



RESTRUCTURING PAPER
ON A
PROPOSED PROJECT RESTRUCTURING
OF
BURKINA-FASO EGOVERNMENT PROJECT
APPROVED ON JANUARY 18, 2017
TO
BURKINA FASO

DIGITAL DEVELOPMENT

WESTERN AND CENTRAL AFRICA

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ABBREVIATIONS AND ACRONYMS

EA	Environmental Assessment
ANPTIC	National Agency for Promotion of ICT
CD	Country Director
CMU	Country Management Unit
COVID-19	Corona Virus
ESIA	Environmental and Social Impact Assessment
ESMF	Environmental and Social Management Framework
EUR	Euro
FM	Financial Management
GoBF	Government of Burkina Faso
ICT	Information and Communications Technology
IDA	International Development Association
M&E	Monitoring and Evaluation
Mbit	Megabit
Mbps	Megabit per second
MS	Moderately Satisfactory
OP	Operational Policy
PAD	Project Appraisal Document
PDO	Project Development Objectives
PIU	Project Implementation Unit
PM	Project Management
RAP	Resettlement Action Plan
RF	Results Framework
RP	Restructuring Paper
RPF	Resettlement Policy Framework
S	Satisfactory
SORT	Systematic Operations Risk-Rating Tool
ToC	Theory of Change
US\$	United States Dollars
WB	World Bank



BASIC DATA

Product Information

Project ID P155645	Financing Instrument Investment Project Financing
Original EA Category Not Required (C)	Current EA Category Not Required (C)
Approval Date 18-Jan-2017	Current Closing Date 30-Jun-2022

Organizations

Borrower Burkina Faso, Ministry of Economy, Finance and Development	Responsible Agency
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Project Development Objective (PDO)

Original PDO

Proposed Development Objective(s)

The proposed Project Development Objective (PDO) is to improve capacity and use of ICTs by the public administrations and agencies for (i) the provision of information and public e-services and (ii) to foster entrepreneurship in the digital economy, with a specific focus on agriculture and rural areas.

Summary Status of Financing (US\$, Millions)

Ln/Cr/Tf	Approval	Signing	Effectiveness	Closing	Net		
					Commitment	Disbursed	Undisbursed
IDA-59430	18-Jan-2017	03-Mar-2017	29-Jun-2017	30-Jun-2022	20.00	11.31	9.34



Policy Waiver(s)

Does this restructuring trigger the need for any policy waiver(s)?

No

I. PROJECT STATUS AND RATIONALE FOR RESTRUCTURING

Summary

1. This Restructuring Paper seeks your approval for six- month extension and update the Results Framework for the above-mentioned Project. On April 7, 2022, the World Bank (WB) received an official request from the Government of Burkina Faso (GoBF) for a six-month extension of the closing date of the Burkina-Faso eGovernment Project (Credit IDA-59430) and adjustments to the Results Framework to reflect the greater number of beneficiaries expected to be served under Component 2. This request resulted from the delay in project implementation caused by the activation of the WB’s Operational Policy 7.30¹ and the pause on disbursements of the entire portfolio from January 24 to May 13. Project implementation was further delayed due to the impacts of the COVID-19 pandemic.
2. This is a Level II – CD Approval restructuring.

Project Status

3. The IDA Credit (59430) of EUR 18,800,000.00 (US\$20 million equivalent) granted to Burkina Faso was approved on June 21, 2011 and declared effective on June 29, 2017. The project and its associated IDA credit are currently set to close on June 30, 2022.
4. The total disbursement rate as of June 15, 2022, stands at 49.49 percent (US\$10.30 million). This low rate is a reflection of the important delays faced during project implementation. Some of those delays are related to specific project activities; for example, upgrading the digital infrastructure to host all the platforms already developed under the Component # 2 “Data Management and Digital Platform for e-Service Delivery” took much longer than anticipated, while the handover process associated to the operation and maintenance of these digital platforms proved very lengthy. Due to Covid-19, delays were also observed by some firms in platform delivery due to the closure of the borders.
5. Furthermore, in addition to political instability, which led to a 3-month disbursement pause, implementation has been hindered by unsatisfactory project management, which required that a new Director General be put at the head of the Project Implementation Unit (PIU), while procurement and

¹ Operational Policy (OP)7.30, Dealing with De Facto Governments, provides the framework for reengagement after an unconstitutional transfer of power.



Financial Management (FM) faced various shortcomings and anomalies. Concerns about the latter led the Borrower’s and WB teams to hold regular meetings over the last 5 months to closely monitor and follow up on these issues, including agreeing to and implementing a detailed action plan. In parallel, thanks to the new Director General and strengthened fiduciary capabilities, the PIU’s overall capacity increased substantially. As a result, the length of time taken by procurement processes could be greatly reduced and notable progress in project management and implementation have been observed.

- 6. With the resumption of all activities at the beginning of the year, and assuming that the project implementation period can be extended by another six months, the pace of procurement is expected to pick up significantly (up to 90 percent) over the next few weeks given that several procurement packages have reached an advanced stage. The project should have completed by now and the PIU will mainly focused on the execution of contracts during the extension period.
- 7. Despite a low disbursement rate and the implementation challenges, much progress toward achieving the project development objectives (PDO) has been possible. In fact, all three PDO-level indicators have outperformed their original targets. This explains that the current progress toward achieving the PDO (DO) is rated Satisfactory, and Implementation Progress (IP) is rated Moderately Satisfactory.
- 8. As shown in Table 1 below, all of the original end targets associated to the PDO-level indicators have been exceeded. The same trend is observed for all Intermediate indicators, with the exception of those associated to Component 2 (i.e., number of unique users of the e-Service for agricultural markets information and number of unique users of GIS e-Service for rural development and food security management, which have yet to be achieved. However, it is estimated that these targets could also be achieved, should the six-month extension be confirmed. In view of the above, the PDO remains achievable.

Table 1. Project Development Objective indicators by objectives

<i>PDO-level Indicator</i>	<i>Baseline (02-Jan-2017)</i>	<i>Actual Current (30-May-2022)</i>	<i>End Target (30-Jun-2022)</i>
People using the Digital Platform for e-Service Delivery (Number, Custom)	0.00	5,265.00	5,000.00
e-Services deployed through the Digital Platform for e-Service Delivery, including number of e-Services targeting rural areas (Number, Custom)	0.00	7.00	5.00
Public authorities and external producers providing information as open data on the portal data.gov.bf (Number, Custom)	31.00	106.00	100.00

- 9. Financial Management has also shown improvements and is now considered Moderately Satisfactory. There is currently no overdue audit or procurement issue. The Borrower has prepared a sound Work and Budget Plan and a draft Procurement Plan covering the extended implementation period. Their final approval hinges on the confirmation that the proposed restructuring’s closing date extension is granted.

Rationale for restructuring

- 10. The proposed additional six-month closing date extension will allow the following:



- (i) Completing all ongoing activities (strengthening the hosting infrastructure, updating the administration's messaging system and implementing the training plan to ensure mastery of the various platforms) supported by the project, especially under Component 2 to achieve the expected results, building on the PIU’s new leadership and strengthened capacity, including fiduciary.
- (ii) Further increasing the expected impact of the project under Component 2, which would translate into raising the end target associated to the first PDO-level indicator tracking the number of people using the Digital Platform for e-Service Delivery. Indeed, resuming and extending by another six months the implementation of those project-funded activities that successfully and innovatively promote beneficiaries’ appropriation of digital platforms under Component 2 (through community radio, private television, and, where coverage allows, internet) is expected to further strengthen the project’s achievement of its PDO.
- (iii) Achieving the target associated to the two intermediate indicators lagging behind under Component 2.
- (iv) Substantially boosting the project disbursement rate, following the resumption of implementation and reliance on a much stronger counterpart fiduciary team. See Table 2 for disbursement projections. The estimated disbursement rate at closing is 95%.

Table 2: Project disbursement forecast

<i>Month</i>	<i>Category 1: Mature activities under implementation (US\$)</i>	<i>Category 2: Activities for which contracts are awarded (US\$)</i>	<i>Category 3: Activities with ongoing contracting processes (US\$)</i>	<i>TOTAL (US\$)</i>
July 2022	1,261,324	365,914		1,627,238
August 2022	1,212,464	329,379		1,541,843
September 2022		663,636		663,636
October 2022		1,154,456		1,154,456
November 2022		4,427,338	181,818	4,609,156
December 2022			99,196.33	99,196
TOTAL	2,473,788	6,940,723	281,014	9,695,525

II. DESCRIPTION OF PROPOSED CHANGES

11. The proposed changes include:

- a. Extension of the closing date from June 30, 2022 to December 30, 2022 to allow completion of all project activities.
- b. Increasing the End Target of the PDO-level Indicator “People using the Digital Platform for e-Service Delivery (Number)” from 5,000 to 8,000.



12. The proposed restructuring does not include any other changes. The PDO, the Results Framework (other than the above change in target value), the project components and activities, the implementation arrangements, and allocations across categories of expenditures all remain unchanged. The project's safeguards category ("C") also remains unchanged, and the restructuring will not trigger any new safeguard measures. to the project components,

13. **Overall risk rating:** As part of the WB's Systematic Operations Risk-Rating Tool (SORT) recalibration exercise, the project's Overall risk and the political and governance risk are substantial given the volatility of the political context. However, the security situation wouldn't impact the implementation of the remaining activities as they will take place mainly in the capital Ouagadougou. The project had been screened for short and long-term climate change and disaster risks during preparation and no significant risks were identified; the restructuring will not introduce new risks related to climate change and disaster.

III. SUMMARY OF CHANGES

	Changed	Not Changed
Results Framework	✓	
Loan Closing Date(s)	✓	
Disbursement Estimates	✓	
Implementing Agency		✓
DDO Status		✓
Project's Development Objectives		✓
PBCs		✓
Components and Cost		✓
Cancellations Proposed		✓
Reallocation between Disbursement Categories		✓
Disbursements Arrangements		✓
Overall Risk Rating		✓
Safeguard Policies Triggered		✓
EA category		✓
Legal Covenants		✓
Institutional Arrangements		✓



Financial Management		✓
Procurement		✓
Implementation Schedule		✓
Other Change(s)		✓
Economic and Financial Analysis		✓
Technical Analysis		✓
Social Analysis		✓
Environmental Analysis		✓

IV. DETAILED CHANGE(S)

LOAN CLOSING DATE(S)

Ln/Cr/Tf	Status	Original Closing	Revised Closing(s)	Proposed Closing	Proposed Deadline for Withdrawal Applications
IDA-59430	Effective	30-Jun-2022		30-Dec-2022	30-Apr-2023

DISBURSEMENT ESTIMATES

Change in Disbursement Estimates

Yes

Year	Current	Proposed
2017	3,000,000.00	0.00
2018	5,000,000.04	0.00
2019	6,000,000.00	0.00
2020	3,999,999.96	0.00
2021	1,500,000.00	0.00
2022	500,000.04	0.00
2023	0.00	0.00



Results framework

COUNTRY: Burkina Faso

Burkina-Faso eGovernment Project

Project Development Objectives(s)

Proposed Development Objective(s)

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Project Development Objective Indicators by Objectives/ Outcomes

Indicator Name	PBC	Baseline	Intermediate Targets					End Target
			1	2	3	4	5	
To improve capacity and use of ICTs by the public administrations and provision of e-services								
People using the Digital Platform for e-Service Delivery (Number)		0.00	0.00	1,000.00	2,000.00	3,000.00	5,000.00	8,000.00
Action: This indicator has been Revised								
e-Services deployed through the Digital Platform for e-Service Delivery, including number of e-Services targeting rural areas (Number)		0.00	0.00	2.00	3.00	4.00	5.00	5.00
Public authorities and external producers providing information as		31.00	50.00	60.00	70.00	80.00	90.00	100.00



Indicator Name	PBC	Baseline	Intermediate Targets					End Target
			1	2	3	4	5	
open data on the portal data.gov.bf (Number)								
To foster entrepreneurship in the digital economy								
Startups, SMEs and Civic tech incubated (number) (including percent focusing on agriculture or rural areas) (Number)		0.00	0.00	0.00	10.00	20.00	30.00	30.00
Percentage of ICT projects incubated and targeting rural areas (Percentage)		0.00	0.00	0.00	50.00	40.00	33.00	33.00
People trained under the project (including percentage of women) (Number)		0.00	1,000.00	2,000.00	3,000.00	4,000.00	5,000.00	5,000.00
Percentage of women trained under the project (Percentage)		0.00	25.00	33.00	33.00	40.00	40.00	40.00

Intermediate Results Indicators by Components

Indicator Name	PBC	Baseline	Intermediate Targets					End Target
			1	2	3	4	5	

(1) Enabling Environment for e-Government, including Policy, Legal and Regulatory Frameworks



Indicator Name	PBC	Baseline	Intermediate Targets					End Target
			1	2	3	4	5	
Publication of a national e-Government strategy (Yes/No)	No	No	No	Yes	Yes	Yes	Yes	Yes
Publication of an e-Government technical framework (Yes/No)	No	No	No	Yes	Yes	Yes	Yes	Yes
(2) Data Management and Digital Platform for e-Service Delivery								
Unique users of GIS e-Service for rural development and food security management (Number)	0.00	0.00	0.00	1,000.00	2,000.00	3,000.00	4,000.00	4,000.00
Unique users of the e-Service for agricultural markets information (Number)	0.00	0.00	0.00	10,000.00	20,000.00	30,000.00	40,000.00	40,000.00
Number of municipalities having their performance indicators available as open data (Number)	0.00	140.00	140.00	200.00	250.00	300.00	350.00	350.00
(3) Foster Local Skills and Entrepreneurship in the Digital Economy								
Incubator open to the public (Yes/No)	No	No	No	No	Yes	Yes	Yes	Yes
Number of visitors at the incubator including women (Number)	0.00	0.00	0.00	0.00	1,000.00	3,000.00	5,000.00	5,000.00



Indicator Name	PBC	Baseline	Intermediate Targets					End Target
			1	2	3	4	5	
Percentage of women visiting the incubator (Percentage)		0.00	0.00	0.00	20.00	30.00	40.00	40.00
(4) Project Management, Monitoring and Evaluation.								
Citizens consulted for the design and delivery of e-Services (citizen engagement) (Number)		0.00	200.00	400.00	600.00	800.00	1,000.00	1,000.00



The World Bank

Burkina-Faso eGovernment Project (P155645)

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