Public Disclosure Authorized

PFM and accountability to support service delivery PforR (P157507)

SOUTH ASIA | Pakistan | Governance Global Practice | Requesting Unit: SACPK | Responsible Unit: ESAG1 | IBRD/IDA | Program-for-Results Financing | FY 2018 | Team Leader(s): Akmal Minallah, David I, Uzma Sadaf

Seq No: 5 | ARCHIVED on 22-Dec-2020 | ISR42632 | Created by: Akmal Minallah on 25-Jun-2020 | Modified by: Akmal Minallah on 21-Dec-2020

#### **Program Development Objectives**

Program Development Objective (from Program Appraisal Document)

The project development objective (PDO) is to improve public financial management and procurement systems for better management and accountability in service delivery for health and education sectors.

Overall Ratings		
Name	Previous Rating	Current Rating
Progress towards achievement of PDO	Moderately Satisfactory	■Moderately Satisfactory
Overall Implementation Progress (IP)	☐ Moderately Unsatisfactory	□Moderately Unsatisfactory

#### Implementation Status and Key Decisions

Key Result Area 1: Strengthening the legal framework and internal management systems in line ministries and service delivery units.

This result area is on track. The PFM law implementation committee has been nominated and meets regularly to monitor the implementation of the Public Financial Management (PFM) Act 2019. A mid-year budget execution review was presented to the Cabinet and it will also be presented before the Parliament. Significant initiatives were included in the budget for fiscal year 2020-21. The most significant reform introduced during the current budget is the preparation of an Annual Development Plan (ADP). During the previous years, 80 percent of all new projects included in the ADP were un-approved. For the fiscal year 2020-21, all project included in the Public Sector Development Program (PSDP) are technically approved.

Key Result Area 2: Improved Procurement Performance.

Activities in this result area are delayed. The development of the e-procurement (e-GP) system delayed but procurement of an e-GP system is at an advance stage. Contract award has been recommended, however PPRA Board has deferred approval to sign contract subject to confirmation of availability of funds. It is likely that full functionality of an e-Procurement system will not be in place until third quarter of 2021.

### Key Result Area 3: Payroll and Pension Payment System

**This result area is on track**. The standardization of sanctioned position codes between the budget and payroll in pilot district of Islamabad and Peshawar is in progress. The Steering Committee has approved District Islamabad and District Peshawar as pilot districts for integrating payroll data, with sanctioned positions in health and education sector. According to the reports generated by the Controller General of Accounts, more than 70 percent of civil pensioners of the federal government have migrated from manual pension payments to digital transfer of pension payments to pensioners bank accounts. In Sindh and Khyber Pakhtunkhwa, 100 percent of pensioners are paid through their bank accounts.

Key Result Area 4: External audit legislative scrutiny and social accountability

*Implementation status of this result area has improved.* Bidding process for acquiring a firm to implement an Audit Management Information is at advanced stage. The Audit Competency Center (ACC) is established in the office of the Auditor General of Pakistan, with effect from June 10, 2020 and is fully staffed. AGP has provided a link on the AGP website to support Citizen Participatory Audit (CPA). All audit reports are now

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available on the website of AGP. The Government has established the Data 4 Pakistan (http://www.data4pakistan.com/), which contains the district level estimates of 130 plus indicators on poverty, health, education, access to key services (like water and sanitation), households' demographics, and the labor force. The portal uses interactive maps, allowing users to visualize and compare districts on various indicators simultaneously using side by side maps.

### Key Result Area 5: Performance Based Grants

This result area is on track. During the period under review, the provinces achieved 40 percent of the performance targets on the following indicators: a) Reduction in cash held outside the Treasury Single Account (TSA); b) Implementation of E-Payment system; c) Implementation of E-Procurement; d) Integration of Human Resources and Financial Management (FM) data; e) Payment of Pension through Direct Credit Scheme (DCS); f) improved development budget utilization in education and health sector; and g) performance incentives in education and health sectors.

NB: Please note that Line 5 of the DLI Disbursements Table should refer to pensioners instead of prisoners and the task team is working to resolve the typo, which should be correctly displayed in the subsequent Implementation Status and Results Report (ISR).

#### **Data on Financial Performance**

#### Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbu	rsed
P157507	IDA-61700	Effective	USD	400.00	400.00	0.00	242.22	157.78		61%
Key Dates	(by loan)									
Project	Loan/Credit/TF	Status	Approval Dat	te Signi	ng Date	Effectiveness D	Date Orig.	Closing Date	Rev. Closing Date	
P157507	IDA-61700	Effective	19-Dec-2017	29-D	ec-2017	29-Dec-2017	30-No	ov-2021	30-Nov-2021	

#### **DLI Disbursement**

DLI ID	DLI Type	Description	Coc	DLI Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for DLI
Loan: ID	A61700-001						
1	Regular	Reduction variance to improve reliabilty	USD	70,000,000.00	Partially Achieved	50,000,000.00	71 %
2	Regular	Reduction in cash held outside the Recip	USD	50,000,000.00	Not Achieved	0.00	
3	Regular	% of vendor contracts thru Recip e-proc	USD	50,000,000.00	Partially Achieved	20,000,000.00	40 %
4	Regular	% of alignment info&ID#s for Teachers&HW	USD	30,000,000.00	Partially Achieved	25,000,000.00	83 %
5	Regular	% of prisoners, disaggregated by gender	USD	30,000,000.00	Partially Achieved	20,000,000.00	67 %
6	Regular	% of audit recomm processed thru AMIS	USD	40,000,000.00	Not Achieved	0.00	

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7	Regular	Incrsd citizen access to fiscal infoH&E	USD	30,000,000.00	Partially Achieved	15,000,000.00	50 %
8	Regular	% of fiscal performance&SDI met by prov	USD	60,000,000.00	Partially Achieved	32,222,400.00	54 %
2.1	Prior Results Financing DLI	Reduction in cash outside Recip TSA	USD	10,000,000.00	Fully Achieved	10,000,000.00	100 %
2.2	Prior Results Financing DLI	Reduction in cash outside Recip TSA	USD	10,000,000.00	Fully Achieved	10,000,000.00	100 %
8.1	Prior Results Financing DLI	% of fiscal performance&SDI met by prov	USD	10,000,000.00	Fully Achieved	10,000,000.00	100 %
8.2	Prior Results Financing DLI	% of fiscal performance&SDI met by prov	USD	10,000,000.00	Fully Achieved	10,000,000.00	100 %

# **Program Action Plan**

Action Description	Complete third surve	Complete third surveillance audit for ISO 27001:2013 Information Security Management Services Certification.					
Source	DLI#	LI# Responsibility Timing Timing Value Status					
Other		CGA Due Date 30-Sep-2020 In Progress					
Completion Measurement	Report	Report					
Comments	•	SO 27001 cycle initiated in 2014 was completed in 2017. For the next cycle ToRs for hiring of firm has been developed by DG MIS and procurement process needs to be expedited.					

Action Description	Undertake Open Dat	Undertake Open Data Readiness Assessment and adopt an implementation plan.					
Source	DLI#	LI# Responsibility Timing Timing Value Status					
Technical		PPRA Due Date 30-Sep-2020 Completed					
Completion Measurement	Data Readiness Rep	oata Readiness Report					
Comments		forld Bank is supporting PPRA in setting up their open contracting data standards. The basic data as per Open contracting Data Standards is converted and available on PPRA website.					

Action Description		Undertake pension sustainability analysis: pension liabilities to be informed by sound actuarial analysis, coupled with a system in place for funding these liabilities.				
Source	DLI#	Responsibility	Timing	Timing Value	Status	
Technical		Auditor General of Pakistan  Due Date 31-May-2019 Completed				
Completion Measurement	Pension Liability Ass	Pension Liability Assessment Report				
Comments	Report prepared and	Report prepared and presented to the Secretary Finance				

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Action Description		Sustaining activities for collaborative leadership, change management, and strategic communication, including media outreach to citizens presenting the benefits of the reform program and seeking feedback for course correction.					
Source	DLI#	LI# Responsibility Timing Timing Value Status					
Technical		Ministry of Finance. Due Date 30-Jun-2018 Completed					
Completion Measurement	Nomination of Comm	Nomination of Committees					
Comments	Under the Fiscal Coordination Committee, six technical groups are nominated. These are a) Treasury Single Account Group; b) e-payment group; c) e-procurement group; d) Pensions group; e) Open Government Group; and f) Audit Systems Group						

Action Description	PPRAs to ascertain h	PPRAs to ascertain KPIs and baselines to monitor the reform progress.				
Source	DLI#	LI# Responsibility Timing Timing Value Status				
Technical		Public Procurement Regulatory Authority	Recurrent	Semi-Annually	Completed	
Completion Measurement	Notification of KPIs	Notification of KPIs				
Comments	KPI are included in th	PI are included in the Budget Estimates for Service Delivery				

Action Description	_	A robust grievance redress mechanism in place improving upon the current practices, and available to each ministry, vendors, contractors and pensioners					
Source	DLI#	LI# Responsibility Timing Timing Value Status					
Technical		CGA, AGP, PPRA, MoF Due Date 30-Jun-2018 Completed					
Completion Measurement	Citizen Portal	Citizen Portal					
Comments		dovernment has established a robust grievance redress mechanism. This activity is led by the Prime Minister ecretariat. A citizen portal is developed which logs all complaints and resolution of complaints is closely monitored.					

Action Description	A mechanism for enhanced citizen engagement in measuring program performance/improvement in service delivery (specifically in education), participating in Performance Audits and endorsing open data					
Source	DLI#	LI# Responsibility Timing Timing Value Status				
Technical		AGP Due Date 28-Feb-2019 Completed				
Completion Measurement	Performance audit of	Performance audit of education and health indicators				
Comments		Data4Pakistan launched by the federal government. AGP has acquired the data for use in performance audit. Audit Reports are published on AGP website. The website has also links to the citizen participatory audit.				

Action Description	A mechanism for enhanced citizen engagement in measuring program performance/improvement in service delivery
Action Description	(specifically in education), participating in Performance Audits and endorsing open data

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Source	DLI#	Responsibility	Timing	Timing Value	Status
Other		AGP	Due Date	28-Feb-2019	Completed
Completion Measurement	Performance Audit of	education and health in	dicators		
Comments	AGP has acquired da	ıta4pakistan data for per	formance audit and pub	lished audit reports on AGF	P website.

### Risks

# **Systematic Operations Risk-rating Tool**

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	Substantial	□Moderate	Moderate
Macroeconomic	Substantial	Substantial	Substantial
Sector Strategies and Policies	□Moderate	□Moderate	Moderate
Technical Design of Project or Program	Substantial	Substantial	Substantial
Institutional Capacity for Implementation and Sustainability	□Moderate	□Moderate	□Moderate
Fiduciary	□Substantial	□Substantial	Substantial
Environment and Social	□Moderate	□Low	Low
Stakeholders	Substantial	Substantial	Substantial
Other	Moderate	□Moderate	Moderate
Overall	Substantial	□Moderate	Moderate

# Results

# PDO Indicators by Objectives / Outcomes

Strengthening the legal framework and internal management systems in line ministries and SDUs					
► Reduction of variance in	n functional expenditure compo	sition for health and education	n (Text, Custom)		
	Baseline	Actual (Previous)	Actual (Current)	End Target	
Value	Health - 43%; Education - 30%	>25%	17.8%	10%	
Date	16-Jan-2017	31-Jul-2019	30-Jun-2020	18-Jan-2021	
Comments	The PFM law implementation committee has been nominated and meets regularly to monitor the implementation of PFM Act 2019. The PFM Act implementation committee is chaired by the secretary finance himself. A number of reforms were implemented during the fiscal year 2019-20, which contributes				

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► Reduction in cash he	eld outside the Recipient's Treasury	Single Account (Text, Custor	m)	
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	15%
Date	16-Jan-2017	21-Feb-2020	30-Sep-2020	18-Jan-2021
Comments	Policy and Cash Manag Budget Wing has reques	ement Framework is approve sted support from the World E olders of the government's pla	ed by the Cabinet. TSA rul Bank in holding a TSA awa	areness workshop to infor
nproved procurement p	erformance			
► Percentage of vendo	or contracts processed through the R	Recipient's e-procurement sys	stem (Text, Custom)	
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	90.00
Date	16-Jan-2017	22-Feb-2019	30-Sep-2020	18-Jan-2021
Commonto	an advance stage. Cont	confirmation of availability of	funda - It ia likalu that full	functionality of an a
xternal audit, legislative	sign contract subject to	I not be in place until third qu	arter of 2021	
xternal audit, legislative	sign contract subject to e Procurement system will e scrutiny, and social accountability.	I not be in place until third qu	ormation System. (Text, Co	ustom)
xternal audit, legislative ▶Percentage of audit i	sign contract subject to a Procurement system will scrutiny, and social accountability.	I not be in place until third qu	arter of 2021	
xternal audit, legislative ▶ Percentage of audit i	sign contract subject to a Procurement system will be scrutiny, and social accountability.  The recommendations processed throug Baseline	I not be in place until third qu  h the Audit Management Info  Actual (Previous)	ormation System. (Text, Co	ustom) End Target
xternal audit, legislative  ▶ Percentage of audit i  Value  Date	sign contract subject to or Procurement system will be scrutiny, and social accountability.  The secommendations processed throug Baseline  AMIS does not exist  16-Jan-2017  The bidding process for (AMIS) was initiated but bidding process for pro	I not be in place until third qu  h the Audit Management Info  Actual (Previous)  AMIS does not exist	ormation System. (Text, Contraction System. (Tex	ustom)  End Target  80%  18-Jan-2021  ement Information Systemare re-advertised and the
ternal audit, legislative  Percentage of audit in the second sec	sign contract subject to a Procurement system will be scrutiny, and social accountability.  The secommendations processed throug Baseline  AMIS does not exist  16-Jan-2017  The bidding process for (AMIS) was initiated but bidding process for proc	h the Audit Management Info Actual (Previous)  AMIS does not exist  24-Feb-2020 engaging a firm for implement had to be reversed due to tecurement of an off the shelf so	ormation System. (Text, Contraction System. (Tex	ustom)  End Target  80%  18-Jan-2021  ement Information Systemare re-advertised and the
xternal audit, legislative  ▶ Percentage of audit i  Value  Date  Comments  erformance-based gran	sign contract subject to a Procurement system will be scrutiny, and social accountability.  The secommendations processed throug Baseline  AMIS does not exist  16-Jan-2017  The bidding process for (AMIS) was initiated but bidding process for proc	h the Audit Management Info Actual (Previous) AMIS does not exist 24-Feb-2020 engaging a firm for implement had to be reversed due to tesurement of an off the shelf so ed before the end of Novemb	arter of 2021  ormation System. (Text, Contract (Current)  AMIS procured  30-Sep-2020  Intation of an Audit Manage echnical issues. The bids a colution is in process. It is ever.	ustom)  End Target  80%  18-Jan-2021  ement Information Systemare re-advertised and the
The ternal audit, legislative when the percentage of audit of the value when the comments are the terformance-based grant and the terformance-based grant are the terformance-based grant and the terformance-based grant are the terformance-based grant and the terformance-based grant are the terformance-based grant grant are the terformance-based grant gra	sign contract subject to a Procurement system will be scrutiny, and social accountability.  The secommendations processed throug Baseline  AMIS does not exist  16-Jan-2017  The bidding process for (AMIS) was initiated burbidding process for procest the vendor shall be significated.	h the Audit Management Info Actual (Previous) AMIS does not exist 24-Feb-2020 engaging a firm for implement had to be reversed due to tesurement of an off the shelf so ed before the end of Novemb	arter of 2021  ormation System. (Text, Contract (Current)  AMIS procured  30-Sep-2020  Intation of an Audit Manage echnical issues. The bids a colution is in process. It is ever.	ustom)  End Target  80%  18-Jan-2021  ement Information Systemare re-advertised and the
Terror audit, legislative  Percentage of audit of the value  Date  Comments  erformance-based grant  Percentage of fiscal	sign contract subject to a Procurement system will be scrutiny, and social accountability.  Precommendations processed throug Baseline  AMIS does not exist  16-Jan-2017  The bidding process for (AMIS) was initiated bur bidding process for procest the vendor shall be significant.	h the Audit Management Info Actual (Previous)  AMIS does not exist  24-Feb-2020  engaging a firm for implement had to be reversed due to te curement of an off the shelf so ed before the end of Novemb	arter of 2021  formation System. (Text, Control (Current)  AMIS procured  30-Sep-2020  Intation of an Audit Manage echnical issues. The bids a colution is in process. It is experienced.	End Target  80%  18-Jan-2021  ement Information Systemare re-advertised and the xpected, that contract with
▶ Percentage of audit of Value  Date  Comments  erformance-based gran	sign contract subject to a Procurement system will be scrutiny, and social accountability.  The secommendations processed throug Baseline  AMIS does not exist  16-Jan-2017  The bidding process for (AMIS) was initiated burbidding process for procest the vendor shall be significant.  It performance and service delivery in Baseline	h the Audit Management Info Actual (Previous)  AMIS does not exist  24-Feb-2020  engaging a firm for implement had to be reversed due to testurement of an off the shelf so ed before the end of Novemb	arter of 2021  ormation System. (Text, Control (Current)  AMIS procured  30-Sep-2020  Intation of an Audit Manage echnical issues. The bids a colution is in process. It is element.	End Target 80% 18-Jan-2021 ement Information Systemare re-advertised and the xpected, that contract with

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Financial data in education and health sector. This will lead to consistent application of PFM reforms across all levels of government.

# Intermediate Results Indicators by Results Areas

Notification of revised	d New Accounting Model (NAM 2	2.0): Accounting Policies and P	rocedures Manual; (Text, Cust	om)
	Baseline	Actual (Previous)	Actual (Current)	End Target
√alue	No	No	PFM law enacted which lays the foundation for updating the New Accounting Manual.	Yes
Date	16-Jan-2017	24-Feb-2020	18-Sep-2020	18-Jan-2021
Comments	A firm is short listed be in place before th	to carry out updating of NAM a e end of November.	and Chart of Accounts. It is exp	ected that the firms sha
►Internal Audit arrang	ements modernized in health an	d education departments. (Nun	nber, Custom)	
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	2.00
Date	16-Jan-2017	24-Feb-2020	30-Sep-2020	18-Jan-2021
Comments	Finance Officers in e Internal Audit Charte	Charter is prepared. PFM law re each ministry. In addition, position er is consistent with international FAO scheme which is submitter	on of financial advisors have be al best practices. AGP has prep	en abolished. The dra
►Improve the timelines	ss of comprehensive financial ar	nd nonfinancial reporting by link	age or interface (Months, Cust	om)
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Baseline 6.00	Actual (Previous) 6.00	Actual (Current) 6.00	End Target 2.00
Date	6.00 16-Jan-2017	6.00 24-Feb-2020 established with FBR, CDNS,	6.00 11-Sep-2020	2.00 18-Jan-2021
Value  Date  Comments  ►Approved Cash Man	6.00 16-Jan-2017 Linkages have been	6.00  24-Feb-2020 established with FBR, CDNS, lee in process.	6.00 11-Sep-2020 Pak PWD, and SBP, whereas I	2.00 18-Jan-2021 inkages with EAD, MA
Date Comments	6.00 16-Jan-2017 Linkages have been and Pakistan Post al	6.00  24-Feb-2020 established with FBR, CDNS, lee in process.	6.00 11-Sep-2020 Pak PWD, and SBP, whereas I	2.00 18-Jan-2021 inkages with EAD, MA
Date Comments	6.00  16-Jan-2017  Linkages have been and Pakistan Post al	6.00  24-Feb-2020 established with FBR, CDNS, Ire in process.  framework for daily consolidation	6.00 11-Sep-2020 Pak PWD, and SBP, whereas I on of all government (Text, Cus	2.00 18-Jan-2021 inkages with EAD, MA

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#### Improved procurement performance ▶ Percentage of vendor claims for basic health units and schools paid at District Accounts Offices (Percentage, Custom) Baseline Actual (Previous) Actual (Current) **End Target** Value 0.00 0.00 0.00 90.00 16-Jan-2017 24-Feb-2020 18-Sep-2020 18-Jan-2021 Date CGA has developed guidelines for simplifying payment authorization procedures. AGP has approved and notified the guidelines. CGA has developed guidelines for simplifying payment authorization procedures. AGP has approved and Comments notified the guidelines. On direction of the cabinet decentralized payment is being piloted in four ministries ► Bank reconciliation of all active government bank accounts in the TSA takes place at least weekly at (Weeks, Custom) Baseline Actual (Previous) Actual (Current) **End Target** Value 8.00 8.00 8.00 1.00 Date 16-Jan-2017 24-Feb-2020 30-Sep-2020 18-Jan-2021 Cash Management Policy approved. Committee under the chair of Additional Secretary Finance is nominated State Bank has implanted Micro Gateway Payment System which has made electronic vendor Comments payment possible. ▶ Percent of budget derived from procurement plans in federal ministries and provincial departments (Percentage, Custom) Actual (Previous) **End Target** Baseline Actual (Current) Value 0.00 0.00 90.00 0.00 Date 24-Feb-2020 24-Feb-2020 24-Feb-2020 18-Jan-2021 PFM law requires linkage of the budget with plans. MoF plans to improve Budget Call Circular, requiring all departments to be include procurement plans along with budget demands. This is not implemented during Comments the current fiscal year. ► Databases or records are maintained for contracts, including data on what has been procured, value o (Percentage, Custom) Baseline Actual (Previous) Actual (Current) **End Target** Value 0.00 0.00 0.00 75.00 18-Jan-2021 Date 16-Jan-2017 24-Feb-2020 30-Sep-2020 All data at PPRA used to be on PDF format which is not useful of analysis. WB supported PPRA on digitizing the database using the AI. The old data available on the PPRA Website is now available in Comments machine readable format. Since the e-procurement system has not been deployed, the End Targets would be revised accordingly. ► E-procurement guidelines issued and Supplier Relations Management Module operational in health and education (Number, Custom) Baseline Actual (Previous) **End Target** Actual (Current) Value 0.00 0.00 0.00 2.00

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Date	16-Jan-2017	30-May-2019	30-Sep-2020	18-Jan-2021	
Standard Bidding Documents are being prepared. PPRA has prioritized Standard Bidding Documents to cover the Goods, consulting services, contracts for specialized procurements, e.g., ICT, pharmaceuticals, framework contracts SPDs required to meet DLR3.2. This activity is slow moving and not expected to be completed before the end of the fiscal year.SBDs are required for e-procurement guidelines					
► Mandatory certificati	on of procurement officers and p	rocurement committee membe	rs in selected federal (Perce	entage, Custom)	
	Baseline	Actual (Previous)	Actual (Current)	End Target	
		1		- U	
Value	0.00	0.00	0.00	80.00	
Value Date	0.00 16-Jan-2017	0.00 30-May-2019	0.00 30-Sep-2019	80.00 18-Jan-2021	

Comments	Tillo douvity to dolay			
External audit, legislative	e scrutiny, and social accountabi	lity		
►PAC hearings on aud	dit report on annual financial sta	tements conducted in public, ex	ccept for strictly (Months, C	ustom)
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	36.00	36.00	36.00	6.00
Date	16-Jan-2017	24-Feb-2020	30-Sep-2020	18-Jan-2021
Comments		pen to media and the audit repo PAC, AGP published all the aud		rough new reporting. In 2019
► Financial transaction	ns of health and education function	on recorded in FABS audited th	rough Computer Ai (Text, C	Custom)
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0%	0%	20%	80%
Date	16-Jan-2017	24-Feb-2020	18-Sep-2020	18-Jan-2021
Comments		d and ACL software acquired. C tion subjected to ACL audit	Officials are re-trained in AC	CL and financial transactions
► Citizen Portal set up	to facilitate Citizen Participatory	Audits, including fraud hotline	for feedback (Text, Custom	)
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	16-Jan-2017	10-Feb-2020	18-Sep-2020	18-Jan-2021
Comments		prepared and submitted to the ecitizen to lodge complaints on		s updated the website and
► Citizen Participatory	Audit reports that cover indicate	ors in the ISDR published. (Num	ber, Custom)	
	Baseline	Actual (Previous)	Actual (Current)	End Target

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Value	0.00	0.00	0.00	8.00
Date	16-Jan-2017	17-Feb-2020	11-Sep-2020	18-Jan-2021
Comments		rred and submitted to the AGI AGP is undertaking audit of th		

erformance-based gra	nt					
►Incentive system by	the FCC to improve fiscal perfor	mance and service delivery in s	elected areas app (Yes/No	, Custom)		
	Baseline	Actual (Previous)	Actual (Current)	End Target		
Value	No	Yes	Yes	Yes		
Date	24-Feb-2020	30-May-2019	30-Sep-2020	18-Jan-2021		
		Incentive system, titled Naya Pakistan Performance Grants for Reforms Program was approved by the Foin its meeting held on May 4. 2019.				
Comments	in its meeting neid o	n May 4. 2019.				
Comments  Innovative application	in its meeting held o . ons used to report and account fo	•	om)			
		•	om) Actual (Current)	End Target		
	ons used to report and account fo	or funds utilized. (Number, Cust	,	End Target 4.00		
►Innovative application	ons used to report and account for Baseline	or funds utilized. (Number, Cust Actual (Previous)	Actual (Current)	<u> </u>		

# **Disbursement Linked Indicators**

►DLI 1 Reduction of va (Outcome, 70,000,000.0	ariance in functional expenditu 00, 0%)	re composition for health and	education to improve the relia	ability of the budget
	Baseline	Actual (Previous)	Actual (Current)	FY 2020/21
Value	Health - 43%; Education – 30%	>25%	17.8%	DLR 1.5: Less than 10 percent variance in functional expenditure composition for health and education as measured by variation between original approved budget and actual expenditures
Date		24-Feb-2020	30-Sep-2020	
Comments		tation committee has been not Act 2019. The PFM Act implet		

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▶DLI 2 Reduction in cash held outside the Recipient's Treasury Single Account (Outcome, 70,000,000.00, 0%)				
	Baseline	Actual (Previous)	Actual (Current)	FY 2020/21
Value	753, 084 commercial bank accounts with total balance of PKR 1.584 trillion in Recipient's cash	0%	0%	DLR 2.5: additional 5 percent reduction in cash held outside the TSA.
Date		24-Feb-2020	18-Sep-2020	
Policy and Cash Management Framework is approved by the Cabinet. TSA rules are also notified. MoF has created a position of JS Budget II who is responsible for cash management. MoF also plans to bring in federal treasury officers under the ambit of finance division.				

►DLI 3 Percentage of	vendor contracts processed through	h the Recipient's e-procurem	ent system (Outcome, 50,000	0,000.00, 0%)
	Baseline	Actual (Previous)	Actual (Current)	FY 2020/21
Value	PPRA to establish baseline data based on selected methodology for assessing procurement systems indicators by March 2018.	Bidding documents are being prepared	Consultant is being selected for developing the e-procurement system. There is no progress on this DLI	DLR 3.4: 90 percent of targeted procurement packages (whose contract amount is more than PKR 5 million for goods and services and more than PKR 50 million for works) processed through e-procurement for health and education sectors. (\$5m)  DLR 3.5: 50 percent of targeted procurement packages (whose contract amount is more than PKR 5 million for goods and services and more than PKR 50 million for works) processed through e-procurement for additional five selected procuring entities. (\$5m)
Date		24-Feb-2020	18-Sep-2020	

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#### Comments

The development of the e-procurement (e-GP) system delayed but procurement of an e-GP system is at an advance stage. Contract award has been recommended, however PPRA Board has deferred approval to sign contract subject to confirmation of availability of funds. It is likely that full functionality of an e-Procurement system will not be in place until third quarter of 2021

▶ DLI 4 Percentage of alignment of information and identification numbers for individual primary school teachers and health workers related to their place of work and salaries (Intermediate Outcome, 30,000,000.00, 0%)

	Baseline	Actual (Previous)	Actual (Current)	FY 2020/21
Value	Individual data in the OM are not aligned with the ones in the EMIS and HMIS.	Mapping with NEMIS and IFMIS codes for District Islamabad and Muzzaffarabad are completed	60 percent of primary school teachers and health workers tagged against unique primary schools and basic health units in pilot districts.	DLR 4.5: 80 percent of primary school teachers and health workers tagged against unique primary schools and basic health units in pilot districts.
Date		24-Feb-2020	30-Sep-2020	
Comments	According to the reports from the Organization Management Module, 60 percent primary school teachers and health workers against unique primary schools and basic health units in pilot district (i.e. Islamabad and Peshawar), as approved in the first meeting of the Program Steering Committee for implementation of World Bank PforR Programme vide meeting minutes Ref:4/WB/Legal Covenants/2018. In Organization Management Module (OMM), each employee has been assigned with unique personnel code. This personnel code contains important information related to the employee (e.g. Name, CNIC, Age, Date of Birth, Grade, School/BHU Name, and Designation). This personnel code is linked with payroll, pension, and loan modules of the FABS SAP.			

▶ DLI 5 Percentage of pensioners, disaggregated by gender, authenticated against NADRA computerized national identity card, paid through the Direct Credit Scheme no later than the following pension payment cy (Intermediate Outcome, 30,000,000.00, 0%)

	Baseline	Actual (Previous)	Actual (Current)	FY 2020/21	
Value	DCS paid 35%	69%	70.3%	DLR 5.4: 90%	
Date		24-Feb-2020	30-Sep-2020		
Comments	ERP system of FABS to electronically. The fede total pensioners (DCS a Federal Government) of	The Direct Credit Scheme (DCS) was launched by the CGA under which pension is disbursed through SAP-ERP system of FABS to all branches of commercial banks in the individual accounts of pensioners electronically. The federal government pensioners paid through DCS till 30 April 2020 were 252,446 while the total pensioners (DCS and non DCS) were 359,933. This works out to 70.03% of the total pensioners (of Federal Government) converted to the DCS till 30 April 2020. Moreover, gender disaggregate reports can also be extracted from the pension module showing total number of male and female pensioners.			

▶ DLI 6 Percentage of audit recommendations processed through the Audit Management Information System. (Outcome, 40,000,000.00, 0%)

	Baseline	Actual (Previous)	Actual (Current)	FY 2020/21
Value	AMIS does not exist.	AMIS center not established	AMIS center not established	DLR 6.4: 80 percent of PAC recommendations for health and education sectors

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				effectively followed- up and reports published on an official website or by any other means easily accessible to the public
Date		24-Feb-2020	18-Sep-2020	<del></del>
Comments	ACL licenses for Audit Competency Center (ACC) are already procured. Position of DG MIS is created, and a team of qualified staff is placed in the ACC. The DG MIS reports to the Deputy Auditor General (Specialized Audit). The bidding process was initiated for AMIS but had to be reversed due to technical issues. The bids are re-advertised and the bidding process for procurement of an off the shelf solution is in process. This activity is delayed.			

▶DLI 7 Increased citizen access to key fiscal information on health and education. (Intermediate Outcome, 30,000,000.00, 50%)				
	Baseline	Actual (Previous)	Actual (Current)	FY 2020/21
Value	FY 16/17 Budg	National Action Plan not sumbitted	Integrated Service Delivery Report (ISDR) for education sector uploaded in Open Public Finance Data Portal.	DLR 7.4: ISDR for education and health sectors uploaded in Open Public Finance Data Portal.
Date		24-Feb-2020	18-Sep-2020	
Poverty elevation and social safety division has prepared a portal which is also being used for the increased citizen access to key fiscal information on health and education. The portal contains the district level estimates of 130 plus indicators on poverty, health, education, access to key services like water and sanitation, households' demographics and the labor force. FABS has teamed up with Data4Pakistan to include IFMIS generated financial data on health and education to the the data portal. The Portal shows the district wise education and health sector actual spending / budget executed data for FY 2017/18, FY 2018/19 and FY 2019/20.				

▶DLI 8 Percentage of fiscal performance and service delivery indicators met by the provinces. (Outcome, 80,000,000.00, 0%)				
	Baseline	Actual (Previous)	Actual (Current)	FY 2020/21
Value	No existing coordination mechanism	24% of performance targets met	40.28% of performance targets met	DLR 8.5: Innovation award provided from the Ministry of Finance of the Recipient to the provincial governments for at least 35 percent up to 70 percent of fiscal performance and service delivery indicators met.
Date		24-Feb-2020	24-Feb-2020	
Comments	NFC Committee / FCC has approved a performance framework for the provinces and allocated PRs 4 billion in the budget for fiscal year 2019-20. For fiscal year 2020-21 PRs 2 billion are allocated for the performance			

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grants. More than 40 percent of targets were achieved. These targets were agreed among the federal and provincial governments.

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