



Disaster Risk Management Development Policy Loan with a CAT DDO (P122738)

LATIN AMERICA AND CARIBBEAN | Panama | Urban, Resilience and Land Global Practice |
IBRD/IDA | Development Policy Lending | FY 2012 | Seq No: 14 | ARCHIVED on 25-Sep-2020 | ISR43314 |

Implementing Agencies: Ministry of Economy and Finance, Ministry of Economy and Finance

Key Dates**Key Project Dates**

Bank Approval Date: 18-Oct-2011

Effectiveness Date: 07-Mar-2012

Original Closing Date: 30-Nov-2012

Revised Closing Date: 30-Nov-2020

Project Development Objectives

Program Development Objective (from Program Document)

The overall development objective of the proposed operation is to enhance the GoP's capacity to implement its Disaster Risk Management Program for natural disasters.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Risk Rating	<input type="checkbox"/> Low	<input type="checkbox"/> Low

Implementation Status and Key Decisions

The Government of Panama (GoP) maintains its commitment to advance satisfactorily with implementation of its comprehensive DRM Program, with the result indicators fully met and additional complementary (non-binding) results identified and adopted during the second renewal of this CAT DDO. Despite the impact of the COVID-19 pandemic, progress on the activities planned for the first semester of 2020 was achieved satisfactorily.

Risks**Systematic Operations Risk-rating Tool**

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	<input type="checkbox"/> Low	<input type="checkbox"/> Low
Macroeconomic	--	<input type="checkbox"/> Low	<input type="checkbox"/> Low



Sector Strategies and Policies	--	<input type="checkbox"/> Low	<input type="checkbox"/> Low
Technical Design of Project or Program	--	<input type="checkbox"/> Low	<input type="checkbox"/> Low
Institutional Capacity for Implementation and Sustainability	--	<input type="checkbox"/> Low	<input type="checkbox"/> Low
Fiduciary	--	<input type="checkbox"/> Low	<input type="checkbox"/> Low
Environment and Social	--	<input type="checkbox"/> Low	<input type="checkbox"/> Low
Stakeholders	--	<input type="checkbox"/> Low	<input type="checkbox"/> Low
Other	--	<input type="checkbox"/> Low	<input type="checkbox"/> Low
Overall	--	<input type="checkbox"/> Low	<input type="checkbox"/> Low

Results

Results Indicators

Strengthening of the Policy and Institutional Framework for DRM				
IN00888331				
► 1. Increased GoP capacity for disaster risk reduction (DRR) (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	1.00	6.00	6.00	6.00
Date	30-Jan-2012	28-Jun-2018	09-Sep-2020	30-Nov-2020
Comments:	<p>Result Indicator 1: Increased GoP capacity for disaster risk reduction (DRR) has been fully completed satisfactorily:</p> <ul style="list-style-type: none"> Indicator 1.1 <i>Disaster risk criteria have been incorporated into the National Public Investment System (SNIP)</i> was fully met in 2011, by the Directorate of Investment Programming (DPI) within the Ministry of Economy and Finance (MEF), with the development of a roadmap to incorporate disaster risk criteria into the National Public Investment System (SNIP). Indicator 1.2 <i>Number of provinces with updated protocols for disaster preparedness and response</i> was fully met with the update of the Disaster Preparedness Protocols completed for the provinces of Chiriquí, Bocas del Toro, Veraguas, Los Santos and Herrera. Indicator 1.3 <i>New consolidated protocols and an increase to 6 provinces (an increase from the initial target of 4 to 6 under indicator 1.1)</i>, was completed in 2016 with the preparation and adoption of the National Preparedness and Emergency Plan that incorporates the protocols for all provinces of Panama (ten provinces). Indicator 1.4 <i>Develop emergency protocols for the recently inaugurated "metro of Panama City"</i> was completed in 2017 with the development of emergency protocols for the Panama City metro, by the Panama Metro. <p>Activities during November 2019 - August 2020 Period:</p> <ul style="list-style-type: none"> Despite the impact of the COVID-19 pandemic on the activities planned for the first semester of 2020, DG-SINAPROC resumed the process of updating of the National DRM Plan to be aligned with the Sendai Framework and with the Central America Policy for Comprehensive Disaster Risk Management (PCGIR). Currently there is a preliminary draft that was finalized prior to the beginning of the pandemic. DG-SINAPROC will update it with relevant elements that arise from the experience from COVID-19 and the management of complex emergency scenarios, submitting it to a final process consultation, and formalize it. This activity contributes to the advancement of results under Indicator 1.2, 1.3 y 1.4. 			



- In the context of the national response to COVID-19, DG-SINAPROC installed, under COE, a platform to monitor and support positive COVID-19 cases found in isolation, and is also supporting the update of the Foreign Ministry Manual and the Humanitarian Aid Coordination Committee (CAHA) Manual. **This activity contributes to the advancement of results under Indicator 1.2, 1.3 y 1.4.**
- In the context of the regional response to the pandemic, DG-SINAPROC actively participated in the preparation of the Regional Contingency Plan against COVID-19, in activities to strengthen the knowledge of the members of the Joint Task Force (FTC) and USAR Group, and in the process of updating the Regional Humanitarian Assistance Mechanism Mec-Reg of SICA. **This activity contributes to the advancement of results under Indicator 1.2, 1.3 y 1.4.**

IN00888332

► 2. Key ministries carried out DRR priority actions identified in the 2011-2015 DRMNP (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	6.00	6.00	6.00
Date	30-Jan-2012	28-Jun-2018	09-Sep-2020	30-Nov-2020

Comments:

Result Indicator 2: Disaster Risk Management National Plan (DRMNP) implemented by 3 key sectors is advancing satisfactorily:

Indicator 2.1 *Key ministries carried out DRR priority actions identified in the 2011-2015 DRMNP has been fully completed.* Priority DRR actions identified in the DRMNP 2011-2015 have been executed by the Ministry of Economy and Finance (MEF), Ministry of Housing and Territorial Planning (MIVIOT) and Ministry of the Environment (MIAMBIENTE). These priority actions include:

- The creation of a specific DRM budget code within National Budget, which allows the Government to tag and track investment proposals and channel resources for ex-ante DRM initiatives (Resolution No. 030, March 2013);
- Endorsement, by the Vice Ministry of Land Management, of a proposal for the National Budgetary Classification System, which includes explicit references to DRM Criteria (February 2013);
- Update of the National Policy for Integrated Water Resources Management and the "Regulatory Body for the Water Law" under the leadership of ANAM, (Executive Decrees No. 479 and 480 respectively, April 2013), introducing key elements of DRM in the water management sector.

Indicator 2.2 *Key ministries carried out DRR priority actions identified in the 2011-2015 DRMNP (3 additional ministries added to the original target of 3) is advancing satisfactorily.* The 3 additional sectors are: Ministry of Education (MEDUCA), Ministry of Health (MINSAs) and The National Water and Sewerage Institute (IDAAN).

Activities during November 2019 - August 2020 Period:

- MINSAs: Despite the difficulties caused by the COVID-19 pandemic, MINSAs has (i) created a team for dissemination of information, establishment of functions and operating protocol, approved by the Ministry's authorities; (ii) strengthened regional structures for comprehensive management of disaster risk in the health sector. These activities include trainings for the teams assigned in the different regional offices. **These activities contribute to the advancement of results under Indicator 2.2.**
- IDAAN: As part of the process to identify risks to critical infrastructure, IDAAN carried out structural evaluations of three water treatment plants in the country in 2020: (i) Centenario Water Treatment Plant (Pacora), (ii) Jaime Diaz Quintero Water Treatment Plant (Chorrera), and (iii) Chame Water Treatment Plant. **This activity contributes to the advancement of results under Indicator 2.2.**
- MIVIOT: MIVIOT has made progress in the preparation of a proposal for a Partial Plan of Territorial Development for the Portobelo District, in the Province of Colon. This includes incorporating DRM considerations related to exposure to natural hazards in accordance with MIVIOT's November 2015 Resolution 732-2015 and the development and explanation guide for the incorporation of comprehensive disaster risk management in land use plans and schemes. **This activity contributes to the advancement of results under Indicator 2.1.**



IN00888333				
►3. DRM financial protection policies, strategies, or instruments developed. (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	30-Jan-2012	28-Jun-2018	09-Sep-2020	30-Nov-2020
Comments:	<p>Result Indicator 3: DRM financial protection policies, strategies, or instruments developed has been fully completed satisfactorily. This results indicator was achieved with the adoption of the Strategic Framework for Disaster Risk Financing in 2014 and the approval of the Five-Year Operational Plan in 2016. Additionally, a cost-benefit analysis was carried out for the strategy and in 2018 the GoP diversified the instruments under its strategy with the purchase of a parametric insurance with CCRIF SPC for excess rain.</p> <ul style="list-style-type: none"> Indicator 3.1 Development of DRM financial protection policies, strategies, or instruments has been fully completed. Indicator 3.2 Adoption of the Strategic Framework and the approval of the Five-Year Operational Plan has been fully completed. <p>Activities during November 2019 - August 2020 Period:</p> <ul style="list-style-type: none"> DICRE, with the support of the World Bank, carried out the Virtual workshop called 'Strategies and Instruments to strengthen Panama's fiscal resilience to disasters. This event is part of the work plan agreed with the MEF for the implementation of Technical Assistance from the World Bank to support the strengthening of financial management of disaster risk in Panama. This activity contributes to the advancement of results under Indicator 3.1 and 3.2. MEF, through DICRE, renewed the insurance policy for excess rain that was contracted with CCRIF SPC for the period 2019-2020. This initiative is part of the implementation of the Strategic Framework for Disaster Risk Financing, which includes the development and implementation of risk retention and transfer tools. Additionally, the renewing of the excess rain policy for the period 2020 – 2021 is in process. This activity contributes to the advancement of results under Indicator 3.1 and 3.2. 			

Data on Financial Performance

Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P122738	IBRD-80870	Effective	USD	66.00	66.00	0.00	66.00	0.00	100%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P122738	IBRD-80870	Effective	18-Oct-2011	04-Jan-2012	07-Mar-2012	30-Nov-2012	30-Nov-2020

Tranches



Restructuring History

There has been no restructuring to date.

Related Project(s)

There are no related projects.
