



PANDEMIC RESPONSE EFFECTIVENESS IN PAKISTAN (P173796)

SOUTH ASIA | Pakistan | Health, Nutrition & Population Global Practice |
IBRD/IDA | Investment Project Financing | FY 2020 | Seq No: 2 | ARCHIVED on 21-Nov-2020 | ISR43818 |

Implementing Agencies: Ministry of National Health Services Regulations and Coordination, National Disaster Management Authority, Benazir Income Support Programme, Islamic Republic of Pakistan

Key Dates

Key Project Dates

Bank Approval Date: 02-Apr-2020
Planned Mid Term Review Date: --
Original Closing Date: 30-Jun-2023

Effectiveness Date: 03-Apr-2020
Actual Mid-Term Review Date:
Revised Closing Date: 30-Jun-2023

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project development objective is to prepare and respond to the COVID-19 pandemic in Pakistan and strengthen national systems for public health preparedness.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

Components Table

Name

Component 1. Emergency COVID-19 Preparedness and Response:(Cost \$155.00 M)
Component 2. Mitigation of Disruptive Impacts:(Cost \$42.00 M)
Component 3. Implementation Management and Monitoring and Evaluation:(Cost \$3.00 M)
Component 4. Contingent Emergency Response Component

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Moderately Unsatisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Moderately Satisfactory	<input type="checkbox"/> Moderately Unsatisfactory
Overall Risk Rating	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial

Implementation Status and Key Decisions

The implementation of the PREP project has been significantly delayed due to the pending PC-I issue. Following Economic Affairs Division's instruction, Federal and Provincial PC-Is were prepared for the Health component of the project. However, due to a significant delay in their approval process, implementation has been on a pause. A restructuring is planned to amend one of the implementing agencies under the project.

MPA Program Development Objective



The Program Development Objective is to prevent, detect and respond to the threat posed by COVID-19 and strengthen national systems for public health preparedness

Multiphase Programmatic Approach (MPA) Status

Impressive efforts continue to be made to advance the implementation of the MPA-funded projects. As of August 28, 2020, 80 projects have been approved providing a total commitment of US\$3.9 billion. The projects benefit around 3.7 billion people or 48% of the global population. Of the 80 approved projects: (i) 30 are in Africa –11 in AFE and 19 in AFW; (ii) 12 in East Asia; (iii) 12 in Europe and Central Asia; (iv) 10 in Latin America and the Caribbean; (v) 7 in Middle East and North Africa; and (vi) 8 in South Asia. Sixty (60) projects are disbursing. Total disbursements as of August 28, 2020 under these projects amount to US\$1,193 billion or 30% of overall commitment. In addition, \$286 billion have been committed under signed contracts with UNICEF and Bank Facilitated Procurement (BFP), bringing to 38% actual disbursements and committed amounts. Streamlined procedures and delegated approval coupled with flexible project design and intensified efforts across the Bank have contributed to the progress. .

The implementation faces significant challenges as seventy three percent (73%) of countries with MPA projects were reported still in lockdown at the end of May. This was identified by a survey to TTLs conducted by OPCS and the OEC. The findings of the survey indicated that a fundamental implementation challenge was (and still is) that government officials are not sufficiently equipped to carry out their roles and responsibilities during a lockdown, with most facing severe mobility constraints and relying to operate with cell phones. The constraints posed by the lockdown, along with the limited number of staff to do different jobs simultaneously, and existing government norms that prevent hiring of consultants, further aggravated already weak institutional and operational capacity in some countries. Another fundamental challenge for implementation, apart from lock-downs or partial lockdowns, relates to travel restrictions, as they caused multiple delays and constraints to monitoring and supervision. These problems were exacerbated by limited face-to-face meetings, which made it difficult to communicate and engage with counterparts. Working remotely with variable internet capacity also created difficulties transmitting large procurement files; ensuring team work; and coordinating multiple donors funded activities at the same time. In some countries, knowledge of the pandemic was variable and response plans have to be adjusted frequently. Bank teams had to follow up regularly with counterparts to ensure that procurement plans are adapted to rapidly evolving or changing circumstances.

Other specific challenges identified by teams include: (i) several countries have not adopted emergency procedures for signing of financing agreements, processing procurement and payments – bureaucracy in making decisions and approving procurement, contracts, and payments continue to be a bottleneck; (ii) fear of future audits/investigations by national audit agencies and accountability offices is one of the reasons that is holding back the use of BFP; (iii) limited face-to-face meetings makes it difficult to communicate and engage with counterparts; (iv) Retroactive Financing has little or no uptake in some countries, mainly because the reimbursed funds will go to central government (MOF) and not to the ministries of health.

Notwithstanding these challenges, the MPA is on track to achieving its PDO – to prevent, detect and respond to the threat posed by COVID-19 and strengthen national systems for public health preparedness. The significant level of disbursement in just over four months attest to the strong implementation of the Bank response thanks to the commitment of country teams. However, the capacity of teams is being stretched to meet delivery demands and provide enhanced implementation support to clients, this may not be sustainable in the long term.

Risks

Systematic Operations Risk-rating Tool



Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	□ Substantial	□ Substantial	□ Substantial
Macroeconomic	□ Substantial	□ Substantial	□ Substantial
Sector Strategies and Policies	□ Substantial	□ Substantial	□ Substantial
Technical Design of Project or Program	□ Moderate	□ Moderate	□ Moderate
Institutional Capacity for Implementation and Sustainability	□ Substantial	□ Substantial	□ Substantial
Fiduciary	□ Substantial	□ Substantial	□ Substantial
Environment and Social	□ Substantial	□ Substantial	□ Substantial
Stakeholders	□ High	□ High	□ High
Other	□ Substantial	□ Substantial	□ Substantial
Overall	□ Substantial	□ Substantial	□ Substantial

Results

PDO Indicators by Objectives / Outcomes

District health center/hospital with pandemic preparedness and response plans per MONHSRC guidelines				
► Proportion of district health centers/hospitals with pandemic preparedness and response plans per MONHSRC guidelines (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	70.00
Date	18-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Denominator: Number of district health centers/hospitals involved in pandemic preparedness and response Numerator: Number of district health centers/hospitals with pandemic preparedness and response plans per MONHSRC Guidelines			

Proportion of laboratory confirmed cases of COVID-19 responded to within 48 hours				
► Proportion of laboratory confirmed cases of COVID-19 responded to within 48 hours (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	70.00
Date	18-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Denominator: Number of laboratory-confirmed cases of COVID-19. Numerator: Number of laboratory-confirmed cases of COVID-19 where there was deployment of a rapid response team, contract tracing was initiated, and public messaging was disseminated within 48 hours.			



Diagnosed cases treated per approved protocol				
▶ Proportion of diagnosed cases treated per approved protocol (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	70.00
Date	18-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Denominator: Number of diagnosed cases Numerator: Number of diagnosed cases treated per approved protocol			

BISP beneficiaries receiving support in cash or kind				
▶ Number of beneficiaries or persons receiving support in cash or kind (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	4,553,950.00	4,553,950.00	4,010,000.00
Date	18-Mar-2020	18-Jun-2020	18-Jun-2020	30-Jun-2023
Comments:	Number of beneficiaries receiving support in cash or kind			

Intermediate Results Indicators by Components

1. Emergency COVID-19 Preparedness and Response				
▶ Proportion of target hospitals (district health centers/hospitals) with personal protective equipment and infection control products and supplies without stock-outs in preceding two weeks (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	70.00
Date	18-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Denominator: Number of target hospitals Numerator: Number of target hospitals with personal protective equipment and infection control products and supplies without stock-outs in preceding two weeks (Percent)			
▶ Proportion of target hospitals (district health centers/hospitals) with triage and isolation capacity (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	70.00
Date	16-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Denominator: Number of target hospitals Numerator: Number of target hospitals with triage (the process of determining the priority of patients' treatments based on the severity of their condition) and isolation capacity			



► Proportion of population able to identify three key symptoms of COVID-19 and three personal prevention measures (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	70.00
Date	18-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Denominator: Number of respondents to representative survey. Numerator: Number of respondents to representative survey who can accurately identify three key symptoms of COVID-19 and three personal prevention measures.			
► Proportion of suspected cases of COVID-19 reported and investigated as per approved national protocols (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	80.00
Date	18-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Denominator: Number of suspected cases of COVID-19. Numerator: Number of suspected cases of COVID-19 who are tested as per the national protocol.			
► Proportion of designated laboratories with COVID-19 diagnostic equipment, test kits and reagents per national guidelines (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	80.00
Date	18-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Denominator: Number of designated laboratories Numerator: Number of designated laboratories with COVID-19 diagnostic equipment, test kits, and reagent per national guidelines			
► Proportion of target health care workers who are trained on WHO standards of clinical treatment for COVID-19 (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	70.00
Date	18-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Denominator: Number of target health care workers Numerator: Number of target health care workers who are trained on national standards of clinical treatment for COVID-19			
► Contextualized risk communication and community engagement strategy developed (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	None	N/A	N/A	One
Date	18-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Risk Communication and Community Engagement (RCCE) strategy			



2. Mitigation of Disruptive Impacts				
▶ Number of BISP beneficiaries receiving emergency cash transfers (Number, Custom, PBC)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	4,553,950.00	4,553,950.00	4,000,000.00
Date	18-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Number of BISP beneficiaries who have received the emergency cash support			
▶ Percentage of crisis affected persons receiving basic food rations (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	20.00
Date	18-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Denominator: Number of beneficiaries severely affected by pandemic or with restrictions on movement Numerator: Number of beneficiaries severely affected by the pandemic or with restrictions on movement that have received the basic food rations for 6 months			
▶ Number of grade - subject programs broadcasted through television, radio, and all other platforms (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	40.00
Date	18-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Number of grade - subject programs broadcasted through television, radio, and all other platforms			
3. Implementation Management and Monitoring and Evaluation				
▶ Proportion of target hospitals who have submitted complete monthly reports on COVID-19 as per the national protocol (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	80.00
Date	16-Mar-2020	18-Jun-2020	08-Nov-2020	30-Jun-2023
Comments:	Denominator: Number of target hospitals Numerator: Number of target hospitals who have submitted complete monthly reports as per the national protocol			

Performance-Based Conditions



► PBC 1 Number of BISP beneficiaries receiving emergency cash transfers (Number, Outcome, 25,000,000.00, 0.00%)

	Baseline	Actual (Previous)	Actual (Current)	FY2021
Value	0.00	4,553,950.00	4,553,950.00	--
Date	--	18-Jun-2020	08-Nov-2020	--

Data on Financial Performance

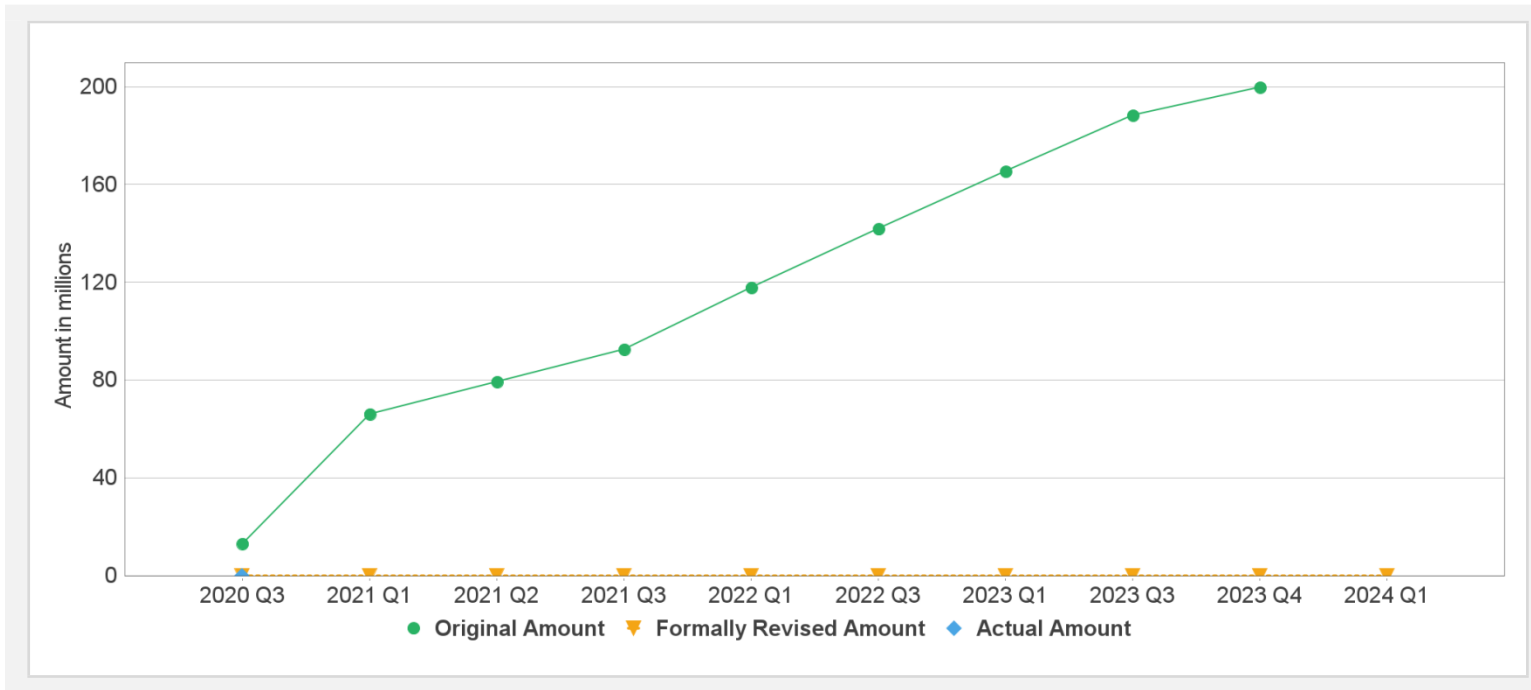
Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P173796	IDA-65900	Effective	USD	200.00	200.00	0.00	79.40	121.20	40%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P173796	IDA-65900	Effective	02-Apr-2020	03-Apr-2020	03-Apr-2020	30-Jun-2023	30-Jun-2023

Cumulative Disbursements





PBC Disbursement

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC
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Restructuring History

There has been no restructuring to date.

Related Project(s)

P174642-AF: PANDEMIC RESPONSE EFFECTIVENESS IN PAKISTAN (P173796)
