

Implementation Status & Results
India
Karnataka Panchayats Strengthening Project (P078832)

Operation Name: Karnataka Panchayats Strengthening Project (P078832)	Project Stage: Implementation	Seq.No: 14	Status: ARCHIVED	Archive Date: 18-Jun-2013
Country: India	Approval FY: 2006			
Product Line: IBRD/IDA	Region: SOUTH ASIA	Lending Instrument: Specific Investment Loan		
Implementing Agency(ies):				

Key Dates

Board Approval Date	29-Jun-2006	Original Closing Date	31-Mar-2012	Planned Mid Term Review Date	Last Archived ISR Date	30-Dec-2012
Effectiveness Date	04-Oct-2006	Revised Closing Date	31-Dec-2013	Actual Mid Term Review Date	09-Nov-2009	

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The development objective of the project is to improve the effectiveness of service delivery by Karnataka Gram Panchayats (village governments) particularly with respect to the management of public resources and the delivery of relevant services that the rural people prioritize.

Has the Project Development Objective been changed since Board Approval of the Project?

Yes No

Component(s)

Component Name	Component Cost
Block grants to Gram Panchayats	93.82
Information Systems for Constituents	1.30
Building Capacity of Panchayats	7.30
Building Capacity of the State	1.65

Overall Ratings

	Previous Rating	Current Rating
Progress towards achievement of PDO	Moderately Satisfactory	Moderately Satisfactory
Overall Implementation Progress (IP)	Moderately Satisfactory	Moderately Satisfactory
Overall Risk Rating		Moderate

Implementation Status Overview

The project has been under implementation for over five years and is currently rated as moderately satisfactory in implementation progress and in achievement of Project Development Objectives. The project closing date was extended by one year and the project now closes on December 31, 2013. The Project development Objectives are evaluated on the basis of three parameters which include an increase in the number of Gram Sabhas and Ward Sabhas with high and representative participation and relevant participatory plans reflecting community preferences on local population, rise in the satisfaction of village residents with service delivery by GPs and lastly a gradual increase in own tax revenue

and stronger financial health of GPs. The no. of Gram Sabhas have consistently risen from a low base of about 4000 to over 7000 Gram Sabhas with rising local representation and plans reflecting community needs. The collection rate of own source revenue in 37.3% in 2011/12 compared to the baseline of 31%. Field visits to about 20 GPs covering 4 districts and Focus Group Discussions show that village residents are satisfied by the services rendered by the GPs. Village residents appreciate the works undertaken by the GPs and the way participatory planning is taking place at the grass root level. However, it needs to be noted that there is scope for further improvement in improving the quality and efficiency of last mile delivery. The post procurement review 2013 overall findings from the field show some improvement in participation of bidders in tendering, though low participation continues to be a systemic issue to be addressed by the state; bidding outcomes, and implementation of a GP level Procurement Monitoring tool. All works were found to be completed and being used by the beneficiaries. This reiterates the fact that general public appreciates the assets created at the GP level and the residents are using the facilities/works created through participatory planning (i.e work plans). There continues to be improvement in documenting of procurement, payments and completion certificates of works.

PROGRESS ON THE REMAINING ACTIVITIES (for which the extension was sought)

a) the construction of the remaining Taluk Resource Centers (TRCs): Out of the remaining 34 TRC buildings, 23 buildings are completed, 11 are at various stages of progress i.e, 7 are at completion, 2 are at roof level and 2 are at foundation stage. There were 4 Samarthy Soudha Buildings that were cancelled which included Mysore, Madikeri, Bangarpet and Srinivaspura. In the recent steering committee meeting it was decided to resume the construction of Samarthy Soudha at these Taluks also. Accordingly the Chief Executive Officer's and Executive Officer of taluka's of the concern districts have been addressed letters to identify the land for construction. With the exception of Bangarpet, rest have identified the site for construction of the TRCs.

b) establishing fully functional Satellite Communication facilities/studios: There seems to be concerns emerging on the procurement of equipment for the SATCOMs. There has been a substantial delay in signing the agreement with the firm who will be supplying the equipments. The project team is expected to resolve this issue by the end of the month. Since there will not be any further extension to the project, it is critical that the satellite facilities are fully functional by December 2013.

c) allowing the Gram Panchayats to complete the utilization, accounting and reporting of the block grants financed by the project: The project disbursements are on track and are expected to reach 98% before the project closure with an expected saving of XDR 1.7 million (\$2.55 million, Rs.136 million) . The project has been informed that they should not transfer any block grant (BG) after 31st May 2013 in order to ensure the GPs receiving the block grant are provided at least six months to execute the works. The FM systems are working well and the UC's have been collected by the project. The Panchatantra implementation progress has been very good in the past few months. In the last six months, the backlog of 2010-11 of 604 GPs and 2011-12 (2811 GPs) has been completed.

d) completion of the impact evaluation and end-of-project survey: The end-line field survey began in mid April. Enumerators were trained and are now in the process of collecting data. The collection of data will be completed by end July. Bank team has been working with the institute that is conducting the field survey.

In overall terms, implementation progress is Moderately Satisfactory with concerns on the procurement of equipment for the satellite studios which the project is planning to expedite.

Locations

Country	First Administrative Division	Location	Planned	Actual
India	State of Karnataka	State of Karnataka		

Results

Project Development Objective Indicators

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Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Rising number of Gram or Ward Sabhas with agendas relevant to improving service delivery.	<input type="checkbox"/>	Text	Value	4,305 sabhas 747,946 participants	7242 sabhas 799789 participants (37 Taluks) Reports from 2 Taluks is awaited.	
			Date	05-Oct-2006	21-Jul-2012	25-Oct-2012
			Comments		Gram and Ward sabhas held: 2006-07 : 4305 2007-08 : 4709 2008-09 : 5602 2009-10 : 5664 2010-11 : 7274 2011-12 : 7059 (37 Taluks) Gram sabhas in all 1341 GP's have completed. Reports from 2 Taluks are awaited.	
Total amount of revenues generated from own sources by all village governments in the project area.	<input type="checkbox"/>	Text	Value	INR 30.7 crore		US\$ 16 million
			Date	05-Oct-2006	21-Jul-2012	25-Oct-2012
			Comments		2006-7: Rs. 24.72 crore, 31% collection rate 2007-8: Rs 29.63 crore, 34% collection rate 2008-9: Rs 26.54 crore, 34% collection rate 2009-10: Rs 29.07 crore, 31% collection rate. 2010-11: Rs.36.34 crore, 30% collection rate. 2011-12: Rs.39.42 crore, 37.65% collection rate. Reports from 2 Taluks are awaited.	
Rising satisfaction of village residents with service delivery by gram panchayats.	<input type="checkbox"/>	Text	Value	NA		60%
			Date			
			Comments	Available	Empirical Impact Evaluation Study by CMSR Organization is under progress and Enumerators are collecting the field data	

Intermediate Results Indicators

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Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Increased block grants to poor Panchayats equal to IDA disbursements based on formula	<input type="checkbox"/>	Text	Value	0%		100%
			Date	05-Oct-2006	21-Jul-2012	25-Oct-2012
			Comments		GoK statutory grant was Rs 5 lakh per GP at Project Preparation. It was increased to Rs 6 lakh per GP and full amount released. It's now Rs. 8 lakh per GP having below 10000 population and Rs. 10 lakh per GP having above 10000 population. IDA block grant release each year: 2006-07: Rs 46.8 crore 2007-08: Rs 77.6 crore 2008-09: Rs 125 crore 2009-10: Rs 120 crore 2010-11: Rs 84 crore 2011-12: Rs.46.13 crore 2012-13: Rs.59.83 crore	
GP revenues, expenditure and procurement decisions publicly disclosed	<input type="checkbox"/>	Text	Value	3%		90%
			Date	05-Oct-2006	21-Jul-2012	25-Oct-2012
			Comments		Out of 1341 Gram Panchayats of the project area, 1273 GPs have regular disclosure practice information. 2006-07 : 1277 2007-08 : 1327 2008-09 : 1326 2009-10 : 1315 2010-11 : 1086	
GPs that have implemented the new Financial Management and Accounting System	<input type="checkbox"/>	Number	Value		1341.00	
			Date		21-Jul-2012	31-Mar-2012
			Comments		Out of 1341 projects, the following figure are completed. BRS 2010-11: 1341 Year ending (Y.E) 2010-11: 1341	

BRS 2011-12: 1327
 Y.E 2011-12: 1324
 BRS 2012-13: 426
 Y.E 2012-13: 0

Data on Financial Performance (as of 08-May-2013)

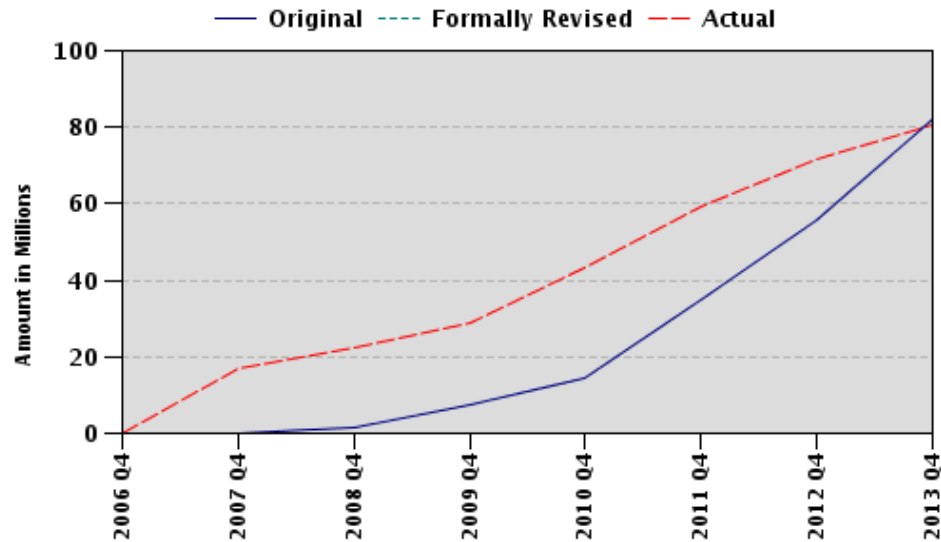
Financial Agreement(s) Key Dates

Project	Ln/Cr/Tf	Status	Approval Date	Signing Date	Effectiveness Date	Original Closing Date	Revised Closing Date
P078832	IDA-42110	Effective	29-Jun-2006	24-Jul-2006	04-Oct-2006	31-Mar-2012	31-Dec-2013

Disbursements (in Millions)

Project	Ln/Cr/Tf	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P078832	IDA-42110	Effective	XDR	82.20	82.20	0.00	80.59	1.61	98.00

Disbursement Graph



Key Decisions Regarding Implementation

The project has made an impressive progress on the implementation of Panchatantra.

Restructuring History

Level two Approved on 26-Mar-2012, Level two Approved on 10-Dec-2012

Related Projects

There are no related projects.