Concept Environmental and Social Review Summary

Concept Stage

(ESRS Concept Stage)

Date Prepared/Updated: 01/07/2021 | Report No: ESRSC01783
BASIC INFORMATION

A. Basic Project Data

<table>
<thead>
<tr>
<th>Country</th>
<th>Region</th>
<th>Project ID</th>
<th>Parent Project ID (if any)</th>
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<tbody>
<tr>
<td>Burkina Faso</td>
<td>AFRICA WEST</td>
<td>P176026</td>
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</table>

Project Name: Burkina Faso Electronic Government Procurement Support

Practice Area (Lead): Governance

Financing Instrument: Investment Project Financing

Estimated Appraisal Date: 6/16/2021

Borrower(s): Ministry of Finance and Development

Implementing Agency(ies): Direction Generale de Contrôle et des Engagements Financiers, Ministry of Finance and Development

Proposed Development Objective

The main objectives of this proposal are to assist Burkina Faso in improving performance of the public procurement system by enhancing efficiency and increasing transparency of public bidding, through the implementation of an e-Procurement system. The project will support activities aimed at increasing transparency of the public procurement and minimization of corruption risks in procurement, which are within the objectives of PFM program in Burkina Faso, aimed at helping the country in fighting corruption and strengthening accountability mechanisms. Furthermore, it will also support better monitoring of public spending aimed at addressing the MAPS II assessment

Financing (in USD Million)

<table>
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<tr>
<th>Amount</th>
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<tr>
<td>Total Project Cost</td>
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B. Is the project being prepared in a Situation of Urgent Need of Assistance or Capacity Constraints, as per Bank IPF Policy, para. 12?

Yes

C. Summary Description of Proposed Project [including overview of Country, Sectoral & Institutional Contexts and Relationship to CPF]
The activities to support Burkina Faso to enhance the performance of public procurement by implementing an e-Procurement system, developing useful performance indicators, developing skills and capacity building along with contracting authorities and local economic operators. The scope of work is divided into three components:

Component 1: e-Procurement Design/development
Component 2: e-Procurement Implementation (e-Tendering)
Component 3 – Capacity Building

For components 1, the main activity is to hire a consultant firm for eGP preparation (Functional requirements and technical specification and public procurement performance indicators);

For component 2, the main activity is to hire a firm to develop eGP tendering module with with the following phases:
1. Publication of advertisement (Invitation for Bids, Expression of Interest) (advertisement file will be available in PDF format)
2. Issuance of bidding documents/ request for proposals
3. Pre-bid/proposal submission queries and clarifications
4. Bid/proposal submission and opening along with bid security. A scanned copy of bid security is attached in system. Handling of original copy is outside of the system and may be sent via courier prior to bid submission deadline
5. Evaluation of bids/ proposals
6. Contract award and issuance of LoI/ LoA (Standstill option is available)
7. Contract Signing (manual signing)

For component 3, the main activity is the Hiring of training consultant by the Bank

D. Environmental and Social Overview
D.1. Detailed project location(s) and salient physical characteristics relevant to the E&S assessment [geographic, environmental, social]

The e-Procurement system is required to be on Software as Service (SaaS) model. It is envisaged to use 5 Bank funded projects for the pilot. It will involve projects at the central and provincial levels.

Key results and impacts of the e-Procurement in Burkina Faso are as follows:
• Improved economy with significant savings in the price of items procured due to enhanced competition through improved accessibility and/or enhancements in their quality.
• Increased efficiency with the reduction of procurement delays primarily due to the introduction of electronic workflows with less human factors. It reduces disputes with standardization and streamlining of procurement process.
• Enhanced transparency with increased accessibility allows submission of bids on-line 24X7 from anywhere in the world with improved traceability of the entire procurement process and serves as an effective deterrent to fraud and corruption including elimination of coercive/obstructive practices in bidding as reported in some countries (physical prevention from bid submission). Monitoring tools and search features demonstrating open environment helps to establish a level of trust in the process that encourages more participation and competition.
• Improved effectiveness with automatic recording of all procurement events and electronic transactions that allows to generate various real-time analytical reports including performance measurement. Such reports on public procurement expenditure are lacking traditionally and are essential to articulate agency/country spending effectively.
• Increased accountability with proper audit trail of all procurement activities during the entire procurement and contract management cycle. Every activity performed in the system can be traced to a particular system user, making the users accountable for their actions with proper audit trail.

D. 2. Borrower’s Institutional Capacity
The Borrower has experience in preparing and implementing World Bank operations and have benefitted from other (past and ongoing) IDA projects (P169267 and P164786) which provide relatively sufficient opportunity for understanding and applying ESF policies.

II. SCREENING OF POTENTIAL ENVIRONMENTAL AND SOCIAL (ES) RISKS AND IMPACTS

A. Environmental and Social Risk Classification (ESRC) 

Environmental Risk Rating 

The project is not expected to have adverse environmental impacts. The project aims to assist Burkina Faso in improving performance of the public procurement system by enhancing efficiency and increasing transparency of public bidding, through the implementation of an e-Procurement system. The project will support activities aimed at increasing transparency of the public procurement and minimization of corruption risks in procurement, which are within the objectives of PFM program in Burkina Faso, aimed at helping the country in fighting corruption and strengthening accountability mechanisms. Furthermore, it will also support better monitoring of public spending aimed at addressing the MAPS II assessment. Also, the project will not finance any civil work activities. The only expected environmental risk is related to Occupational Health and safety risks during meetings in the context of COVID-19.

Social Risk Rating 

The project social risk and impacts are estimated to be low as the project’s activities have negligible or minimal social risks on people. There will be consultants selection and a firm to develop an e-procurement system software and conduct capacity building in using the software. These selection processes will be conducted by the DGCMEF (Direction Generale de Controle des Marches et des Engagements Financiers) under the Ministry of Finance and Development which is the implementing Agency. There are no specific expected conflicts between services and institutions given the nature of the project. On the contrary, the impact is expected to be significantly positive.

B. Environment and Social Standards (ESSs) that Apply to the Activities Being Considered

B.1. General Assessment

ESS1 Assessment and Management of Environmental and Social Risks and Impacts
Overview of the relevance of the Standard for the Project:
The environmental and social risks and impacts are estimated to be low as the project’s activities are not expected to directly generate irreversible negative risks or negative impacts. On the contrary, the impact is expected to be significantly positive. The project Environmental and social Commitment Plan (ESCP) will be prepared by the Borrower with support of the World Bank team. It will include commitments to undertake the required assessments related to OHS risks in the context of COVID-19, as well as relevant capacity building.

Areas where “Use of Borrower Framework” is being considered:
NA

ESS10 Stakeholder Engagement and Information Disclosure
The project will finance recruitment of consultants to develop an e-procurement system software and conduct capacity building in using the software. The Request for bid that will be used will include the ESF requirement as described in WB standard document. The main stakeholders are the users of the software (Government and Supplier/Contractor/Firm users via email). The stakeholders issues will be addressed directly in the project document and described in the ESCP.

B.2. Specific Risks and Impacts
A brief description of the potential environmental and social risks and impacts relevant to the Project.

ESS2 Labor and Working Conditions
This ESS is currently relevant.
The developed e-procurement system will require a Help desk support during Burkina Faso work hours (7:30am-04:30pm) for Government and Supplier/Contractor/Firm users via email. The aspects of ESS2 relevant to government workers and the National Labor Law will apply and this will be described in the ESCP and the project paper.

ESS3 Resource Efficiency and Pollution Prevention and Management
This ESS is not currently relevant, considering the project activities

ESS4 Community Health and Safety
This ESS is not currently relevant, considering the project activities

ESS5 Land Acquisition, Restrictions on Land Use and Involuntary Resettlement
This ESS is not currently relevant
Project activities are not expected to lead to land acquisition.

ESS6 Biodiversity Conservation and Sustainable Management of Living Natural Resources
This ESS is not currently relevant, considering the project activities

ESS7 Indigenous Peoples/Sub-Saharan African Historically Underserved Traditional Local Communities
There are no known Indigenous Peoples/Sub-Saharan Historically Underserved Traditional Local Communities in the project area.

ESS8 Cultural Heritage
This ESS is not relevant, considering the project activities

ESS9 Financial Intermediaries
The project will not be implemented through Financial Intermediaries.

C. Legal Operational Policies that Apply

<table>
<thead>
<tr>
<th>Operational Policy</th>
<th>Approved?</th>
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<tbody>
<tr>
<td>OP 7.50 Projects on International Waterways</td>
<td>No</td>
</tr>
<tr>
<td>OP 7.60 Projects in Disputed Areas</td>
<td>No</td>
</tr>
</tbody>
</table>

III. WORLD BANK ENVIRONMENTAL AND SOCIAL DUE DILIGENCE

A. Is a common approach being considered? No

Financing Partners
N/A

B. Proposed Measures, Actions and Timing (Borrower’s commitments)

Actions to be completed prior to Bank Board Approval:
Preparation and disclosure of the Borrower Environmental and Social Commitment Plan (ESCP) prior to appraisal.

Potential Risk and impacts related to ESS2 and ESS10 will be addressed in the ESCP with recommended measures and actions as needed.

IV. CONTACT POINTS

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Borrower/Client/Recipient
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Implementing Agency(ies)
Implementing Agency: Direction Generale de Controle et des Engagements Financiers, Ministry of Finance and Development

V. FOR MORE INFORMATION CONTACT
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VI. APPROVAL
Task Team Leader(s): Mathias Gogohounga, Sidy Diop
Practice Manager (ENR/Social) Maria Sarraf Recommended on 07-Jan-2021 at 10:37:52 GMT-05:00