



**The World Bank**

SPF - Support to Zimbabwe Recovery and Resilience (P172176)

REPORT NO.: RES51922

RESTRUCTURING PAPER  
ON A  
PROPOSED PROJECT RESTRUCTURING  
OF  
SPF - SUPPORT TO ZIMBABWE RECOVERY AND RESILIENCE  
APPROVED ON MARCH 28, 2020  
TO  
MINISTRY OF FINANCE AND ECONOMIC DEVELOPMENT

URBAN, RESILIENCE AND LAND

EASTERN AND SOUTHERN AFRICA

Regional Vice President:	Hafez M. H. Ghanem
Country Director:	Mara K. Warwick
Global Director:	Sameh Naguib Wahba Tadros
Practice Manager/Manager:	Catalina Marulanda
Task Team Leader(s):	Nicholas James Callender



**ABBREVIATIONS AND ACRONYMS**

BE	Bank-Executed
DCP	Department of Civil Protection
DRM	Disaster Risk Management
GoZ	Government of Zimbabwe
MIS	Management Information System
PDO	Project Development Objective
POC	Project Oversight Committee
RE	Recipient Executed
SPF	State and Peacebuilding Fund
ZIMREF	Zimbabwe Reconstruction Fund
ZIRP	Zimbabwe Idai Recovery Project



## BASIC DATA

### Product Information

Project ID P172176	Financing Instrument Investment Project Financing
Environmental and Social Risk Classification (ESRC) Low	
Approval Date 28-Mar-2020	Current Closing Date 30-Jun-2022

### Organizations

Borrower Ministry of Finance and Economic Development	Responsible Agency Ministry of Finance and Economic Development
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### Financing (in USD Million)

## SUMMARY

Total Project Cost	0
Total Financing	0
Financing Gap	0

## DETAILS

### Project Development Objective (PDO)

Original PDO

To support the Government of Zimbabwe to i) improve Governmental coordination capacity to respond to cyclone Idai, and ii) to scale-up and institutionalize DRM capacity



### Summary Status of Financing (US\$, Millions)

TF	Approval	Signing	Effectiveness	Closing	Net		
					Commitment	Disbursed	Undisbursed
TF-B2388	30-Apr-2020	07-May-2020	14-May-2020	30-Jun-2022	2.20	1.16	1.04

### Policy Waiver(s)

Does this restructuring trigger the need for any policy waiver(s)?

No

## I. PROJECT STATUS AND RATIONALE FOR RESTRUCTURING

### A. Introduction

1. This Paper seeks the approval to initiate processing of a time extension to the Support to Zimbabwe Recovery and Resilience Project from the Zimbabwe Reconstruction Fund (ZIMREF) (P172176), referred to as the Project.
2. The Project is supporting (a) the Zimbabwe Department for Civil Protection (DCP)<sup>1</sup> to strengthen the institutional, systems, and policy-related aspects of government-led Disaster Risk Management (DRM) in Zimbabwe, enabling more informed, coordinated, and transparent decisions on DRM, and (b) the Ministry of Public Service, Labor, and Social Welfare to develop and operationalize a centralized beneficiary registry Management Information System (MIS). The Project forms part of the Bank's strategic four-year recovery and development assistance commitment of the USD 72 million to the Zimbabwe Idai Recovery Project (ZIRP, P171114), following the impact of Cyclone Idai on Zimbabwe and its citizens, in mid-March 2019.
3. This proposal includes a level two restructuring of the original project to: (i) extend the closing date by two months from June 30, 2022, to August 31, 2022; (ii) adjust disbursement estimates based on the proposed project period; and (iii) revise the implementation schedule to account for the additional proposed time.

### B. Current Status of the Parent Project

4. The *Support to Zimbabwe Recovery and Resilience Project* has been effective since May 14, 2020 and has a current project closing date of June 30, 2022. The Project is financed by the FY19 Grant of USD 3 million, comprised of USD 0.8 million in Bank-Executed (BE) resources and USD 2.2 million in Recipient-Executed (RE) components. The Project Development Objective is to support the Government of Zimbabwe to i) improve Governmental coordination capacity to respond to Cyclone Idai, and ii) to scale-up and institutionalize DRM capacity. The Project is comprised of three components, namely (i) Technical Assistance (Bank Executed, US\$0.8M); Strengthening

<sup>1</sup> Domiciled in the Ministry of Local Government and Public Works



Government Technical Capacities (Recipient Executed, US\$1.95M) and Project Management (Recipient Executed, US\$0.25M)

5. Overall progress towards achievement of the Project Development Objective (PDO) and Implementation Progress (IP) is currently rated *Moderately Satisfactory*. Since the project effectiveness, of the US\$2.2 million, the project has disbursed a total of US\$1,007,987 to the Project Implementation Unit and through direct disbursement to suppliers. Currently total commitments amount to US\$796,000 for ongoing activities under contract. An available balance of US\$395,000 remains.
6. Technical work is underway, including: (i) Development of the Social Protection Management Information System; (ii) Development of National Disaster Risk Management Plan; (iii) Development of a Communication Strategy for DRM; (iv) Drought Monitor and Comprehensive Drought Indicator (CDI) institutionalization and operationalization; (v) Reviewing the DRM Strategy (in line with progress on the DRM Bill); (vi) Meteorological Services Department (MSD) support. The following activities are currently at final stages of the procurement process: (i) Social Protection MIS Data Centre equipment; and (ii) Meteorological Services Department (MSD) ICT equipment.
7. The Project has no overdue IFRs or audits.

### C. Rationale for Restructuring

8. **The proposed extension allows the team to manage delays resulting from the covid-19 pandemic.** The modification will allow for the continued advancement against the development objective and to utilize the grant resources available to their fullest extent. This would allow for the completion of the ongoing Social Protection MIS work and ongoing DRM activities. Zimbabwe's COVID-19 movement restrictions hindered meaningful engagement, such as preventing face-to-face workshops, trainings, and meetings and the provision of global technical assistance.
9. **Government requested an extension to December 31, 2022, to allow project activities to be carried out as planned and completed within a reasonable timeframe; while a six-month extension is not possible until the Zimbabwe Reconstruction Fund (ZIMREF) time extension has been processed, the two-month extension will allow activities to continue in the meantime.** Within the framework of the ZRRP, the implementation arrangements require interactions at multiple levels within government and between partners. Certain activities, such as the MIS and DRM policy and systems related activities have more lengthy and complex systems and delivery processes, and thus the additional time can support government counterparts in the effective use and uptake of the products. It also mitigates any challenges in the work delivery, particularly with lengthier contracts and the additional time to be integrated into workstreams to facilitate collaboration and appropriate country engagement.

## II. DESCRIPTION OF PROPOSED CHANGES

10. **Closing Date.** The proposed two-month extension is being processed as a waiver to the standard RETF grace period.



- 11. **Disbursement Estimates.** The Disbursement Estimates have been updated to account for the additional proposed six months.
- 12. **Implementation Schedule.** The implementation schedule has been adjusted to accommodate the closing date extension. The team has also developed a new implementation workplan for the additional time to ensure the project development objectives are met.

**III. SUMMARY OF CHANGES**

	Changed	Not Changed
Loan Closing Date(s)	✓	
Disbursement Estimates	✓	
Implementation Schedule	✓	
Implementing Agency		✓
Project's Development Objectives		✓
Results Framework		✓
Components and Cost		✓
Cancellations Proposed		✓
Additional Financing Proposed		✓
Reallocation between Disbursement Categories		✓
Disbursements Arrangements		✓
Change in Overall Risk Rating		✓
Legal Covenants		✓
Institutional Arrangements		✓
Financial Management		✓
Procurement		✓
Other Change(s)		✓
Economic and Financial Analysis		✓
Technical Analysis		✓
Social Analysis		✓
Environmental Analysis		✓



#### IV. DETAILED CHANGE(S)

##### LOAN CLOSING DATE(S)

TF	Status	Original Closing	Revised Closing(s)	Proposed Closing	Proposed Deadline for Withdrawal Applications
TF-B2388	Effective	30-Jun-2021	30-Jun-2022	31-Aug-2022	31-Oct-2022

##### DISBURSEMENT ESTIMATES

Change in Disbursement Estimates

Yes

##### Expected Disbursements (In US\$)

Fiscal Year	Annual	Cumulative
2020	0.00	0.00
2021	531,925.00	531,925.00
2022	650,000.00	1,181,925.00
2023	1,018,075.00	2,200,000.00

**Note to Task Teams:** End of system generated content, document is editable from here.