

# Sri Lanka: Primary Health Care System Strengthening Project (P163721)

SOUTH ASIA | Sri Lanka | Health, Nutrition & Population Global Practice | IBRD/IDA | Investment Project Financing | FY 2018 | Seq No: 4 | ARCHIVED on 21-Feb-2020 | ISR40430 |

Implementing Agencies: Ministry of Health, Nutrition and Indigenous Medicine, Democratic Socialist Republic of Sri Lanka

## Key Dates

## **Key Project Dates**

Bank Approval Date: 27-Jun-2018	Effectiveness Date: 23-Jan-2019
Planned Mid Term Review Date: 17-May-2021	Actual Mid-Term Review Date:
Original Closing Date: 31-Dec-2023	Revised Closing Date: 31-Dec-2023

### Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project development objective is to increase the utilization and quality of primary health care services, with an emphasis on detection and management of non-communicable diseases in high-risk population groups, in selected areas of the country.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

### Components Table

Name

No

Implementation of the PHC System Reorganization and Strengthening Strategies:(Cost \$4404.00 M) Project Implementation Support and Innovation Grants:(Cost \$14.22 M) Contingent Emergency Response Component

### **Overall Ratings**

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	Satisfactory	Satisfactory
Overall Implementation Progress (IP)	Satisfactory	Satisfactory
Overall Risk Rating	Substantial	Substantial

### Implementation Status and Key Decisions

The project is progressing satisfactorily. Progress towards the project development objective and intermediate results indicators is on track. Based on reported data, the project is expected to achieve Year 2 targets for all 3 PDO indicators. Similar good progress is noted on intermediate results with planned targets already met or likely to be met in the coming months in 17 out of 23 indicators.

Since the previous mission in July 2019, the project has achieved Disbursement Linked Results (DLRs) 3.2 and 8.1. These are related to the completion of a situational analysis necessary to identify gaps for meeting required capabilities of Primary Medical Care Institutions (PMCIs) in all nine provinces and an increase in the number of women aged 35 and 45 years screened for cervical cancer at public health facilities. It is important to note that the achievement under DLR 8.1 on cervical cancer screening exceeded planned targets for the year, demonstrating good progress in rolling out non-communicable disease screening services at primary care facilities.



## Risks

# Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	Substantial	Substantial	Substantial
Macroeconomic	Moderate	Moderate	Moderate
Sector Strategies and Policies	Moderate	Moderate	Moderate
Technical Design of Project or Program	Substantial	Substantial	Substantial
Institutional Capacity for Implementation and Sustainability	Moderate	Moderate	Moderate
Fiduciary	Moderate	Moderate	Moderate
Environment and Social	Low	Low	Low
Stakeholders	Substantial	Substantial	Substantial
Other			
Overall	Substantial	Substantial	Substantial

## Results

# PDO Indicators by Objectives / Outcomes

IN00799224				
► Number of women a (Number, Custom)	It age 35 and at age 45 years wh	o are screened for cervical can	cer at a network of public h	ealth facilities (DLI 8)
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	107,551.00	161,344.00	122,423.00	213,000.00
Date	31-Dec-2017	30-Jun-2019	30-Sep-2019	31-Dec-2022
		nber for the period Jan 2019 to alendar year 2019 will become a currently reported.		
Comments:	a higher number of	s for the previous calendar yea 161,344 was reported during the u, but it was not the final report	e previous mission based o	-

Percentage of screened adults with high risk for non-communicable diseases who are registered and actively followed-up at primary medical care institutions (DLI 9) (Percentage, Custom)

	Baseline			
/alue	0.00	0.00	0.00	25.00
Date	29-Dec-2017	30-Jun-2019	15-Nov-2019	31-Dec-2022
comments:		rmation system to track this indi egisters for the calendar year 2		
ommontor		rmation system has been develo ake reporting for this indicator ea		
☐Male (Percentage	e, Custom Breakdown)			
□Male (Percentage	e, Custom Breakdown) Baseline	Actual (Previous)	Actual (Current)	End Target
□Male (Percentage	· · · · · · · · · · · · · · · · · · ·	Actual (Previous) 0.00	Actual (Current) 0.00	End Target 25.00
, J	Baseline			
Value Date	Baseline 0.00	0.00	0.00	25.00
Value Date	Baseline 0.00 31-Dec-2017	0.00	0.00	25.00
Value Date	Baseline 0.00 31-Dec-2017 age, Custom Breakdown)	0.00 30-Jun-2019	0.00 15-Nov-2019	25.00 31-Dec-2022

► The number of primary medical care institutions that have the required capabilities for providing comprehensive and quality care. (DLI 3) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	550.00
Date	31-Dec-2017	30-Jun-2019	15-Nov-2019	31-Dec-2022
Comments:	trained through the Of the 5 capabilities - 40 PMCIs have re - 0 medical officers NCDs at primary ca trained has not yet PHNOs or a training Research. - 63 PMCIs have av essential lab tests p - 0 PMCIs have cor	eved the minimum 3 criteria, wi distance education modules on a defined in the indicator, the sta gistered, screened and risk stra have been trained on the priorit re level, (b) NCD screening, (c) been collated. Nursing officer tr g for NOO on reorganized prima vailability of essential equipmen per the operational definitions npleted 3 quality supervision vis Is have completed 1 quality sup	NCD and 3 quality supervi atus is as follows: tified at least 25% of the er ty distance education modu Diabetes and, (d) Hyperter aining refers to the post bas ary care certified by DDG, E t and drugs, while 60 PMCI sits as these were started la	sion visits. npaneled population les of (a) introduction to nsion. Data on nurses sic nursing school course for Education, Training and s have availability of ate in Q3 of the calendar

## Intermediate Results Indicators by Components



MoH and Provinces	endorse policies and standards for reo	rganizing PHC (DLI 1) (Text	, Custom)	
	Baseline	Actual (Previous)	Actual (Current)	End Target
/alue	Policies and standards sufficient to guide PHC Reorganization do not exist	MoH and Provinces endorse the package of circulars and guidelines necessary for PHC model implementation.	MoH and Provinces endorse the package of circulars and guidelines necessary for PHC model implementation.	MoH and Provinces endorse the package of circulars and guidelines necessary for PHC model implementation
Date	03-Sep-2018	30-Jun-2019	30-Jun-2019	30-Jun-2019
loo799362 ►MoH adopts and up	dates clinical protocols for selected hea	alth conditions (DLI 2) (Text,	Custom)	
	Baseline	Actual (Provinue)	Actual (Current)	End Target
/alue	No clinical protocols targeted for the PHC level exist for the defined tracer conditions	Actual (Previous) Package of protocols adopted for defined selected health conditions.	Actual (Current) Package of protocols adopted for defined selected health conditions.	End Target Package of protocols adopted for defined selected health conditions
Date	03-Sep-2018	30-Jun-2019	30-Jun-2019	23-Jun-2023
	•	• •	,	Number, Custom)
/alue	Baseline	Actual (Previous)	Actual (Current)	End Target
	Baseline 0.00	Actual (Previous) 0.00	Actual (Current) 3.00	End Target 3.00
Pate N00799364	Baseline 0.00 03-Sep-2018	Actual (Previous) 0.00 30-Jun-2019	Actual (Current) 3.00 30-Nov-2019	End Target 3.00 31-Dec-2022
Pate N00799364	Baseline 0.00	Actual (Previous) 0.00 30-Jun-2019	Actual (Current) 3.00 30-Nov-2019	End Target 3.00 31-Dec-2022
ate 100799364	Baseline 0.00 03-Sep-2018	Actual (Previous) 0.00 30-Jun-2019	Actual (Current) 3.00 30-Nov-2019	End Target 3.00 31-Dec-2022
Pate N00799364 ► Number of patient-fr	Baseline 0.00 03-Sep-2018 iendly services provided on the basis o	Actual (Previous) 0.00 30-Jun-2019 f 4 types of services at the F	Actual (Current) 3.00 30-Nov-2019 PMCIs (DLI 4) (Number, Cu	End Target 3.00 31-Dec-2022 ustom)
Date N00799364 ► Number of patient-fr /alue	Baseline 0.00 03-Sep-2018 iendly services provided on the basis o Baseline	Actual (Previous) 0.00 30-Jun-2019 f 4 types of services at the F Actual (Previous)	Actual (Current) 3.00 30-Nov-2019 PMCIs (DLI 4) (Number, Cu Actual (Current)	End Target 3.00 31-Dec-2022 ustom) End Target
Date N00799364 ► Number of patient-fr /alue Date	Baseline         0.00         03-Sep-2018         iendly services provided on the basis of         Baseline         0.00         03-Sep-2018         03-Sep-2018         19 PMCIs which have no I         5 PMCIs have introduced on the operation of the part of	Actual (Previous) 0.00 30-Jun-2019 of 4 types of services at the F Actual (Previous) 0.00	Actual (Current) 3.00 30-Nov-2019 PMCIs (DLI 4) (Number, Cu Actual (Current) 65.00 30-Nov-2019 nples to nearest public hos ppointment system ekend clinics/outreach clini NCD services es of services has been up ratory network (Private/ pu	End Target 3.00 31-Dec-2022 ustom) End Target 550.00 31-Dec-2022 pital labs. ics/workplace based udated to refer to the ublic) or PPP
/alue Date Comments: N00799365 ► Percentage of Media	Baseline         0.00         03-Sep-2018         iendly services provided on the basis of         Baseline         0.00         03-Sep-2018         03-Sep-2018         19 PMCIs which have no I         5 PMCIs have introduced         41 PMCIs have introduced         For this indicator the operation         following (i) one month blis arrangements with pharma	Actual (Previous) 0.00 30-Jun-2019 of 4 types of services at the F Actual (Previous) 0.00 30-Jun-2019 aboratories are sending sam an telephone/paper based a d night clinics/evening or wee e and working population for ational definition of the 4 type ster packs available (ii) Labo acies (iii) patient appointmen	Actual (Current) 3.00 30-Nov-2019 PMCIs (DLI 4) (Number, Cu Actual (Current) 65.00 30-Nov-2019 mples to nearest public hos ppointment system exend clinics/outreach clinit NCD services es of services has been up ratory network (Private/ pu it system; and (iv) additional	End Target 3.00 31-Dec-2022 ustom) End Target 550.00 31-Dec-2022 pital labs. ics/workplace based odated to refer to the ublic) or PPP al outreach interventions



Value	0.00	0.00	19.00	70.00		
Date	01-Jul-2018	30-Jun-2019	30-Nov-2019	31-Dec-2022		
Comments:	500 medical officers	out of 2624, which is the total	number of MOO in PMCIs a	and MoH		
► Percentage of PMCIs with transport facilities for dispatching the samples for investigations to apex laboratories (Percentage, Custom)						
	Baseline	Actual (Previous)	Actual (Current)	End Target		
Value	0.00	5.00	16.00	55.00		
Date	03-Sep-2018	30-Jun-2019	30-Nov-2019	31-Dec-2022		
Comments:	This is available in 1	166 out of 1023 PMCIs in Sri La	anka			
► Percentage of PMCIs	s with capability for primary dete	ction and management of deng	gue (Percentage, Custom)			
	Baseline	Actual (Previous)	Actual (Current)	End Target		
Value	0.00	0.00	19.00	55.00		
Date	31-Dec-2017	30-Jun-2019	30-Nov-2019	31-Dec-2022		
Comments:	This refers to 194 or	ut of 1023 PMCIs in Sri Lanka				
	s providing a standard primary o	ral health care package (Perce	ntage, Custom)			
	Baseline	Actual (Previous)	Actual (Current)	End Target		
Value	0.00	0.00	28.00	55.00		
Date	03-Sep-2018	30-Jun-2019	30-Nov-2019	31-Dec-2022		
Comments:	-	ut of 1023 PMCIs in Sri Lanka				
IN00799369						
► Percentages of PMC	Is with basic emergency care fa	cilities (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target		
Value	10.00	0.00	Actual (Current) 29.00	End Target 50.00		
Date	03-Sep-2018	30-Jun-2019	30-Nov-2019	30-Dec-2022		
	- -	ut of 1023 PMCIs in Sri Lanka	30-1104-2019	30-DEC-2022		
Comments:						
<ul> <li>Percentage of Medica</li> </ul>	al Officer of Health areas offerin	g mental health services in at le	east one PMCI (Percentage	e. Custom)		
		-				
Value	Baseline 0.00	Actual (Previous) 0.00	Actual (Current) 43.00	End Target 35.00		



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Comments:	153 out of 355 MoH	153 out of 355 MoH in Sri Lanka				
Percentage of PMC	Is with capability for TB screening	g and referral (Percentage, Cus	stom)			
	Baseline	Actual (Previous)	Actual (Current)	End Target		
Value	0.00	0.00	16.00	45.00		
Date	03-Sep-2018	30-Jun-2019	30-Nov-2019	31-Dec-2022		
Comments:	This refers to 166 or	ut of 1023 PMCIs in Sri Lanka				
	cal Officer of Health areas with at oulation, by qualified nutritionist (F		ine nutrition counseling ser	vices, particularly for		
	Baseline	Actual (Previous)	Actual (Current)	End Target		
Value	0.00	0.00	0.00	35.00		
Date	03-Sep-2018	30-Jun-2019	30-Nov-2019	31-Dec-2022		
Comments:	Cadre for qualified r	utritionist has not been approv	ed yet.			
	c sector schools implementing he	alth promoting programs (healt	h promoting schools) (Perc	entage, Custom)		
Percentage of public	Baseline	Actual (Previous)	Actual (Current)	End Target		
Percentage of public Value	Baseline 31.00	Actual (Previous) 31.00	Actual (Current) 31.00	End Target 45.00		
Percentage of public Value Date	Baseline 31.00 31-Dec-2017	Actual (Previous)	Actual (Current) 31.00 30-Nov-2019	End Target		
Percentage of public Value Date	Baseline 31.00 31-Dec-2017	Actual (Previous) 31.00 30-Jun-2019	Actual (Current) 31.00 30-Nov-2019	End Target 45.00		
<ul> <li>Percentage of public</li> <li>Value</li> <li>Date</li> <li>Comments:</li> <li>IN00799374</li> <li>Percentage of food</li> </ul>	Baseline 31.00 31-Dec-2017	Actual (Previous) 31.00 30-Jun-2019 ne D/FHB awaited. Baseline va	Actual (Current) 31.00 30-Nov-2019 lue retained.	End Target 45.00 30-Dec-2022		
<ul> <li>Percentage of public</li> <li>Value</li> <li>Date</li> <li>Comments:</li> <li>IN00799374</li> <li>Percentage of food</li> </ul>	Baseline 31.00 31-Dec-2017 Status report from th	Actual (Previous) 31.00 30-Jun-2019 ne D/FHB awaited. Baseline va	Actual (Current) 31.00 30-Nov-2019 lue retained.	End Target 45.00 30-Dec-2022		
<ul> <li>Percentage of public</li> <li>Value</li> <li>Date</li> <li>Comments:</li> <li>IN00799374</li> <li>Percentage of food Custom)</li> </ul>	Baseline 31.00 31-Dec-2017 Status report from the business operators inspected and	Actual (Previous) 31.00 30-Jun-2019 ne D/FHB awaited. Baseline va d classified as satisfactory acco	Actual (Current) 31.00 30-Nov-2019 lue retained.	End Target 45.00 30-Dec-2022 andard (Percentage,		
<ul> <li>Percentage of public</li> <li>Value</li> <li>Date</li> <li>Comments:</li> <li>IN00799374</li> <li>Percentage of food Custom)</li> <li>Value</li> </ul>	Baseline 31.00 31-Dec-2017 Status report from th business operators inspected and Baseline	Actual (Previous) 31.00 30-Jun-2019 ne D/FHB awaited. Baseline va d classified as satisfactory acco Actual (Previous)	Actual (Current) 31.00 30-Nov-2019 lue retained. ording to the healthy food st Actual (Current)	End Target 45.00 30-Dec-2022 andard (Percentage, End Target		
<ul> <li>Percentage of public</li> <li>Value</li> <li>Date</li> <li>Comments:</li> <li>IN00799374</li> <li>Percentage of food Custom)</li> <li>Value</li> <li>Date</li> <li>IN00799375</li> <li>Number of PMCIs th</li> </ul>	Baseline 31.00 31-Dec-2017 Status report from the business operators inspected and Baseline 51.00	Actual (Previous) 31.00 30-Jun-2019 ne D/FHB awaited. Baseline va d classified as satisfactory acco Actual (Previous) 51.00 30-Jun-2019	Actual (Current) 31.00 30-Nov-2019 lue retained. ording to the healthy food st Actual (Current) 53.00 30-Nov-2019	End Target 45.00 30-Dec-2022 andard (Percentage, End Target 75.00 31-Dec-2022		
<ul> <li>Percentage of public</li> <li>Value</li> <li>Date</li> <li>Comments:</li> <li>IN00799374</li> <li>Percentage of food Custom)</li> <li>Value</li> <li>Date</li> <li>IN00799375</li> <li>Number of PMCIs th</li> </ul>	Baseline 31.00 31-Dec-2017 Status report from the business operators inspected and Baseline 51.00 29-Dec-2017	Actual (Previous) 31.00 30-Jun-2019 ne D/FHB awaited. Baseline va d classified as satisfactory acco Actual (Previous) 51.00 30-Jun-2019	Actual (Current) 31.00 30-Nov-2019 lue retained. ording to the healthy food st Actual (Current) 53.00 30-Nov-2019	End Target 45.00 30-Dec-2022 andard (Percentage, End Target 75.00 31-Dec-2022		
Value Date Comments: IN00799374 Percentage of food Custom) Value Date IN00799375	Baseline 31.00 31-Dec-2017 Status report from the business operators inspected and Baseline 51.00 29-Dec-2017 hat use personal health records to	Actual (Previous) 31.00 30-Jun-2019 ne D/FHB awaited. Baseline va d classified as satisfactory acco Actual (Previous) 51.00 30-Jun-2019 o coordinate patient care over t	Actual (Current) 31.00 30-Nov-2019 lue retained. ording to the healthy food st Actual (Current) 53.00 30-Nov-2019 ime and through the referra	End Target 45.00 30-Dec-2022 andard (Percentage, End Target 75.00 31-Dec-2022		



Comments:

During the previous mission, the PMU reported the total number of PMCIs using Personal Health Records but did not account for the criteria that at least 25% of the empaneled population should be using them to report against this indicator. Therefore, the previous report reflects erroneous over-reporting.

### IN00799376

► Number of PMCIs connected to and using the Medical Supplies Management Information System (DLR 6.1) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	550.00
Date	03-Sep-2018	30-Jun-2019	30-Nov-2019	31-Dec-2022
Comments:	Procurement of hard expected to be runn	ware completed by the MSD on ng by May 2020.	of the MOH and networking	is ongoing. The system is

#### IN00799377

▶ Percentage of annual procurement by MSD that is less than or equal to defined performance benchmarks (DLR 6.3) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	50.00	50.00	50.00	70.00
Date	31-Dec-2016	30-Jun-2019	30-Jun-2019	31-Dec-2022
Comments:	Not due. To be reported of	on in Year 4. Baseline is 50.		

#### IN00799378

► The use of the urgent procurement procedure as a percent of total medical supplies procurement that is reduced from the established baseline (DLR 6.5) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	40.00
Date	31-Dec-2017	30-Jun-2019	30-Nov-2019	31-Dec-2022
Comments:				

#### IN00799379

Community Engagement Mechanism for health sector operational, including grievance redressal mechanism (DLI 7) (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target	
Value	There is no operational community engagement and grievance redressal mechanism	An operational community engagement and citizen feedback mechanism in place, especially for users of PMCIs.	An operational community engagement and citizen feedback mechanism in place, especially for users of PMCIs.	An operational community engagement and citizen feedback mechanism in place, especially for users of PMCIs.	
Date	03-Sep-2018	30-Jun-2019	30-Jun-2019	30-Jun-2023	
IN00799380					

► Number of PMCIs with active community engagement committees (DLR 7.5) (Number, Custom)



	Baseline	Actual (Previous)	Actual (Current)	End Target							
Value	0.00	0.00	10.00	550.00							
Date	03-Sep-2018	30-Jun-2019	30-Nov-2019	30-Dec-2022							
Comments:		Friends of facility committees established in 55 PMCIs. Of them 10 have organised 3 meetings till date, 23 have organised 2 meetings and 14 have organised 1 meeting.									
Adequate and timely	release of treasury funds reque	sted to health sector program (I	Percentage, Custom)								
	Baseline	Actual (Previous)	Actual (Current)	End Target							
Value	75.00	75.00	75.00	85.00							
Date	31-Dec-2017	30-Jun-2019	30-Jun-2019	31-Dec-2022							
Data not reported. Baseline data has been retained.											
Project Implementation	Support and Innovation Grants										
	and district training/capacity build	ding plans developed and monit	tored (Percentage, Custom	)							
	and district training/capacity build Baseline	ding plans developed and monit Actual (Previous)	tored (Percentage, Custom Actual (Current)	) End Target							

Comments: A consultant has been hired, who has prepared a draft capacity building plan, which is to be presented to the MOH.

### IN00799361

► Number of innovative subprojects supported, evaluated and disseminated (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target		
Value	0.00	0.00	0.00	50.00		
Date	03-Sep-2018	30-Jun-2019	30-Nov-2019	31-Dec-2023		
Comments:	11 innovation project have been awarded till date. Reporting on this indicator is planned and expected from Year 3.					

## **Data on Financial Performance**

Disbursements	(by	loan)
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Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed



P163721	IBRD-88780	Effective	USD	200.00	200.00	0.00	25.22	174.78		13%
Key Dates	(by loan)									
Project	Loan/Credit/TF	Status	Approval Date	Signing	g Date	Effectiveness Date	Orig. Cl	osing Date	Rev. Closing	g Date
P163721	IBRD-88780	Effective	27-Jun-2018	23-Jan	-2019	23-Jan-2019	31-Dec-	2023	31-Dec-202	3

## **Cumulative Disbursements**



## **Restructuring History**

There has been no restructuring to date.

## Related Project(s)

There are no related projects.