



DRC Urban Development Project FY13 (P129713)

AFRICA EAST | Congo, Democratic Republic of | Urban, Resilience and Land Global Practice |
IBRD/IDA | Investment Project Financing | FY 2013 | Seq No: 15 | ARCHIVED on 24-Jul-2020 | ISR41932 |

Implementing Agencies: Ministry of Urban Planning and Housing, Ministry of Finance, Health System Strengthening for Better Maternal and Child Health Results Project PDSS

Key Dates**Key Project Dates**

Bank Approval Date: 09-May-2013

Effectiveness Date: 06-Sep-2013

Planned Mid Term Review Date: 20-Feb-2017

Actual Mid-Term Review Date: 27-Jan-2017

Original Closing Date: 31-Jul-2019

Revised Closing Date: 30-Nov-2022

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

To improve access to basic services and strengthen urban and municipal management of the targeted cities.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

To improve access to basic services and infrastructure, strengthen urban and municipal management of the Target Cities, and to provide immediate and effective response to an eligible crisis or emergency.

Components Table

Name
Primary Infrastructure:(Cost \$89.45 M)
Contingent Emergency Response:(Cost \$50.00 M)
Urban Governance (including PPA):(Cost \$50.55 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Unsatisfactory	<input type="checkbox"/> Moderately Unsatisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Unsatisfactory	<input type="checkbox"/> Moderately Unsatisfactory
Overall Risk Rating	<input type="checkbox"/> High	<input type="checkbox"/> Substantial

Implementation Status and Key Decisions

The implementation support mission in February 2020 served to operationalize the project restructuring completed on January 22, 2020 to reduce the scope of the project to focus on four cities and reduce the number of activities by cancelling the planned activities on street addressing, elaboration of local development plans, a study dedicated to the development challenges of Goma, the urban database, and a study on urban land management. The restructuring also reallocated resources to fund the Government's response to the Ebola epidemic in the East of the country through inclusion in the Project of a Contingency Emergency Response Component. An amount of USD 20 million will be disbursed to partner UN Agencies through the Contingency Emergency Response Component to help maintain a limited response capacity in case the Ebola epidemic in



the East of the country should flare up a second time. However, the level of implementation of project activities remains low, as reflected by a disbursement rate of 42 percent of the total project amount.

The restructured project has made progress during the COVID-19 pandemic despite partial lockdowns in Kinshasa and elsewhere in the country. Rehabilitation of 6.39 kilometers of roads in Kolwezi and Kisangani is nearing completion, which will bring the total length of roads rehabilitated to over 31 kilometers. Rehabilitation of two schools in Kindu was completed and rehabilitation of other schools in Kindu and Mbandaka is nearing completion, while school rehabilitation in Kikwit is delayed due to contractor performance. Procurement of technical design of infrastructure investments in the four focus cities is at an advanced stage. Also, the selection of engineering and municipal management technical assistants to be based in project cities is nearing completion. To date, over 211,000 people have benefited from various infrastructure, services, and training due to the project.

Once the COVID-related restrictions on domestic travel are lifted, the annual evaluation of city performance will be launched in a simplified format, with the results expected by the end of September 2020. For the first time, the evaluation will be done entirely by the Ministry of Decentralization and Institutional Reform without the assistance of external experts. Also, procurement of technical assistance to operationalize the National Equalization Fund is advancing. The preparations for the Mid-Term Review of the Additional Financing are ongoing with a view to holding the MTR during the month of October.

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	<input type="checkbox"/> High	<input type="checkbox"/> Moderate
Macroeconomic	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Moderate
Sector Strategies and Policies	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Technical Design of Project or Program	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Institutional Capacity for Implementation and Sustainability	--	<input type="checkbox"/> High	<input type="checkbox"/> Substantial
Fiduciary	--	<input type="checkbox"/> High	<input type="checkbox"/> Substantial
Environment and Social	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Moderate
Stakeholders	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Moderate
Other	--	<input type="checkbox"/> High	<input type="checkbox"/> Low
Overall	--	<input type="checkbox"/> High	<input type="checkbox"/> Substantial

Results

PDO Indicators by Objectives / Outcomes

Improve access to basic services and infrastructure.

► People provided with improved urban living conditions (Number, Custom)



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	76,000.00	202,000.00	211,000.00	457,000.00
Date	31-Jan-2017	18-Oct-2019	28-Feb-2020	30-Nov-2022
Comments:	Indicator value includes beneficiaries of C1 works. Some works for SC2A have started but are not finalized.			
► Direct project beneficiaries (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	202,000.00	211,000.00	742,000.00
Date	31-Jul-2013	18-Oct-2019	28-Feb-2020	30-Nov-2022
Comments:	Include beneficiaries of C1 works currently completed, and updated with the completion of works in Kikwit and Matadi.			
<input type="checkbox"/> Female beneficiaries (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	51.00	51.00	51.00

Strengthen urban and municipal management of the targeted cities.				
► Cities qualifying for performance-based investment fund (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	3.00	3.00	3.00
Date	31-Jul-2013	18-Oct-2019	28-Feb-2020	30-Nov-2022
Comments:	The qualifying cities of the four focus cities of the restructured project are Bukavu, Kikwit and Matadi. The evaluation was finalized with some delay and results announced officially on January 20, 2020.			
► Performance-based fund allocation system piloted and recommendations available (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.50	0.55	1.00
Date	31-Jul-2013	05-Apr-2019	28-Feb-2020	30-Nov-2022
Comments:	Piloting of the allocation system is ongoing and discussions on mainstreaming the performance evaluation mechanism in the National Equalization Fund are also ongoing. Several workshops have been held analyze strategic aspects and the Ministry of Decentralization and Institutional Reform will carry out the annual performance evaluation, following the recent project restructuring.			



► Cities with improved livability, sustainability and/or management (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	6.00	6.00	6.00	4.00
Date	31-Jan-2017	18-Oct-2019	28-Feb-2020	30-Nov-2022
Comments:	The current value covers the six initial project cities, which have all seen improvements in living conditions, while improvements are expected for 2 new cities due to ongoing works in those cities. The end target refers to the four focus cities following the restructuring in January 2020.			

Provide immediate and effective response to an eligible crisis or emergency.				
► Number of new Ebola cases confirmed. (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	24.00	24.00	240.00	0.00
Date	15-Dec-2019	15-Dec-2019	30-Jun-2020	30-Nov-2022
Comments:	The end of the 10th Ebola epidemic was declared on June 25, 2020 and the Project continues to support a minimum response capacity.			

Intermediate Results Indicators by Components

Primary Infrastructure				
► Roads rehabilitated, Non-rural (Kilometers, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	24.82	24.82	51.50
Date	31-Jul-2013	18-Oct-2019	28-Feb-2020	30-Nov-2022
Comments:	Rehabilitation of more than 6 Kilometers of roads in Kisangani and Kolwezi are nearing completion.			
► Person-days of employment created (number) of which female (percentage) (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	559,434.00	559,434.00	1,210,000.00
Date	31-Jul-2013	18-Oct-2019	28-Feb-2020	30-Nov-2022
Comments:	The value for this indicator will be updated based on additional analysis to be carried out by the PIU.			



<input type="checkbox"/> Of which Female (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	2.00	2.00	3.00

Urban Governance (including PPA)

► Beneficiaries that feel project investments reflected their needs (percentage) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	86.60	86.60	80.00
Date	31-Jul-2013	19-Jul-2019	28-Feb-2020	30-Nov-2022
Comments:	No new results. Will be measured during the mid-term review of the additional financing.			

Beneficiaries that feel project inv. reflected their needs - female (number) (Number, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	63,107.00	63,107.00	308,672.00

Total beneficiaries - female (number) (Number, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	72,930.00	72,930.00	385,840.00

Total beneficiaries - male (number) (Number, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	70,070.00	70,070.00	356,160.00

Beneficiaries that feel project inv. reflected their needs - male (number) (Number, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	60,680.00	60,680.00	284,928.00

► City budget and narrative reports generated, disclosed, and debated timely each semester. (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	66.70	100.00	70.00
Date	31-Jul-2013	05-Apr-2019	28-Feb-2020	30-Nov-2022
Comments:	This percentage reflects data confirmed by DSEMD for 4 out of 4 focus cities: Bukavu, Goma, Kikwit and Matadi.			



► Annual project training plan implemented (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	80.00
Date	31-Jul-2013	05-Apr-2019	28-Feb-2020	30-Nov-2022
Comments:	No training was financed under the project for the cities. The development and implementation of a training plan has been delayed by the impacts of the COVID-19 pandemic.			
► Cities meeting targets for infrastructure maintenance (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	100.00	3.00
Date	31-Jul-2013	18-Oct-2019	28-Feb-2020	30-Nov-2022
Comments:	As per the EAP 2019 report, of the four focus cities, Kikwit met the target of 50% (implementing 58% of the budgeted target).			
► Markets managed according to clearly defined management system. (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	3.00
Date	31-Jul-2013	18-Oct-2019	28-Feb-2020	30-Nov-2022
Comments:	The study on market management is in the procurement process but has not yet started.			
► New urban sector legislation and regulation prepared. (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.20	1.00
Date	31-Jul-2013	05-Apr-2019	28-Feb-2020	30-Nov-2022
Comments:	A committee in charge of preparing the legislation has been set up by ministerial decree and a first draft of a new urban development law is available.			

Performance-Based Conditions

Data on Financial Performance

Disbursements (by loan)

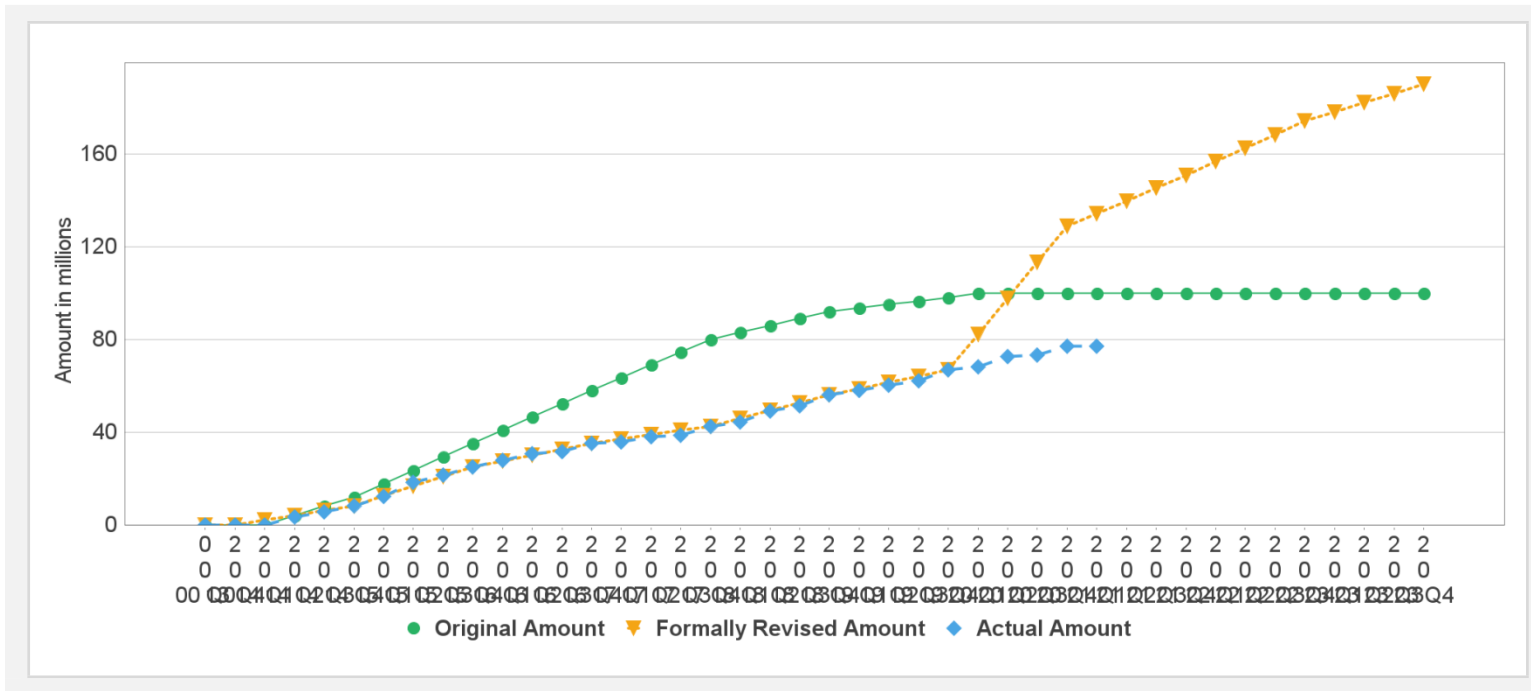


Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P129713	IDA-60340	Effective	USD	90.00	90.00	0.00	9.08	82.55	9.9%
P129713	IDA-H8420	Effective	USD	100.00	100.00	0.00	67.90	25.54	73%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P129713	IDA-60340	Effective	04-May-2017	13-Jun-2017	07-May-2018	30-Nov-2022	30-Nov-2022
P129713	IDA-H8420	Effective	09-May-2013	08-Jun-2013	06-Sep-2013	31-Jul-2019	30-Nov-2022

Cumulative Disbursements



PBC Disbursement

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC



Restructuring History

Level 2 Approved on 08-Jun-2016 ,Level 2 Approved on 08-Jan-2020

Related Project(s)

P157114-DRC - Urban Development Project Additional Financing
