
CREDIT NUMBER 6672-DJ

Financing Agreement

(Economic Management and Statistics Development for Policy Making Project)

between

THE REPUBLIC OF DJIBOUTI

and

INTERNATIONAL DEVELOPMENT ASSOCIATION

CREDIT NUMBER 6672-DJ

FINANCING AGREEMENT

AGREEMENT dated as of the Signature Date between THE REPUBLIC OF DJIBOUTI (“Recipient”) and THE INTERNATIONAL DEVELOPMENT ASSOCIATION (“Association”) for the purpose of assisting in financing the project described in Schedule 1 to this Agreement (“Project”). The Recipient and the Association hereby agree as follows:

ARTICLE I — GENERAL CONDITIONS; DEFINITIONS

- 1.01. The General Conditions (as defined in the Appendix to this Agreement) apply to and form part of this Agreement.
- 1.02. Unless the context requires otherwise, the capitalized terms used in this Agreement have the meanings ascribed to them in the General Conditions or in the Appendix to this Agreement.

ARTICLE II — FINANCING

- 2.01. The Association agrees to extend to the Recipient a credit, which is deemed as Concessional Financing for purposes of the General Conditions, in an amount equivalent to eleven million Special Drawing Rights (SDR 11,000,000) (variously, “Credit” and “Financing”), to assist in financing the project described in Schedule 1 to this Agreement (“Project”).
- 2.02. The Recipient may withdraw the proceeds of the Financing in accordance with Section III of Schedule 2 to this Agreement.
- 2.03. The Maximum Commitment Charge Rate is one-half of one percent (1/2 of 1%) per annum on the Unwithdrawn Financing Balance.
- 2.04. The Service Charge is three-fourths of one percent (3/4 of 1%) per annum on the Withdrawn Credit Balance.
- 2.05. The Payment Dates are March 1 and September 1 in each year.
- 2.06. The principal amount of the Credit shall be repaid in accordance with the repayment schedule set forth in Schedule 3 to this Agreement.
- 2.07. The Payment Currency is Dollar.

ARTICLE III — PROJECT

- 3.01. The Recipient declares its commitment to the objectives of the Project. To this end, the Recipient shall carry out the Project, in accordance with the provisions of Article V of the General Conditions and Schedule 2 to this Agreement.

ARTICLE IV — EFFECTIVENESS; TERMINATION

- 4.01. The Effectiveness Deadline is the date ninety (90) days after the Signature Date.
- 4.02. For purposes of Section 10.05 (b) of the General Conditions, the date on which the obligations of the Recipient under this Agreement (other than those providing for payment obligations) shall terminate is twenty (20) years after the Signature Date.

ARTICLE V — REPRESENTATIVE; ADDRESSES

- 5.01. The Recipient's Representative is its Minister of Economy and Finance in charge of Industry.
- 5.02. For purposes of Section 11.01 of the General Conditions: (a) the Recipient's address is:

Ministry of Economy and Finance in charge of Industry
BP 13
Djibouti City
Republic of Djibouti; ; and

(b) the Recipient's Electronic Address is:

Facsimile: (253) 21358135

- 5.03. For purposes of Section 11.01 of the General Conditions: (a) The Association's address is:

International Development Association
1818 H Street, N.W.
Washington, D.C. 20433
United States of America; and

(b) the Association's Electronic Address is:

Telex:

Facsimile:


248423 (MCI)

1-202-477-6391

AGREED as of the Signature Date.

THE REPUBLIC OF DJIBOUTI

By



Authorized Representative

Ilyas Moussa Dawaleh

Name: _____

Minister

Title: _____

Date: 08-Jun-2020

INTERNATIONAL DEVELOPMENT ASSOCIATION

By



Authorized Representative

Marina Wes

Name: _____

Country Director

Title: _____

Date: 04-Jun-2020

SCHEDULE 1

Project Description

The objectives of the Project are to strengthen the capacity of the National Institute of Statistics of Djibouti (INSD) to produce and disseminate timely and reliable statistics in a sustainable manner and modernize the Recipient's selected economic and fiscal management tools and processes in Djibouti.

The Project consists of the following parts:

Part 1. Strengthening the Capacity of INSD to Produce and Disseminate Timely and Reliable Statistics in a Sustainable Manner.

1.1 Supporting INSD's operationalization, through:

- A. Upgrading the physical infrastructure of INSD through: (i) construction of a new smart and environment friendly INSD building; (ii) acquisition of related equipment, including furniture and ICT equipment; and (iii) enhancement and/or renovation of existing systems, including the electrical system.

- B. (i) Strengthening INSD's institutional framework through: (1) provision of technical assistance and Training to develop and implement a Performance Contract between by INSD and the MoF; (2) provision of relevant Training to strengthen the Superior Council of Statistics; and (3) provision of technical assistance, including a recruitment of a long-term adviser with international experience in quality insurance in the domain of statistics to prepare quality assessment report, and support to quality improvement activity and manage the development of concepts, definitions and methodologies to be used across the NSS and a quality assessment framework; (ii) Supporting INSD's human resources capacity, through: (1) provision of technical assistance to develop a human resources policy, a results-based management system and a staff evaluation and monitoring approach; and (2) provision of technical assistance to develop a recruitment plan; and (iii) financing the recruitment costs of international experts and supporting a Training program including the provision of competitive scholarships for selected INSD staff on multiple thematic areas, including but not limited to communications, big data, and GIS and environmental statistics.

1.2 Strengthening statistical production and dissemination, through:

- A. (i) supporting the carrying out of the third population census; (ii) developing GIS based cartography by acquisition of required software and building capacity activities of INSD staff to conduct cartographic activities; and (iii) developing paradata systems for quality control of data collected.

- B. (i) supporting the carrying out the first economic census; (ii) mapping all economic units in Djibouti including hospitals, schools and other public services; and (iii) supporting the establishment of a business registry.
- C. (i) Carrying out of the fifth Djibouti Household Budget Survey (EDAM) including the preparation of CAPI questionnaire, procurement of tablets, sampling, update of enumeration areas mapping, listing, Training for field personnel, pilot survey, data collection for the sampled households, preparation of the associated datasets, preparation of a welfare and poverty report describing the findings from the EDAM as well its publication on the INSD website; (ii) produce poverty maps and sustainable development goals indicators using latest information from the Population Census and EDAM; and (iv) carrying out of a light welfare survey.
- D. Supporting the design of a questionnaire and a survey methodology to ensure an increase in the production of gender statistics in Djibouti.
- E. Supporting the production of national accounts and Social Accounting Matrix (SAM), through, (i) development of the final accounts for FY 2015 to 2023; (ii) development of social accounting matrix for FY 2017 to 2023; (iii) development of historic series from FY 1990 to 2012; (iv) preparation and enhancement of quarterly NA starting FY 2022; and (v) extension of the consumer price index in two selected regions.
- F. Improving trade statistics and balance of payments including through: (i) putting in place an IT application for balance of payments; (ii) carrying out a survey of free zone companies to complete trade statistics to produce the balance of payments accounts; (iii) development of an IT application to automatize data collection for free zone companies in Djibouti; and (iv) carrying out of a light survey of the financial interactions of foreign military bases in Djibouti.
- G. Enhancing dissemination practices, through provision of technical assistance and Training.

Part 2. Modernizing the Recipient's selected economic and fiscal management tools and processes

- A. Supporting the Recipient in developing macroeconomic modeling capacity for short, medium, and long-term forecasting, macroeconomic and microeconomic simulation, as well as debt sustainability analysis, through provision of technical assistance and Training to develop (i) a forecasting model based on the IMF financial programming framework with a debt and employment modules; (ii) Macroeconomic Simulation) Model; and (iii) Debt Sustainability Analysis (DSA) Model.

- B. Supporting the Recipient's budget preparation and investment planning; through (i) development of a new budget framework; (ii) preparation of a Medium-Term Fiscal Framework (MTFF) and a Medium-Term Budget Framework (MTBF); (iii) technical support to pilot ministries to prepare their specific MTBF; (iv) carrying out of an assessment of the public investment management framework, using the PIMA methodology; (v) preparation of a resource mobilization strategy consistent with the MTDS and MTBF, including extension of electronic platform of the Recipient's directorate of external financing (DFE) as well as the formatting and online publication of public investment plans; (v) Training on project design for DFE as well as upgrading monitoring of projects through selected technologies; and (vi) Training and technical assistance to develop a consolidated public sector fiscal tables as well as balance sheet approach to fiscal accounting.
- C. Supporting debt management and the development of a medium-term debt strategy, through *inter alia*: (i) Training to enhance the capacity of the Recipient's national entity in charge of public borrowing; and (ii) upgrading of the IT system of the Recipient's debt management unit.

Part 3. Project Management

Supporting the Recipient in the areas of Project coordination, supervision, financial management, procurement, communication and outreach, supervision of implementation of the Social and Environmental Standards, technical assistance related to the social and economic inclusion of refugees, monitoring and evaluation, capacity building activities for Project implementing entities, including through the provision of technical assistance, Training, Operating Costs, goods and services for the required purpose.

SCHEDULE 2

Project Execution

Section I. Implementation Arrangements

A. Institutional Arrangements

1. Ministry of Finance (MoF)

- (a) The Recipient shall designate the overall Project implementation and coordination to the MoF, including the technical implementation of Parts 1.1 A, 2, 3 of the Project, and shall take all actions including the provision of funding, personnel and other resources necessary to enable the MoF to perform its functions. To this end, The Recipient shall ensure that MoF, coordinates with the INSD and the MoB, in accordance with adequate implementation arrangements as defined in the Project Operations Manual.
- (b) To facilitate the day to day implementation of Project activities, the MoF shall establish no later than three (3) months after the Effective Date, and thereafter maintain at all times during the implementation of the Project within MoF, the Project Management Unit (“PMU”) with a composition, mandate, staffing and other resources satisfactory to the Association, all in accordance with the provisions of the Project Operations Manual. To this end, the Recipient, through the MoF shall no later than three (3) months after the Effective Date, recruit and thereafter maintain throughout Project implementation; a finance officer, with qualifications, experience and terms of reference satisfactory to the Association.
- (c) The Recipient, through MoF, shall no later three (3) months after the Effective Date, acquire an accounting software, acceptable to the Association.
- (d) The Recipient, through MoF, shall no later six (6) months after the Effective Date recruit and thereafter maintain throughout Project implementation; an external auditor, with qualifications, experience and terms of reference satisfactory to the Association.
- (e) In order to ensure the proper oversight of the Project and coordination among the Recipient’s ministries and agencies involved in the Project, the Recipient shall, not later than three (3) months after the Effective Date, establish, and thereafter maintain throughout Project implementation, with terms of reference, mandate, composition and resources satisfactory to the Association, a steering committee co-chaired by Recipient’s minister of

finance and minister of budget or their representatives, as further detailed in the Project Operations Manual (“Steering Committee”). To this end, the Steering Committee shall meet biannually, approve Annual Plans and Budgets, oversee Project Implementation, and provide overall guidance.

2. INSD

- (a) The Recipient, through MoF, shall designate the technical implementation of Parts 1.1.B and 1.2 of the Project (“INSD’s Respective Part of the Project”) to INSD.
- (b) In order to ensure the effective technical implementation of INSD’s Respective Part, the Recipient, through MoF, shall no later than three (3) months after the Effective Date, enter into an implementation agreement INSD, under terms and conditions approved by the Association (“Implementation Agreement”), which shall include:
 - (i) the obligation of the INSD to carry out its Respective Part of the Project in coordination with the Project PMU, with due diligence and efficiency, in conformity with appropriate administrative, social and environmental aspects, financial and technical practices, including the Procurement Regulations, Anti-corruption Guidelines and the Environmental and Social Standards, and in accordance with the Project Operations Manual, and provide, or cause to be provided, promptly as needed, the facilities, services and other resources required for the Project;
 - (ii) the obligation of the INSD to comply with record keeping, auditing and reporting requirements set forth in this Agreement (operations, resources and expenditure) for the Project;
 - (iii) the obligation of the INSD, at the request of the Recipient or the Association, to exchange views with the Recipient and the Association with regards to the progress of the Project and the performance of its obligations under the Implementation Agreement;
 - (iv) the obligation of INSD to prepare and submit biannually, a progress report to the Recipient and the Association, as further detailed in the Project Operations Manual; and
 - (v) the obligation of the INSD to promptly inform the Recipient and the Association of any condition which interferes or threatens to interfere with the progress of the Project, or the performance of its obligations under the Implementation Agreement.

- (c) The Recipient shall exercise its rights under the Implementation Agreement in such manner as to protect the interests of the Recipient and the Association and to accomplish the purposes of the Financing.
- (d) Except as the Association shall otherwise agree, the Recipient shall not assign, amend, abrogate or waive the Implementation Agreement or any of its provisions.
- (e) In the event of any conflict between the provisions of the Implementation Agreement and the provisions of this Agreement, the provisions of this Agreement shall prevail.

3. Ministry of Budget (MoB)

- (a) In order to ensure effective implementation of Part 2 of the Project, The Recipient, through the MoF, shall coordinate with MoB, in accordance with adequate implementation arrangements as defined in the Project Operations Manual.

B. Implementation Covenants

1. Project Operations Manual

- (a) The Recipient shall by no later than three (3) months, after the Effective Date, prepare and adopt a Project operations manual (“Project Operations Manual” or “POM”) containing detailed guidelines and procedures for the implementation of the Project, including with respect to: (i) technical, administrative, procurement, accounting, , personal data collection and processing in accordance with international best standards, financial management matters, environmental and social standards, and monitoring and evaluation arrangements (ii) sample formats for annual reports; (iii) detailed coordination mechanisms on cross-sectoral collaboration with MoF, MoB, INSD and all Recipient agencies and entities involved in Project implementation and such other arrangements and procedures as shall be required for the effective implementation of the Project, in form and substance satisfactory to the Association.
- (b) The Recipient shall carry out the Project in accordance with the Project Operations Manual.
- (c) The Recipient shall ensure that the Project Operations Manual is not amended, suspended, repealed or abrogated without the prior written approval of the Association.

- (d) In the event of any conflict between the provisions of the Project Operations Manual and, this Agreement, the provisions of this Agreement shall prevail.

2. Work Plans and Budget

For purposes of implementation of the Project, the Recipient shall:

- (a) by no later than three (3) month after the Effective Date, prepare a draft work plan and budget for Project implementation, setting forth, *inter alia*: (i) a detailed description of the planned activities, including any proposed conferences and Training, under the Project for the period covered by the plan; (ii) the sources and proposed use of funds therefor; (iii) procurement and environmental and social safeguards arrangements therefor, as applicable and; (iv) responsibility for the execution of said Project activities, budgets, start and completion dates, outputs and monitoring indicators to track progress of each activity;
- (b) promptly furnish the draft work plan and budget to the Association for its review, and promptly thereafter finalize the draft work plan and budget, taking into account the Association's comments thereon; and
- (c) thereafter adopt and carry out such draft work plan and budget for the relevant period as shall have been agreed with the Association ("Work Plan and Budget"), as such plan may be subsequently revised or updated with the prior written agreement of the Association.

C. Environmental and Social Standards.

- 1. The Recipient shall ensure that the Project is carried out in accordance with the Environmental and Social Standards, in a manner acceptable to the Association.
- 2. Without limitation upon paragraph 1 above, The Recipient shall ensure that the Project is implemented in accordance with the Environmental and Social Commitment Plan ("ESCP"), in a manner acceptable to the Association. To this end, the Recipient, ensure that:
 - (a) the measures and actions specified in the ESCP are implemented with due diligence and efficiency, and as further specified in the ESCP;
 - (b) sufficient funds are available to cover the costs of implementing the ESCP;
 - (c) policies, procedures and qualified staff are maintained to enable it to implement the ESCP, as further specified in the ESCP; and

- (d) the ESCP or any provision thereof, is not amended, revised or waived, except as the Association shall otherwise agree in writing and the Recipient has, thereafter, disclosed the revised ESCP.

In case of any inconsistencies between the ESCP and the provisions of this Agreement, the provisions of this Agreement shall prevail.

2. The Recipient shall:

- (a) take all measures necessary on its part to collect, compile, and furnish to the Association through regular reports, with the frequency specified in the ESCP, and promptly in a separate report or reports, if so requested by the Association, information on the status of compliance with the ESCP and the management tools and instruments referred to therein, all such reports in form and substance acceptable to the Association, setting out, *inter alia*: (i) the status of implementation of the ESCP; (ii) conditions, if any, which interfere or threaten to interfere with the implementation of the ESCP; and (iii) corrective and preventive measures taken or required to be taken to address such conditions; and
- (b) promptly notify the Association of any incident or accident related to or having an impact on the Project which has, or is likely to have, a significant adverse effect on the environment, the affected communities, the public or workers, in accordance with the ESCP, the instruments referenced therein and the Environmental and Social Standards.

3. The Recipient, shall maintain and publicize the availability of a grievance mechanism, in form and substance satisfactory to the Association, to hear and determine fairly and in good faith all complaints raised in relation to the Project, and take all measures necessary to implement the determinations made by such mechanism in a manner satisfactory to the Association.

Section II. Project Monitoring, Reporting and Evaluation

The Recipient shall furnish to the Association each Project Report not later than one (1) month after the end of each calendar semester, covering the calendar semester.

Section III. Withdrawal of the Proceeds of the Financing

A. General

Without limitation upon the provisions of Article II of the General Conditions and in accordance with the Disbursement and Financial Information Letter, the Recipient may withdraw the proceeds of the Financing to finance Eligible

Expenditures; in the amount allocated and, if applicable, up to the percentage set forth against each Category of the following table:

Category	Amount of the Credit (expressed in SDR)	Percentage of Expenditures to be Financed (inclusive of taxes)
(1) Goods, works, non-consulting services, and consulting services, Training, and Operating Costs, for of the Project except Part 1.1.A for the Project	8,000,000	100%
(2) Goods, works, non-consulting services, consulting services and Operating Costs for Part 1.1.A for the Project	3,000,000	67%
TOTAL AMOUNT	11,000,000	

B. Withdrawal Conditions; Withdrawal Period

1. Notwithstanding the provisions of Part A above, no withdrawal shall be made for payments made prior to the Signature Date.
2. The Closing Date is December 31, 2025.

Section IV. Other Undertakings

1. The Recipient shall provide counterpart funding in the amount equivalent to 2,000,000 Dollars to finance Eligible Expenditures under Part 1.1.A.
2. The Recipient shall ensure that the collection of any Personal Data carried out under the Project follows international good standards for data collection, including those for data confidentiality and protection, and uses principles of inclusiveness and security.
3. The Recipient shall ensure that no Personal Data collected under the Project, is used in a manner inconsistent with the Project Development Objectives.

SCHEDULE 3

Repayment Schedule

Date Payment Due	Principal Amount of the Credit repayable (expressed as a percentage)*
On each March 1 and September 1 commencing September 1, 2030 to and including March 1, 2040	1%
commencing September 1, 2040 to and including March 1, 2060	2%

* The percentages represent the percentage of the principal amount of the Credit to be repaid, except as the Association may otherwise specify pursuant to Section 3.05 (b) of the General Conditions

APPENDIX

Section I. Definitions

1. “Anti-Corruption Guidelines” means, for purposes of paragraph 5 of the Appendix to the General Conditions, the “Guidelines on Preventing and Combating Fraud and Corruption in Projects Financed by IBRD Loans and IDA Credits and Grants”, dated October 15, 2006 and revised in January 2011 and as of July 1, 2016.
2. “Category” means a category set forth in the table in Section III.A of Schedule 2 to this Agreement.
3. “CAPI” means Computer Assisted Personal Interviews.
4. “DSA Model” means the Recipient’s twenty-year long forecasting model which set out the level of the Recipient’s fiscal deficit consistent with debt sustainability
5. “EDAM” means the household survey of Djibouti “*Enquete Djiboutienne Aupres des Menage*”.
6. “Environmental and Social Commitment Plan” or the acronym “ESCP” means the Recipient’s environmental and social commitment plan, acceptable to the Association, dated April 30, 2020, which sets out a summary of the material measures and actions to address the potential environmental and social risks and impacts of the Project, including the timing of the actions and measures, institutional, staffing, training, monitoring and reporting arrangements, and any instruments to be prepared thereunder; as the ESCP may be revised from time to time, with prior written agreement of the Association, and such term includes any annexes or schedules to such plan.
7. “Environmental and Social Standards” means, collectively: (i) “Environmental and Social Standard 1: Assessment and Management of Environmental and Social Risks and Impacts”; (ii) “Environmental and Social Standard 2: Labor and Working Conditions”; (iii) “Environmental and Social Standard 3: Resource Efficiency and Pollution Prevention and Management”; (iv) “Environmental and Social Standard 4: Community Health and Safety”; (v) “Environmental and Social Standard 5: Land Acquisition, Restrictions on Land Use and Involuntary Resettlement”; (vi) “Environmental and Social Standard 6: Biodiversity Conservation and Sustainable Management of Living Natural Resources”; (vii) “Environmental and Social Standard 7: Indigenous Peoples/Sub-Saharan

Historically Underserved Traditional Local Communities”; (viii) “Environmental and Social Standard 8: Cultural Heritage”; (ix) “Environmental and Social Standard 9: Financial Intermediaries”; (x) “Environmental and Social Standard 10: Stakeholder Engagement and Information Disclosure”; effective on October 1, 2018, as published by the Association at its website.

8. “FY” means the Fiscal Year.
9. “General Conditions” means the “International Development Association General Conditions for IDA Financing, Investment Project Financing”, dated December 14, 2018.
10. “GIS” means Geographic Information System.
11. “IMF” means International Monetary Fund.
12. “INSD” means the Recipient’s national statistics office, established by virtue of law 124 of 2019.
13. “INSD Respective Part” means parts 1.1.B and 1.2 of the Project, for which INSD is responsible for technical implementation.
14. “Macroeconomic simulation Model” means the Recipient’s macroeconomic model used to simulate the effects of policies or exogenous shocks on the Recipient’s macroeconomic aggregates.
15. “MoB” means the Recipient’s ministry in charge of budget or any successor thereto.
16. “MoF” means the Recipient’s ministry in charge of finance or any successor thereto.
17. “MTBF” means the Recipient’s Medium-Term Budget Framework, which set out the ceilings of expenditure for three years and by ministry consistent with the MTFF.
18. “MTFF” means the Recipient’s Medium-Term Fiscal Framework, which set out the overall ceiling of expenditure by economic categories consistent with the Recipient’s development plan and debt sustainability.
19. “Operating Costs” means the reasonable incremental expenses incurred by the Recipient on account of Project implementation, including costs related to audits, office equipment and supplies, vehicle operation and maintenance, shipping costs, office rentals, communication and insurance costs, office administration costs, bank charges, utilities, transport costs, travel, *per diem* and supervision costs, and

salaries of contracted employees, but excluding salaries of officials of the Recipient's civil service.

20. "Performance Contract" means the contract to be signed between INSD and MoF under Djiboutian national laws for at least three years covering activities and reporting lines between INSD and MoF.
21. "Personal Data" means any information relating to an identified or identifiable individual. An identifiable individual is one who can be identified by reasonable means, directly or indirectly, by reference to an attribute or combination of attributes within the data, or combination of the data with other available information. Attributes that can be used to identify an identifiable individual include, but are not limited to, name, identification number, location data, online identifier, metadata and factors specific to the physical, physiological, genetic, mental, economic, cultural or social identity of an individual.
22. "PIP" means the Recipient's Public Investment Plan, which set out the investment projects that the Recipient will include in its budget for the coming three years.
23. "Procurement Regulations" means, for purposes of paragraph 87 of the Appendix to the General Conditions, the "World Bank Procurement Regulations for IPF Borrowers" dated July 2016, revised November 2017.
24. "SAM" means the matrix that summarizes for a given year, the accounts of all the economic agents (households, businesses, government, and the rest of the world) of the economy and link between these accounts.
25. "Signature Date" means the later of the two dates on which the Recipient and the Association signed this Agreement and such definition applies to all references to "the date of the Financing Agreement" in the General Conditions.
26. "Training" means the reasonable costs, as shall have been approved by the Association in each Annual Work Plan and Budget, for training conducted under the Project, including tuition, travel and subsistence costs for training participants, costs associated with securing the services of trainers, rental of training facilities, preparation and reproduction of training materials, and other costs directly related to training preparation and implementation (but excluding goods and consulting services).