



Kenya Urban Support Program (P156777)

AFRICA | Kenya | Urban, Resilience and Land Global Practice | Requesting Unit: AFCE2 | Responsible Unit: SAFU2
IBRD/IDA | Program-for-Results Financing | FY 2018 | Team Leader(s): Abdu Muwonge

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Program Development Objectives

Program Development Objective (from Program Appraisal Document)

The Program Development Objective (PDO) is to establish and strengthen urban institutions to deliver improved infrastructure and services in participating counties in Kenya.

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	● Moderately Satisfactory	● Moderately Satisfactory
Overall Implementation Progress (IP)	● Moderately Unsatisfactory	● Moderately Unsatisfactory

Implementation Status and Key Decisions

The State Department of Housing, and Urban Development is strongly anchoring KUSP as the main vehicle for supporting integrated urban development and the delivery of affordable housing in county governments. The National Program Coordination Team (NPCT) in the Urban Development Department (UDD) and the Council of Governors (COG) are actively raising awareness and disseminating information about KUSP through workshops attended by various stakeholders at both national and county government level.

Across the country, counties have established municipal boards and municipalities for the eligible municipalities. Counties are implementing key urban investments in these municipalities. Such investments include: improved urban roads, storm-water drains, managing solid waste, street lighting, among others. Counties are beginning to delegate specific functions to municipalities to undertake. The program is on track to meet its objective of establishing and strengthening urban institutions to deliver improved urban investments.

Despite this progress, the program is facing some financial management, social and environment management challenges that the NPCT and counties are working to address to support program implementation.

Data on Financial Performance

Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P156777	IDA-61340	Effective	USD	300.00	300.00	0.00	135.45	164.55	45%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P156777	IDA-61340	Effective	26-Jul-2017	14-Sep-2017	11-Jan-2018	31-Jul-2023	31-Jul-2023

Program Action Plan

Action Description	Align program implementation structure and staffing				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Other		Client	Recurrent	Continuous	In Progress
Completion Measurement	Annual Performance Assessment process				
Comments	Counties have responded to program incentives by establishing urban institutions (municipalities, boards) that were "missing institutions" following Kenya's devolution that created two tiers of government--the national level and 47 county governments				

Action Description	Strengthen environmental and social management system				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Environmental and Social Systems		Client	Recurrent	Continuous	In Progress
Completion Measurement	Application of social risk management in county governments and national government				
Comments	KUSP builds on the foundations supported under KDSP				

Action Description	Improve implementation of environmental and social management system				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Environmental and Social Systems		Client	Recurrent	Continuous	In Progress
Completion Measurement	Annual Performance Assessment process. Application of social and environment risk management				
Comments	KUSP is building on the foundations under KDSP to strengthen systems				

Action Description	Build capacity for environmental and social management				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Environmental and Social Systems		Client	Recurrent	Continuous	In Progress
Completion Measurement	Annual Performance Assessment processes				
Comments	Ongoing process				

Action Description	Strengthen national and sub-national budgeting and fund flow systems				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Fiduciary Systems		Client	Recurrent	Continuous	In Progress
Completion Measurement	Annual Performance Assessment process				
Comments	KUSP is supporting dedicated budget votes for municipalities, a key foundation for the future of budgeting and planning for the cities.				

Action Description	Build capacity for program financial management				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Fiduciary Systems		Client	Recurrent	Continuous	In Progress
Completion Measurement	Annual Performance Assessment process. Periodic FM assessments				
Comments	With the support of the Bank, training programs on FM, including anti-corruption risks are planned for delivery in county governments				

Action Description	Strengthen procurement capacities				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Fiduciary Systems		Client	Recurrent	Continuous	In Progress
Completion Measurement	Annual Performance Assessment. A sample based review of procurement execution to be undertaken.				
Comments	KUSP relies on application of GOK systems for procurement.				

Action Description	Strengthen complaints management				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Environmental and Social Systems		Client	Recurrent	Continuous	In Progress
Completion Measurement	Annual Performance Assessment				
Comments	The Bank Team has initiated a process to support the national implementing agency and county governments to put in place functioning complaints handling mechanisms.				

Action Description	Through KDSP, establish county level complaints management systems				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Environmental and Social Systems		Client	Recurrent	Continuous	In Progress
Completion Measurement	Annual Performance Assessment process				
Comments	Many county governments have embraced processes to establish complaints handling systems under KDSP				

Action Description	Improve risk management				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Environmental and Social Systems		Client	Recurrent	Continuous	In Progress
Completion Measurement	Annual Performance Assessment process				
Comments	Building on the foundations supported under KDSP				

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	● Substantial	● Substantial	● Substantial
Macroeconomic	● Low	● Low	● Low
Sector Strategies and Policies	● Substantial	● Substantial	● Substantial
Technical Design of Project or Program	● Substantial	● Substantial	● Substantial
Institutional Capacity for Implementation and Sustainability	● Substantial	● Substantial	● Substantial
Fiduciary	● High	● High	● High
Environment and Social	● Substantial	● Substantial	● Substantial
Stakeholders	● Moderate	● Moderate	● Moderate
Other	--	--	--
Overall	● Substantial	● Substantial	● Substantial

Results

PDO Indicators by Objectives / Outcomes

Urban areas with approved charters, established boards, appointed urban managers, and a budget vote				
►Urban areas with approved charters, established boards, appointed urban managers, and a budget vote (measures establishment of urban institutions). (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	59.00	59.00	35.00
Date	26-Jul-2017	01-May-2019	05-Dec-2019	26-Jul-2023
Comments	All participating counties have signed up for the program. Each of the 59 municipalities has met at least one of these indicators, approved charters, appointed urban managers, created budget votes and established well staffing in municipalities. 30 out of 59 municipalities met all four indicators in totality. Over 80 % of the Municipalities have an urban board in place that has been appointed by County Governor upon approval by County Assembly. The setting up of boards has however been affected by the amendments in the Urban Areas and Cities Act. 80% of the Municipalities have a municipal budget vote included in county budget, in which UDG is budgeted. 60% of the municipalities have an experienced manager on board, with the process of setting up of the municipal administration ongoing.			
Urban areas that utilize at least 50 percent of the budget intended for their urban investments				
►Urban areas that utilize at least 50 percent of the budget intended for their urban investments (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	17.00
Date	31-Jul-2017	01-May-2019	05-Dec-2019	31-Jul-2023
Comments	this indicator will be assessed in the next APA process.			
Score in the APA for achievement of urban planning, infrastructure, and service delivery targets				
►Score in the APA for achievement of urban planning, infrastructure, and service delivery targets (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	15.00
Date	31-Jul-2017	01-May-2019	05-Dec-2019	31-Jul-2023
Comments	indicator not yet scored. to be scored in the next APA.			

Intermediate Results Indicators by Results Areas

National Level Results				
►Guidelines on planning, infrastructure, and basic service delivery prepared and made public on MTIHUD website (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1.00	1.00	6.00

Date	06-Jul-2017	15-May-2019	05-Dec-2019	31-Jul-2023
Comments	Guidelines on establishing municipalities and boards finalized and shared with counties. NPCT as commenced preparation of guiding notes on Municipal Financing , with technical expertise provided by UNHABITAT team. Two guiding notes will be prepared and delivered to the counties by March 2020			
►APA results (UIG and UDG allocations) made on time (before end of FY and prior to start of next FY) (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	06-Jul-2017	01-May-2019	05-Dec-2019	31-Jul-2023
Comments				

County and Urban Area Results: Urban Management Systems in place				
►Counties that qualify for the UIGs (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	45.00	45.00	45.00
Date	06-Jul-2017	30-Mar-2018	05-Dec-2019	31-Jul-2023
Comments				
►Urban areas for which citizen fora (public consultations between urban board and residents, including plan and budget consultations) have been held at least once a year. (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	30.00	35.00
Date	06-Jul-2017	03-Dec-2018	05-Dec-2019	31-Jul-2023
Comments	This indicator measures performance standard 3. 30 out of 59 municipalities (40%) has held at least four citizen forums (public consultations between urban board and residents) on planning, budgeting, budget execution and other areas of public interest in the FY 2018-19. Additionally, 31 out of 59 municipalities (52%) have made their key public documents available online, improving on transparency and inclusion.			

County and urban area results: Urban planning, infrastructure and services				
►People provided with improved urban living conditions (million) (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.50	3.50
Date	06-Jul-2017	01-May-2019	05-Dec-2019	31-Jul-2023
Comments	In FY 2018/2019 over 500,000 people will directly benefit from KUSP intervention. The highest impact investments in the street lights and the markets.			

►1.a. People provided with improved urban living conditions (of which female, [percentage]) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	50.00	50.00
Date	06-Jul-2017	01-May-2019	05-Dec-2019	31-Jul-2023
Comments	Indicator not yet tracked. Counties have not yet received infrastructure grants to start projects against which to report the beneficiaries.			
►UDGs for the previous FY spent in accordance with the eligible investment menu (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	66.00	90.00
Date	06-Jul-2017	01-May-2019	05-Dec-2019	31-Jul-2023
Comments	39 out of 59 municipalities (66%) met minimum condition 8.			
►Drainage systems built or rehabilitated under the program (Kilometers, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	25.00	10.00
Date	06-Jul-2017	01-May-2019	01-May-2019	31-Jul-2023
Comments	Over 25 kilometers of drainage are under construction in more than 13 municipalities across the country, with over 8 km completed and in use under the FY 2018/2019 UDG allocation. Great impacts in the management of flooding in urban areas has been experienced. Best There is however need for discussions on maintenance of drainage works across the country			
►Nonmotorized transport facilities constructed or rehabilitated under the program (Kilometers, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	10.00	10.00
Date	06-Jul-2017	01-May-2019	05-Dec-2019	31-Jul-2023
Comments	The project encourages integrated development with design on road works encouraged to contain a component on N water drainage at the minimum. The component on connectivity has received the highest investment across the country works on road upgrading and provision of NMT, amounting to over 100 km of NMT at a budget value of ksh. 5 billion, 2018/2019 UDG allocation.			
►Street or high-mast security lights constructed under the program (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	32.00	50.00
Date	06-Jul-2017	01-May-2019	05-Dec-2019	31-Jul-2023
Comments	Over 32 high mast security lights are under construction in Kabarnet, Busia, Isiolo, Kapsabet and Vihiga municipalities under the FY 2018/2019 UDG allocation. Additionally, over 1725 street lights are under			



construction in 15 municipalities across the country, with 987 completed to date. High impacts have been noted of improved security and improvement in hours of trade for formal and informal traders.				
►Markets constructed under the program (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	3.00	4.00
Date	06-Jul-2017	01-May-2019	05-Dec-2019	31-Jul-2023
Comments	Over sixteen markets are under construction under the FY 2018/2019 UDG allocation, with 3 markets in Kerugoya, Wote and Meru completed housing over 8500 traders . The impact as a result of construction of markets is expected to be high and will be quantified as part of the regular monitoring.			
►Public works and green urban spaces under the program (Hectare(Ha), Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	5.00	10.00
Date	06-Jul-2017	01-May-2019	05-Dec-2019	31-Jul-2023
Comments	Works on five urban parks is ongoing in Malindi, Ruiru, Mumias, Wote and Meru municipalities.			
►Municipal solid waste policies and plans prepared under the program adopted (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	25.00	10.00
Date	06-Jul-2017	01-May-2019	05-Dec-2019	31-Jul-2023
Comments	24 out of 59 municipalities have met PS9, that the municipal board has adopted a solid waste collection and disposal policy, and an operational waste collection and disposal plan is being drawn upon and implemented.			
►Urban spatial plans completed under the program adopted (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	38.00	8.00
Date	06-Jul-2017	01-May-2019	05-Dec-2019	31-Jul-2023
Comments	38 out of 59 municipalities have a completed urban spatial plan in place and is available.			
►Urban IDEPs completed under the program (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	20.00	35.00
Date	06-Jul-2017	01-May-2019	05-Dec-2019	31-Jul-2023

Comments

20 out of 59 municipalities have met PS 7, that they have an urban IDEP that has been reviewed, and where deemed necessary, modified, as evidenced by minutes of the board meeting and a revised version of the IDEP.

Disbursement Linked Indicators

►DLI 1 Window 2: County governments - County governments commit to address urban development and management issues (County Governments have met UIG MCs) (Output, 22.00, 82%)

	Baseline	Actual (Previous)	Actual (Current)	2017-18
Value	0.00	45.00	45.00	45.00
Date	26-Jul-2017	03-Dec-2018	05-Dec-2019	--

Comments

►DLI 2 Window 3: Urban boards and counties - Institutional framework established and operational (County governments have met UDG MCs) (Outcome, 171.40, 0%)

	Baseline	Actual (Previous)	Actual (Current)	2017-18
Value	0.00	45.00	45.00	40.00
Date	26-Jul-2017	03-Dec-2018	05-Dec-2019	--

Comments actual measurement to be established and finalized once the results of the APA are completed and have been approved.

►DLI 3 Window 3: Urban boards and counties - Urban planning, infrastructure and service delivery (County governments and urban area institutions have met UDG PSs) (Outcome, 76.10, 0%)

	Baseline	Actual (Previous)	Actual (Current)	2017-18
Value	0.00	0.00	0.00	45.00
Date	26-Jul-2017	01-May-2019	05-Dec-2019	--

Comments The measurement of the UDG performance standards has not yet been finalized. Its ongoing.