



Strengthening Social Protection Project (P162646)

AFRICA EAST | Rwanda | Social Protection & Jobs Global Practice |
IBRD/IDA | Investment Project Financing | FY 2018 | Seq No: 10 | ARCHIVED on 23-Dec-2021 | ISR48541 |

Implementing Agencies: Ministry of Local Government (MINALOC), Local Administrative Entities Development Agency (LODA), Republic of Rwanda

Key Dates

Key Project Dates

Bank Approval Date: 18-Dec-2017

Effectiveness Date: 21-Mar-2018

Planned Mid Term Review Date: 26-Jun-2020

Actual Mid-Term Review Date: 26-Jun-2020

Original Closing Date: 30-Jun-2021

Revised Closing Date: 31-Dec-2021

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

To improve the effectiveness of Rwanda's social protection system, notably the flagship Vision 2020 Umurenge Program (VUP), for targeted vulnerable groups.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

Components Table

Name

Component 1: Improving coverage, adequacy and effectiveness of the Vision 2020 Umurenge Program (VUP) cash transfers:(Cost \$85.30 M)

Component 2: Enhancing access to human capital and economic inclusion services:(Cost \$6.50 M)

Component 3: Delivery Systems, Policy and Program Management:(Cost \$11.20 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Highly Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Risk Rating	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate

Implementation Status and Key Decisions

The Government of Rwanda has successfully implemented the Strengthening Social Protection Project (SSPP), in line with implementation guidelines for Vision 2020 Umurenge Program (VUP) and guidelines for specific components. The project successfully introduced various adaptations to respond to Covid-19 pandemic situation and has successfully managed to achieve and / or overachieve its key results and disbursed all project funds.

The project achieved its development objective of improving the effectiveness of the Rwanda's Vision 2020 Umurenge Program (VUP) for targeted vulnerable groups. Specifically, coverage of eligible beneficiaries grew substantially; timeliness of payments improved and VUP is more gender, child and nutrition sensitive following the introduction, through the SSPP, of new interventions such as the Nutrition Sensitive Direct Support; the Home-Based Early Childhood Development as well as the reforms to Civil Registration and Vital Statistics (CRVS), whereby for example birth registration and certification take place in health facilities and at Cell office level as opposed to Sector level office as it used to be. This reform was



instrumental in bringing key CRVS services closer to the population. End targets for various results indicators are achieved or over achievement and good progress has been achieved on strengthening delivery systems, such as the start of digitalized social payments and interlinking different information systems.
The success of the SSPP has paved the way for the preparation of a proposed follow-on Social Protection Transformation project (SPTP) expected to be effective during the first quarter of next fiscal year.

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	☐ Moderate	☐ Moderate	☐ Moderate
Macroeconomic	☐ Moderate	☐ Moderate	☐ Moderate
Sector Strategies and Policies	☐ Low	☐ Low	☐ Low
Technical Design of Project or Program	☐ Moderate	☐ Moderate	☐ Moderate
Institutional Capacity for Implementation and Sustainability	☐ Substantial	☐ Moderate	☐ Moderate
Fiduciary	☐ Substantial	☐ Moderate	☐ Moderate
Environment and Social	☐ Moderate	☐ Substantial	☐ Moderate
Stakeholders	☐ Moderate	☐ Moderate	☐ Low
Other	--	--	--
Overall	☐ Substantial	☐ Moderate	☐ Moderate

Results

PDO Indicators by Objectives / Outcomes

To improve the effectiveness of Rwanda's Social Protection system, notably the flagship VUP program				
▶ % of all eligible households covered by the VUP (ePW, cPW and DS) in targeted sectors (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	67.00	89.00	92.00	70.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
☐ % of eligible households covered by the VUP PW in targeted sectors (Text, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	66.00	73.00	90.00	70.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
□ % of eligible Ubudehe 1 households covered by the VUP DS (Text, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	100.00	100.00	100.00	100.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
▶ % of cPW households reaching the minimum number of workdays of cPW employment (in the reporting period) (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	32.00	68.00	68.00	50.00
Date	12-Oct-2017	30-Jun-2021	30-Jun-2021	31-Dec-2021
Comments:	Being an annual indicator, the latest value available for this indicator is as of June 30, 2021. The updated value will be expected at the end of the FY 2021/2022.			
▶ % of eligible ePW households that receive their full ePW entitlement (in the reporting period) (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Not Available	69.00	71.00	60.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
▶ % of eligible DS households that receive their full DS entitlement (in the reporting period) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	60.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
▶ % of VUP cPW beneficiary payments delivered on time (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	97.00	97.00	50.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
▶ % of beneficiaries who received their NSDS benefit payments on time (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	0.00	0.00	54.00	60.00
Date	15-Jan-2018	30-Jun-2021	30-Sep-2021	31-Dec-2021
Comments:	Being a new intervention introduced through the SSPP from scratch, enrollment of beneficiaries of NSDS and subsequently pay them required a lot of steps, including interlinking government systems for seamless data sharing. These steps took time and Covid-19 restrictions complicated things. As a result, this indicator did not move as quickly as envisaged. Available data on this indicator is as of September 30, 2021. It is expected that the data as of December 31, 2021 will show further improvement on the indicator and will be captured in the Borrower's completion report and subsequently ICR.			

Intermediate Results Indicators by Components

Component 1: Improving coverage, adequacy and effectiveness of the Vision 2020 Umurenge Program (VUP) cash transfers				
▶ Beneficiaries of Safety Nets programs (number) (Number, Corporate)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	1,012,500.00	1,912,894.00	1,996,048.00	1,452,500.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
□ Beneficiaries of Safety Nets programs - Female (number) (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	506,250.00	995,923.00	1,067,139.00	726,250.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
□ Beneficiaries of Safety Nets programs - Unconditional cash transfers (number) (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	189,000.00	266,614.00	328,527.00	211,000.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
□ Beneficiaries of Safety Nets programs - Cash-for-work, food-for-work and public works (number) (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	540,000.00	963,295.00	1,667,521.00	925,000.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
▶ Average annual number of days of work of cPW beneficiaries (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	64.00	63.00	63.00	70.00
Date	12-Oct-2017	30-Jun-2021	30-Jun-2021	31-Dec-2021
Comments:	The target of the average annual working days was not reached due to COVID 19 containment measures, as some Districts increased the number of beneficiaries hence decreased the number of working days per household. However, the latest data available for this indicator is as of June 30, 2021 (being an annual indicator). Updated number on this indicator is expected to show further upward progress, to be captured in the Borrower's completion report and subsequently ICR.			
► Percent of eligible households in Ubudehe 1 & 2 with children <2 years receiving child sensitive cash transfer grants (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	65.00	90.50	60.00
Date	12-Oct-2017	30-Jun-2021	30-Sep-2021	31-Dec-2021
► Number of community/home-based childcare ePW supervisors trained (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1,491.00	3,854.00	2,500.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021

Component 2: Enhancing access to human capital and economic inclusion services				
► Number of community/home-based childcare groups operational (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	2,318.00	4,789.00	3,375.00
Date	31-May-2019	30-Jun-2021	15-Dec-2021	31-Dec-2021
► Number of community meetings where behavior change parenting sessions are delivered (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	3,174.00	1,300.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
Comments:	Cell supervisors are ones with responsibility to carry out parenting education sessions of behavior change for mothers with children in HB-ECDs and others in community. While some have been recruited and trained, they are yet to carry out the sessions due to Covid-19 restriction measures.			
► Percent of enrolled pregnant women attending 4 ANC visits (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	25.50	39.00	39.00	51.00
Date	15-Jan-2018	30-Jun-2021	30-Jun-2021	31-Dec-2021
Comments:	The latest data on this indicator were collected in December 2020 using offline forms and updated data extracted from the system will be captured in the Borrower's Completion Report and subsequently in the ICR.			
► Percent of 0-6 weeks old children who attended 2 PNC visits at health facility, including height-for-age-measurement (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	34.50	59.70	59.70	47.00
Date	15-Jan-2018	30-Jun-2021	30-Jun-2021	31-Dec-2021
Comments:	The latest data on this indicator were collected in December 2020 using offline forms and updated data extracted from the system will be captured in the Borrower's Completion Report and subsequently in the ICR.			
► Percent of enrolled children 7 weeks to 24 months attending 6 height for age measurement at health facility (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	46.40	46.40	45.00
Date	15-Jan-2018	30-Jun-2021	30-Jun-2021	31-Dec-2021
Comments:	The latest data on this indicator were collected in December 2020 using offline forms and updated data extracted from the system will be captured in the Borrower's Completion Report and subsequently in the ICR.			

Component 3: Delivery Systems, Policy and Program Management				
► Mass media campaign implemented (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	Yes	Yes
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
► E-payments and workflow system piloted (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
► LODA MEIS includes functionality for reporting on ePW and cPW timeliness (Yes/No, Custom)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
► Number of local government staff trained on the Citizens' Monitoring System (CMS) (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	567.00	892.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
Comments:	The progress on training activities was badly affected by Covid-19 containment measures but the implementing agencies made considerable efforts to catch up whenever there was ease of restriction measures, especially during the last six months of the project.			
► Grievances registered related to delivery of project benefits addressed (%) (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Not Available	100.00	100.00	60.00
Date	12-Oct-2017	30-Jun-2021	15-Dec-2021	31-Dec-2021
► Action plan completed and operationalized for priority activities related to birth registration, certification and the assignment of unique identifiers at birth (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	06-Mar-2018	30-Jun-2021	15-Dec-2021	31-Dec-2021

Performance-Based Conditions

Data on Financial Performance

Disbursements (by loan)

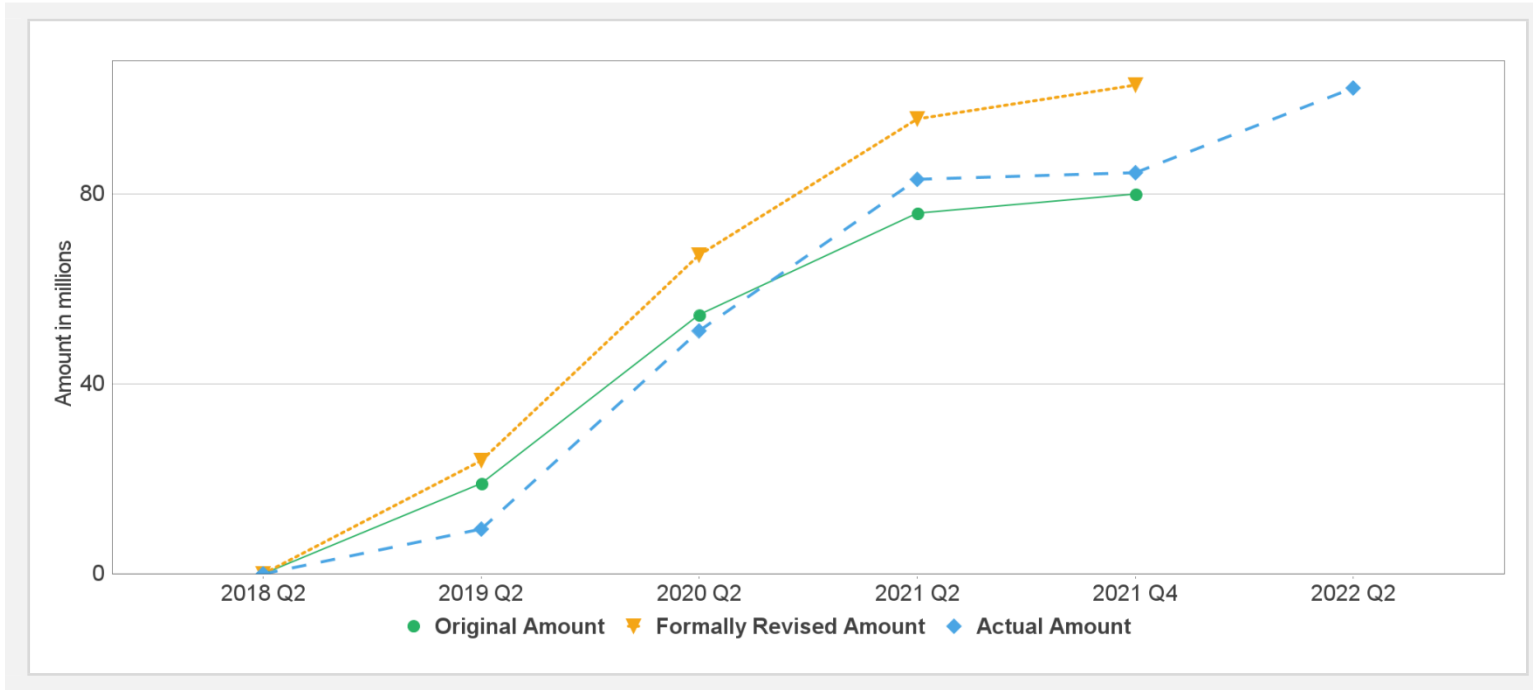
Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P162646	IDA-61690	Effective	USD	80.00	80.00	0.00	79.34	0.00	100%
P162646	TF-A7192	Effective	USD	8.00	8.00	0.00	8.00	0.00	100%
P162646	TF-A7408	Effective	USD	15.00	15.00	0.00	15.00	0.00	100%

Key Dates (by loan)



Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P162646	IDA-61690	Effective	18-Dec-2017	21-Dec-2017	21-Mar-2018	30-Jun-2021	31-Dec-2021
P162646	TF-A7192	Effective	12-Apr-2018	18-Apr-2018	17-Jul-2018	31-Mar-2021	31-Dec-2021
P162646	TF-A7408	Effective	12-Apr-2018	18-Apr-2018	17-Jul-2018	31-Mar-2021	31-Dec-2021

Cumulative Disbursements



PBC Disbursement

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC
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Restructuring History

Level 2 Approved on 16-Mar-2021

Related Project(s)

P166720-Strengthening Social Protection Project Additional Financing