Fiscal Governance and Institutions Project (P163540)

AFRICA WEST | Nigeria | Governance Global Practice |

IBRD/IDA | Investment Project Financing | FY 2018 | Seq No: 4 | ARCHIVED on 05-Aug-2020 | ISR42648 |

Implementing Agencies: Federal Ministry of Finance, Federal Republic of Nigeria

#### **Key Dates**

#### **Key Project Dates**

Bank Approval Date: 27-Jun-2018 Effectiveness Date: 07-May-2019
Planned Mid Term Review Date: 25-Jan-2021 Actual Mid-Term Review Date:
Original Closing Date: 31-Dec-2022 Revised Closing Date: 31-Dec-2022

#### **Project Development Objectives**

Project Development Objective (from Project Appraisal Document)

To improve the credibility of public finance and national statistics.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

## Components Table

Name

Public Disclosure Authorized

Strengthening Revenue Management: (Cost \$34.00 M)

Strengthening Controls, Transparency and Accountability in the Use of Public Funds: (Cost \$58.50 M)

Strengthening Economic and Fiscal Statistics:(Cost \$27.50 M)

Implementation Support:(Cost \$5.00 M)

### **Overall Ratings**

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	□ Moderately Satisfactory	☐ Moderately Satisfactory
Overall Implementation Progress (IP)	□Moderately Satisfactory	☐ Moderately Satisfactory
Overall Risk Rating	□High	Substantial

### Implementation Status and Key Decisions

The Nigeria Fiscal Governance and Institutions Project (FGIP) was approved by the World Bank Board of Executive Directors on June 27, 2018. The financing agreement was signed on February 12, 2019, and effectiveness achieved May 7, 2019. All implementing agencies have project implementing units, approved work plan, and budgets in place. In spite of the initial delays in implementation, the project is on course to achieve its objectives.

.The main highlights of the status of implementation across project components are as follows:

(1.1) Strengthening revenue audit with Office of the Auditor General of the Federation (OAuGF) - Significant progress has been made on the achievement of the first set of Development Linked Results (DLR) related to revenue assurance audit and information technology audit.

(1.2) Strengthening revenue analysis and forecasting - This sub-component is jointly implemented by the Budget Office of the Federation (BOF) and Technical Services Department (TSD). The teams in both offices have held discussions and agreed on parameters for collaboration including a clear division of labor and associated funds for this sub-component.

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- **(2.1) Operationalization of GIFMIS for budget management and reporting** Roll-out of commitment module has commenced to 806 MDAs, constituting 93.76% of the national budget. For cash management, the plans for pilot and scale up are under review by the Honorable Minister for Ministry of Finance Budget and National Planning (HMFBNP), which includes the setup of a technical committee and a list of 273 Ministries, Departments, Agencies (MDAs) for the first year.
- (2.2) Strengthening public investment management (PIM) BOF has been working on the TORs for the activities under TA. These need to be completed and uploaded in STEP. Based on work assignments for the staff in the BOF, the need to engage a consultant to support the PIU activities was identified and will be included in the work plan.
- (2.3) Improving transparency and efficiency in procurement and quality of budget information On the procurement of an e-procurement system, Bureau of Public Procurement (BPP) has prepared the evaluation of bids and is currently addressing comments from the Bank.

  (3) Strengthening economic and fiscal statistics Nigeria Bureau of Statistics (NBS) made significant progress on the DLI # 1, implementation of the Business Sample Census. The Bureau would also start to carry out technical planning meetings and discussions for the conduct of the National Agricultural Sample Census (NASC) so implementation can be initiated in the fourth quarter of 2020, rather than the first quarter of 2021. The PIU is expected to submit an annual report on their efforts to publish reconciled fiscal and economic statistics, focusing on oil and gas and trade statistics. The PIU has been holding bi-weekly Ministerial Committee meetings to validate and harmonize data generated by MDAs in the oil and gas sectors as well as trade statistics.

### Risks

## **Systematic Operations Risk-rating Tool**

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	□High	□High	Substantial
Macroeconomic	□High	□High	□High
Sector Strategies and Policies	Substantial	Substantial	Moderate
Technical Design of Project or Program	Substantial	Substantial	Substantial
Institutional Capacity for Implementation and Sustainability	□High	□High	Substantial
Fiduciary	□High	□High	Substantial
Environment and Social	Low	□Low	□Low
Stakeholders	□High	□High	Substantial
Other			
Overall	□High	□High	□Substantial

#### Results

### **PDO Indicators by Objectives / Outcomes**

Strengthened oversight of the revenue of the Federation

► Non-oil revenue outturn (Percentage, Custom)

Baseline Actual (Previous) Actual (Current) End Target

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Value	70.00	70.00	70.00	85.00
Date	04-May-2018	13-Sep-2019	07-May-2020	31-Dec-2022

## Improved execution of the federal expenditure

## ► Capital expenditure execution rate (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	43.00	43.00	43.00	65.00
Date	04-May-2018	13-Sep-2019	07-May-2020	31-Dec-2022

## Enhanced quality of fiscal and economic statistics

▶ Publication of reconcilied fiscal and economic datasets (Number, Custom)

Baseline

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	8.00
Date	04-May-2018	13-Sep-2019	07-May-2020	31-Dec-2022

## **Overall Comments**

Due to the delays in commencement of project activities and the advent of the Covid-19 pandemic which further slowed down the pace of implementation, significant progress towards the achievement of PDOs is yet to be recorded.

## **Intermediate Results Indicators by Components**

## Strengthening Domestic Revenue Management

▶ Regular internal and external audit reports completed (Text, Custom, PBC)					
	Baseline	Actual (Previous)	Actual (Current)	End Target	
Value	No external revenue audits; occasional internal audits	No external revenue audits; occasional internal audits	No external revenue audits; occasional internal audits	Regular external and internal revenue audits completed	
Date	04-May-2018	13-Sep-2019	07-May-2020	31-Dec-2022	
▶Revenue analyses institutionalized at FMoF (Text, Custom, PBC)					

Actual (Previous)

Actual (Current)

**End Target** 

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Value	Occasional and inadequate revenue analysis; weak revenue models	Occasional and inadequate revenue analysis; weak revenue models	Occasional and inadequate revenue analysis; weak revenue models	Eight improved oil and non-oil revenue analyses; tax law review; strengthened revenue modelling
Date	04-May-2018	13-Sep-2019	07-May-2020	31-Dec-2022

Date	0 <del>4</del> -Way-2010	10-0ер-2019	07-Way-2020	31-Dec-2022
Strengthening Contro	ols, Transparency and Accountability in t	the Use of Public Funds		
► Enhanced function	nality of the financial management inforn	nation systems (Text, Custom	, PBC)	
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	GIFMIS payment controls and cash management modules not operational	GIFMIS payment controls and cash management modules not operational	GIFMIS payment controls and cash management modules not operational	Mainstreaming of commitment controls payroll controls and cash management GIFMIS module (to 9 percent of expenditure)
Date	04-May-2018	13-Sep-2019	07-May-2020	31-Dec-2022
►Spending reviews	incorporating citizens feedback are pub			
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	3.00
Date	04-May-2018	13-Sep-2019	07-May-2020	31-Dec-2022
►Enhanced public p	participation in the budget cycle (Numbe			
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	13.00	13.00	13.00	20.00
Date	04-May-2018	13-Sep-2019	07-May-2020	31-Dec-2022
►Compliance with o	capital investment prioritization process l	by main spending ministries (T	Fext, Custom, PBC)	
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	PIM guideline as an annex to the budget circular is not in place	PIM guideline as an annex to the budget circular is not in place	PIM guideline as an annex to the budget circular is not in place	Compliance rate with budget circular in the ministries with large-scale capital budgets (50%)
Date	04-May-2018	13-Sep-2019	07-May-2020	31-Dec-2022
►Fiscal costs and li	abilities incurred by PPP transactions ar	re reflected in the budget (Yes.	/No, Custom)	
► Fiscal costs and li	abilities incurred by PPP transactions ar	re reflected in the budget (Yes.  Actual (Previous)	/No, Custom)  Actual (Current)	End Target

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Value	No	No	No	Yes	
Date	04-May-2018	13-Sep-2019	07-May-2020	30-Dec-2022	
►MDAs applying e-P	rocurement, open contracting star	dards and beneficial ownershi	p disclosure (Number, Cus	tom, PBC)	
	Baseline	Actual (Previous)	Actual (Current)	End Target	
Value	0.00	0.00	0.00	10.00	
Date	04-May-2018	13-Sep-2019	07-May-2020	31-Dec-2022	
► Open Budget Survey score on comprehensiveness of information in appropriation bill (Number, Custom)					
P Open Budget ourve	Baseline	Actual (Previous)	Actual (Current)	End Target	
Value	Baseline 11.00	Actual (Previous)	Actual (Current)	End Target 20.00	

Improving Economic and Fiscal Statistics	Improving	Economic and	Fiscal	<b>Statistics</b>
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► Generated and updated statistical datasets (Text, Custom, PBC)

	Baseline	Actual (Previous)	Actual (Current)	End Target Sample censuses and follow-up surveys on		
Value	No agriculture and business census	No agriculture and business census	No agriculture and business census	agriculture and business completed and published		
Date	04-May-2018	13-Sep-2019	07-May-2020	30-Jun-2022		
► Gender-disaggregated data on land and business ownership collected and published (Yes/No, Custom)						
	Baseline	Actual (Previous)	Actual (Current)	End Target		

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	04-May-2018	13-Sep-2019	07-May-2020	31-Dec-2022

# **Overall Comments**

Due to the delays in commencement of project activities and the advent of the Covid-19 pandemic which further slowed down the pace of implementation, significant progress towards the achievement of PBCs is yet to be recorded.

### **Performance-Based Conditions**

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▶PBC 1 Regular internal and external audit reports completed (Text, Output, 12,500,000.00, 0.00%)								
Baseline Actual (Previous) Actual (Current) June 30, 2022								
Value	No external revenue audits; occasional internal audits	No external revenue audits; occasional internal audits	No external revenue audits; occasional internal audits					
Date		13-Sep-2019	07-May-2020					

▶PBC 2 Revenue analyses institutionalized at FMoF (Text, Output, 15,500,000.00, 0.00%)								
Baseline Actual (Previous) Actual (Current) June 30, 2022								
Value	Occasional and inadequate revenue analysis; weak revenue models	Occasional and inadequate revenue analysis; weak revenue models	Occasional and inadequate revenue analysis; weak revenue models					
Date		13-Sep-2019	07-May-2020					

▶PBC 3 Enhanced functionality of the financial management information systems (Text, Output, 27,000,000.00, 0.00%)									
Baseline Actual (Previous) Actual (Current) June 30, 2022									
Value	GIFMIS payment controls and cash management modules not operational	GIFMIS payment controls and cash management modules not operational	GIFMIS payment controls and cash management modules not operational						
Date	<del></del>	13-Sep-2019	07-May-2020						

▶PBC 4 Compliance with capital investment prioritization process by main spending ministries (Text, Outcome, 12,000,000.00, 0.00%)						
	Baseline	Actual (Previous)	Actual (Current)	June 30, 2022		
Value	PIM guideline as an annex to the budget circular is not in place	PIM guideline as an annex to the budget circular is not in place	PIM guideline as an annex to the budget circular is not in place			
Date		13-Sep-2019	07-May-2020			

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▶PBC 5 MDAs applying e-Procurement, open contracting standards and beneficial ownership disclosure (Number, Intermediate Outcome, 10,000,000.00, 0.00%)							
Baseline Actual (Previous) Actual (Current) June 30, 2022							
Value	0.00	0.00	0.00				
Date		13-Sep-2019	07-May-2020				

▶PBC 6 Generated and updated statistical datasets (Text, Output, 21,500,000.00, 0.00%)								
	Baseline Actual (Previous) Actual (Current) June 30, 2022							
Value	No agriculture and business census	No agriculture and business census	No agriculture and business census					
Date		13-Sep-2019	07-May-2020					

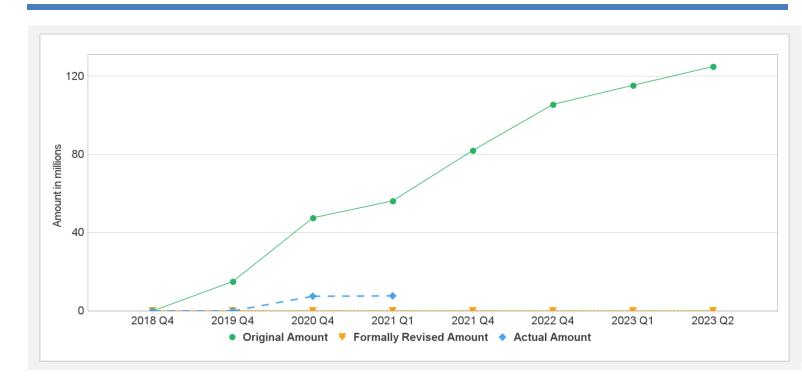
# **Data on Financial Performance**

# Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed		% Disbursed
P163540	IDA-62880	Effective	USD	125.00	125.00	0.00	7.70	114.52		6.3%
Key Dates (by loan)										
Project	Loan/Credit/TF	Status	Approval Dat	e Signi	ng Date	Effectiveness D	ate Orig.	Closing Date	Rev. Clos	sing Date
P163540	IDA-62880	Effective	27-Jun-2018	12-F	eb-2019	07-May-2019	31-De	c-2022	31-Dec-2	022

# **Cumulative Disbursements**

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# **PBC Disbursement**

PBC ID PBC Type Description Coc PBC Amount Status Disbursed amount in Coc PBC Amount Status Disbursed amount in Coc PBC

# **Restructuring History**

There has been no restructuring to date.

# Related Project(s)

There are no related projects.

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