



Lao PDR COVID-19 Response Project (P173817)

EAST ASIA AND PACIFIC | Lao People's Democratic Republic | Health, Nutrition & Population Global Practice | IBRD/IDA | Investment Project Financing | FY 2020 | Seq No: 2 | ARCHIVED on 20-Nov-2020 | ISR44023 |

Implementing Agencies: Ministry of Finance, Ministry of Health

Key Dates

Key Project Dates

Bank Approval Date: 06-Apr-2020

Effectiveness Date: 07-Apr-2020

Planned Mid Term Review Date: 30-Apr-2021

Actual Mid-Term Review Date:

Original Closing Date: 31-Dec-2022

Revised Closing Date: 31-Dec-2022

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

To respond to the COVID-19 outbreak and strengthen national systems for public health emergency preparedness in Lao PDR.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

Components Table

Name

Component 1: Emergency COVID-19 Response:(Cost \$12.83 M)

Component 2: Strengthening System for Emergency Response:(Cost \$3.67 M)

Component 3: Project Management and Monitoring and Evaluation:(Cost \$1.50 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Risk Rating	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial

Implementation Status and Key Decisions

The first virtual implementation support mission (ISM) for the project has been conducted from October 12 to 19, 2020.

Overall progress towards achievement of Project Development Objective and Implementation Progress is Satisfactory. Significant progress has been made under Component 1, where US\$4.13 million or 32 percent of the component budget has been disbursed mostly for the procurement of laboratory and medical equipment. The implementation progress under Component 2 is slower than anticipated, with US\$78,543 (2.1 percent) disbursed; the priority activity for fiscal year 2020 is the construction of treatment and isolation facilities in the existing hospitals.

The Ministry of Health received an additional grant of US\$1 million from the Pandemic Emergency Financing Facility. The grant was approved and channeled through UNICEF and WHO for the procurement of vaccines for the immunization program and health facility training respectively. Procurement of vaccines is already complete. The health facility training at national level has been completed, and training at provincial and district levels will be completed by January 31, 2021.

The Ministries of Finance and Health have been informed about the availability of additional financing for procurement of COVID-19 vaccines and deployment. The Ministry of Health, with support from the partners will conduct the COVID-19 vaccine readiness assessment to identify capacity



and financing gaps as well as investment needs to effectively deploy COVID-19 vaccines to target beneficiaries. This will inform on the need for additional financing, restructuring, application to COVAX facility, and development of the COVID-19 deployment plan.

MPA Program Development Objective

The Program Development Objective is to prevent, detect and respond to the threat posed by COVID-19 and strengthen national systems for public health preparedness

Multiphase Programmatic Approach (MPA) Status

Impressive efforts continue to be made to advance the implementation of the MPA-funded projects. As of October 14, 2020, 83 projects have been approved providing a total commitment of US\$3.98 billion. The projects benefit around 3.7 billion people or 49% of the global population. Of the 83 approved projects: (i) 30 are in Africa – 10 in AFE and 20 in AFW; (ii) 14 in East Asia; (iii) 13 in Europe and Central Asia; (iv) 10 in Latin America and the Caribbean; (v) 7 in Middle East and North Africa; and (vi) 9 in South Asia. Sixty-six (66) projects are disbursing. Total disbursements as of October 14, 2020 under these projects amount to US\$1.32 billion or 33% of overall commitment. In addition, \$364 million have been committed under signed contracts with UNICEF and Bank Facilitated Procurement (BFP), bringing to \$1,687.7 or 42% actual disbursements and committed amounts. Streamlined procedures and delegated approval coupled with flexible project design and intensified efforts across the Bank have contributed to the progress. Implementation faces significant challenges as some countries are still under different levels of lockdown or mobility restrictions and counterparts and Bank teams are operating from home. Notwithstanding challenges, the MPA is on track to achieving its PDO – to prevent, detect and respond to the threat posed by COVID-19 and strengthen national systems for public health preparedness. The significant level of disbursement in just over six months attest to the strong implementation of the Bank response thanks to the commitment of counterparts supported by country teams. However, the capacity of teams is being stretched to meet delivery demands and provide enhanced implementation support to clients, this may not be sustainable in the long term

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Macroeconomic	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Sector Strategies and Policies	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Technical Design of Project or Program	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Institutional Capacity for Implementation and Sustainability	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Fiduciary	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Environment and Social	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Stakeholders	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Other	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial



Overall □ Substantial □ Substantial □ Substantial

Results

PDO Indicators by Objectives / Outcomes

Timely detection response, and containment of COVID-19 cases				
▶ Number of suspected cases of COVID-19 tested for COVID-19 based on the national guidelines (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	783.00	1,177.00	59,183.00	71,000.00
Date	03-Apr-2020	19-Jun-2020	19-Oct-2020	31-Dec-2022
Comments:	The country has completely locked down since the first COVID-19 positive case was announced on March 23, 2020. 59,138 suspected cases were tested and only 24 cases have tested positive. There has been no deaths and 22 positive cases have already recovered.			

Increased capacity of healthcare institutions for COVID-19 and other emergency responses				
▶ Number of acute healthcare facilities with isolation capacity (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	1.00	24.00	24.00	21.00
Date	03-Apr-2020	19-Jun-2020	19-Oct-2020	31-Dec-2022
Comments:	Currently the target for 2022 is surpassed. 24 health facilities have increased their capacity for COVID-19 and other emergency response. This includes 17 provincial hospitals and 7 central hospitals. The figures remain unchanged from the previous ISR.			

Intermediate Results Indicators by Components

Component 1: Emergency COVID-19 Response				
▶ Number of health staff trained in infection prevention and control per MOH-approved protocols (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	618.00	618.00	500.00
Date	26-Mar-2020	20-Jun-2020	19-Oct-2020	30-Dec-2022
Comments:	This end target was underestimated, as by now 618 health staff were already trained. The team will work with Ministry of Health's Department of Human Resources to determine an appropriate end target.			



► Percentage of COVID-19 laboratory-confirmed cases notified, registered and reported within 24 hours (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	80.00
Date	03-Apr-2020	19-Jun-2020	19-Oct-2020	31-Dec-2022
Comments:	This end target was underestimated. Ministry of Health agreed to revise the end target to 100 percent. The revision will be made through the project restructuring.			

Component 2: Strengthening System for Emergency Response				
► Number of designated laboratories with staff trained to conduct COVID-19 diagnosis (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	4.00	4.00	4.00	10.00
Date	03-Apr-2020	19-Jun-2020	19-Jun-2020	31-Dec-2022
Comments:	The current number of 4 laboratories is same as the baseline. The MOH has plans to increase the number of laboratories with staff trained to conduct COVID-19 diagnosis to 7 fixed sites and 17 mobiles sites by the end of 2020.			
► Percentage of COVID-19 laboratory-confirmed cases treated as per national guidelines (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	75.00
Date	03-Apr-2020	19-Jun-2020	19-Jun-2020	31-Dec-2022
Comments:	This end target was underestimated. Ministry of Health agreed to revise the end target to 100 percent. This will be done through the project restructuring.			
► A referral system to care for COVID-19 patients in place (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	03-Apr-2020	22-Jun-2020	22-Jun-2020	31-Dec-2022
Comments:	Department of Health Care and Rehabilitation is in charge of developing the guidelines with technical assistance from World Health Organization. These are expected to be completed by the end of 2020.			

Component 3: Project Management and Monitoring and Evaluation				
► M&E system established to monitor COVID-19 preparedness and response plan (Yes/No, Custom)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	03-Apr-2020	19-Jun-2020	19-Jun-2020	31-Dec-2022
Comments:	This indicator has achieved the end target for 2022 ahead of time.			
▶ Percentage of beneficiaries who expressed satisfaction with the project interventions, including on delivery and communication modalities (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	TBD	--	TBD	TBD
Date	19-Oct-2020	--	19-Oct-2020	31-Dec-2022
Comments:	This is a new indicator under Component 3 relating to citizen engagement which has been agreed to with the Ministry of Health.			

Performance-Based Conditions

Data on Financial Performance

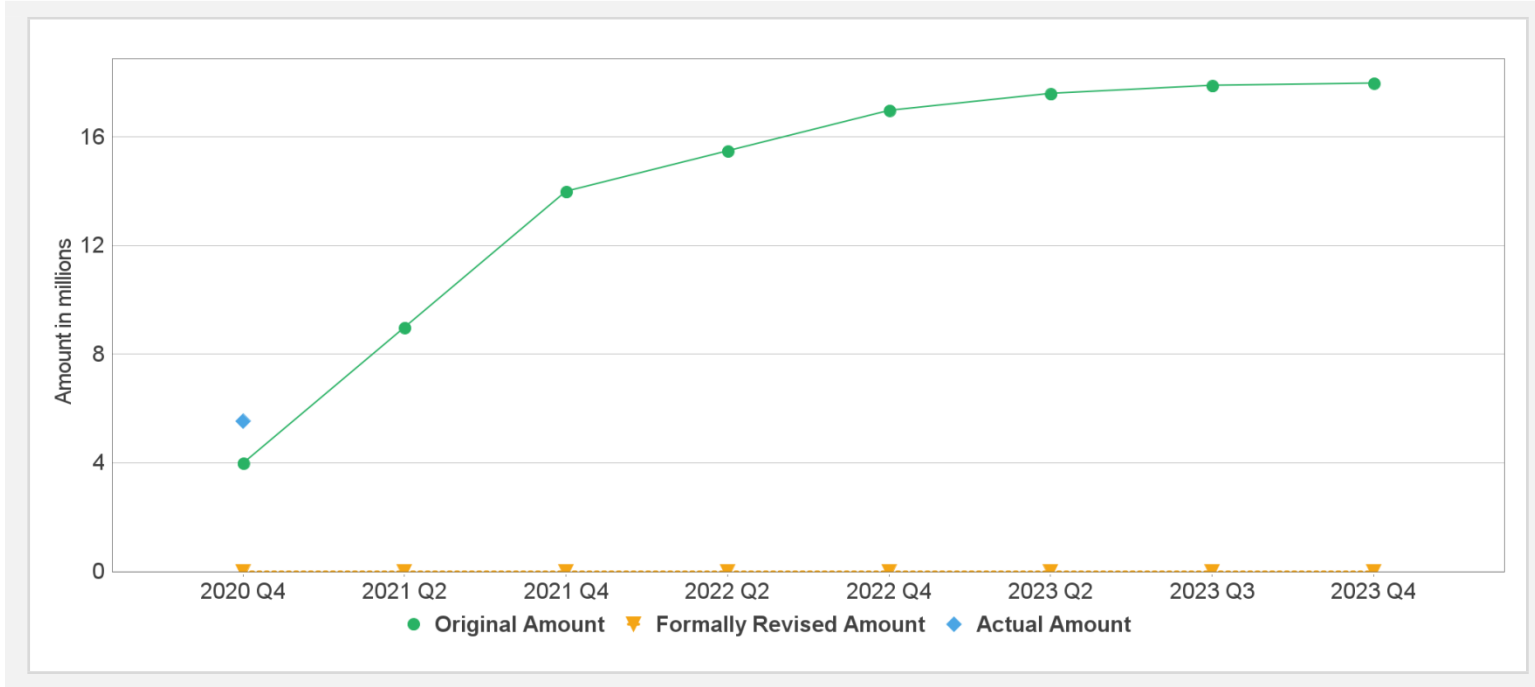
Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P173817	IDA-66060	Effective	USD	18.00	18.00	0.00	6.36	12.18	34%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P173817	IDA-66060	Effective	06-Apr-2020	07-Apr-2020	07-Apr-2020	31-Dec-2022	31-Dec-2022

Cumulative Disbursements



PBC Disbursement

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC

Restructuring History

There has been no restructuring to date.

Related Project(s)

P175771-AF- Lao PDR COVID-19 Response Project