increased public information and dissemination regarding BOS:	<input type="checkbox"/>	Text	Value	Number/type of socialization materials distributed - manual & local paper. 71% of parents knowledgeable on BOS, its uses and school budgets.	1. 2012 distribution: 4 BOS posters and 2012 Pocket book distributed by MoEC to every school. 2. Parents knowledgeable on BOS, its uses and school budgets and plans; 8%. 3. Parents who know the objectives of BOS; 52%.	Number/type of socialization materials distributed - Wider distribution. % of parents knowledgeable on BOS, its uses and school budgets and plans 80%.
			Date	31-Dec-2006	31-Dec-2011	31-Dec-2011
			Comments		1. MoEC distributed BOS posters and pocket books to every school in January 2012. 2. Oct – Dec 2011 School Management Team national training materials (SSE, SBM, Financial Management, Character Building modules) and MoEC supplementary information disseminated (hard and soft copy). 3. Distribution of posters to sub-districts and village levels (mosques, churches, community groups to occur. MoEC advised that schools do not display materials on accessible school notice boards for the general awareness of parents.	
Improved monitoring and evaluation:	<input type="checkbox"/>	Text	Value	Annual consolidated reports produced as a result of MIS improvements - 0. Final process evaluation and special studies undertaken -0.	1. Annual consolidated reports produced as a result of MIS improvements; M&E capacity building report completed; tools piloted. 2. Final process evaluation and special studies undertaken: SBM study completed; SMIC activities and survey completed.	
			Date	31-Dec-2007	31-Dec-2011	31-Dec-2011
			Comments		Supported by DESP and BEC TF technical assistance, MoEC has worked in close	

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consultation with WB with the following: (i) the third implementation progress review ; (ii) 4 phases of BOS Regional Independent Monitoring; (iii) establishment of a Complaint Handling mechanism to inform M & E; (iv) a national M & E information campaign; and (v) special studies on BOS program improvements.

Data on Financial Performance (as of 13-Mar-2012)

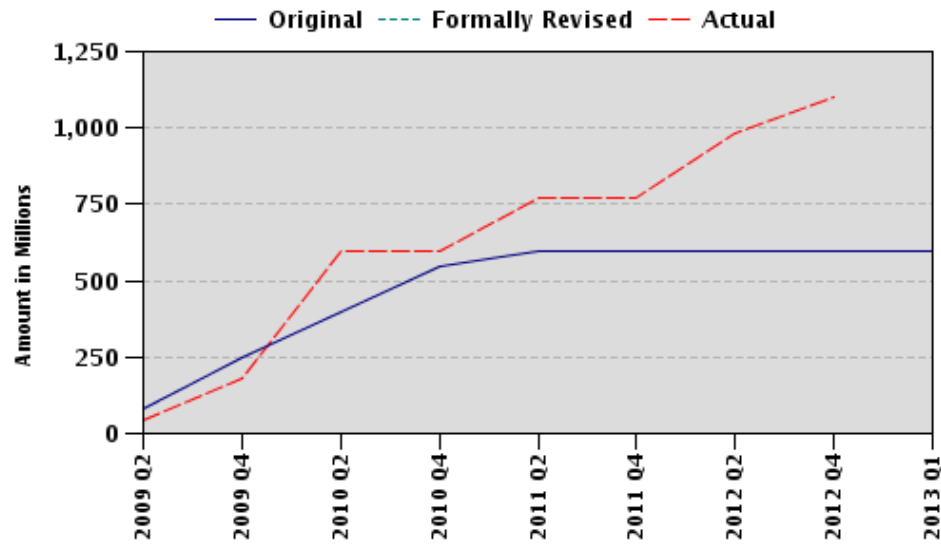
Financial Agreement(s) Key Dates

Project	Loan No.	Status	Approval Date	Signing Date	Effectiveness Date	Closing Date
P107661	IBRD-75910	Closed	07-Oct-2008	08-Oct-2008	11-Nov-2008	31-Dec-2010
P107661	IBRD-79060	Effective	08-Jun-2010	23-Jun-2010	14-Oct-2010	31-Dec-2012

Disbursements (in Millions)

Project	Loan No.	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P107661	IBRD-75910	Closed	USD	600.00	600.00	0.00	600.00	0.00	100.00
P107661	IBRD-79060	Effective	USD	500.00	500.00	0.00	499.82	0.18	100.00

Disbursement Graph



Key Decisions Regarding Implementation

1. GoI December 2011 decision to revert back to the Block Grant system through Provincial BOS management teams in 2012.
2. 7 districts are still to disburse: Q3 (2 districts); Q4 (5 districts). BPKP will investigate those districts to see if funds are still in the single local government bank account or, used to finance other local government priorities.

Restructuring History

Level two Approved on 03-Nov-2011

Related Projects

P119125-Indonesia - Add'l Financing BOS Knowledge Improvement for Transparency and Accountability