



## Sierra Leone Safety Nets Project (P143588)

AFRICA WEST | Sierra Leone | Social Protection & Jobs Global Practice |  
IBRD/IDA | Investment Project Financing | FY 2014 | Seq No: 14 | ARCHIVED on 21-Dec-2021 | ISR49636 |

Implementing Agencies: National Commission for Social Action, Republic of Sierra Leone

**Key Dates****Key Project Dates**

Bank Approval Date: 25-Mar-2014

Effectiveness Date: 29-Aug-2014

Planned Mid Term Review Date: 02-Oct-2017

Actual Mid-Term Review Date: 06-Nov-2017

Original Closing Date: 30-Sep-2017

Revised Closing Date: 30-Jun-2023

**Project Development Objectives**

Project Development Objective (from Project Appraisal Document)

The project development objective is to establish the key building blocks for a basic national safety net system and to provide income support to extremely poor households in Sierra Leone.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

**Components Table**

Name

Development of Systems for Implementation of Social Safety Net Interventions:(Cost \$6.97 M)

Cash Transfers to Extremely Poor Households and Emergency Response:(Cost \$45.92 M)

Project Management and Capacity Building:(Cost \$8.42 M)

**Overall Ratings**

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Moderately Satisfactory	<input type="checkbox"/> Moderately Satisfactory
Overall Risk Rating	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate

**Implementation Status and Key Decisions**

**Implementation Status.** Despite the delays in delivering payments, reconciliation and documentation, the project is on track to achieve its developmental objectives and the Result Framework indicator targets. It has, as of date, disbursed 78 percent and benefited 391,974 persons, of which 74 percent are women. COVID-19 SSN Quarters(Q) 2 and 3 payments were delivered to 33,663 enrolled COVID-19 SSN beneficiaries. The Government has also been successful in applying cash transfers to support vulnerable informal sector workers in cities affected by the COVID-19 shock. Following the successful implementation of the ECT in Freetown, Bo, Kenema, Makeni, and Port Loko in launched in June 2020, the Second Phase of the ECT financed by the European Union was conducted in May and June 2021, providing one-time cash transfers to 35,816 beneficiaries in the informal sector workers who lost their businesses and employment in Freetown due to COVID-19. NaCSA will resume the payment to the remaining 1,225 beneficiaries as well as the targeting of approximately 1,900 additional beneficiaries with the remaining \$633,122 in the EU-financed TF B4427 in January 2022.



The Trust Funds (TF0B4427 and TF0B1670) have disbursed US\$ 177,581.91 and US\$ 4,25,819.83 (76 percent), respectively. NaCSA submitted a costed work plan detailing how the remaining GRiF Recipient Executed Trust Fund (TFB1670) budget will be allocated until June 30th, 2023. The RETF has been extended to June 30, 2023, to align its life with the project's closing date.

Remarkable progress has been reported on the Information Education and Communication activities, including printing 35,000 behavioral change communication posters, organizing 30 radio and five television discussions, and publishing 15 press releases, news bulletins, and newspaper articles. Furthermore, 23,227 beneficiary ID cards were printed and distributed. However, the cash transfer payments have been delayed, including Q2 and Q3 payments in 2021, which were completed in Q4.

Grievances resolutions continue to be beyond 90 days from registration because some cases uploaded into the GRM platform lack sufficient details. A GRM workshop with all stakeholders is planned for January 10, 2022, to develop and strengthen the grievance resolution pathways and platform. To address GBV related grievances, ACC is drafting a Memorandum of Understanding (MOU) with the Ministry of Social Welfare and Ministry of Gender and Children Affairs on case management of beneficiaries who become victims of Sexual Exploitation and Abuse/Sexual Harassment and Gender- Based Violence (GVB). Once the MOU is signed, ACC will transfer GBV cases received in the GRM platform to the respective ministries.

The project is preparing for targeting the households of the second phase of COVID-19 SSN. A total of 2,218 Enumerator Areas (EAs) in 4,428 localities (communities) have been geographically selected. NaCSA is in the process of validating the information related to the population size, the geographic terrain, and the distance from district headquarters for these communities, to be completed by December 10, 2021. The training of enumerators for COVID-19 SSN II targeting, followed by the field targeting exercise, is expected to commence on January 15, 2022. In addition, NaCSA has pre-tested the revised proxy means test tools developed to identify, target, and enroll persons with disabilities in cities. The final report from the pre-testing exercise and data on 60 persons with disabilities participating in the pre-testing exercise will be shared with the Bank by December 17, 2021.

On Social Protection Coordination, the annual Inter-Agency Forum meeting was held on December 10 and 11, 2021, in Kenema town Eastern Sierra Leone. The Forum endorsed, among others, the validation of the draft Social Protection Implementation Strategy and the preparation of the Sierra Leone Social Safety Nets and Youth Employment project.

There are significant delays in procurement processing due to bureaucratic bottlenecks. The recruitment of key staff, including the replacement of those terminated, and the development of Framework Agreement for low value, commonly used items to reduce transaction costs and benefit from economy of scales, are yet to be completed.

No incidents related to COVID-19, Sexual Gender-Based Violence, or Occupational Health and Safety have been reported during this ISR reporting period.

**Risks**

**Systematic Operations Risk-rating Tool**

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Macroeconomic	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Sector Strategies and Policies	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Technical Design of Project or Program	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Institutional Capacity for Implementation and Sustainability	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Fiduciary	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Environment and Social	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Stakeholders	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Other	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Overall	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate



**Results**

**PDO Indicators by Objectives / Outcomes**

To establish the key building blocks for a basic national safety net system

► Proportion of beneficiary households below the extreme poverty line (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	50.00	79.60	80.20	65.00
Date	28-Feb-2015	18-Jun-2021	08-Dec-2021	30-Jun-2023

► Proportion of payments delivered on time (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	95.40	39.10	15.60	75.00
Date	02-Oct-2015	18-Jun-2021	08-Dec-2021	30-Jun-2023

► Proportion of cash transfer component related grievances resolved within three months of being recorded in the GRM database (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	36.00	65.01	27.90	70.00
Date	29-Mar-2019	18-Jun-2021	08-Dec-2021	30-Jun-2023

Comments:

To provide income support to extremely poor households in Sierra Leone

► Beneficiaries of social safety net programs (Number, Corporate)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	380,778.00	391,920.00	572,718.00
Date	27-Mar-2014	18-Jun-2021	08-Dec-2021	30-Jun-2023

□ Beneficiaries of social safety net programs - Female (Number, Corporate Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	190,389.00	195,960.00	286,359.00

□ Beneficiaries of Safety Nets programs - Unconditional cash transfers (number) (Number, Corporate Breakdown)



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	380,778.00	391,920.00	572,718.00
Date	27-Mar-2014	18-Jun-2021	08-Dec-2021	30-Jun-2023
<b>► Beneficiaries with access to cash transfers for COVID-19 response from the contingency finance (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	29,000.00	66,282.00	65,000.00
Date	29-Mar-2019	18-Jun-2021	08-Dec-2021	30-Jun-2023

### Intermediate Results Indicators by Components

Development of Systems for Implementation of Social Safety Net Interventions				
<b>► Proportion of beneficiaries enrolled following the SSN three-stage targeting procedure (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	90.00	95.00	95.30	95.00
Date	29-Mar-2019	18-Jun-2021	08-Dec-2021	30-Jun-2023
<b>► Proportion of beneficiaries' representatives issued with photo identification (IDs) (Percentage) (Text, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N/A	71.00	67.00	90.00
Date	29-Mar-2019	18-Jun-2021	08-Dec-2021	30-Jun-2023
<b>► Proportion of valid complaints registered in the GRM by ACC Call Center (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	90.00	20.00
Date	29-Mar-2019	18-Jun-2021	08-Dec-2021	30-Jun-2023
<b>► Proportion of beneficiary data updates resolved within 90 days (Percentage) (Text, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	N/A	N/A	100.00	75.00
Date	29-Mar-2019	18-Jun-2021	08-Dec-2021	30-Jun-2023



► Social Protection Registry for Integrated National Targeting (SPRINT) operationalized (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	SPRINT established	SPRINT established	SPRINT established	SPRINT operationalized
Date	29-Mar-2019	18-Jun-2021	08-Dec-2021	30-Jun-2023
► Implementation strategy of the Social Protection policy revised and launched (Yes/No) (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	29-Mar-2019	18-Jun-2021	08-Dec-2021	30-Jun-2023

Cash Transfers to Extremely Poor Households and Emergency Response				
► Proportion of beneficiaries who receive cash transfer in the current payment period (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	91.00	92.00	21.20	95.00
Date	29-Mar-2019	18-Jun-2021	08-Dec-2021	30-Jun-2023
► Proportion of households with Persons with Disability (PWD) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	14.00	40.00	38.00	25.00
Date	29-Mar-2019	18-Jun-2021	08-Dec-2021	30-Jun-2023
► Proportion of beneficiaries receiving communication materials on the SSN behavioral change messages (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	65.00	96.00	60.00
Date	29-Mar-2019	18-Jun-2021	08-Dec-2021	30-Jun-2023
► Proportion of household representatives collecting the cash transfers who are women (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	92.00	83.08	74.00	85.00
Date	28-Feb-2015	18-Jun-2021	08-Dec-2021	30-Jun-2023



## Performance-Based Conditions

### Data on Financial Performance

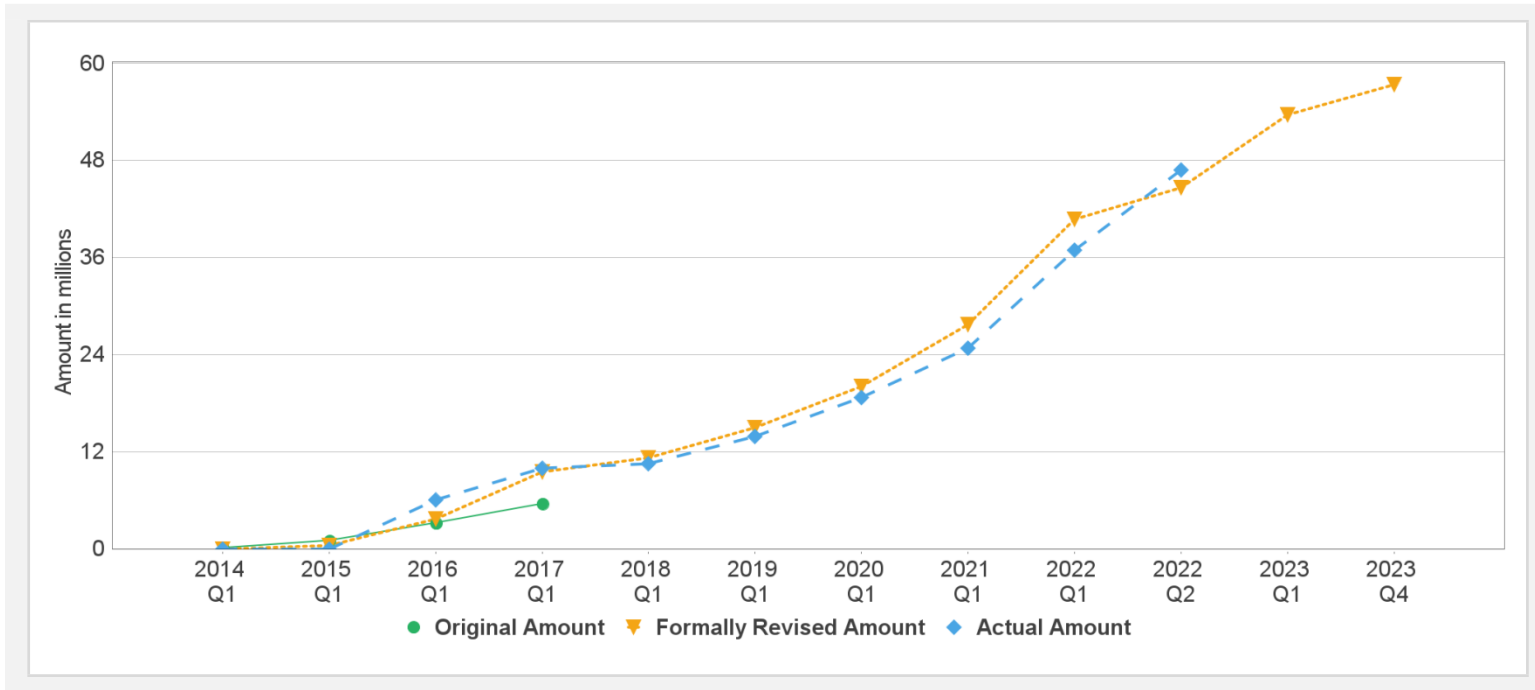
#### Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed		% Disbursed
P143588	IDA-D0920	Effective	USD	10.00	10.00	0.00	10.03	0.00		100%
P143588	IDA-D4900	Effective	USD	30.00	30.00	0.00	20.68	9.95		68%
P143588	IDA-H9250	Effective	USD	7.00	7.00	0.00	6.48	0.00		100%
P143588	TF-A0806	Closed	USD	4.30	4.30	0.00	4.30	0.00		100%
P143588	TF-B1670	Effective	USD	1.00	1.00	0.00	0.18	0.82		18%
P143588	TF-B4427	Effective	USD	5.68	5.68	0.00	5.14	0.48		92%

#### Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P143588	IDA-D0920	Effective	06-Aug-2015	18-Sep-2015	16-Dec-2015	30-Jun-2019	30-Jun-2023
P143588	IDA-D4900	Effective	01-Jul-2019	12-Sep-2019	10-Dec-2019	30-Jun-2023	30-Jun-2023
P143588	IDA-H9250	Effective	25-Mar-2014	14-Apr-2014	29-Aug-2014	30-Sep-2017	30-Jun-2023
P143588	TF-A0806	Closed	02-Sep-2015	18-Sep-2015	16-Dec-2015	30-Jun-2019	30-Jun-2019
P143588	TF-B1670	Effective	26-Nov-2019	07-Jan-2020	07-Jan-2020	30-Jun-2022	30-Jun-2023
P143588	TF-B4427	Effective	13-Jan-2021	13-Jan-2021	02-Feb-2021	30-Jun-2023	30-Jun-2023

#### Cumulative Disbursements



### PBC Disbursement

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC
--------	----------	-------------	-----	------------	--------------------	-------------------------	------------------------

### Restructuring History

Level 2 Approved on 08-Feb-2018 ,Level 2 Approved on 27-Mar-2019 ,Level 2 Approved on 05-Apr-2021

### Related Project(s)

P154454-Social Safety Nets Additional Financing ,P167757-Sierra Leone SSN Project Second Additional Financing ,P174791-Third Additional Financing for the Sierra Leone Social Safety Net Project ,P174813-Third Additional Financing for the Sierra Leone Social Safety Net Project