



Bosnia and Herzegovina Emergency COVID-19 Project (P173809)

EUROPE AND CENTRAL ASIA | Bosnia and Herzegovina | Health, Nutrition & Population Global Practice | IBRD/IDA | Investment Project Financing | FY 2020 | Seq No: 5 | ARCHIVED on 22-Jun-2022 | ISR51774 |

Implementing Agencies: Bosnia and Herzegovina, Ministry of Health and Social Welfare of Republika Srpska, Ministry of Health of the Federation of Bosnia and Herzegovina, Ministry of Labor and Social Policy of the Federation of Bosnia and Herzegovina

Key Dates**Key Project Dates**

Bank Approval Date: 23-Apr-2020

Effectiveness Date: 01-Sep-2020

Planned Mid Term Review Date: 30-Jun-2022

Actual Mid-Term Review Date: 02-Jun-2022

Original Closing Date: 30-Jun-2022

Revised Closing Date: 31-Mar-2023

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project development objective is to prevent, detect, and respond to the threat posed by the COVID-19 pandemic in Bosnia and Herzegovina.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

Components Table

Name
Component 1. Responding to the COVID-19 Pandemic in Republika Srpska:(Cost \$14.21 M)
Component 2. Responding to the COVID-19 Pandemic in the Federation of Bosnia and Herzegovina:(Cost \$21.51 M)
Component 3. Project Management:(Cost \$0.40 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Risk Rating	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial

Implementation Status and Key Decisions

This mid-term review (MTR) ISR reports overall progress under the project. It also reflects progress reports received from the Project Implementing Unit (PIU) within the Federal Ministry of Health (FMoH) of the Federation of Bosnia and Herzegovina (FBiH), and from the Planning, Analysis, Financing and Project Implementation Department (PAFPID) within the Ministry of Health and Social Welfare (MoHSW) in the Republika Srpska (RS).

Progress towards achievement of the PDO and implementation progress are both rated Satisfactory. All four PDO-level indicators have fully achieved or surpassed their end of project target values. Of the 12 intermediate indicators under component 1 pertaining to the RS, eight have been achieved/surpassed their endline target values, and 5 of the 11 intermediate indicators under component 2 pertaining to the FBiH have been achieved. Under component 1 which responds to the COVID-19 pandemic in RS, activities under the health sub-component 1.1 are progressing well. Funds from the loan have been used to procure medical, protective and laboratory equipment, testing kits, and vehicles (including



ambulances), and an upcoming tender to secure technical assistance to develop a pandemic preparedness and response plan. Under the social assistance sub-component 1.2, the RS MoHSW implemented all planned activities and exceeded the targeted beneficiaries (16,535 versus planned 14,600), due to wider targeting during the crises. The RS Government has amended the relevant laws to sustain the implementation of social assistance benefits beyond the project, and increased the related amount. Meanwhile under component 2 which responds to the COVID-19 pandemic in FBiH, funds from the loan under the health sub-component 2.1 have also been used to procure medical, protective, and laboratory equipment, as well as testing kits. Significant anticipated savings under this sub-component enabled a revision of the original procurement plan to procure additional medical equipment. Under the social assistance sub-component 2.2, the FMoLSP completed eight top-up payments to beneficiaries of Permanent Social Assistance (PSA) and home assistance, exceeding the six total payments originally planned, with a total of 24,501 beneficiaries receiving assistance. The FMoLSP is planning a 9th top-up payment for all beneficiaries using the savings under this sub-component, and has delivered in-kind packages comprising protective medical equipment to 29 social care institutions.

As of June 2022, 100 percent of the total IBRD Loan (No. 9097-BA) of USD 36.2 million has been disbursed. On February 16, 2022, the World Bank received a request to restructure the project from the Bosnia and Herzegovina (BiH) Ministry of Finance and Treasury. Consequently, the Loan closing date was extended by 9 months from June 30, 2022, to March 31, 2023, to allow for additional time to complete the procurement of goods and services included in the Procurement Plan, and results framework targets were adjusted to reflect the revised closing date. In the FBiH, this extension was also necessitated by the requirement to extend the agreement with the United Nations Development Programme (UNDP), which is responsible for a significant proportion of procurement within this entity.

MPA Program Development Objective

The Program Development Objective is to prevent, detect and respond to the threat posed by COVID-19 and strengthen national systems for public health preparedness

Multiphase Programmatic Approach (MPA) Status

As of May 16, 2022, 88 MPA-projects had been approved with a total commitment of US\$4.3 billion. One operation (Guatemala) was cancelled in mid-September 2021, at the request of the Government. Six parent projects have been restructured to include vaccine-related procurement.

Total disbursements as of May 16, 2022, amount to US\$3.56 billion or 83% of overall commitments. This amount does not include disbursements under MPA-V operations which are reported together with AF-V operations. **Sixty-seven (67) country projects or 77% of projects approved have reached 70-100% disbursement** (reasons for >100% disbursements relate to fluctuations between the Euro and the SDR against the US\$). **Out of the 67 operations, 48 operations or 72% have disbursed over 90% of commitments. Of these, 30 operations are fully disbursed. There are twelve (12) operations with disbursements under 50%.** The projects are benefitting around 3.7 billion people or 50% of the global population. Of the 87 active projects: (i) 33 are in Africa – 12 in AFE and 21 in AFW; (ii) 12 in East Asia; (iii) 14 in Europe and Central Asia; (iv) 11 in Latin America and the Caribbean; (v) 8 in Middle East and North Africa; and (vi) 9 in South Asia. Eighty-six (86) or 99% of projects approved are disbursing. **Two operations closed last CY. Closing dates for several operations have been extended beyond the end of the FY; twelve (12) operations have closing dates by the end of FY22. Country teams for operations, which have been under implementation for twelve months or more by June 30, 2022, are preparing Mid-Term Review (MTR) ISRs to inform the Global MPA MTR, which will be prepared early next FY.**

Streamlined procedures, delegated approvals, coupled with flexible project design and intensified efforts across the Bank have contributed to the progress. Implementation is being guided by Bank teams working in parallel with other health related projects, including Additional Financing operations supporting vaccine procurement and deployment efforts. Implementation continues to face challenges as several countries are still under different levels of mobility restrictions, and counterparts and Bank teams are operating from home or partially from home. Some Bank teams continue to conduct implementation support missions virtually, which is challenging for both Bank teams and counterparts. Bank staff are operating in a hybrid environment with some days at the office and others at home. Notwithstanding the challenges, the MPA is on track to achieve its PrDO, which is to prevent, detect and respond to the threat posed by COVID-19 and strengthen national systems for public health preparedness. The significant level of disbursements attests to the strong implementation of the Bank' response thanks to the commitment of counterparts supported by Bank country teams.



Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Macroeconomic	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Sector Strategies and Policies	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Technical Design of Project or Program	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Institutional Capacity for Implementation and Sustainability	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Fiduciary	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Environment and Social	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Stakeholders	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Other	--	--	--
Overall	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial

Results

PDO Indicators by Objectives / Outcomes

Respond to the COVID-19 pandemic by strengthening BiH health systems				
▶ Number of acute healthcare facilities with isolation capacity in BiH (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	12.00	29.00	29.00	28.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	Data for RS and FBiH as of Q1 (Jan-Mar) 2022. End target exceeded.			
□ Number of acute healthcare facilities with isolation capacity in Republika Srpska (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	2.00	11.00	11.00	10.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
□ Number of acute healthcare facilities with isolation capacity in Federation of BiH (Number, Custom Breakdown)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	10.00	18.00	18.00	18.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
► Number of intensive care beds fully equipped (with ventilators) (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	282.00	524.00	524.00	490.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	Data for RS and FBiH as of Q1 (Jan-Mar) 2022. End-target exceeded for RS. Close to achieved in FBiH.			
<input type="checkbox"/> Number of intensive care beds fully equipped (with ventilators) in Republika Srpska (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	82.00	190.00	190.00	140.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
<input type="checkbox"/> Number of intensive care beds fully equipped (with ventilators) in Federation of BiH (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	200.00	334.00	334.00	350.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
► Number of suspected COVID-19 cases reported and investigated based on guidelines (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	1,642.00	1,537,864.00	1,714,486.00	160,000.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	Data for RS and FBiH as of Q1 (Jan-Mar) 2022. End-target exceeded.			
<input type="checkbox"/> Number of suspected COVID-19 cases reported and investigated based on guidelines in Republika Srpska (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	586.00	373,793.00	453,326.00	50,000.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
<input type="checkbox"/> Number of suspected COVID-19 cases reported and investigated based on guidelines in Federation of BiH (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	1,056.00	1,164,071.00	1,261,160.00	110,000.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023

Respond to the COVID-19 pandemic by providing social assistance to most vulnerable groups

► Total number of beneficiaries covered by COVID-related social protection benefits (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	40,365.00	47,501.00	40,000.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023

Comments: RS and FBiH data covers Q1 (Jan-Mar) 2022. End-target exceeded for RS. FBiH will not reach its target because the last (9th) payment will be made to mainly existing beneficiaries (limited expansion to new beneficiaries under the project).

□ Total number of beneficiaries covered by COVID-related social protection benefits in Republika Srpska (Number, Custom Breakdown)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	16,325.00	23,000.00	14,600.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023

□ Total number of beneficiaries covered by COVID-related social protection benefits in Federation of BiH (Number, Custom Breakdown)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	24,040.00	24,501.00	25,400.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023

Intermediate Results Indicators by Components

Component 1: Responding to the COVID-19 Pandemic in Republika Srpska

► Number of designated laboratories with COVID-19 diagnostic equipment, test kits, and reagents per MOH guidelines in Republika Srpska (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	2.00	5.00	5.00	4.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023

Comments: Data as of Q1 (Jan-Mar) 2022. End-target exceeded.

► Percentage of cases who are healthcare workers in Republika Srpska (Text, Custom)



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	4.5%	2.48%	1.17%	Under 2%
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	Data as of Q1 (Jan-Mar) 2022. End-target achieved.			
► Risk communication and community engagement strategies for COVID-19 adapted in Republika Srpska (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No contextualized strategies	Strategies have been established and operational documents have been adopted	Strategies have been established and operational documents have been adopted	Strategies are in place and operational documents issued
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	End-target achieved.			
► Pandemic preparedness and response plan as per Ministry of Health/ Agriculture guidelines updated and adopted for Republika Srpska (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	Indicator not achieved. Tender to secure technical assistance to develop a pandemic preparedness and response plan in RS is expected to be launched on July 15, 2022.			
► Republika Srpska has activated their Public Health Emergency Operations Center or a coordination mechanism for COVID-19 (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Partly established	The coordination mechanism established and functional	The coordination mechanism established and functional	The coordination mechanism established and functional
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	End-target achieved.			
► Number of COVID-19 related beneficiaries of the permanent social assistance program in Republika Srpska (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	4,300.00	3,895.00	3,792.00	4,300.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	Data as of Q1 (Jan-Mar) 2022. This indicator is expected to be revised. Overall, the MoHSW has implemented all planned activities and exceeded the targeted beneficiaries for PSA, disability, and one-off benefits (16,535 versus planned 14,600), due to wider targeting during the crises.			



► Number of COVID-19 related beneficiaries of disability benefits in Republika Srpska (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	6,292.00	6,633.00	9,500.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	Data as of Q1 (Jan-Mar) 2022. The end target needs to be changed to reflect the fact that the different installments are made several times to the same beneficiaries (compared with initial assumption of different beneficiaries).			
► Number of COVID-19 related beneficiaries who are elderly and PWDs residing in institutions in Republika Srpska (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	354.00	350.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	30-Jun-2022
Comments:	Data as of Q1 (Jan-Mar) 2022. Indicator is misworded and will be revised as follows: "Number of new requests received for users related to Covid-19 for accommodation in a social welfare institution in the RS". RS reports 354 beneficiaries on this revised version of the indicator, which has therefore exceeded its end-target of 350.			
► Number of new applications received for COVID-related beneficiaries for social protection benefits (for accommodation in social institutions or one-time cash assistance) in Republika Srpska (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	7,357.00	7,003.00	2,000.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	Data as of Q1 (Jan-Mar) 2022. End-target exceeded.			
► Percentage of complaints received and resolved related to COVID related social assistance benefits in Republika Srpska (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	100.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	2 complaints received and resolved (100%). Data as of Q1 (Jan-Mar) 2022.			
► Number of in-kind assistance packages delivered to social care institutions in Republika Srpska (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	323.00	323.00	20.00



Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	Data as of Q1 (Jan-Mar) 2022. End-target exceeded.			
► Number of communication and dissemination activities undertaken on social protection benefits in Republika Srpska (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	15.00	15.00	15.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	30-Jun-2022
Comments:	Data as of Q1 (Jan-Mar) 2022. End-target achieved.			

Component 2: Responding to the COVID-19 pandemic in the Federation of Bosnia and Herzegovina				
► Number of designated laboratories with COVID-19 diagnostic equipment, test kits, and reagents per MOH guidelines in Federation of BiH (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	3.00	7.00	7.00	6.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	End-target exceeded.			
► Percentage of cases who are healthcare workers in Federation of BiH (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	4%	4%	4%	under 2%
Date	16-Mar-2020	17-Mar-2022	17-Mar-2022	31-Mar-2023
Comments:	Could not be collected as of May 2022 Progress Report from FBiH. Indicator will need to be revised as FMOH PIU reports that data for this indicator is not tracked at the cantonal/federation levels.			
► Risk communication and community engagement strategies for COVID-19 and for specific communities adapted in Federation of BiH (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Yes	Yes	Yes	Yes
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	End-target achieved.			
► Pandemic preparedness and response plans updated and adopted, according to government and international guidelines, in Federation of BiH (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	Yes	Yes	Yes	Yes
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	End-target achieved.			
► Public Health Emergency Operations Center, or other coordination mechanism for COVID-19, activated in Federation of BiH (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Yes	Yes	Yes	Yes
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	End-target achieved.			
► Number of beneficiaries covered by COVID-related permanent social assistance program in Federation of BiH (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	10,000.00	7,700.00	8,252.00	10,000.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	Data as of Q1 (Jan-Mar) 2022. End-target to be revised due to the lower number of active PSA beneficiaries than initially forecast, following the updating of the registry, coupled with a lower than planned number of new applications received. With the current number of active PSA beneficiaries of 7,700, this indicator is now surpassed at 8,252.			
► Number of beneficiaries receiving COVID-related home assistance in Federation of BiH (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	15,893.00	15,264.00	16,249.00	16,137.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	Data as of Q1 (Jan-Mar) 2022. End-target exceeded.			
► Number of applications received for COVID-related social assistance in Federation of BiH (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	2,060.00	2,060.00	5,000.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	Data as of Q1 (Jan-Mar) 2022. No data on new applications received as of May 2022 FBIH Progress Report, the team is waiting for additional information from the client. End-target to be revised due to the lower than planned number of new applications received.			
► Number of complaints received relating to COVID-19 related social assistance benefits in Federation of BiH (Number, Custom)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	48.00	48.00	500.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	Indicator not achieved. End-target to be revised.			
► Number of in-kind assistance packages delivered to social care institutions in Federation of BiH (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	29.00	29.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	There is no assistance in the form of packages to be undertaken under the social component of the project, as determined by the FMoLSP representatives. This indicator is therefore misworded and will instead be revised to reflect the number of social care institutions to whom protective medical equipment was delivered. The FMoLSP has delivered in-kind packages comprising protective medical equipment to all targeted 29 institutions, therefore fully achieving the end-target under this revised indicator.			
► Number of communication and dissemination activities undertaken on social protection benefits in the Federation of BiH (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	6.00	6.00	85.00
Date	16-Mar-2020	17-Mar-2022	02-Jun-2022	31-Mar-2023
Comments:	End-target not achieved by the client.			

Performance-Based Conditions

Data on Financial Performance

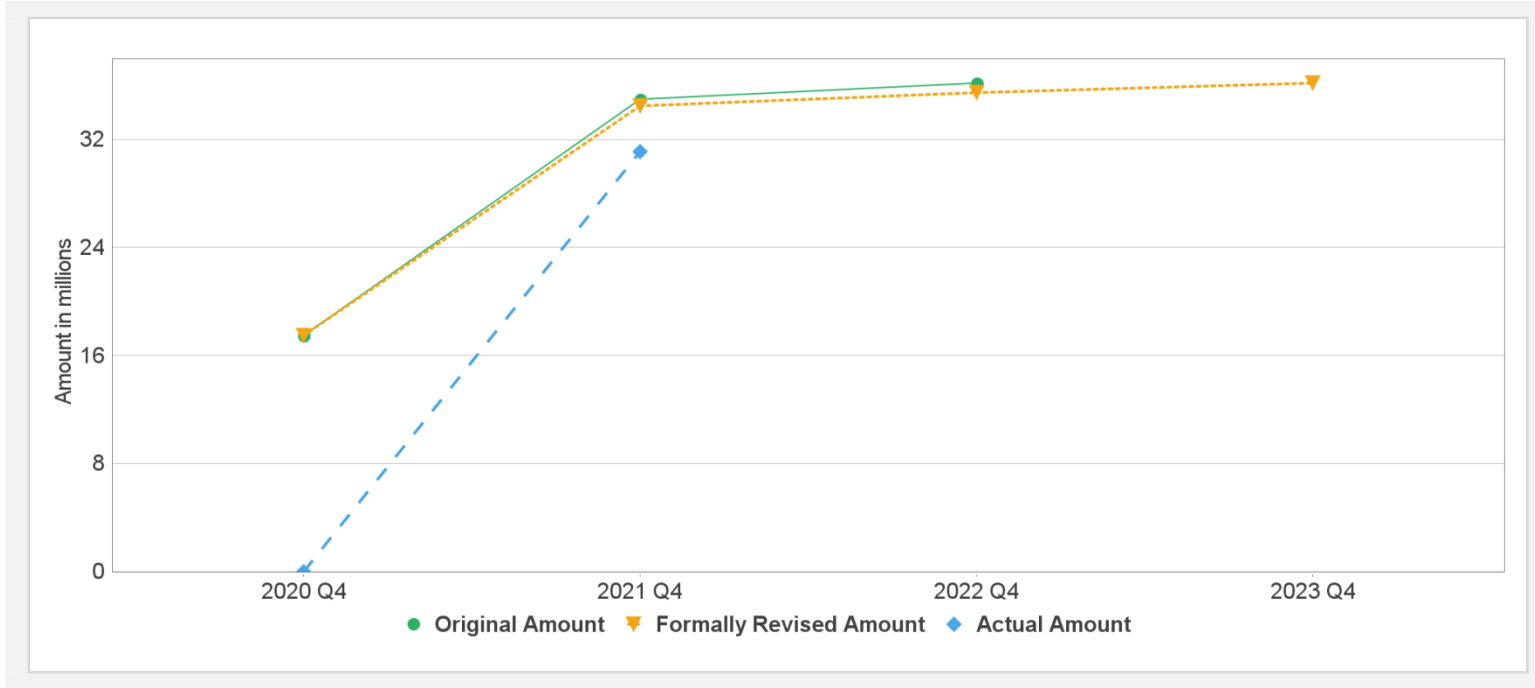
Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P173809	IBRD-90970	Effective	USD	36.20	36.20	0.00	39.36	0.00	100%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P173809	IBRD-90970	Effective	23-Apr-2020	13-May-2020	01-Sep-2020	30-Jun-2022	31-Mar-2023

Cumulative Disbursements



Restructuring History

Level 2 Approved on 22-Feb-2022

Related Project(s)

There are no related projects.