



The World Bank

GPSA MADAGASCAR: STRENGTHENING COMMUNITY AND MUNICIPALITY CO- ENGAGEMENT FOR
BETTER BASIC HEALTH SERVICES PROJECT (P172393)

Concept Environmental and Social Review Summary

Concept Stage

(ESRS Concept Stage)

Date Prepared/Updated: 01/17/2020 | Report No: ESRSC01056



BASIC INFORMATION

A. Basic Project Data

Country	Region	Project ID	Parent Project ID (if any)
Madagascar	AFRICA	P172393	
Project Name	GPSA MADAGASCAR: STRENGTHENING COMMUNITY AND MUNICIPALITY CO-ENGAGEMENT FOR BETTER BASIC HEALTH SERVICES PROJECT		
Practice Area (Lead)	Financing Instrument	Estimated Appraisal Date	Estimated Board Date
Social	Investment Project Financing		7/9/2019
Borrower(s)	Implementing Agency(ies)		
SAHA	SAHA		

Proposed Development Objective(s)

Financing (in USD Million)	Amount
Total Project Cost	0.49

B. Is the project being prepared in a Situation of Urgent Need of Assistance or Capacity Constraints, as per Bank IPF Policy, para. 12?

No

C. Summary Description of Proposed Project [including overview of Country, Sectoral & Institutional Contexts and Relationship to CPF]

D. Environmental and Social Overview

D.1. Project location(s) and salient characteristics relevant to the ES assessment [geographic, environmental, social]
The Project will be implemented in 24 municipalities (1,4 % of the total 1693 in Madagascar), located in four Districts (out of 119 Districts in the country), each of them located in four different regions (Analamanga and Vakinankaratra in the center, Anosy in the south and DIANA in the North). The Project will identify and intervene in new municipalities where NGO SAHA does not currently work.



SAHA plans to work in poor areas (e.g. highlands regions) and in which the health sector project financed by the World Bank Improving Nutrition Outcomes using the Multiphase Programmatic Approach (PARN) intervenes. The districts to be chosen could be districts where SAHA has already intervened, however the municipalities will be new. However, harmonization of project interventions with PARN is necessary to ensure greater complementarity.

The project proposes to work within 6 pilot municipalities for the first year, i.e. 25% of the total number of municipalities of intervention. The project will make a decision by the end of Year 1 in terms of new municipalities to be added starting on Year 2 and onwards, already with an "adjusted" approach based on lessons from Year 1. As an additional argument for this approach it is expected that after 1 year of project implementation, the project will be likely more engaged with the Ministry of Health and health districts, which may advise in the choices of new municipalities for project actions.

D. 2. Borrower’s Institutional Capacity

The NGO SAHA has limited capacity in the implementation of the ESF, however, the NGO has experience with stakeholder engagement and on social inclusion. Team members responsible for Environmental and Social issues and the Coordinator have received training on the ESF through the WB teams as well as on the preparation of an ESCP.

The NGO SAHA was established in 2011 with the aim to provide support to local governments and civil society organizations. It built expertise in areas of participatory budgeting, participatory monitoring, local taxation, economic local development, inter-community planning, land management, strategic alliances with ministries and policy dialogue with the government and donors. In addition to participatory budgeting the NGO has experience in developing social accountability mechanisms and tools such as civil-society—public sector dialogues, community score cards (CSC). The NGO SAHA has previous experience of working with the World Bank through a previous financing received as a recipient of Citizen Involvement in Municipal Service Improvement (CIMS) Project (P162170) a category C project.

Public Disclosure

II. SCREENING OF POTENTIAL ENVIRONMENTAL AND SOCIAL (ES) RISKS AND IMPACTS

A. Environmental and Social Risk Classification (ESRC)

Low

Environmental Risk Rating

Low

In line with the World Bank ESF guidelines the environmental risk rating for this project has been classified as low. The environmental impacts and risks are likely to be minimal or negligible. No civil works are expected under this project, and minimal physical footprint is expected. Anticipated risks and impacts related to staff health and safety are also expected to be low. The project will primarily focus on strengthening capacity of communities for participation in improving health service provision.

Social Risk Rating

Low

In line with the World Bank ESF guidelines the social risk rating (SRR) for this project has been classified as low. It is expected that the project activities will have strong positive social impacts both by reinforcing social dynamics and also by contributing to the reinforcement of public participation to a better public services quality. The potential social impacts and risks on human populations are likely to be minimal or negligible and not likely to be significant, as no adverse social risks or impacts related to land access, community health and safety or cultural heritage have been



identified for the project. The potential risks and impacts related to the project concern: ESS1/ESS10, namely, weak capacity of the client to assess and manage social risks, and to ensure inclusivity (mainly vulnerable groups) and gender equality and ; ESS2 labor conditions. Even though the risk is low, the PMU will ensure to have in place an operational Grievance Mechanism (GM) and will also ensure that the PMU appoints one staff responsible for broader social development and risk management issues.

B. Environment and Social Standards (ESSs) that Apply to the Activities Being Considered

B.1. General Assessment

ESS1 Assessment and Management of Environmental and Social Risks and Impacts

Overview of the relevance of the Standard for the Project:

Project screening included review of the Project Paper, national labor laws and other regulations of the Republic of Madagascar as well as the project paper for the PARN project which supports investments in the health sector that this project will accompany.

From the preliminary review carried out at this concept stage, the project does not involve any activities that could generate significant and irreversible environmental and social impacts. The potential social impacts and risks on human populations and on environment are likely to be minimal or negligible. Indeed no adverse social risks or impacts related to land access, community health and safety or cultural heritage have been identified for the project.

In addition, the national labor laws of the Republic of Madagascar are comprehensive and consistent with ESS2 requirements to be considered to be applied for the activities of this project. Consistent with the requirements of ESS1, no further environmental and social assessment has been determined necessary following screening and initial scoping.

The project will focus more on social dynamics to ensure more involvement in the project. In line with ESF requirements, the Borrower will (i) develop the first Environmental and Social commitment plan (ESCP) which could be adjusted during the project life keeping with the evolution of environmental and social risk and impact; (ii) develop an inclusive stakeholder engagement plan (SEP); (iii) prepare Labor Management Procedures (LMP) for project workers and (v) establish and implement accessible grievance mechanism (GM).

Areas where “Use of Borrower Framework” is being considered:

The use of Borrower Framework is not being considered for this project.

ESS10 Stakeholder Engagement and Information Disclosure

Stakeholder engagement is a critical tool for project success and for considering and managing difficult cultural practices and complexities that are typically non-participatory during the implementation of the project. The planned “collaborative social accountability” approach for this project will require the involvement of various national and local stakeholders such as, the Ministry of health, Ministry of Interior and Decentralization, local authorities such as the mayor, council, traditional leaders, community (including women, youth, and vulnerable groups that may be identified in the stakeholder mapping exercise in the SEP). Engaging women in decision-making processes will need to ensure that they can participate in a safe environment and create the conditions for women to voice their concerns



freely, acknowledging that power dynamics in communities often discourage women from having a significant role in decision-making bodies. The government developed a legal framework, adopted in 2014, to ensure more involvement of local communities and participatory approaches for local development (the two new pieces of legislation on decentralization are the Organic Law No. 2014-018, which outlines the decentralization and devolution of governmental structures, and Organic Law No. 2014-020) which guides local coordination structures (SLC). However, the operationalization of this structure needs more support and as such, the project should be an opportunity to develop this structure. Therefore, the SEP will provide clarity about how the implementation of the project will be consistent with processes outlined in these two laws. Draft SEP will be prepared and disclosed as early as possible and prior to Appraisal. If major changes are made to the SEP, a revised SEP should be publicly disclosed. The client will engage in meaningful consultations with all stakeholders throughout the project life cycle paying particular attention to the inclusion of vulnerable / disadvantaged (youth or women) groups.

B.2. Specific Risks and Impacts

A brief description of the potential environmental and social risks and impacts relevant to the Project.

ESS2 Labor and Working Conditions

ESS2 is relevant for direct workers for this project (PMU's own staff and local consultants). These are all employees of the NGO or consultants and not civil servants. There is a need for the project to ensure the importance of the respect of the right of the workers, and also the need to ensure respectful work place. The full requirements of ESS2 will apply. The project will put measures to ensure non-discrimination and promote gender sensitivity in the recruitment process of consultants, including those that might be hired as technical assistants. The Borrower will develop and implement (i) Labor Management Procedures (LMP) and a worker's GM (ii) detailed labor management procedures which could be adjusted during the project life; and (iii) sensitization related to the availability of GM and to the respect of code of conduct to prevent and address harassment, intimidation and/or exploitation. A Code of Conduct will also be prepared for and signed by all project direct workers.

ESS3 Resource Efficiency and Pollution Prevention and Management

This standard is not currently relevant to the project. The project does not have any activities which could impact natural resources or which could generate pollution.

ESS4 Community Health and Safety

This standard is not currently relevant to the project. Activities of the project are relatively soft (no civil works are anticipated) and are not expected to have community health or safety risks or impacts .

ESS5 Land Acquisition, Restrictions on Land Use and Involuntary Resettlement

This standard is not currently relevant to the project. Activities of the project are relatively soft (no civil works are anticipated) and are not expected to entail land acquisition, resettlement or access restrictions.



ESS6 Biodiversity Conservation and Sustainable Management of Living Natural Resources

This standard is not currently relevant to the project. The project does not have any activities which could impact biodiversity or that involve production or harvesting of living natural resources.

ESS7 Indigenous Peoples/Sub-Saharan African Historically Underserved Traditional Local Communities

This ESS is not relevant as there are no communities nor peoples who meet the WB criteria for Indigenous Peoples/Sub-Saharan African Historically Underserved Traditional Local Communities in Madagascar.

ESS8 Cultural Heritage

This ESS is not currently relevant to the project. The project does not have any activities which could impact physical or non-physical cultural heritage.

ESS9 Financial Intermediaries

This ESS is not relevant as the project will not involve any Financial Intermediaries.

C. Legal Operational Policies that Apply

OP 7.50 Projects on International Waterways

OP 7.60 Projects in Disputed Areas

III. WORLD BANK ENVIRONMENTAL AND SOCIAL DUE DILIGENCE

A. Is a common approach being considered?

No

Financing Partners

A common approach is not being considered for this project.

B. Proposed Measures, Actions and Timing (Borrower’s commitments)

Actions to be completed prior to Bank Board Approval:

Actions to be completed prior to Appraisal:

- Preparation, consultation and disclosure of Environmental and Social Commitment Plan (ESCP)
- Preparation, consultation and disclosure of Draft Labor Management Procedures (LMP) ;
- Preparation, consultation and disclosure of Draft Stakeholder Engagement Plan (SEP).

Possible issues to be addressed in the Borrower Environmental and Social Commitment Plan (ESCP):

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Possible issues to be addressed in the Client Environmental and Social Commitment Plan (ESCP):

- Implementation of detailed Labor Management Plan, including workers' code of conduct

C. Timing

Tentative target date for preparing the Appraisal Stage ESRS

03-Jan-2020

IV. CONTACT POINTS

World Bank

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Borrower/Client/Recipient

Borrower: SAHA

Implementing Agency(ies)

Implementing Agency: SAHA

V. FOR MORE INFORMATION CONTACT

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VI. APPROVAL

Task Team Leader(s): Lida Bteddini, Maud Juquois

Practice Manager (ENR/Social) Africa Eshogba Olojoba Recommended on 17-Jan-2020 at 10:21:25 EST

Public Disclosure