



DRC Urban Development Project FY13 (P129713)

AFRICA EAST | Congo, Democratic Republic of | Urban, Resilience and Land Global Practice |
IBRD/IDA | Investment Project Financing | FY 2013 | Seq No: 18 | ARCHIVED on 28-Jul-2021 | ISR47559 |

Implementing Agencies: Ministry of Urban Planning and Housing, Ministry of Finance, Health System Strengthening for Better Maternal and Child Health Results Project PDSS

Key Dates**Key Project Dates**

Bank Approval Date: 09-May-2013

Effectiveness Date: 06-Sep-2013

Planned Mid Term Review Date: 20-Feb-2017

Actual Mid-Term Review Date: 27-Jan-2017

Original Closing Date: 31-Jul-2019

Revised Closing Date: 30-Jul-2021

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

To improve access to basic services and strengthen urban and municipal management of the targeted cities.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

To improve access to basic services and infrastructure, strengthen urban and municipal management of the Target Cities, and to provide immediate and effective response to an eligible crisis or emergency.

Components Table

Name

Primary Infrastructure:(Cost \$67.69 M)
Contingent Emergency Response:(Cost \$20.00 M)
Urban Governance (including PPA):(Cost \$32.31 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Moderately Satisfactory	<input type="checkbox"/> Moderately Unsatisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Moderately Unsatisfactory	<input type="checkbox"/> Moderately Unsatisfactory
Overall Risk Rating	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial

Implementation Status and Key Decisions

The Mid-Term Review workshop of the Additional Financing was held on June 7-8, 2021 and benefited from strong presence by the Government, local authorities, project beneficiaries and other stakeholders. It also served as closing workshop of the project given the closing date of July 30, 2021. Several recommendations were made to involve beneficiaries in sustainability of project investments and assure continuity of main project



activities after project closing. The PIU will prepare a strategy for sustainability of project investments before project closing, based on the citizen engagement approach implemented under the project.

The disbursement rate is 88% as of June 28, 2021 and it is likely that most of the ongoing physical investments will be finalized by the closing date. However, the emergency works to combat erosions in Kananga have been delayed. The Project is working with OVD to support the implementation of emergency works in selected sites while UNOPS is supporting the procurement of specific equipment's and the finalization of the engineering studies for a permanent solution to the erosions on eight sites. The main result of the ongoing emergency works implemented by OVD is to safeguard the access road to the airport and the runway from being eroded away. The Bank is committed to continuing the support to anti-erosion works in Kananga and expects to announce shortly the modalities for continued support to stop advancement of the eight main gully erosions in the city.

To date, over 433,000 people have benefited from various infrastructure, services, and training due to the project. The total length of roads rehabilitated under the project is 31.81 kilometers. Works have been carried out in Bukavu, Kalemie, Kananga, Kikwit, Kindu, Kisangani, Kolwezi, Matadi, and Mbandaka, which are all medium-sized cities. The impact evaluations carried out under the project showed the reduction in transport time and cost due to these investments and the highly positive reception of project investments by the beneficiary populations, with 80 percent of beneficiaries satisfied. This has resulted in the improvement of the quality of urban life in the beneficiary cities. An auxiliary work (a drainage canal) to road construction in Kindu is finalized and the project has funded the construction of ten schools in Kikwit, Kindu, and Mbandaka equipped with solar energy and water provided by wells drilled by Project funding.

A major result under the project has been to pilot a performance-based approach to funding investments in cities. As a main outcome, the cities have had their accounts audited for the first time and support has been provided for the municipal administrations to live up to minimum requirements for financial management and to engage with communities regarding the budget. The experience has led to the Government deciding to include a performance-window in the National Equalization Fund. The Project has supported the operationalization of this Fund through studies and technical assistance and the support will continue under other Bank-funded projects. The Project's technical assistance for improved municipal governance includes setting in place mechanisms for community engagement for maintenance of infrastructure and studies to improve revenue generation and transparency of municipal management.

Work has also advanced on the elaboration of a new urban sector legislation to replace the existing urban code from 1957. The first draft is being finalized with technical assistance funded by the Project. Consultations with stakeholders has been put on hold, partly due to COVID-19. It is also expected that support to this activity will support will continue in the context of other Bank-funded projects.

Due to a restructuring in 2020, the Project was likewise able to fund the fight against the 10th Ebola epidemic in the East of the country through the Contingent Emergency Response Component by disbursing almost \$10 million to UNICEF for their contributions to the epidemic response. This helped stabilize the result of zero new Ebola cases.

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Macroeconomic	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Sector Strategies and Policies	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Technical Design of Project or Program	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Institutional Capacity for Implementation and Sustainability	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial



Fiduciary	--	<input type="checkbox"/> High	<input type="checkbox"/> High
Environment and Social	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Stakeholders	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Other	--	<input type="checkbox"/> Low	<input type="checkbox"/> Low
Overall	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial

Results

PDO Indicators by Objectives / Outcomes

Improve access to basic services and infrastructure.				
▶ People provided with improved urban living conditions (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	76,000.00	359,000.00	433,000.00	391,000.00
Date	31-Jan-2017	27-Aug-2020	07-Jul-2021	30-Jul-2021
Comments:	Indicator value includes beneficiaries of C1 works and SC2A.			
▶ Direct project beneficiaries (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	359,000.00	359,000.00	394,000.00
Date	31-Jul-2013	27-Aug-2020	07-Jul-2021	30-Jul-2021
Comments:	Include beneficiaries of C1 and SC2A works currently completed.			
□ Female beneficiaries (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	51.00	51.00	51.00

Strengthen urban and municipal management of the targeted cities.				
▶ Cities qualifying for performance-based investment fund (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	3.00	4.00	3.00
Date	31-Jul-2013	27-Aug-2020	07-Jul-2021	30-Jul-2021



Comments:	The annual performance evaluation was delayed due to COVID and the results for the 2019 budget exercise were available in January.			
► Performance-based fund allocation system piloted and recommendations available (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.55	0.80	1.00
Date	31-Jul-2013	27-Aug-2020	07-Jul-2021	30-Jul-2021
Comments:	Piloting of the allocation system is completed and the Government has a policy to include the approach in the operationalization of the National Equalization Fund. A final workshop is planned to agree on a strategy.			
► Cities with improved livability, sustainability and/or management (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	6.00	8.00	8.00	3.00
Date	31-Jan-2017	12-Nov-2020	07-Jul-2021	30-Jul-2021
Comments:	The current value covers the six initial project cities and two of the additional cities (Kisangani and Kolwezi), which have all seen improvements in living conditions. The end target refers to the four focus cities following the restructuring in January 2020.			

Provide immediate and effective response to an eligible crisis or emergency.				
► Number of new Ebola cases confirmed. (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	24.00	0.00	0.00	0.00
Date	15-Dec-2019	27-Aug-2020	07-Jul-2021	30-Jul-2021
Comments:	The indicator refers to the 10th Ebola epidemic. The end was declared on June 25, 2020 and the Project supported a minimum response capacity through the CERC.			

Intermediate Results Indicators by Components

Primary Infrastructure				
► Roads rehabilitated, Non-rural (Kilometers, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	31.81	31.81	31.80



Date	31-Jul-2013	12-Nov-2020	07-Jul-2021	30-Jul-2021
Comments:	Rehabilitation of more than 6 Kilometers of roads in Kisangani and Kolwezi were recently completed.			
► Person-days of employment created (number) of which female (percentage) (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	560,640.00	737,000.00	730,000.00
Date	31-Jul-2013	27-Aug-2020	07-Jul-2021	30-Jul-2021
Comments:	The value is based on additional retrospective analysis carried out by the PIU.			
☐ Of which Female (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	2.00	6.39	3.00
► Drainage constructed (Kilometers, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	8.70	8.70	8.70
Date	06-Sep-2013	27-Aug-2020	07-Jul-2021	30-Jul-2021
► Bidding documents for works to stop main erosions in Kananga available and emergency works done on at least one erosion (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	28-Jul-2020	27-Aug-2020	07-Jul-2021	30-Jul-2021

Urban Governance (including PPA)				
► Beneficiaries that feel project investments reflected their needs (percentage) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	86.60	80.00	80.00
Date	31-Jul-2013	27-Aug-2020	07-Jul-2021	30-Jul-2021
Comments:	Result based on the beneficiary satisfaction survey carried out for the mid-term review of the additional financing.			
☐ Beneficiaries that feel project inv. reflected their needs - female (number) (Number, Custom Supplement)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	63,107.00	176,664.00	163,548.00
□ Total beneficiaries - female (number) (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	72,930.00	220,830.00	204,435.00
□ Total beneficiaries - male (number) (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	70,070.00	212,170.00	190,407.00
□ Beneficiaries that feel project inv. reflected their needs - male (number) (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	60,680.00	169,736.00	152,325.00
▶ City budget and narrative reports generated, disclosed, and debated timely each semester. (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	75.00	70.00
Date	31-Jul-2013	27-Aug-2020	07-Jul-2021	30-Jul-2021
Comments:	Of the four focus cities, Goma, Bukavu and Kikwit lived up to this indicator while Matadi did not.			
▶ Cities meeting targets for infrastructure maintenance (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	3.00	3.00
Date	31-Jul-2013	27-Aug-2020	07-Jul-2021	30-Jul-2021
Comments:	Indicator value updated based on the latest performance evaluation. Previous indicator valued reported as 'percentage' while the correct metric is 'number'.			
▶ New urban sector legislation and regulation prepared. (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.25	0.40	1.00
Date	31-Jul-2013	27-Aug-2020	07-Jun-2021	30-Jul-2021
Comments:	A committee in charge of preparing the legislation has been set up by ministerial decree and a first draft of a new urban development law is available. The PDU has recruited consultants to assist in finalizing the draft law and engaged with UN-Habitat to assist on this. The activity is substantially delayed but the indicator value could still increase by the end of the projet			



Performance-Based Conditions

Data on Financial Performance

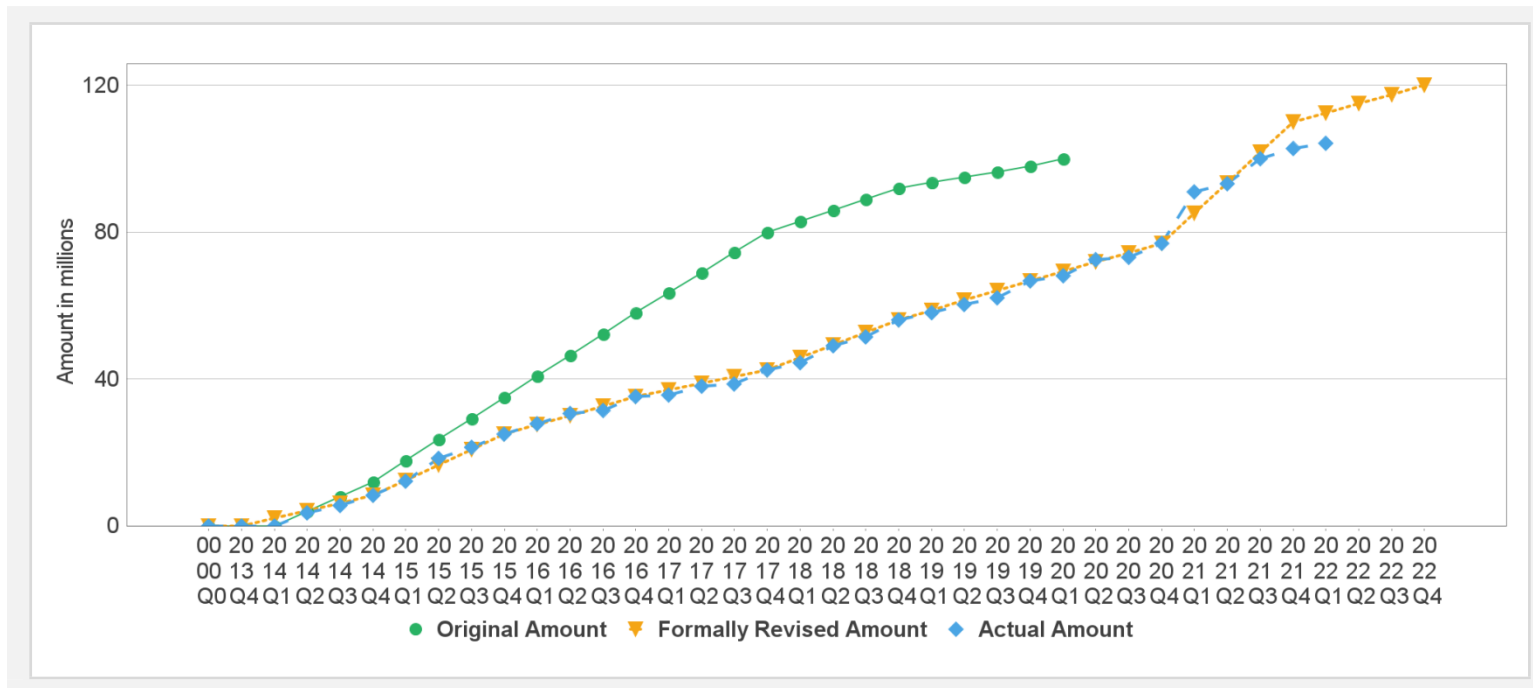
Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P129713	IDA-60340	Effective	USD	90.00	37.68	52.32	30.05	10.30	74%
P129713	IDA-H8420	Effective	USD	100.00	82.32	17.68	74.15	1.90	97%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P129713	IDA-60340	Effective	04-May-2017	13-Jun-2017	07-May-2018	30-Nov-2022	30-Jul-2021
P129713	IDA-H8420	Effective	09-May-2013	08-Jun-2013	06-Sep-2013	31-Jul-2019	30-Jul-2021

Cumulative Disbursements





PBC Disbursement

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC
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Restructuring History

Level 2 Approved on 08-Jun-2016 ,Level 2 Approved on 08-Jan-2020 ,Level 2 Approved on 13-Aug-2020 ,Level Approved on 04-Sep-2020

Related Project(s)

P157114-DRC - Urban Development Project Additional Financing
