



## Niger Safety Net Project (P123399)

AFRICA | Niger | Social Protection & Labor Global Practice |  
IBRD/IDA | Investment Project Financing | FY 2011 | Seq No: 15 | ARCHIVED on 15-Apr-2019 | ISR36358 |

Implementing Agencies: Cellule Filets Sociaux, Cabinet du Premier Ministre, Republic of Niger

### Key Dates

#### Key Project Dates

Bank Approval Date: 19-May-2011	Effectiveness Date: 11-Oct-2011
Planned Mid Term Review Date: 31-Dec-2014	Actual Mid-Term Review Date: 08-Dec-2014
Original Closing Date: 30-Jun-2017	Revised Closing Date: 30-Jun-2019

### Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project development objective (PDO) is to establish and support an effective safety net system which will increase access of poor and food insecure people to cash transfer and cash for work programs.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

The project development objective is to establish and support an effective and adaptive safety net system that will increase access of poor and vulnerable people to cash transfer and cash for work programs.

### Components

Name

Building an adaptive and scalable Safety Nets System:(Cost \$8.55 M)  
Cash Transfers and accompanying measures:(Cost \$59.70 M)  
Cash for Work for resilience:(Cost \$18.90 M)  
Project Management:(Cost \$13.85 M)

### Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	● Satisfactory	● Satisfactory
Overall Implementation Progress (IP)	● Satisfactory	● Satisfactory
Overall Risk Rating	● Substantial	● Substantial

### Implementation Status and Key Decisions



The project overall performance remains satisfactory at the time of the last supervision mission in February 2019. The overall disbursement rate is 97% (97% for IDA and 97% for the ASP TF). Over the past few months the project made several progresses towards the achievement of the project development goals.

The implementation of the cash transfer activities has encountered some delays within FY19 due to cash flow constraints. This has resulted in the extension of the closure of the second cycle of transfers in some regions from March 2018 until February 2019. In addition, in the new regions including Agadez, Diffa and Tillabéry, there are still 14 payments to be made by end of March, 2019, while the closing date of the current project is scheduled for June 30, 2019.

The implementation of the behavioral accompanying measures has been completed in the first five regions of intervention of the Project (Dosso, Maradi, Tahoua, Tillabéry, Zinder). In the new regions (Agadez, Diffa and Niamey), seven (7) modules have been implemented in the field. The major challenge will be the implementation of the remaining 7 modules in six months, i.e. by June 2019. Several options are under discussions with the government to find the best way to implement all the project activities effectively in a desired amount of time.

The emergency cash transfer conducted in the region of Diffa and Agadez was successfully completed. Twelve months cash transfer were given to beneficiaries in the two regions. In total, 4,691 households have benefited from a monthly transfer of 10,000 FCFA for a total of 12 months to help coping with the impact of conflict (Diffa) and drought (Agadez). In Diffa, the emergency cash transfer was implemented in three communes namely Diffa, Chetimari and Geskerou and the distribution of beneficiaries is as follows: 54% for IDPs, 37% for host populations and 9% for returnees. In Agadez, support was provided to pastoralist community affected by drought in the commune of Gougaram, Iferouane and Timia.

The implementation of the productive accompanying measures is proceeding well. However, the cash injection in the second wave of villages called "late villages" experienced some delays. By December 2018, 9 communes out of the total of the 17 have received their cash injection on time. The activities were completed in the remain communes in February 2019. As a result, it will be necessary to retain 84 local coaches until May 2019 to continue the supervision of beneficiaries within three communes Karma (40 coaches), Kornaka (35 coaches) and Kantché (11 coaches).

Cash for work activities are ongoing with the emphasis on catching up on the delay registered in a couple of regions. More focus has been given to the productive accompanying measures to enhance community resilience. As a result, productive accompanying measures for the 112 former selected sites (CFW 2013-2015) have been completed in Maradi, Tillabéry, Tahoua and Zinder. The project is also underway to georeference all the CFW worksites. So far, 223 villages out of the total of 330 villages where CFW interventions done in 2013-2016 have been georeferenced.

The new \$80 Million Adaptive Safety Nets Project was signed on January 25th, 2019. Activities required for the effectiveness are ongoing with strong commitment from the government to meet the deadline of May 28th.



## Risks

### Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	● Substantial	● Substantial
Macroeconomic	--	● Substantial	● Substantial
Sector Strategies and Policies	--	● Low	● Low
Technical Design of Project or Program	--	● Moderate	● Moderate
Institutional Capacity for Implementation and Sustainability	--	● Moderate	● Moderate
Fiduciary	--	● Substantial	● Substantial
Environment and Social	--	● Low	● Low
Stakeholders	--	● Low	● Low
Other	--	--	--
Overall	--	● Substantial	● Substantial

## Results

### PDO Indicators by Objectives / Outcomes

Effective and adaptive SN system established				
▶Capacity of Niger's social protection systems to implement adaptive social protection programs (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	3.00	4.00	5.00	6.00
Date	25-Feb-2016	31-Jul-2018	25-Mar-2019	30-Jun-2019
Comments:	Composite indicator with ratings from 1 to 6 [see results framework of the adaptive social protection TF for details on the rating system]. A country system will include a set of programs and following elements (available for certain programs or system wide): (i)Dedicated institutions and staff; (ii) Targeting system – Criteria established, list of potential beneficiaries available; (iii) MIS functioning – Capable of storing potential and actual beneficiaries, generate lists for registration, payment and follow-up; (iv) Existence and effectiveness of payment system; (v) Existence and effectiveness of the grievance mechanisms; (vi) Existence and effectiveness of monitoring and evaluation. A rating of 5 corresponds to the following: Existence and effectiveness of the grievance mechanisms.			
▶Effectiveness of national SP systems to address Climate Adaptation and Disaster Risk Management (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	1.00	2.00	3.00	6.00
Date	25-Feb-2016	31-Jul-2018	25-Mar-2019	30-Jun-2019
Comments:	Composite indicator with ratings from 1 to 6 [see results framework of the adaptive social protection TF for details on the rating system and scales]. A country system will include a set of programs and following elements (available for certain programs or system wide): (i)The SP system has no clear links with CCA and DRM and government has no plans for such links. No existing SP strategy with CCA and DRM aspects included ; (ii) The SP system has no links with CCA and DRM, but the government has initiated discussions on such links. There is not yet an SP strategy with CCA and DRM links ; (iii) The government has a clearly formulated strategy on how to create CCA and DRM links with the SP system and may have begun implementing such links ; (iv) The government has an overall strategy for ASP and a set of programs, which aim to improve resilience through clear links to CCA and DRM ; (v) The government has an overall strategy for ASP and a well-designed set of programs with links to CCA and DRM ; (vi) ASP programs support a balanced, institutionalized well-coordinated strategy for ASP. A rating of 3 corresponds to the following: The SP system has no links with CCA and DRM, but the government has initiated discussions on such links. There is not yet an SP strategy with CCA and DRM links.			
▶Unified Social Registry is established (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	1.00	1.00	1.00	2.00
Date	25-Feb-2016	31-Jul-2018	25-Mar-2019	30-Jun-2019
Comments:	Four milestones will be listed as sub-indicators and will help assess progress towards achieving the final target. The milestones will be included in the list of sub-indicators, and will each be rated on a yes/no basis (0 for no, 1 for in progress, and 2 for yes). The final target of the main indicator will tally the grade attributed to all sub-indicators, and a text will rate the success in achieving the target.			
▲A common database is functional and shared with at least 3 partners (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	1.00	1.00	1.00	2.00

Date	25-Feb-2016	31-Jul-2018	25-Mar-2019	30-Jun-2018
<b>▲The institution identified to manage the database is functional (Number, Custom Breakdown)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1.00	1.00	2.00
Date	25-Feb-2016	31-Jul-2018	25-Mar-2019	30-Jun-2018
<b>▲The Government legally identifies the institutional anchorage of the national database (Number, Custom Breakdown)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1.00	1.00	2.00
Date	25-Feb-2016	31-Jul-2018	25-Mar-2019	30-Jun-2017
<b>▶Target households who are poor (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	83.00	83.00	70.00
Date	29-Jun-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
<b>▶Cash for work and DRF cash transfer beneficiaries in departments identified as vulnerable by the DN (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	70.00
Date	25-Feb-2016	31-Jul-2018	25-Mar-2019	30-Jun-2019
<b>▶Direct project beneficiaries (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1,088,213.00	1,088,213.00	759,000.00
Date	29-Jun-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
Comments:	Direct beneficiaries are people or groups who directly derive benefits from an intervention (i.e., children who benefit from an immunization program; families that have a new piped water connection). Please note that this indicator requires supplemental information. Supplemental Value: Female beneficiaries (percentage). Based on the assessment and definition of direct project beneficiaries, specify what proportion of the direct project beneficiaries are female. This indicator is calculated as a percentage.			
<b>▲Female beneficiaries (Percentage, Custom Supplement)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	51.00	51.00	50.00

#### Access to cash transfers and accompanying measures

**▶Households with access to the cash transfer system established by the Project (Number, Custom)**

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	149,003.00	149,003.00	126,500.00
Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
<b>►Households benefiting from accompanying measures (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	87,331.00	87,331.00	107,100.00
Date	29-Jan-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
Comments:	The target represents 90% of cash for work households and all households benefiting from the regular cash transfers (excluding beneficiaries from emergency and disaster risk financing interventions)			
<b>►Percentage of villages receiving payments based on the frequency specified in the implementation manual (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	85.00
Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
<b>►Households receiving scaled up cash transfer assistance through the disaster risk financing mechanism (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	4,691.00	4,691.00	5,000.00
Date	25-Feb-2016	31-Jul-2018	25-Mar-2019	30-Jun-2019

<b>Access to cash for work (CFW)</b>				
<b>►Households with access to the cash for work programs (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	50,256.00	50,256.00	30,000.00
Date	14-Dec-2015	31-Jul-2018	25-Mar-2019	30-Jun-2019
Comments:	Number of individuals targeted by the cash for work programs divided by 2, with the assumption being that the program may target up to 2 people per households			

## Intermediate Results Indicators by Components

<b>System Building an adaptive and scalable safety nets system</b>				
<b>►The monitoring and evaluation mechanism of the DNPGCCA is fully operational and processing the data of all the units of the DNPGCCA. (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target

Value	No	No	No	Yes
Date	25-Feb-2016	31-Jul-2018	25-Mar-2019	30-Jun-2019
<b>►A management information system is developed (Text, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	--	Yes	Yes
Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
Comments:	Yes/No			
<b>►The impact evaluation is generating lessons (Text, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	--	Yes	Yes
Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
<b>►Beneficiary households that have been identified and registered to receive monthly transfers for a 24-month period (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	91,538.00	91,538.00	89,100.00
Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
<b>►A Grievance Redress Mechanisms is in place in all communities targeted (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019

<b>Cash transfers and accompanying measures</b>				
<b>►Households participating in the accompanying measures (participation rate) (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	93.00	93.00	90.00
Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
<b>►Registered families who are receiving the transfers (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	95.00

Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
<b>Cash for work for resilience</b>				
▶Micro-projects that are functional at the end of each calendar year (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	99.00	99.00	80.00
Date	25-Feb-2016	31-Jul-2017	25-Mar-2019	30-Jun-2019
▶Days of temporary employment (broken down by gender) (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	3,240,335.00	3,240,335.00	3,600,000.00
Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
▲Number of days of work created for women (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1,168,926.00	1,168,926.00	1,800,000.00
Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
▲Number of days of work created for men (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	2,071,409.00	2,071,409.00	1,800,000.00
Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
▶Communal infrastructures rehabilitated per year (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	259.00	259.00	600.00
Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
▲(a) land rehabilitated (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	213,696.00	213,696.00	250,000.00
Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
<b>Project management</b>				



►Project management expenses ratio is inferior or equal to 10% (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	--	Yes (8%)	Yes
Date	31-Dec-2011	31-Jul-2018	25-Mar-2019	30-Jun-2019
Comments:	Yes/No- project management expenses ratio is defined as ratio between operating expenses and total annual expenditures (initial expenses investments, operating and other recurrent costs).			

## Data on Financial Performance

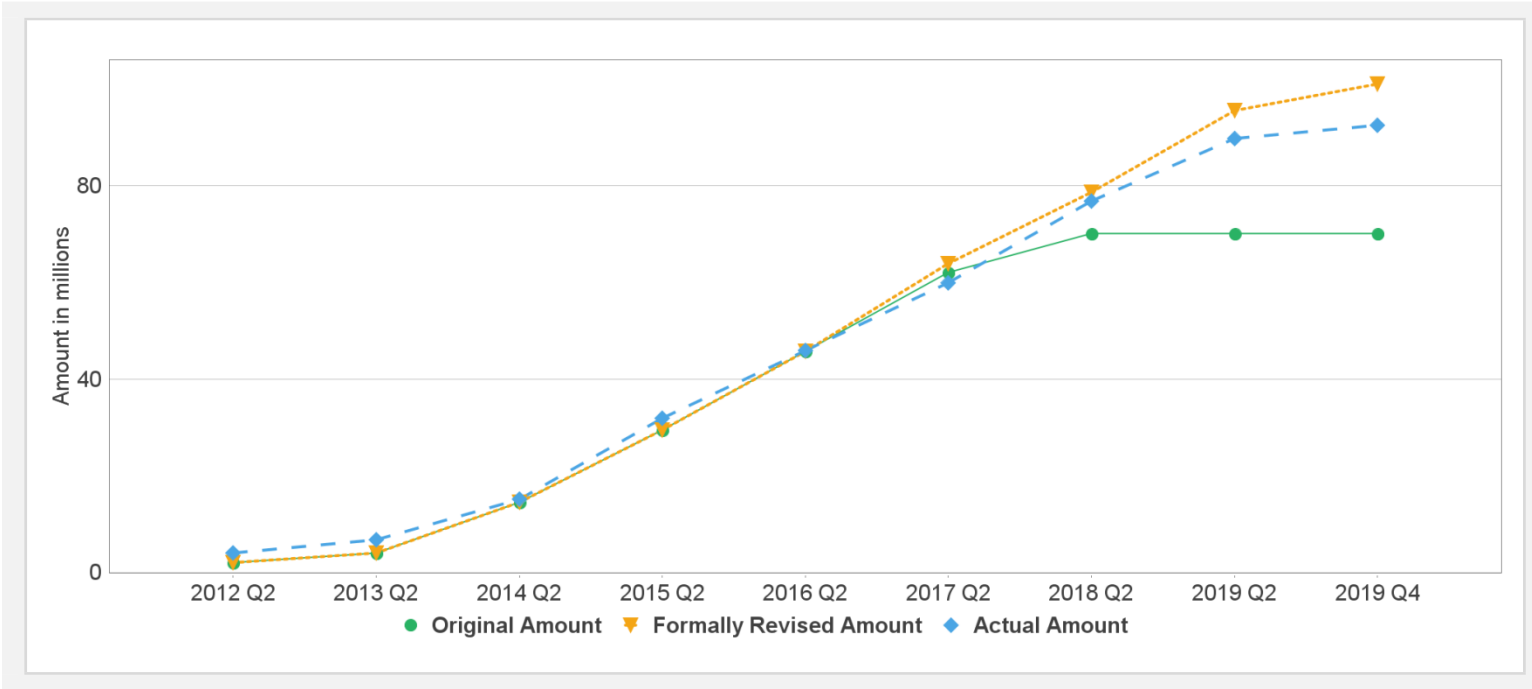
### Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P123399	IDA-49200	Closed	USD	70.00	68.32	1.68	62.91	0.00	100%
P123399	IDA-D1130	Effective	USD	22.50	22.50	0.00	21.14	1.75	92%
P123399	TF-A2304	Effective	USD	8.50	8.50	0.00	8.35	0.15	98%

### Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P123399	IDA-49200	Closed	19-May-2011	14-Jul-2011	11-Oct-2011	30-Jun-2017	30-Jun-2017
P123399	IDA-D1130	Effective	07-Apr-2016	15-Apr-2016	26-Jun-2016	30-Jun-2019	30-Jun-2019
P123399	TF-A2304	Effective	07-Apr-2016	15-Apr-2016	28-Jun-2016	30-Jun-2018	30-Jun-2019

### Cumulative Disbursements



### Restructuring History

Level Approved on 08-Feb-2012 ,Level Approved on 13-Jan-2016 ,Level 2 Approved on 13-Jun-2018

### Related Project(s)

P155846-Adaptive Social Safety Nets Project