



## Ethiopia Rural Productive Safety Net Project (P163438)

AFRICA EAST | Ethiopia | Social Protection & Jobs Global Practice |  
IBRD/IDA | Investment Project Financing | FY 2018 | Seq No: 6 | ARCHIVED on 14-Jan-2021 | ISR44943 |

Implementing Agencies: Ministry of Agriculture (MOA), FEDERAL DEMOCRATIC REPUBLIC OF ETHIOPIA

## Key Dates

### Key Project Dates

Bank Approval Date: 14-Sep-2017

Effectiveness Date: 23-Oct-2017

Planned Mid Term Review Date: 03-Jun-2019

Actual Mid-Term Review Date: 31-May-2019

Original Closing Date: 31-Dec-2020

Revised Closing Date: 30-Jun-2021

## Project Development Objectives

Project Development Objective (from Project Appraisal Document)

To support the Government of Ethiopia in improving the effectiveness and scalability of its rural safety net system.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

## Components Table

Name

Safety net transfers for food insecure households in rural areas:(Cost \$1592.00 M)

Enhanced access to complementary livelihood services:(Cost \$53.00 M)

Institutional support to strengthen systems for the rural productive safety net:(Cost \$210.00 M)

## Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Moderately Satisfactory	<input type="checkbox"/> Moderately Satisfactory
Overall Risk Rating	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial

## Implementation Status and Key Decisions

The overall implementation of the Rural Productive Safety Net Project is progressing satisfactorily. PSNP continued to deliver transfers (food, cash, or mix) to about 2.5 million households (8 million beneficiaries) across 381 woredas. The number of woredas increased in FY 20 to 381 due to woreda split without changing the beneficiary caseload.

The management of the program has made progress in addressing key bottlenecks and challenges facing the program, especially with regard to system building. Although contract for data collection for the establishment of beneficiary household registry was concluded at the beginning of 2020, implementation was delayed by the Covid-19 pandemic. Government has taken timely decision to adjust the cash wage rate by an average of 24% to accommodate food price inflation for the FY 21. This wage adjustment has been indexed against the annual food price CPI published by CSA.



Timeliness of transfers has marginally improved from last year i.e. cash transfer improved from 51% to 61% transfers delivered within 20 days of completion of public works and food transfers from 29% to 71% delivered within 30 days of completion of public works. However, cash transfers to permanent direct support beneficiaries during the first quarter of FY 21 declined due to cash withdrawal cap limitation issued by the National Bank of Ethiopia. The Government and Development Partners continue to monitor the implementation of agreed actions for improvements in timeliness and predictability of transfers which were delayed due to Covid-19, , including piloting of closing the payrolls at kebele level in lieu of woreda level, which is the current practice.

The Task Team together with the Development Partners supporting the PSNP will continue to support Government to put into practice the agreements reached during regular reviews of the program, which are delayed due to Covid impact, including improvements in the timeliness of payments to beneficiaries, and in the overall PSNP planning, budgeting, and implementation.

## Risks

### Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	High	High	High
Macroeconomic	Moderate	Moderate	Moderate
Sector Strategies and Policies	Low	Moderate	Moderate
Technical Design of Project or Program	Substantial	Substantial	Substantial
Institutional Capacity for Implementation and Sustainability	Moderate	Moderate	Moderate
Fiduciary	Substantial	Substantial	Substantial
Environment and Social	Substantial	Substantial	Substantial
Stakeholders	Moderate	Substantial	Substantial
Other	Substantial	--	--
Overall	Substantial	Substantial	Substantial

## Results

### PDO Indicators by Objectives / Outcomes

To support the GoE in improving the effectiveness and scalability of its rural safety net system				
▶ % of core safety net transfers paid on time (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	60.00	76.00	59.50	85.00
Date	30-Jun-2017	28-Feb-2020	30-Jun-2020	31-Dec-2020
Comments:				



Cash: 71%  
Food: 81%  
For the Q1 of EFY 2012:  
Cash: 35%  
Food: No food transfer

Key challenges for delays in cash payments in the first quarter were due to:

1. Reshuffling of staff specially Afar and Somali
2. Instability problem in certain parts of the country
3. Limited bank liquidity and cash holding capacity in lowlands
4. Low level of commitment between regions and weredas to implement the agreed actions developed by the FSCD
5. Poor coordination between BoLSA and regional Food security in Afar resulted in a delay of cash transfer to weredas.

► % of transitory clients receiving humanitarian food assistance resources within 60 days of identification of need (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	85.00	85.00	75.00
Date	30-Jun-2017	30-Apr-2020	30-Jun-2020	31-Dec-2020

Comments: This is an estimated value based on discussions between NDRMC and FSCD. As of December 2019 there is no me indicator.

► % of rural safety net public works sub-projects meeting common standards (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	80.00	85.00	90.00
Date	30-Jun-2017	31-Dec-2019	30-Jun-2020	31-Dec-2020

Comments: In PSNP weredas only

► # of PSNP core beneficiaries receiving their cash payments through e-payments (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	420,000.00	2,770,188.00	2,770,188.00	2,000,000.00
Date	09-Jun-2017	28-Feb-2020	30-Jun-2020	31-Dec-2020

Comments: Source: EFY 2012 2Q report

► Percentage of households in the beneficiary list who are poor (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	38.00	38.00	90.00



Date	09-Jun-2017	30-Apr-2020	30-Apr-2020	31-Dec-2020
Comments:	<p>Source: HCIES 2015/16. The recent HICES (2015/16) estimates that 61 percent of beneficiaries belong to the bottom two quintiles, and about 38 percent are poor according to the national poverty definition. According to the PSNP Midline evaluation, in Highland areas, self-perceived poverty declined from 67 percent [Poor (44%) + Destitute (23%)], in 2016 to 45% [Poor (33%) + Destitute (12%)]. In the Lowlands this was 50% [Poor (40%) + Destitute (10%)] in 2016 to 40% [Poor (31%) + Destitute (9%)]. The 43.75 is based on a weighted average (75% Highlands, 25% Lowlands)</p>			

### Intermediate Results Indicators by Components

Safety net transfers for food insecure households in rural areas				
▶ # of person months of safety net support provided in response to shocks (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	38,019,036.00	2,679,806.00	0.00
Date	30-Jun-2017	25-Mar-2019	30-Jun-2020	31-Dec-2020
Comments:	<p>The most recent data is not available on this indicator</p> <p>Total Actual Food beneficiaries = 26,062,351 Total Actual Cash beneficiaries = 11,956,685 Total Actual number of person months of support for all 6 rounds (cash + food) = 38,019,036</p> <p>**Note this does not include PSNP transitory support to 33,725 clients.</p>			
▶ Beneficiaries of social safety net programs (Number, Corporate)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	7,900,000.00	7,997,218.00	7,997,218.00	7,900,000.00
Date	01-Jun-2017	30-Apr-2020	30-Jun-2020	31-Dec-2020
Comments:	<p>Only core beneficiaries are reported currently. Exact numbers of the humanitarian food assistance beneficiaries are</p>			
□ Beneficiaries of social safety net programs - Female (Number, Corporate Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	4,079,000.00	4,113,060.00	4,131,994.00	4,079,000.00
<b>► % of PSNP core transfers received that have a value of at least 15 kg of cereals or its cash equivalent (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	80.00	0.00	0.00	95.00
Date	31-May-2017	30-Apr-2020	30-Jun-2020	31-Dec-2020
Comments:	<p>Source: Data source: June 2020 Consumer Price Index data from CSA In EFY 2012 the wage rate was increased by 16% on average Based on analysis of CPI data from CSA, despite the wage rate adjustments, none of the transfers can purchase a full 15kg of cereals with the existing wage rate. The existing wage can purchase in average about 9.4 kg of cereals</p>			

<b>Enhanced access to complementary livelihood services</b>				
<b>► Number of PSNP core clients with livelihood business plan financed (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	393,276.00	541,066.00	300,000.00
Date	31-May-2017	30-Apr-2020	30-Jun-2020	31-Dec-2020
Comments:	<p>Source: EFY 2012 2nd Quarter Report. This is a cumulative figure. The increment up to the end of EFY 2012 Q2 is 34,657 clients with business plans financed</p>			
<b>► Impact assessment for the livelihoods component designed and implemented (Text, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	YES - ongoing	YES - ongoing	Follow up survey implemented and final impact evaluation report completed
Date	08-Jun-2017	30-Apr-2020	30-Jun-2020	31-Dec-2020
Comments:	<p>Intervention for the Livelihoods Transfer IE was rolled out. A Livelihoods Monitoring Survey was implemented between December 2019 – February 2020 to assess the extent to which the evaluation design was being adhered to. The endline was planned for March 2020 however due to the onset of the COVID-19, all data collection activities at this time are suspended until March 2021.</p>			

<b>Institutional support to strengthen systems for the rural productive safety net</b>				
<b>► % of sampled rural safety net kebeles with a functional KAC operating for both PSNP and humanitarian food assistance (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	0.00	90.90	90.90	75.00
Date	30-Jun-2017	30-Apr-2020	30-Jun-2020	31-Dec-2020
Comments:	<p>Source: 2018 PSNP 4 -HFA Baseline Report. The breakdown of a functional KAC is as follows: PSNP woredas: 90.9% non-PSNP woredas: 33.3% All HFA woredas: 79.2% Note that the endline for the PSNP IE was planned for March 2020 however due to the onset of the COVID-19, all data collection activities have been suspended until March 2021</p>			
▶ % of sampled kebeles where targeting of PSNP core caseload and transitory transfers are targeted using one committee structure (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	61.00	61.00	90.00
Date	30-Jun-2017	30-Apr-2020	30-Jun-2020	31-Dec-2020
Comments:	<p>Source: 2018 IFPRI HFA Baseline Report. pg 38/39 Source: 2018 IFPRI HFA Baseline Report. pg 38/39 Targeting using one committee structure is more prevalent in Lowlands compared to Highlands based on the HFA Baseline report. In Highlands, 40% of kebeles (4 out of 10) used one committee to target PSNP and HFA, while in Lowlands 87.5% (7 out of 8) of kebeles targeted using one committee structure.  Note that the endline for the PSNP IE was planned for March 2020 however due to the onset of the COVID-19, all data collection activities have been suspended until March 2021.</p>			
▶ % of rural safety net woredas where all payrolls for PSNP core beneficiaries are administered by WOFED using PASS (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	75.00	93.00	93.00	90.00
Date	30-Jun-2017	30-Apr-2020	30-Jun-2020	31-Dec-2020
Comments:	Source: FSCD			
▶ % of rural safety net woredas in which food management makes use of core CMPM formats (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	38.00	71.00	71.30	75.00
Date	30-Jun-2017	30-Apr-2020	30-Jun-2020	31-Dec-2020
Comments:	Source: FSCD Report,			
▶ % of rural safety net woredas where payrolls for humanitarian food assistance clients are administered by WOFED using PASS (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	0.00	0.00	0.00	80.00
Date	09-Jun-2017	30-Apr-2020	30-Apr-2020	31-Dec-2020
Comments:	No data is available at this time.			
<b>► % of public works subprojects selected and implemented following GoE's CBPWMG/range management guidelines (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	75.00	83.00	84.50	85.00
Date	09-Jun-2017	30-Apr-2020	30-Jun-2020	31-Dec-2020
<b>► Design and pilot testing of new rural safety net MIS (Text, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	30-Jun-2017	30-Apr-2020	30-Jun-2020	31-Dec-2020
Comments:	The MIS agenda has advanced significantly. The system is now in user testing stage. Phased roll-out was expected in coordination with the PSNP BHH Registry however due to the recent COVID-19 crisis, MIS roll-out at woreda level has been suspended until March 2021			
<b>► % of sampled kebeles where KFSTF have 2 or more female members (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	80.00	45.00	45.00	85.00
Date	30-Jun-2017	30-Apr-2020	30-Jun-2020	31-Dec-2020
Comments:	<p>Source: IFPRI 2018 PSNP 4 Performance Evaluation, page. 47</p> <p>The decline in this indicator is due the different source used between 2017 and 2018. Note that according to the IFPRI Evaluation, Only 3% of KFSTFs had no women members in 2018. It is also worth noting that in Afar in 2016, 22% of no women, and this has reduced to only 3% lack in female members in 2018.</p> <p>Note the endline for the PSNP IE was planned for March 2020 however due to the recent COVID-19 crisis, the data is suspended until March 2021.</p>			
<b>► Percent of PSNP Joint Action Plans developed through ESAP that are implemented (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	84.00	84.00	80.00
Date	09-Jun-2017	31-Dec-2019	31-Dec-2019	31-Dec-2020



Comments:	<p>Source: ESAP Quarterly Report #27 (July-September 2018) 16 of the 19 ESAP woredas were implementing JAP. This has since completed.</p> <p>Expansion was planned but due to COVID, there has been no sector specific work on PSNP</p>			
<b>► Number of woredas with upgraded version of PASS (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	93.00	326.00	431.00
Date	30-Jun-2017	30-Apr-2020	30-Jun-2020	31-Dec-2020
Comments:	<p>Source: FSCD Report This has been fully implemented in all regions except for Somali (scheduled to start software installation in August 2020) and Afar (completed at 72%).</p>			
<b>► Design and implementation of 'Hydromet' pilot (Text, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	30-Jun-2017	31-Dec-2019	31-Dec-2019	31-Dec-2020
Comments:	<p>The Hydromet indicator will not be monitored going forward, as it was agreed during the June 2018 JRIS mission that the Hydromet pilot activities would no longer be financed by the ERPSNP.</p>			

## Performance-Based Conditions

### Data on Financial Performance

#### Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P163438	IDA-D2330	Effective	USD	600.00	600.00	0.00	593.52	0.03	100%

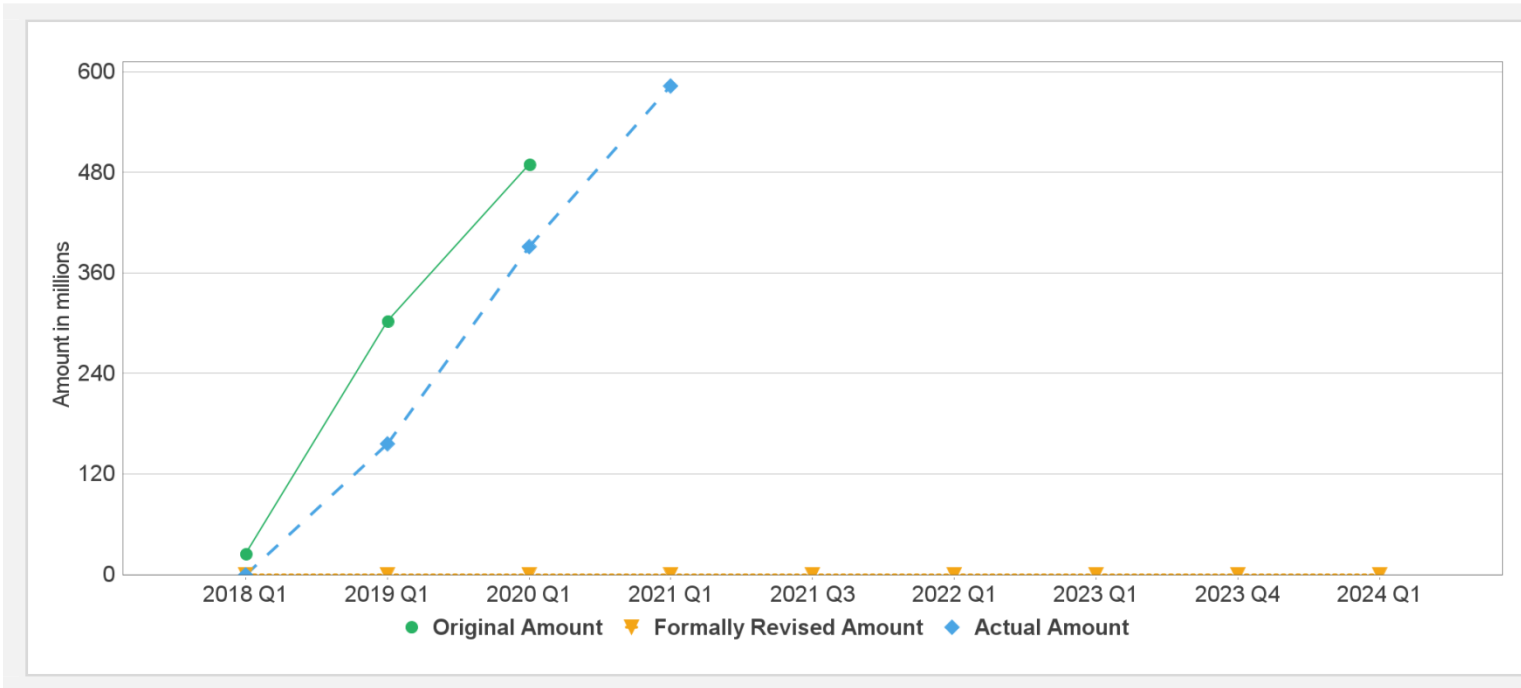
#### Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P163438	IDA-D2330	Effective	14-Sep-2017	29-Sep-2017	23-Oct-2017	31-Dec-2020	30-Jun-2021





**Cumulative Disbursements**



**PBC Disbursement**

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC
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**Restructuring History**

Level 2 Approved on 06-Jan-2021

**Related Project(s)**

There are no related projects.