

PROCUREMENT PLAN

Version 1.1 - Date: August 31, 2021

Modernizing the Management of Public Resources in Indonesia

**MULTI-DONORS TRUST FUND FOR THE PUBLIC FINANCIAL
MANAGEMENT AND REVENUE ADMINISTRATION REFORM PROJECT**

(PFM MDTF-3)

A. Project Information:

Country:	Indonesia	
Borrower:	Government of the Republic of Indonesia (GoI)	
Project ID:	P173429	
Financing Agreement Number:	TF0B5420 (signed on 18 May 2021)	
Project Implementation Agency(ies):		
PMU:	PSSU, Secretary General Office, Ministry of Finance (MOF)	
PIU:	DG Budget, DG Treasury, DG Tax, DG Fiscal Balance, Central Transformation Office (CTO), Center of Information and Technology (PUSINTEK), MOF	
	Government Internal Auditor Office (BPKP)	
	Deputy of Development Funding, BAPPENAS	
	DG Regional Finance, MOHA	

B. Key Dates:

1. Procurement Plan:	
a. Version 1.0 (for negotiation)	February 27, 2021
Bank's No Objection:	March 19, 2021
Period covered by this version:	March 20, 2021 - December 31, 2021
b. Version 1.1 this version)	August 31, 2021
Bank's No Objection:	September 3, 2021
Period covered by this version:	March 20, 2021 - December 31, 2021
c. [next version, if any]	[to be updated]

(i) General Procurement Notice:	
a. First Published:	<i>[to be updated]</i>
b. Revision, if any	<i>[to be updated]</i>

C. Preamble

All Procurement under the Project shall be carried out in accordance with the World Bank’s Procurement Regulations for IPF Borrowers (Fourth Edition, November 2020) (“the Procurement Regulations”), and the provisions of the Procurement Plan and Project Operations Manual and shall take precedence over any national procurement regulations.

In accordance with paragraph 5.9 of the Procurement Regulations, the Bank’s online procurement planning and tracking tools i.e. Systematic Tracking and Exchanges in Procurement (STEP) will be used to prepare, clear and update Procurement Plans and conduct all procurement transactions for the Project.

This textual part along with the Procurement Plan tables in STEP constitute the Procurement Plan for the Project. The other elements of the Procurement Plan as required under paragraph 4.4 of the Procurement Regulations are set forth in STEP.

D. Key Provisions

The following conditions apply to all procurement activities in this Procurement Plan.

The Bank’s procurement prior review thresholds: The identified procurement risk under this Project is ‘**Substantial**’. Accordingly, all contracts listed in the Procurement Plan that are at or above the thresholds set out below are subject to the Bank’s prior review. All other contracts are subject to the Bank’s ex-post review.

Table 1. Applied Prior Review Thresholds

Type of procurement	Procurement Prior Review Thresholds (US\$ millions)
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Goods, Information Technology and Non-consulting Services	2
Consultants: firms	1
Consultants: individuals	0.3

The Bank's approved selection methods thresholds: The following selection method thresholds shall apply for procurement of Goods & Information Technology, Non-consulting Services and Consulting Services of each identified activity.

Table 2. Applied Approved Selection Method Thresholds

Type of Procurement and Approved Selection Method	Approved Selection Method Thresholds Based on Market Approach Options (US\$ millions)	
A. Goods, Information Technology (IT) and Non-consulting services		
For Goods and IT:	National	International
(i) Request for Request for Bids (RFB)*	less than \$2	at or above \$2
(ii) Request for Quotations (RFQ)**	less than \$0.1	N/A
(iii) Direct Selection	On exceptional basis if justified as per paragraph 6.8, 6.9 and 6.10 of the Procurement Regulations	
For Non-consulting Services:	National	International
(i) Request for Request for Bids (RFB)	less than \$10	at or above \$10
(ii) Request for Quotations (RFQ)	less than \$0.1	N/A
(iii) Direct Selection	On exceptional basis if justified as per paragraph 6.8, 6.9 and 6.10 of the Procurement Regulations	

Type of Procurement and Approved Selection Method	Approved Selection Method Thresholds Based on Market Approach Options (US\$ millions)	
<p><i>* RFB method may be also applied for contracts estimated to be more than IDR 200 million (or \$0.0015 million equivalent) and less than \$0.1 mil equivalent, when use of RFQ method and/or e-catalogue is not justified.</i></p> <p><i>**RFQ method shall be applied for contracts estimated to be less than IDR 200 million (or \$0.0015 million equivalent) without any option for use of national non-competitive method (i.e. Pengadaan Langsung and Penunjukkan Langsung) and when use of e-catalogue is not justified.</i></p>		
B. Consulting Services		
For Consulting Firms	National	International
(i) Quality Cost Based Selection (QCBS), Fixed Budget Based Selection (FBS), Least Cost Based Selection (LCS) and Quality Based Selection (QBS)*	<p>All, no monetary threshold.</p> <p>Shortlist of firms for contracts below \$0.4 million may comprise entirely national firms and therefore PSSU/PIUs may exclusively approach consulting firms from the national market through open advertisement to seek their expression of interest.</p>	
(ii) Consultant's Qualifications Based Selection (CQS)**	less than \$0.3	N/A
(iii) Direct Selection	On exceptional basis if justified as per paragraph 7.13, 7.14 and 7.15 of the Procurement Regulations	
<p><i>*These methods (other than CQS) may be also applied for contracts estimated to be more than IDR 100 million (or \$0.0010 million equivalent) and less than \$0.3 mil equivalent, when use of CQS method is not justified.</i></p> <p><i>**CQS method shall be applied for contracts estimated to be less than IDR 100 million (or \$0.00075 million equivalent) without any option for use of national non-competitive method (i.e. Pengadaan Langsung and Penunjukkan Langsung).</i></p>		
For Individual Consultants	National	International
(i) Open Competitive Selection of Individual Consultants and Limited Competitive Selection of Individual Consultants	All, no monetary threshold	

Type of Procurement and Approved Selection Method	Approved Selection Method Thresholds Based on Market Approach Options (US\$ millions)
(ii) Direct Selection of Individual Consultants	On exceptional basis if justified as per paragraph 7.39 of the Procurement Regulations

Standard Procurement Documents (SPD): The Bank’s SPD shall be used when approaching the international market (specifically for international competitive procurement and those contracts shall be as specified in the Procurement Plan tables in STEP).

Use of National Procurement Procedures: In accordance with paragraphs 5.3 of the Procurement Regulations, when approaching the national market all contracts to be procured through open national competitive procurement will follow the Gol’s procurement regulation. The procedures applicable to the procurement of goods and non-consulting services awarded on the basis of open national competitive procurement shall be those of the *Tender* method as set forth in the *Peraturan Presiden* No. 16/2018 and its subsequent amendment *Peraturan Presiden* No. 12/2021) provided that such arrangements continue to meet requirements set forth under paragraph 5.4 of these Regulations and the following conditions:

1. The procurement is open to eligible firms from any country. There shall not any restriction to the bidders’ participation including mandatory requirement to form in joint venture;
2. Any gaps between National Procurement Procedures and the Procurement Regulations will be addressed and incorporated in the harmonized bidding documents acceptable by the Bank.

Use of National e-Procurement System (SPSE): Unless informed otherwise by the Bank in writing, SPSE e-procurement system may be used only for procurement of goods, and non-consultant services under Request for Bids (RFB) method through national open competitive procurement method, applying the harmonized model bidding documents for national open competitive procurement agreed by the Bank. For selection of consultant services through QCBS and CQS methods, only the modified SPSE (termed by LKPP as SPSE-“ICB”) may be used applying the Bank’s Standard Request for Proposal (SRFP) document for QCBS and Modified SRFP document for CQS until such time as the system is further enhanced and streamlined into the next version of the SPSE 4.5. Since at the present time LKPP has not yet developed the modified SPSE for procurement of goods, works and non-consultant

services under international open Competitive method, nor for selection of consultants under QBS, LCS, FBS, and individual consultant selection methods, therefore procurement of all contract packages under these methods shall be carried out through non-electronic process with manual issuance of specific procurement notice (request for expression of interest or invitation for bids/proposals and receipt of bids/proposals), until such time that the modified SPSE has been completed by LKPP and assessed by the Bank to be acceptable. If the Bank determines the modified SPSE to be acceptable for use under the above-mentioned remaining procurement methods, the Bank will confirm through the Bank's written no objection to LKPP and will also notify in writing to PSSU/PIUs.

Use of National e-Catalogue System. Based on the Bank's assessment of the national e-catalogue system, the Bank allows the Project Implementing Units (PIUs) under World Bank financed projects to use the national e-catalogue for procurement of small value of goods in lieu of the Request for Quotations (RFQ) method specified in these Regulations within the parameters as below:

- a) For Goods (other than medicines) with estimated cost not more than USD 15,000 equivalent per contract. PSSU/PIUs may use the national e-catalogue for procuring such items of goods within the above-specified threshold, if such goods are required under the project and specified in the Procurement Plan approved by the Bank.
- b) Goods (other than medicines) with estimated cost greater than USD 15,000 but less than USD 100,000 equivalent per contract. PSSU/PIUs may use the national e-catalogue for procuring such items of goods if such goods are required under the project subject to fulfilling the following additional procedural requirement as below:

PSSU/PIUs shall carry out a secondary procurement process through mini competition, by comparing the prices of similar goods offered by at least three different suppliers which available in the national e-catalogue and then selecting the Supplier with the lowest evaluated price on the basis of "as delivered" price at final destination (i.e., including inland transportation, insurance, applicable taxes and any other incidental charges for the delivery of the required quantity of goods at final destination).

E. Other Relevant Procurement Information

- Project Operations Manual (POM) shall set out the operating procedures for procurement and contract implementation matters under the Project written in Bahasa, which shall be consistent with the procedures and rules

specified under the Procurement Regulations and this Procurement Plan. In case of any difference of interpretation between the POM and the Procurement Regulations and/or the Procurement Plan, the later shall prevail;

- PSSU and all other PIUs may use its own forms of contract for goods and non-consulting services procured under Request for Quotations (RFQ) method acceptable to the Bank, when approaching to the national market;
- All contracts shall not be designed as single-year contract, and therefore procurement process shall continue throughout multiple calendar years without limitation of contract period up to end of the Gol's fiscal year;
- Regardless of the Bank's review requirement (prior or post), the Bank shall review technical aspects of procurement documents and other non-procurement matters (including terms of reference, statement of works, technical specifications, environmental documents, cost estimate, etc.) related to the procurement activity in question prior to initiation of the procurement process of the relevant Activity;
- The Bank will continue to provide guidance and support to the PSSU, and all other PIUs for procurement processing through the STEP.
- Project Implementation Support Personnel as defined in the PPSD shall not be included in this Procurement Plan. Their selection and hiring procedures shall continue to apply the Gol's selection and hiring procedures as further defined in the POM.

The Procurement Plan is a living document and can be revised if there are any changes during the implementation of the project.

The Procurement Plan table below is only prepared for first contract expected to be procured by one of PIU based on the approved activities proposals, PPSD and initial version of the Procurement Plan approved by the World Bank on February 27, 2021. The same table will be updated from time to time in the next Procurement Plan versions.

PROCUREMENT PLAN Indonesia : The PFM MDTF III Support to Government of Indonesia

General Information

Country: Indonesia Bank's Approval Date of the Original Procurement Plan: 2021-09-06
 Revised Plan Date(s): (comma delineated, leave blank if non 2021-09-20)
 Project ID: P173429 GPN Date:
 Project Name: The PFM MDTF III Support to Government of Indonesia
 Loan / Credit No: TF / B5420
 Executing Agency(ies) Direktorat Alokasi Pendanaan Pembangunan, Bappenas

WORKS																													
Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Procurement Process	Prequalification (Y/N)	High SEA/SH Risk	Procurement Document Type	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Draft Pre-qualification Documents		Prequalification Evaluation Report		Draft Bidding Document / Justification		Specific Procurement Notice / Invitation		Bidding Documents as Issued		Proposal Submission / Opening / Minutes		Bid Evaluation Report and Recommendation for Award		Signed Contract		Contract Completion
													Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	

GOODS																											
Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Procurement Process	Prequalification (Y/N)	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Draft Pre-qualification Documents		Prequalification Evaluation Report		Draft Bidding Document / Justification		Specific Procurement Notice / Invitation		Bidding Documents as Issued		Proposal Submission / Opening / Minutes		Bid Evaluation Report and Recommendation for Award		Signed Contract		Contract Completion
											Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	

NON CONSULTING SERVICES																											
Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Procurement Process	Prequalification (Y/N)	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Draft Pre-qualification Documents		Prequalification Evaluation Report		Draft Bidding Document / Justification		Specific Procurement Notice / Invitation		Bidding Documents as Issued		Proposal Submission / Opening / Minutes		Bid Evaluation Report and Recommendation for Award		Signed Contract		Contract Completion
											Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	

CONSULTING FIRMS																										
Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Contract Type	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Terms of Reference		Expression of Interest Notice		Short List and Draft Request for Proposals		Request for Proposals as Issued		Opening of Technical Proposals / Minutes		Evaluation of Technical Proposal		Combined Evaluation Report and Draft Negotiated Contract		Signed Contract		Contract Completion
										Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual			

INDIVIDUAL CONSULTANTS																									
Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Contract Type	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Terms of Reference		Invitation to Identified/Selected Consultant		Draft Negotiated Contract		Signed Contract		Contract Completion							
										Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual								
ID-DIT_APP BAPPENAS-251030-CS-INDV / Technical assistance to provide review and analytical studies regarding the effectiveness and allocative efficiency of the implementation of National Priorities and Strategic Priority Projects (Major Projects)-Individual Consultants (Senior)	TF / B5420	Expenditure Policy & Management	Post	Individual Consultant Selection	Limited		11,986.00	0.00	Pending Implementation	2021-09-20		2021-09-23		2021-10-10			2021-10-22		2021-12-31						
ID-DIT_APP BAPPENAS-251049-CS-INDV / Technical assistance to provide review and analytical studies regarding the effectiveness and allocative efficiency of the implementation of National Priorities and Strategic Priority Projects (Major Projects)-Individual Consultants (Junior)	TF / B5420	Expenditure Policy & Management	Post	Individual Consultant Selection	Direct		5,137.00	0.00	Pending Implementation	2021-09-20		2021-09-26		2021-10-10			2021-10-22		2021-12-31						