Public Disclosure Authorized

Social Protection Transformation Project (P177492)

EASTERN AND SOUTHERN AFRICA | Rwanda | IBRD/IDA | Investment Project Financing (IPF) | FY 2023 | Seq No: 7 | Archived on 01-Nov-2025 | ISR05783

1. OBJECTIVE

1.1 Development Objective

Original Development Objective (Approved as part of Approval package on 22-Sep-2022)

To strengthen the social protection programs and delivery systems and to improve access of poor and vulnerable households to human capital and economic inclusion services

Has the Development Objective been changed since Board Approval of the Project Objective?

No

2. COMPONENTS

Name
Component 1: Strengthening of social safety net programs to accelerate human capital development:(Cost 67,180,000.00)
Component 2: Support to Economic Inclusion:(Cost 19,290,000.00)
Component 3: Transformative Delivery Systems:(Cost 5,460,000.00)
Component 4: Capacity building, policy and program coordination:(Cost 8,070,000.00)

3. OVERALL RATINGS

Name	Previous	Current
Progress towards achievement of PDO	Satisfactory	Satisfactory
Overall Implementation Progress (IP)	Satisfactory	Satisfactory
Overall Risk Rating	Moderate	Moderate

4. KEY ISSUES & STATUS

4.1 Implementation Status and Key Decisions

Since its effectiveness in December 2022, the project has remained on track, with satisfactory progress across all components and most targets already met or exceeded. Key achievements include expanding human capital–sensitive safety nets, scaling up graduation and economic inclusion programs, and rolling out the Dynamic Social Registry (Imibereho), which is now operational nationwide and integrated with over ten government systems for data-driven targeting.

With project support, the Vision Umurenge Program (VUP) has become more human capital–focused, with 68% of beneficiaries accessing services in nutrition, early childhood development, and education. Current efforts prioritize strengthening the Economic Inclusion ("Gira Wigire") component to create sustainable job opportunities, especially in the 15 poorest districts.

Continued institutional capacity building is essential to reimagine Rwanda's social protection system as more empowering and effective. Emphasis is placed on linking social protection with economic development, promoting employment opportunities for beneficiaries, and advancing evidence-based policymaking.

5. SYSTEMATIC OPERATIONS RISK-RATING TOOL

Risk Category	Rating at Approval Approval Package - 22 Sep 2022	Last Approved Rating ISR Seq. 06 - 21 May 2025	Proposed Rating
Political and Governance	Low	Low	Low
Macroeconomic	Substantial	Substantial	Substantial
Sector Strategies and Policies	Low	Low	Low
Technical Design of Project or Program	Moderate	Moderate	Moderate
Institutional Capacity for Implementation and Sustainability	Moderate	Moderate	Moderate
Fiduciary	Substantial	Moderate	Moderate
Environment and Social	Moderate	Moderate	Moderate
Stakeholders	Low	Low	Low
Overall	Moderate	Moderate	Moderate

6. RESULTS

6.1 PDO Indicators by PDO Outcomes

Strengthening of Social Safety Net Programs to Accelerate of Human Capital Development								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Eligible households covered by the VUP cash transfer schemes in targeted sectors and/or districts (Percentage)	71.52	Jul/2022	80.40	31-Dec-2024	95.30	30-Sep-2025	74.46	Dec/2026
	Comments on achieving targets		This indicator is the share of the HH receiving cash transfer among the HH eligible for VUP in eligible sectors. . *Please note that calculations for the results for this indicator and corresponding sub-indicators have been adjusted to fit with "eligibility criteria" according to the approved implementation guidelines- hence the drop in percentages.					
Eligible households covered by climate-smart cPW (Percentage)	18.87	Jul/2022	54.40	31-Dec-2024	82.50	30-Sep-2025	50.00	Dec/2026
	Comments on achieving targets		This indicator will use the number of HH eligible for cPW as the denominator and the number of HH benefiting from climate-smart cPW* in the targeted sectors as the numerator. *climate-smart cPWs will be defined at the central level (in the VUP Operations Manual). Currently, the public works in the category of radical and progressive terracing; and forest rehabilitation count as climate-smart PWs.					
Eligible beneficiaries receiving NSDS transfers (Percentage)	64.79	Jul/2022	100	31-Dec-2024	100	30-Sep-2025	70.02	Dec/2026
	Comments on achieving targets		This indicator will use the number of HH eligible for NSDS in eligible sectors* as the denominator and the number of HH benefitting from NSDS as the numerator *NSDS baseline is based on 18 districts (overlapping with SPRP districts)					
Eligible households supported under ePWs (Percentage)	95.63	Jul/2022	87	31-Dec-2024	91.70	30-Sep-2025	97.77	Dec/2026
	Comments on achieving targets		This indicator will use the number of HH eligible for ePW in eligible sectors as the denominator and the number of HH benefitting from ePW as the numerator. ePW baseline is based on all 416 sectors of 30 districts targeted.					

Eligible households supported through DS (Percentage)	100.00	Jul/2022	100.00	31-Dec-2024	100.00	30-Sep-2025	100.00	Dec/2026
	Comments on achieving targets		This indicator will use the number of HH eligible for VUP in eligible sectors as the denominator and the number of HH receiving DS cash transfer as the numerator					
Proportion of VUP beneficiaries enrolled in human capital-focused interventions (Percentage)	49.68	Jul/2022	54	31-Dec-2024	68.40	30-Sep-2025	51.47	Dec/2026
	Comments on achieving targets		This indicator measures the number of VUP beneficiaries enrolled in human capital-focused interventions such as NSDS and ePW as the nominator and the overall number of VUP beneficiaries as the denominator					
Proportion of female beneficiaries reached through ePWs (Percentage)	70.00		70.10		70.20		80.00	
	Comments on achieving targets		This indicator measures the proportion of female beneficiaries covered by ePW					

Support to Economic Inclusion

Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Eligible VUP households benefiting from SLE package (Percentage)	1.90	Jul/2022	32	31-Dec-2024	44.10	30-Sep-2025	21.20	Dec/2026
	Comments on achieving targets		99,749 out of 315,327 eligible clients received safety nets and two other services including productive assets, skills development/ advisory services.					

Transformative Delivery Systems

Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
VUP beneficiaries identified through the dynamic social registry (Percentage)	0.00	Jul/2022	72	31-Dec-2024	100	30-Sep-2025	100.00	Dec/2026
	Comments on achieving targets		This indicator measures the share of VUP beneficiaries* identified through the dynamic social registry among the overall number of VUP beneficiaries from the Ubudehe 1 and 2 databases or bottom two expenditure quintiles (depending on whether or not HWS applies). The final definition will align with the third budget support operation, called Development Policy Financing III (DPF III), results measurement.					

6.2 Intermediate Results Indicators by Components

Component 1: Strengthening of social safety net programs to accelerate human capital development								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Beneficiaries of social safety net programs (Number)	1,465,688.00	Jul/2022	2,232,667	31-Dec-2024	2,471,087	30-Sep-2025	1,539,020.00	Dec/2026
Beneficiaries of social safety net programs - Female (Number)	908,049.00		1,379,696		1,477,929		959,781.00	
Beneficiaries of Safety Nets programs - Unconditional cash transfers (number) (Number)	282,845.00	Jul/2022	313,660	31-Dec-2024	314,883	30-Sep-2025	282,845.00	Dec/2026
Beneficiaries of Safety Nets programs - Other cash transfers programs (number) (Number)	133,249.00	Jul/2022	204,379	31-Dec-2024	241,809	30-Sep-2025	150,742.00	Dec/2026
Beneficiaries of Safety Nets programs - Cash-for-work, food-for-work and public works (number) (Number)	1,049,595.00	Jul/2022	1,612,693	31-Dec-2024	1,812,460	30-Sep-2025	1,127,290.00	Dec/2026
Beneficiaries of ePWs (Number)	95,318.00	Jul/2022	102,340	31-Dec-2024	105,633	30-Sep-2025	102,340.00	Dec/2026
	28.00	Jul/2022	100	31-Dec-2024	100	30-Sep-2025	50.00	Dec/2026

Share of climate-smart cPWs projects as a proportion of all cPW (Percentage)	Comments on achieving targets		This indicator measures the share of climate-smart cPWs* projects among the overall number of cPWs projects. *Climate-smart cPWs will be defined at the central level.					
Pregnant women enrolled in NSDS attending 4 ANC visits (Percentage)	39.00	Jul/2022	48	31-Dec-2024	52.50	30-Sep-2025	55.00	Dec/2026
	Comments on achieving targets		This indicator will measure the share of pregnant women* receiving NSDS cash transfers who comply with the co-responsibility of attending 4 ante-natal care visits during pregnancy among total enrolled pregnant women in NSDS.					
0-6 weeks old children whose mothers/guardians are NSDS beneficiaries attending 2 PNC visits at health facility (Percentage)	59.70	Jul/2022	62.00	31-Dec-2024	64	30-Sep-2025	65.00	Dec/2026
	Comments on achieving targets		This indicator will measure the percentage of children 0-6 weeks of age whose mothers/guardians are receiving NSDS grants, that are attending at least 2 Post Natal Care (PNC) visits at the health facility, complying with the co-responsibility established for this group. Newborn children aged 0-42 days need to complete 2 PNC visits at health center at birth and week 6					
Enrolled children 18 months to 24 months whose mothers/guardians are NSDS beneficiaries attending 6 height for age measurement at health facility (Percentage)	46.40	Jul/2022	55	31-Dec-2024	55	30-Sep-2025	60.00	Dec/2026
	Comments on achieving targets		This indicator will measure the percentage of children 18 months to 24 months of age whose mothers/guardians are receiving NSDS grants, that are complying with the co-responsibility of attending 6 height for age measurement at the health facility as follows: - Visit 1 (3.5 months after birth) - Visit 2 (6 months after date of birth) - Visit 3 (9 months after date of birth) - Visit 4 (12 months after date of birth) - Visit 5 (15 months after date of birth) - Visit 6 (18 months after date of birth)					
Children benefiting from Community-Based/Home-Based ECD (Number)	78,751.00	Jul/2022	82,579	31-Dec-2024	72,356	30-Sep-2025	87,040.00	Dec/2026
	Comments on achieving targets		This indicator measures the number of children attending Community-Based/Home-Based ECD					
	3,174.00	Jul/2022	180,557	31-Dec-2024	180,557	30-Sep-2025	14,592.00	Dec/2026

Parents participating in community meetings where behavior change parenting sessions are delivered (Number)	Comments on achieving targets	This indicator measures the number of parents participating in of community meetings where BCC sessions were delivered

Component 2: Support to Economic Inclusion

Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Eligible VUP households receiving SLE (Number)	21,333.00	Jul/2022	99,749	31-Dec-2024	138,947	30-Sep-2025	201,633.00	Dec/2026
	Comments on achieving targets		This indicator will use the number of beneficiaries* benefiting from at least two services** in the SLE package in eligible sectors *Households with beneficiaries with the capacity to engage productively with markets **The two priority services in the SLE packag will be the toolkit and skills development training on top of the SSN					
Eligible female-headed VUP households receiving SLE (Number)	7,587.00		42,500		43,015		125,745.00	
	Comments on achieving targets		This indicator measure the number of Female-headed HHs are benefiting from at least two services in the SLE package in eligible sectors					
Para-social workers receiving refresher trainings to deliver socio-economic services (Number)	0.00	Jul/2022	14,719	31-Dec-2024	14,583	30-Sep-2025	14,752.00	Dec/2026
	Comments on achieving targets		This indicator measures the number of para-social workers receiving refresher trainings* * Training manual to be updated to include new services, including Ejo Heza scheme					
Share of VUP beneficiaries registered to save under Ejo Heza (Percentage)	73.00	Jul/2022	80	31-Dec-2024	84	30-Sep-2025	75.00	Dec/2026
	Comments on achieving targets		This indicator measures the number of VUP beneficiaries registered to save under Ejo Heza* as the nominator and all eligible VUP VUP beneficiaries** as the denominator					
Eligible VUP beneficiaries who reach a minimum saving threshold (annual) to Ejo	170,940.00	Jul/2022	207,653	31-Dec-2024	207,653	30-Sep-2025	239,849.00	Dec/2026
	Comments on achieving targets		This indicator measures the number of cPW and ePW beneficiaries that reached the minimum saving threshold*among all eligible** cPW and ePW beneficiaries. *Minimum saving					

Heza savings scheme (Number)			threshold is defined by RSSB for matching contribution ** eligible for fiscal incentives (excluding DS)					
Eligible female VUP beneficiaries who reach a minimum saving threshold (annual) to Ejo Heza savings scheme (Number)	123,854.00		148,463		221,774		173,782.00	
	Comments on achieving targets		gender disaggregation will be measured by the number of eligible female-headed households beneficiaries					
Component 3: Transformative Delivery Systems								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Beneficiaries who receive cash transfers through digital payment modality (Number)	159,592.00	Jul/2022	160,055	31-Dec-2024	88,860	30-Sep-2025	185,512.00	Dec/2026
	Comments on achieving targets		Numbers are from 2 pilot districts. The rest (28 districts) are pending full completion of automation of USACCOs. Digital process anticipates efficient and effective payments to a majority of beneficiaries					
Female beneficiaries who receive cash transfers through digital payment modality (Number)	98,847.00		99,067		63,949		122,109.00	
	Comments on achieving targets		gender disaggregation will be measured by the number of eligible female-headed households beneficiaries					
Social registry information system modules deployed (Number)	0.00	Jul/2022	9	31-Dec-2024	9	30-Sep-2025	4.00	Dec/2026
	Comments on achieving targets		This indicator will measure the number of social registry information systems modules deployed *Measurement of this indicator will start after the launch of the targeting module					
District staff trained on social protection information systems (Number)	1,985.00	Jul/2022	5,378	31-Dec-2024	5,378	30-Sep-2025	4,462.00	Dec/2026
	Comments on achieving targets		This indicator measures number of District staff trained* on social protection information systems *The training will include new dynamic features					

			**Sequencing of these trainings will be defined during the implementation. The reporting of these two trainings will be on a cumulative basis.					
District staff trained on VUP MEIS (Number)	1,985.00	Jul/2022	5,271	31-Dec-2024	5,271	30-Sep-2025	4,282.00	Dec/2026
	Comments on achieving targets		The end target of 4,282 includes 2148 at cell level, 4 persons at sector level (4*416=1664), 6 at District + City of Kigali level (31*6=186) and 1 at health center (284) in 20 districts implementing NSDS. Note that all staff at sector, cell and Health are managed by the District.					
District staff trained on social registry (Number)	0.00	Jul/2022	2,564.00	31-Dec-2024	2,564.00	30-Sep-2025	180.00	Dec/2026
	Comments on achieving targets		This indicator measures number of District staff trained on social registry (6 staff per 30 districts)					

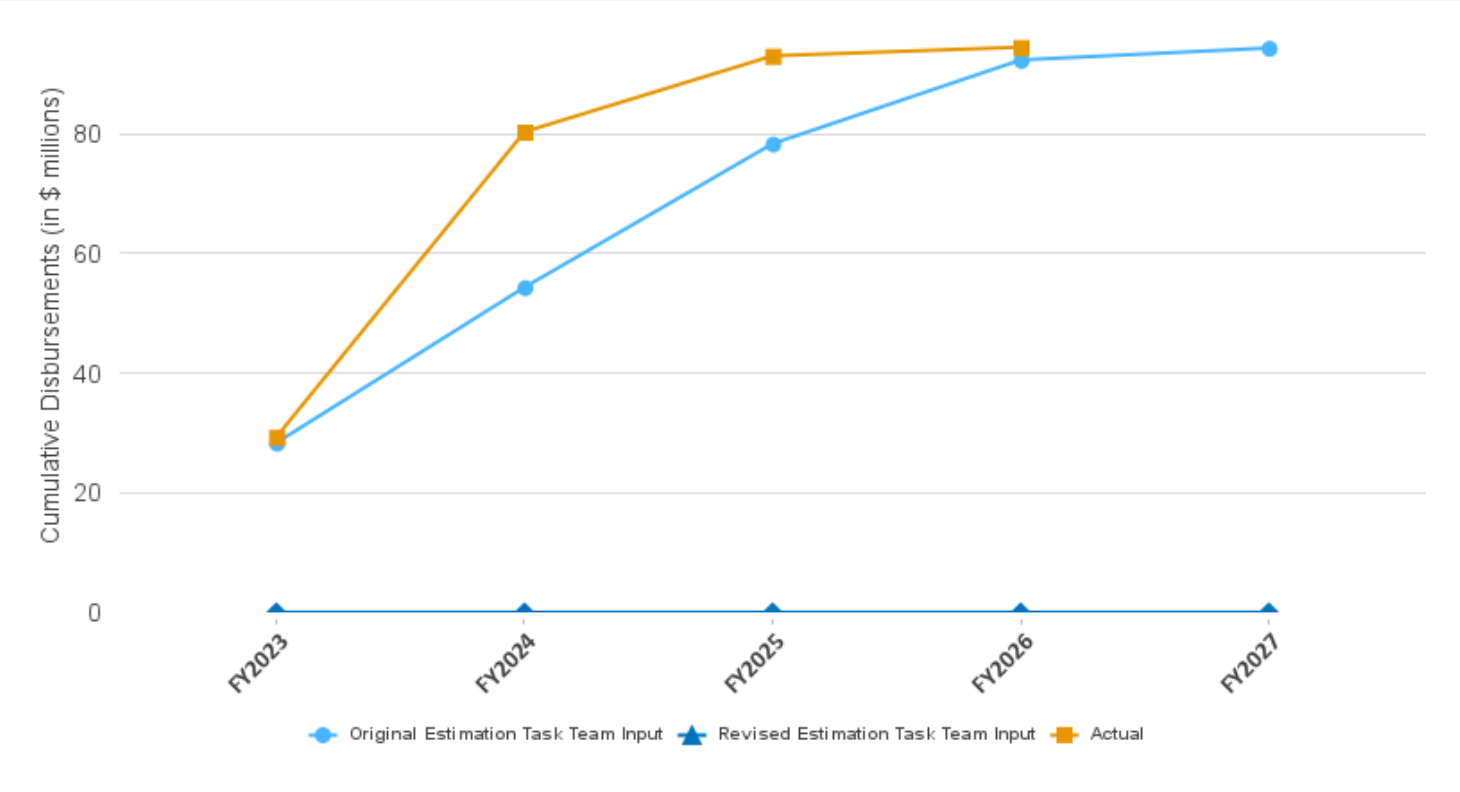
Component 4: Capacity building, policy and program coordination

Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
CSOs involved in monitoring and supporting of delivery of social protection services at the district and central levels (Number)	11.00	Jul/2022	12.00	31-Dec-2024	12.00	30-Sep-2025	20.00	Dec/2026
	Comments on achieving targets		This indicator measures the number of civil society organizations (CSOs) involved* in monitoring and supporting delivery of social protection services** at the district and central levels *will be further refined by the government * the definition of activities will be defined in line with the Ops Manual **VUP and SLE					
SP communities of practice and peer learning sessions organized (Number)	0.00	Jul/2022	4	31-Dec-2024	4	30-Sep-2025	6.00	Dec/2026
	Comments on achieving targets		This indicator measures the number of SP communities of practice and peer learning sessions* organized *peer learning sessions are defined as sessions where SP stakeholders exchange knowledge and learn from each other; including study tours					
	100.00	Jul/2022	100	31-Dec-2024	100	30-Sep-2025	100.00	Dec/2026

Project related grievances addressed, disaggregated by gender (Percentage)	Comments on achieving targets	This indicator measures the number of project related grievances addressed as the numerator and the overall number of project related grievances received as the denominator

7. DATA ON FINANCIAL PERFORMANCE

7.1 Cumulative Disbursements



7.2 Disbursements (by loan)

Loan/Credit/TF	Status	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
IDA-72060	Effective	100.00	100.00	0.00	94.47	5.53	94.47%

7.3 Key Dates (by loan)

Loan/Credit/TF	Status	Approval	Signing	Effectiveness	Orig. Closing	Rev. Closing
IDA-72060	Effective	22-Sep-2022	30-Sep-2022	23-Dec-2022	31-Dec-2026	31-Dec-2026

8. KEY DATES

Key Events	Planned	Actual
Approval	22-Sep-2022	22-Sep-2022
Effectiveness	23-Dec-2022	23-Dec-2022
Mid-Term Review No. 01	31-Dec-2026	
Operation Closing/Cancellation	31-Dec-2026	

9. RESTRUCTURING HISTORY

10. ASSOCIATED OPERATION(S)

There are no associated operations