

PROCUREMENT PLAN

Version 1.8 - Date: February 16, 2022

INSTITUTIONAL STRENGTHENING FOR IMPROVED VILLAGE SERVICE DELIVERY PROJECT

A. Project information:

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| Country: | Indonesia | |
| Borrower: | Republic of Indonesia | |
| Project ID: | P165543 | |
| Financing Agreement Number: | IBRD Loan 8941-ID | |
| Project Implementation Agency(ies): | | |
| CPMU: | Ministry of Home Affairs (MOHA), Directorate General of Village Government Affairs | |
| CPIU: | Ministry of Home Affairs (MOHA), Directorate General of Village Government Affairs | |
| | Ministry of Villages, Directorate General of Village Development and Community Empowerment (PPMD) | |
| | Ministry of National Development Planning/BAPPENAS, Deputy for Regional Development Directorate for the Development of Disadvantaged Regions, Transmigration and Rural Areas | |
| | Coordinating Ministry of Human Development and Cultural Affairs (PMK), Deputy for Community Empowerment, Village and Regions | |

B. Key Dates:

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|--|--|
| 1. Procurement Plan: | |
| a. Version 1.0 (for negotiation) | Feb 28, 2019 |
| Bank's Approval to this version: | Mar 12, 2019 |
| Period covered by this version: | Apr 1, 2019 - December 31, 2020 |
| b. Version 1.7 (previous version) | June 17, 2021 |
| Bank's Approval to this version: | June 21, 2021 |
| Period covered by this version: | Apr 1, 2019 - December 31, 2023 |
| c. Version 1.8 (this version) | Feb 16, 2022 |

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|---|--|
| Bank's Approval to this version: | Feb 21, 2022 |
| Period covered by this version: | Apr 1, 2019 - December 31, 2023 |
| | |
| <i>d. [next version, if any]</i> | <i>[to be updated]</i> |
| 2. General Procurement Notice: | Mar 26, 2020 |

C. Preamble

All Procurement under the Project shall be carried out in accordance with the World Bank's Procurement Regulations for IPF Borrowers of July 2016, revised November 2017 and August 2018, and the provisions of the Procurement Plan and Project Operations Manual and shall take precedence over any national procurement regulations.

In accordance with paragraph 5.9 of the Procurement Regulations, the Bank's online procurement planning and tracking tools i.e. Systematic Tracking and Exchanges in Procurement (STEP) will be used to prepare, clear and update Procurement Plans and conduct all procurement transactions for the Project.

This textual part along with the Procurement Plan tables in STEP constitute the Procurement Plan for the Project. The other elements of the Procurement Plan as required under paragraph 4.4 of the Procurement Regulations are set forth in STEP.

D. Key Provisions

The following conditions apply to all procurement activities in this Procurement Plan.

The Bank's procurement prior review thresholds: The identified procurement risk under this Project is '**Substantial**'. Accordingly, all contracts listed in the Procurement Plan that are at or above the thresholds set out below are subject to the Bank's prior review. All other contracts are subject to the Bank's ex-post review.

Table 1. Applied Prior Review Threshold

| Type of procurement | Procurement Prior Review Thresholds (US\$ millions) |
|---|--|
| Works (including turnkey, supply & installation of plant and equipment, and PPP) | 10 |
| Goods, Information Technology and Non-consulting Services | 2 |
| Consultants: Firms | 1 |
| Consultants: Individuals | 0.3 |

The Bank's approved selection methods thresholds: The following selection method thresholds shall apply for procurement of goods & information technology, non-consulting services and consulting services of each identified activity.

Table 2. Applied Approved Selection Method Threshold

| Type of procurement and Approved Selection Method | Approved Selection Method Thresholds (US\$ millions) | |
|---|---|---|
| | National | International |
| Works (including turnkey, supply & installation of plant and equipment, and PPP) | | |
| <i>(i) Request for Request for Bids (RFB)</i> | at or above \$0.2 and less than \$25 | at or above \$25 |
| <i>(ii) Request for Quotations (RFQ)</i> | less than \$0.2 | N/A |
| <i>(iii) Direct Selection</i> | On exceptional basis if justified as per paragraph 6.8, 6.9 and 6.10 of the Procurement Regulations | On exceptional basis if justified as per paragraph 6.8, 6.9 and 6.10 of the Procurement Regulations |

| Type of procurement and Approved Selection Method | Approved Selection Method Thresholds (US\$ millions) | |
|---|---|---|
| | National | International |
| Goods, Information Technology and Non-consulting services | | |
| a. For Goods and Information Technology: | | |
| (i) Request for Request for Bids (RFB) | at or above \$0.1 and less than \$2 | at or above \$2 |
| (ii) Request for Quotations (RFQ) | less than \$0.1 | N/A |
| (iii) Direct Selection | On exceptional basis if justified as per paragraph 6.8, 6.9 and 6.10 of the Procurement Regulations | On exceptional basis if justified as per paragraph 6.8, 6.9 and 6.10 of the Procurement Regulations |
| b. For Non-consulting Services: | | |
| (i) Request for Request for Bids (RFB) | at or above \$0.1 and less than \$10 | at or above \$10 |
| (ii) Request for Quotations (RFQ) | less than \$0.1 | N/A |
| (iii) Direct Selection | On exceptional basis if justified as per paragraph 6.8, 6.9 and 6.10 of the Procurement Regulations | On exceptional basis if justified as per paragraph 6.8, 6.9 and 6.10 of the Procurement Regulations |
| Consultants: firms | | |
| a. For Selection of Consulting Firms | | |
| (i) Quality Cost Based Selection (QCBS), Fixed Budget Based Selection (FBS), Least Cost Based Selection (LCS) and Quality Based Selection (QBS) | Shortlist of firms for contracts below \$0.4 may comprise entirely national firms | at or above \$0.4 |
| (ii) Consultant's Qualifications Based Selection (CQS) | less than \$0.3 | N/A |
| (iii) Direct Selection | On exceptional basis if justified as per | On exceptional basis if justified as per |

| Type of procurement and Approved Selection Method | Approved Selection Method Thresholds (US\$ millions) | |
|---|--|--|
| | National | International |
| | paragraph 7.13, 7.14 and 7.15 of the Procurement Regulations | paragraph 7.13, 7.14 and 7.15 of the Procurement Regulations |
| b. For Selection of Individual Consultants | | |
| (i) <i>Open Competitive Selection of Individual Consultants and Limited Competitive Selection of Individual Consultants</i> | All, no monetary threshold | All, no monetary threshold |
| (ii) <i>Direct Selection of Individual Consultants</i> | On exceptional basis if justified as per paragraph 7.39 of the Procurement Regulations | On exceptional basis if justified as per paragraph 7.39 of the Procurement Regulations |

Standard Procurement Documents (SPD): The Bank’s SPD shall be used when approaching the international market (specifically for international competitive procurement and those contracts shall be as specified in the Procurement Plan tables in STEP.

Use of National Procurement Procedures: In accordance with paragraphs 5.3 of the Procurement Regulations, when approaching the national market all contracts to be procured through open national competitive procurement will follow the Gol’s procurement regulation. The procedures applicable to the procurement of goods and non-consulting services awarded on the basis of open national competitive procurement shall be those of the *Tender* method as set forth in the *Peraturan Presiden* No. 16/2018 and its subsequent amendment *Peraturan Presiden* No. 12/2021) provided that such arrangements continue to meet requirements set forth under paragraph 5.4 of these Regulations and the following conditions:

1. The procurement is open to eligible firms from any country. There shall not any restriction to the bidders’ participation including mandatory requirement to form in joint venture;
2. Any gaps between National Procurement Procedures and the Procurement Regulations will be addressed and incorporated in the harmonized bidding documents acceptable by the Bank.

Use of National e-Procurement System (SPSE): Unless informed otherwise by the Bank in writing, SPSE e-procurement system may be used only for procurement of works, goods and non-consulting services under Request for Bids (RFB) method through national open competitive procurement method, applying the harmonized model bidding documents for national open competitive procurement agreed by the Bank. For selection of consulting services through QCBS method, only the modified SPSE (termed by LKPP as SPSE-“ICB”) may be used applying the Bank’s Standard Request for Proposal (RFP) document.

The Bank has further accepted GOI’s proposal for use of SPSE-ICB for selection of consulting services through CQS method applying a modified Bank’s Standard RFP. Two consulting services activities (contracts) under other Bank-financed project are being performed as pilot use of SPSE-ICB for CQS method to ensure that the system is working as intended. Since at the present time LKPP has not yet developed the modified SPSE for procurement of goods, works and non-consulting services under international open Competitive method, nor for selection of consulting services under QBS, LCS, FBS, and individual consultant selection methods, therefore procurement of all contract packages under these methods shall be carried out through non-electronic process with manual issuance of specific procurement notice (request for expression of interest or invitation for bids/proposals and receipt of bids/proposals), until such time that the modified SPSE has been completed by LKPP and assessed by the Bank to be acceptable. If the Bank determines the modified SPSE to be acceptable for use under the above-mentioned remaining procurement methods, the Bank will confirm through the Bank’s written no objection to LKPP and will also notify in writing to CMPU/CPIUs.

Use of National e-Catalogue System. Based on the Bank’s assessment of the national e-catalogue system, the Bank allows the Project Implementing Units (PIUs) under World Bank financed projects to use the national e-catalogue for procurement of small value of goods in lieu of the Request for Quotations (RFQ) method specified in these Regulations within the parameters as below:

- a) For Goods (other than medicines) with estimated cost not more than USD 15,000 equivalent per contract. PIUs may use the national e-catalogue for procuring such items of goods within the above-specified threshold, if such goods are required under the project and specified in the Procurement Plan approved by the Bank.
- b) Goods (other than medicines) with estimated cost greater than USD 15,000 but less than USD 100,000 equivalent per contract. PIUs may use the

national e-catalogue for procuring such items of goods if such goods are required under the project subject to fulfilling the following additional procedural requirement as below:

PIU shall carry out a secondary procurement process through mini competition, by comparing the prices of similar goods offered by at least three different suppliers which available in the national e-catalogue and then selecting the Supplier with the lowest evaluated price on the basis of "as delivered" price at final destination (i.e., including inland transportation, insurance, applicable taxes and any other incidental charges for the delivery of the required quantity of goods at final destination).

E. Other Relevant Procurement Information

- Project Operations Manual (POM) shall set out the operating procedures for procurement and contract implementation matters under the Project written in Bahasa, which shall be consistent with the procedures and rules specified under the Bank's Procurement Regulations. In case of any difference of interpretation between the POM and the Bank's Procurement Regulations, the later shall prevail;
- CPMU and CPIUs may use its own forms of contract for goods/non-consulting services procured under Request for Quotations (RFQ) method when approaching to national market, acceptable to the Bank;
- Advance procurement may be applied under the project and shall be valid by signing of the Loan Agreement. CPMU and CPIUs may commence the procurement process prior to issuance of the DIPA for any anticipated activity to be procured under the Project, while signing of the contract shall be subject to issuance of the DIPA of the respective activity. All contracts shall not be designed as single-year contract, and therefore procurement process shall continue throughout multiple calendar years without limitation of contract period up to end of the Gol's fiscal year;
- Regardless of the Bank's review requirement (prior or post), the Bank may review technical aspects of procurement documents and other non-procurement matters (terms of reference, statement of works, technical specifications, environmental documents, cost estimate, etc.) related to the procurement activity in question, if needed;
- The Bank will continue to provide guidance and support to the CPMUs, and CPIUs for procurement processing through the STEP.
- Project Implementation Support Personnel as defined in the PPSD shall not be included in this Procurement Plan. Their selection and hiring procedures shall continue to apply the Gol's selection and hiring procedures as further defined in the POM.

The Procurement Plan is a living document and can be revised if there are any changes during the implementation of the project.

PROCUREMENT PLAN Indonesia : Institutional Strengthening for Improved Village Service Delivery

General Information
Country: Indonesia **Bank's Approval Date of the Original Procurement Plan:** 2020-05-17
Revised Plan Date(s): (comma delineated, leave blank) 2022-06-27
Project ID: P165543 **GPN Date:** 2020-03-26
Project Name: Institutional Strengthening for Improved Village Service Delivery
Loan / Credit No.: IBRD / 89410
Executing Agency: DG Bina Pemdes, Ministry of Home Affairs

WORKS

| Activity Reference No. / Description | Loan / Credit No. | Component | Review Type | Method | Market Approach | Procurement Process | Prequalification (Y/N) | Estimated Amount (US\$) | Actual Amount (US\$) | Process Status | Draft Pre-qualification Documents | | Prequalification Evaluation Report | | Draft Bidding Document / Justification | | Specific Procurement Notice / Invitation | | Bidding Documents Issued | | Proposal Submission / Opening / Minutes | | Bid Evaluation Report and Recommendation for Award | | Signed Contract | | Contract Completion | |
|---|-------------------|---|-------------|------------------------|-----------------|-----------------------------|------------------------|-------------------------|----------------------|------------------------|-----------------------------------|--------|------------------------------------|--------|--|--------|--|--------|--------------------------|--------|---|--------|--|--------|-----------------|--------|---------------------|--|
| | | | | | | | | | | | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | | |
| ID-BINA PEMDES-263424-GO-RFQ / Printing of Unit SOP Documents | IBRD / 89410 | Strengthening Village Government Institutions | Post | Request for Quotations | Limited | Single Stage - One Envelope | | 14,000.00 | 0.00 | Pending Implementation | | | | | | | | | | | | | | | | | | |

GOODS

| Activity Reference No. / Description | Loan / Credit No. | Component | Review Type | Method | Market Approach | Procurement Process | Prequalification (Y/N) | Estimated Amount (US\$) | Actual Amount (US\$) | Process Status | Draft Pre-qualification Documents | | Prequalification Evaluation Report | | Draft Bidding Document / Justification | | Specific Procurement Notice / Invitation | | Bidding Documents Issued | | Proposal Submission / Opening / Minutes | | Bid Evaluation Report and Recommendation for Award | | Signed Contract | | Contract Completion | |
|---|-------------------|---|-------------|------------------------|-----------------|-----------------------------|------------------------|-------------------------|----------------------|------------------------|-----------------------------------|--------|------------------------------------|--------|--|--------|--|--------|--------------------------|--------|---|--------|--|--------|-----------------|--------|---------------------|--|
| | | | | | | | | | | | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | | |
| ID-BINA PEMDES-263424-GO-RFQ / Printing of Unit SOP Documents | IBRD / 89410 | Strengthening Village Government Institutions | Post | Request for Quotations | Limited | Single Stage - One Envelope | | 14,000.00 | 0.00 | Pending Implementation | | | | | | | | | | | | | | | | | | |

NON CONSULTING SERVICES

| Activity Reference No. / Description | Loan / Credit No. | Component | Review Type | Method | Market Approach | Procurement Process | Prequalification (Y/N) | Estimated Amount (US\$) | Actual Amount (US\$) | Process Status | Draft Pre-qualification Documents | | Prequalification Evaluation Report | | Draft Bidding Document / Justification | | Specific Procurement Notice / Invitation | | Bidding Documents Issued | | Proposal Submission / Opening / Minutes | | Bid Evaluation Report and Recommendation for Award | | Signed Contract | | Contract Completion |
|--|-------------------|---|-------------|------------------|-----------------|-----------------------------|------------------------|-------------------------|----------------------|------------------------|-----------------------------------|--------|------------------------------------|--------|--|------------|--|--------|--------------------------|--------|---|------------|--|------------|-----------------|------------|---------------------|
| | | | | | | | | | | | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | |
| ID-BINA PEMDES-210159-NC-RFB / Administration Service Firm (ASF) For Managing Contract of Technical Assistance Supports (Region 1 - 7) | IBRD / 89410 | Strengthening Village Government Institutions | Prior | Request for Bids | Open - National | Single Stage - One Envelope | | 36,000,000.00 | 0.00 | Under Review | | | | | 2021-01-11 | 2021-12-22 | 2021-01-16 | | | | | 2021-02-06 | 2021-03-08 | 2021-03-12 | | 2024-12-11 | |
| ID-BINA PEMDES-245384-NC-RFB / Training of Trainer (TOT) Badan Permusyawaratan Desa | IBRD / 89410 | Strengthening Village Government Institutions | Post | Request for Bids | Open - National | Single Stage - One Envelope | | 386,000.00 | 0.00 | Pending Implementation | | | | | 2021-08-02 | | 2021-08-05 | | | | | 2021-08-12 | 2021-08-17 | 2021-08-21 | | 2021-09-20 | |
| ID-BINA PEMDES-245385-NC-RFB / Workshop Sosialisasi Program Penguatan Pemerintah dan Pembangunan Desa (P3PD) | IBRD / 89410 | Strengthening Village Government Institutions | Post | Request for Bids | Open - National | Single Stage - One Envelope | | 147,000.00 | 0.00 | Pending Implementation | | | | | 2021-08-03 | | 2021-08-06 | | | | | 2021-08-13 | 2021-08-18 | 2021-08-22 | | 2021-09-21 | |
| ID-BINA PEMDES-251710-NC-RFB / Event Organizer on Application Based Technical Training on Rural Financial Management | IBRD / 89410 | Strengthening Village Government Institutions | Post | Request for Bids | Open - National | Single Stage - One Envelope | | 132,000.00 | 0.00 | Pending Implementation | | | | | 2021-09-12 | | 2021-09-22 | | | | | 2021-09-29 | 2021-10-04 | 2021-10-10 | | 2021-12-09 | |
| ID-BINA PEMDES-291425-NC-RFB / Trainer of Trainer (TOT) Village Financial Supervisor for Regional Internal Auditors (APR) in The Sumatera Region | IBRD / 89410 | Strengthening Village Government Institutions | Post | Request for Bids | Open - National | Single Stage - One Envelope | | 145,000.00 | 0.00 | Pending Implementation | | | | | 2022-05-09 | | 2022-05-12 | | | | | 2022-05-26 | 2022-05-31 | 2022-06-04 | | 2022-09-02 | |

CONSULTING FIRMS

| Activity Reference No. / Description | Loan / Credit No. | Component | Review Type | Method | Market Approach | Contract Type | Estimated Amount (US\$) | Actual Amount (US\$) | Process Status | Terms of Reference | | Expression of Interest Notice | | Short List and Draft Request for Proposals | | Request for Proposals as Issued | | Opening of Technical Proposals / Minutes | | Evaluation of Technical Proposal | | Combined Evaluation Report and Draft Negotiated Contract | | Signed Contract | | Contract Completion | |
|--|-------------------|---|-------------|----------------------------------|----------------------|---------------|-------------------------|----------------------|------------------------|--------------------|------------|-------------------------------|------------|--|------------|---------------------------------|--------|--|------------|----------------------------------|------------|--|--------|-----------------|--------|---------------------|--------|
| | | | | | | | | | | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual |
| ID-BINA PEMDES-170080-CS-QCBS / National Management Consultant and Advisory Services for P3PD | IBRD / 89410 | Strengthening Village Government Institutions | Prior | Quality And Cost-Based Selection | Open - International | | 6,000,000.00 | 0.00 | Under Implementation | 2020-05-15 | 2021-01-11 | 2020-05-29 | 2021-08-17 | 2020-07-15 | 2021-12-22 | | | 2020-08-12 | 2022-01-24 | 2020-09-11 | 2022-06-23 | 2020-10-16 | | 2020-11-20 | | 2023-11-20 | |
| ID-BINA PEMDES-173460-CS-QCBS / Digital system for Learning Management - System Development for Village Apparatus CB | IBRD / 89410 | Strengthening Village Government Institutions | Prior | Quality And Cost-Based Selection | Open - International | | 5,000,000.00 | 0.00 | Pending Implementation | 2020-08-02 | | 2020-08-23 | | 2020-10-06 | | | | | 2020-11-03 | 2020-12-03 | 2021-01-07 | | | 2021-02-11 | | 2022-02-11 | |
| ID-BINA PEMDES-273280-CS-QCBS / Learning Management System Platform | IBRD / 89410 | Strengthening Village Government Institutions | Prior | Quality And Cost-Based Selection | Open - International | | 1,190,000.00 | 0.00 | Pending Implementation | 2022-04-12 | | 2022-04-27 | | 2022-05-19 | | | | | 2022-06-16 | | 2022-07-01 | | | 2022-07-15 | | 2024-12-31 | |
| ID-BINA PEMDES-273283-CS-QCBS / Content Development for Learning Management System | IBRD / 89410 | Strengthening Village Government Institutions | Prior | Quality And Cost-Based Selection | Open - International | | 1,925,000.00 | 0.00 | Pending Implementation | 2022-04-12 | | 2022-04-27 | | 2022-05-19 | | | | | 2022-06-16 | | 2022-07-01 | | | 2022-07-15 | | 2025-02-25 | |

INDIVIDUAL CONSULTANTS

| Activity Reference No. / Description | Loan / Credit No. | Component | Review Type | Method | Market Approach | Contract Type | Estimated Amount (US\$) | Actual Amount (US\$) | Process Status | Terms of Reference | | Invitation to Identify / Selected Consultant | | Draft Negotiated Contract | | Signed Contract | | Contract Completion | |
|---|-------------------|---|-------------|---------------------------------|-----------------|---------------|-------------------------|----------------------|----------------------|--------------------|------------|--|--------|---------------------------|--------|-----------------|------------|---------------------|------------|
| | | | | | | | | | | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual | Planned | Actual |
| ID-BINA PEMDES-202830-CS-INDV / Individual Consultants for Secretariat - Planning and Finance Division, 2020-2024 | IBRD / 89410 | Strengthening Village Government Institutions | Post | Individual Consultant Selection | Open | | 190,000.00 | 0.00 | Under Implementation | 2020-11-09 | 2020-11-09 | 2020-11-15 | | 2020-11-16 | | | 2020-11-18 | | 2021-12-31 |
| ID-BINA PEMDES-202882-CS-INDV / Individual Consultants for Secretariat - Program Division | IBRD / 89410 | Strengthening Village Government Institutions | Post | Individual Consultant Selection | Open | | 70,000.00 | 0.00 | Canceled | 2020-11-09 | | 2020-11-15 | | 2020-11-16 | | | 2020-11-18 | | 2022-01-03 |
| ID-BINA PEMDES-224429-CS-INDV / Individual Consultant for Secretariat P3PD-Program Division | IBRD / 89410 | Strengthening Village Government Institutions | Post | Individual Consultant Selection | Open | | 120,000.00 | 0.00 | Canceled | 2021-03-15 | | 2021-03-21 | | 2021-03-22 | | | 2021-03-24 | | 2022-05-09 |

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|--|--------------|---|------|---------------------------------|------|--|-----------|------|----------------------|------------|------------|------------|--|------------|--|------------|------------|
| ID-BINA PEMDES-226937-CS-NDV / Individual Consultants to support the Secretariat in Village Government Institutional Arrangements, FY 2021 | IBRD / 89410 | Strengthening Village Government Institutions | Post | Individual Consultant Selection | Open | | 42,000.00 | 0.00 | Under Implementation | 2021-03-29 | 2021-03-31 | 2021-04-18 | | 2021-04-19 | | 2021-04-21 | 2022-01-14 |
| ID-BINA PEMDES-226940-CS-NDV / Individual Consultants to support the Secretariat in developing village apparatus training material and training methodology, FY 2021 | IBRD / 89410 | Strengthening Village Government Institutions | Post | Individual Consultant Selection | Open | | 32,000.00 | 0.00 | Under Implementation | 2021-03-29 | 2021-03-29 | 2021-04-18 | | 2021-04-19 | | 2021-04-21 | 2022-01-14 |
| ID-BINA PEMDES-226942-CS-NDV / Individual Consultants to support the Secretariat in Development of Digital Learning and Information Systems FY 2021 | IBRD / 89410 | Strengthening Village Government Institutions | Post | Individual Consultant Selection | Open | | 42,000.00 | 0.00 | Under Implementation | 2021-03-31 | 2021-03-31 | 2021-04-20 | | 2021-04-21 | | 2021-04-23 | 2022-01-16 |