



Ghana COVID-19 Emergency Preparedness and Response Project (P173788)

AFRICA WEST | Ghana | Health, Nutrition & Population Global Practice |
IBRD/IDA | Investment Project Financing | FY 2020 | Seq No: 2 | ARCHIVED on 19-Nov-2020 | ISR43982 |

Implementing Agencies: Ghana Health Services, Republic of Ghana, Ministry of Health

Key Dates

Key Project Dates

Bank Approval Date: 02-Apr-2020

Effectiveness Date: 03-Apr-2020

Planned Mid Term Review Date: 29-Mar-2021

Actual Mid-Term Review Date:

Original Closing Date: 30-Jun-2022

Revised Closing Date: 30-Jun-2022

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

To prevent, detect and respond to the threat posed by COVID-19 and strengthen national systems for public health preparedness in Ghana

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

Components Table

Name

Emergency COVID-19 Response:(Cost \$21.50 M)

Strengthening Multi-sector, National Institutions and Platforms for Policy Development and Coordination of Prevention and Preparedness using One Health approach:(Cost \$3.40 M)

Community Engagement and Risk Communication:(Cost \$7.40 M)

Implementation management and monitoring and evaluation and project management:(Cost \$2.70 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Moderately Satisfactory	<input type="checkbox"/> Satisfactory
Overall Risk Rating	<input type="checkbox"/> Substantial	<input type="checkbox"/> Moderate

Implementation Status and Key Decisions

Since approval on April 2, 2020, the Project has been highly effective in supporting the implementation of the country's emergency response and preparedness plan (EPRP) for COVID-19 response at unprecedented scale and speed. The Project has been carried out as planned and overcoming unprecedented challenges despite the global supply shortages and rapidly changing epidemiological trends. The Project has disbursed US\$34.3 million (95 percent) out of US\$35 million. The Government has requested for Additional Financing, which amount of US\$130 million is currently being processed (November 2020).

MPA Program Development Objective



The Program Development Objective is to prevent, detect and respond to the threat posed by COVID-19 and strengthen national systems for public health preparedness

Multiphase Programmatic Approach (MPA) Status

Impressive efforts continue to be made to advance the implementation of the MPA-funded projects. As of August 28, 2020, 80 projects have been approved providing a total commitment of US\$3.9 billion[1]. The projects benefit around 3.7 billion people or 48 percent of the global population. Of the 80 approved projects: (i) 30 are in Africa –11 in AFE and 19 in AFW; (ii) 12 in East Asia; (iii) 12 in Europe and Central Asia; (iv) 10 in Latin America and the Caribbean; (v) 7 in Middle East and North Africa; and (vi) 8 in South Asia. Sixty (60) projects are disbursing. Total disbursements as of August 28, 2020 under these projects amount to US\$1,193 billion or 30 percent of overall commitment. In addition, \$286 billion have been committed undersigned contracts with UNICEF and Bank Facilitated Procurement (BFP), bringing to 38 percent actual disbursements and committed amounts. Streamlined procedures and delegated approval coupled with flexible project design and intensified efforts across the Bank have contributed to the progress. .

The implementation faces significant challenges as 73 percent of countries with MPA projects were reported still in lockdown at the end of May. This was identified by a survey to TTLs conducted by OPCS and the OEC. The findings of the survey indicated that a fundamental implementation challenge was (and still is) that government officials are not sufficiently equipped to carry out their roles and responsibilities during a lockdown, with most facing severe mobility constraints and relying to operate with cell phones. The constraints posed by the lockdown, along with the limited number of staff to do different jobs simultaneously, and existing government norms that prevent hiring of consultants, further aggravated already weak institutional and operational capacity in some countries. Another fundamental challenge for implementation, apart from lockdowns or partial lockdowns, relates to travel restrictions, as they caused multiple delays and constraints to monitoring and supervision. These problems were exacerbated by limited face-to-face meetings, which made it difficult to communicate and engage with counterparts. Working remotely with variable internet capacity also created difficulties transmitting large procurement files; ensuring teamwork; and coordinating multiple donors funded activities at the same time. In some countries, knowledge of the pandemic was variable and response plans have to be adjusted frequently. Bank teams had to follow up regularly with counterparts to ensure that procurement plans are adapted to rapidly evolving or changing circumstances.

Other specific challenges identified by teams include: (i) several countries have not adopted emergency procedures for signing of financing agreements, processing procurement and payments – bureaucracy in making decisions and approving procurement, contracts, and payments continue to be a bottleneck; (ii) fear of future audits/investigations by national audit agencies and accountability offices is one of the reasons that is holding back the use of BFP; (iii) limited face-to-face meetings makes it difficult to communicate and engage with counterparts; (iv) Retroactive Financing has little or no uptake in some countries, mainly because the reimbursed funds will go to central government (MOF) and not to the ministries of health.

Notwithstanding these challenges, the MPA is on track to achieving its PDO – to prevent, detect and respond to the threat posed by COVID-19 and strengthen national systems for public health preparedness. The significant level of disbursement in just over four months attest to the strong implementation of the Bank response thanks to the commitment of country teams. However, the capacity of teams is being stretched to meet delivery demands and provide enhanced implementation support to clients, this may not be sustainable in the long term.

[1] Commitments do not include: (i) \$500m for the India project which was restructure on May 7 to include \$500m co-financing from the Asian Infrastructure Investment Bank; (ii) \$300m for the China Project; and (iii) \$35m AF for the Morocco Project.

Risks



Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	☐ Substantial	☐ Substantial	☐ Substantial
Macroeconomic	☐ Substantial	☐ Substantial	☐ Moderate
Sector Strategies and Policies	☐ Moderate	☐ Moderate	☐ Moderate
Technical Design of Project or Program	☐ Moderate	☐ Moderate	☐ Moderate
Institutional Capacity for Implementation and Sustainability	☐ Substantial	☐ Moderate	☐ Moderate
Fiduciary	☐ High	☐ Substantial	☐ Substantial
Environment and Social	☐ Substantial	☐ Substantial	☐ Substantial
Stakeholders	☐ Low	☐ Low	☐ Low
Other	--	--	--
Overall	☐ Substantial	☐ Substantial	☐ Moderate

Results

PDO Indicators by Objectives / Outcomes

Emergency COVID-19 Response				
▶ Diagnosed cases treated in the designated treatment centers per approved protocol (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	68.00	68.00	80.00
Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022
Comments:	This indicator relates to only severe cases admitted requiring ventilation at treatment centers. As of October 23, 2020, the total number of active cases on admission/home care was 488 out of which Nine (9) cases classified as severe and two (2) as critical. One patient is on ventilator support. Three hundred and sixteen (316) deaths have been recorded. Cumulative number of recoveries stands at 46,971 out of 47,775 total confirmed cases.			
▶ Designated acute healthcare facilities with isolation capacity (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	9.00	15.00	50.00
Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022
Comments:	Redefined the project end target as activities have been scaled up.			



► Confirmed COVID-19 cases that conducted contact tracing (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	100.00
Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022
Comments:	This indicator measures all confirmed individuals triggering contact tracing. All cases arising from arriving passengers at Points of Entry or through routine surveillance triggered contact tracing referred to as enhanced surveillance. After reopening of the Kotoka International Airport (KIA) on September 1, 2020, all the international travelers arriving in the country through the KIA were tested and contract traced. A total of 19,169 cases were detected from routine surveillance and 28,497 cases were identified through enhanced surveillance. Among these, a total of 109 cases have been detected among international travelers at the KIA. The cumulative test positivity rate was 9.1 percent.			
► Country adopted personal and community non-pharmaceutical interventions (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022
Comments:	The Government has successfully instituted both therapeutic and non-therapeutic measures to contain the spread of the COVID-19 diseases. The Government has developed necessary policies and legislative instruments, including the Imposition of Restrictions Act 2020 (Act 1012) and Executive Instruments (EI 61) and (EI 64) on the wearing of face masks and border closures to protect the populations from the spread of the virus. The inter-agency NTCC and the regional and district PHEMCs have been supported by the Project to take adequate public health and social measures nationwide. The Project enables the Ministry of Information and Ghana Health Service to continue proactive risk communication and community engagement.			

Overall Comments

All the four PDO indicators have made significant progress towards achieving the stated goals, two among which have surpassed the end targets. The end target to measure the isolation capacity of health facilities is modified to increase as activities have been scaled up. Under the Additional Financing, the indicator on the adoption of personal and community non-pharmaceutical interventions is dropped as the original indicator has been achieved and it was found to be no longer useful to measure by yes or no.

Intermediate Results Indicators by Components

Emergency COVID-19 Response				
► Designated laboratories with COVID-19 diagnostic equipment, test kits and reagents (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	2.00	9.00	10.00	14.00
Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022
Comments:	Refined the project end target as the activities have been scaled up.			



► Designated laboratories diagnosed suspected COVID-19 cases within 24 hrs (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	2.00	9.00	10.00	10.00
Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022
Comments:	Refined the project end target as the activities have been scaled up.			
► Referral system to care for COVID-19 patients prepared (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022
► COVID-19 Compensation Benefit Framework developed and implemented (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022
Comments:	After the effectiveness of the COVID-19 Project, other sectors of the World Bank have extended their support in the fields of social protection, jobs and education. Given the limited amount of the originally allocated budget for cash transfer under this Project, the Compensation Benefit Package for the affected and the vulnerable under this Project has been cancelled. Rather, the Project refocuses on the health sector interventions to save lives and protect the vulnerable as an integral part of the World Bank's support for the country's COVID-19 response.			
► Simulation exercises and scenarios conducted in facilities and communities marked as DSS sites and quarantine facilities (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	1.00	17.00	17.00	7.00
Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022

Strengthening Multi-sector, National Institutions and Platforms				
► Designated facilities for COVID-19 received monitoring and supportive supervision in preceding quarter (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	80.00



Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022
Comments:	All designated facilities were visited by the Case Management Team during the quarter and a report was submitted.			

Community Engagement and Risk Communication				
▶ COVID-19 sensitization campaigns conducted (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1,611.00	1,611.00	800.00
Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022
Comments:	<p>The Government of Ghana has been proactively reaching communities, local leaders and community-based associations for risk communication. The data count at the district and community level and media content analysis showed that every district and community in the country carried out at least one risk communication and community engagement activity during the period.</p> <p>The awareness survey showed that 100% of those who surveyed was aware of COVID-19; more than 70% could cite at least one of the symptoms; and 83% perceived that they received enough information about COVID-19. Eighty-nine percent (89%) were satisfied with the government's response to COVID-19. There are numbers of risk communication campaigns conducting. It is difficult to count the number of campaigns as there are so many.</p>			
▶ Individuals reached with tailored information on COVID-19 (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	40.00	100.00	100.00	80.00
Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022
Comments:	The awareness survey showed that 97 percent of those who surveyed was aware of COVID-19.			

Implementation Management, Monitoring and Evaluation and Project Management				
▶ M&E system established and implemented to monitor project progress (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022
▶ Complaints resolved within one week of having received them (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	70.00



Date	02-Apr-2020	30-Jun-2020	30-Oct-2020	30-Jun-2022
Comments:	All complaints received were addressed within one week as anticipated.			

Overall Comments

The Project made progress on a majority of the intermediate results indicators. The end targets of the two indicators on laboratories are revised to increase in response to the rapidly changing COVID-19 situations in the country. The indicators on COVID-19 Compensation Benefit framework, the simulation exercises and scenarios and the COVID-19 sensitization campaigns are dropped under the Additional Financing due to the World Bank's additional support with the project for social protection and shifts in emergency phases from acute to recovery.

Performance-Based Conditions

Data on Financial Performance

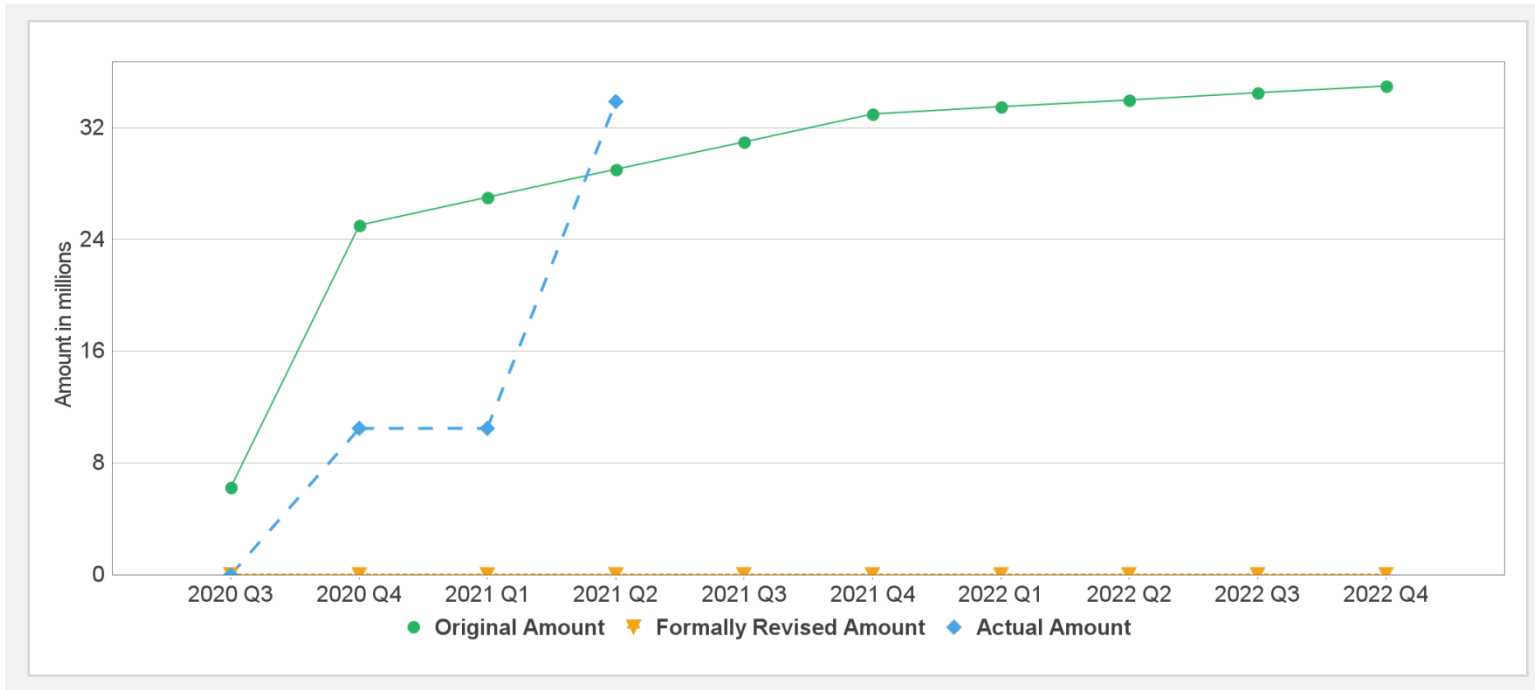
Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P173788	IDA-66020	Effective	USD	35.00	35.00	0.00	33.86	1.90	95%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P173788	IDA-66020	Effective	02-Apr-2020	03-Apr-2020	03-Apr-2020	30-Jun-2022	30-Jun-2022

Cumulative Disbursements



PBC Disbursement

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC
--------	----------	-------------	-----	------------	--------------------	-------------------------	------------------------

Restructuring History

There has been no restructuring to date.

Related Project(s)

P174839-GHANA COVID-19 EMERGENCY PREPAREDNESS AND RESPONSE PROJECT ADDITIONAL FINANCING