



## Sudan - Enhancing Community Resilience Project (P181490)

EASTERN AND SOUTHERN AFRICA | Sudan | IBRD/IDA | Investment Project Financing (IPF) | FY 2024 | Seq No: 3 | Archived on 16-Jul-2025 | ISR03637

## 1. OBJECTIVE

### 1.1 Development Objective

Original Development Objective (Approved as part of Decision package on 14-Apr-2024)

Improve access to basic services and food security of Select Communities in the Republic of the Sudan

Has the Development Objective been changed since Board Approval of the Project Objective?

No

## 2. COMPONENTS

Name

Community Led Basic Service Delivery:(Cost 110,500,000.00)

Improving Food Security:(Cost 108,150,000.00)

Project Management and Implementation Cost of Mercy Corps Europe and CRS:(Cost 21,350,000.00)

## 3. OVERALL RATINGS

Name	Previous	Current
Progress towards achievement of PDO	● Satisfactory	● Satisfactory
Overall Implementation Progress (IP)	● Satisfactory	● Moderately Satisfactory
Overall Risk Rating	● High	● High

## 4. KEY ISSUES & STATUS

### 4.1 Implementation Status and Key Decisions



*This ISR is based on the project's second Implementation Support Mission, which took place from May 26 to June 6, 2025, in Nairobi, Kenya, in hybrid mode.*

**Overall Progress towards PDO.** After experiencing initial delays, the project has made very substantial and encouraging progress since the beginning of 2025. Project interventions are already having an impact on the ground in states targeted as part of the original financing (Kassala, River Nile, Northern). Key results of Component 1, which focuses on the restoration of basic services to conflict-affected communities, include the establishment of 24 Community Development Committees (CDCs); the completed rehabilitation of water facilities serving a total of 114,000 beneficiaries; the provision of essential health, nutrition and population services to 138,702 beneficiaries; the establishment of 60 Accelerated Learning Programs (ALP) with over 9000 children enrolled (53% female); and the mobilization and registration of over 1700 Frontline Workers (FLWs) across sectors. Meanwhile, Component 2, which supports agricultural value chains to improve food security, provided agricultural inputs to 148 Farming Production Organizations (FPOs) representing approximately 25,000 farmer households; over 73,000 MT of wheat were harvested during the winter season, turning an investment of US\$ 9 million into a market value estimated around US\$ 26 million. The yield of Thabat-supported wheat production represented 18.44% of Sudan’s national production during the 2024-2025 winter season.

**Implementation challenges.** The second ISM noted issues related to (i) a shift in agreed operational arrangements with UNICEF, notably a greater role of local partners in the delivery of activities instead of use of in-house UNICEF capacity and initial design of local institutions and Frontline Workers, which necessitates adjustments to Project Implementation Manual (PIM), budget and possibly restructuring; (ii) mixed evidence on community engagement outcomes coming out of initial field visits by the Bank Supervision and Monitoring Agent (BSMA); and, (iii) issues with Component 2 operational planning that have led to delays in supporting the value chain beyond production (processing/transportation; market/consumer cooperatives). Corrective measures were agreed during the ISM.

**Second additional financing.** A second additional financing to the project (AF2) was approved by the Board of the International Development Association (IDA) on May 22, 2025. This AF2 channels a US\$ 50 million equivalent IDA grant and a US\$ 30 million grant from the Sudan Transition and Recovery Support Multi-Donor Trust Fund (STARS MDTF) to Catholic Relief Services (CRS) to further scale up nutrition and food security interventions in new localities.

## 5. SYSTEMATIC OPERATIONS RISK-RATING TOOL

Risk Category	Rating at Approval Approval Package - 14 Apr 2024	Last Approved Rating AF Seq. 02 Approval - 22 May 2025	Proposed Rating
Political and Governance	● High	● High	● High
Macroeconomic	● Substantial	● Substantial	● Substantial
Sector Strategies and Policies	● Moderate	● Moderate	● Moderate
Technical Design of Project or Program	● Substantial	● Moderate	● Moderate



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Institutional Capacity for Implementation and Sustainability	● High	● High	● High
Fiduciary	● High	● High	● High
Environment and Social	● High	● High	● High
Stakeholders	● High	● High	● High
Overall	● High	● High	● High

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## 6. RESULTS

### 6.1 PDO Indicators by PDO Outcomes

Improve access to basic services of Select Communities in the Republic of the Sudan								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Select community members with improved access to basic services (Number)	0	Dec/2023	175,000	18-Mar-2025	187,000	20-Jun-2025	1,700,000	Aug/2026
	Comments on achieving targets		175k people provided with water supply in River Nile state (Al Damer and Shendi)					
Select community members with improved access to basic services - Female (Number) CRI	0	Dec/2023	87,500	18-Mar-2025	93,500	20-Jun-2025	850,000	Aug/2026
Select community members with improved access to basic services - Male (Number) CRI	0	Dec/2023	87,500	18-Mar-2025	93,500	20-Jun-2025	850,000	Aug/2026
Select community members with improved access to basic services - IDP (Number) CRI	0	Dec/2023	35,000	18-Mar-2025	35,000	20-Jun-2025	340,000	Aug/2026
	Comments on achieving targets		an estimated 35k IDPs provided with safe water supply					
Select community members with improved access to basic services - Host	0	Dec/2023	140,000	18-Mar-2025	152,000	20-Jun-2025	1,360,000	Aug/2026
	Comments on achieving targets		an estimated 140K host community members provided with safe water supply					



Community (Number) CRI								
Satisfaction with improved and new basic services (Percentage)	0	Dec/2023	0	18-Mar-2025	0	20-Jun-2025	80	Aug/2026
	Comments on achieving targets		The satisfaction results will be used to gauge social cohesion among IDPs and host communities and improve the delivery of services. The target reflects the percent of beneficiaries interviewed stating satisfaction of high satisfaction by fast-tracked and/or medium-term services financed by the project					
Satisfaction with improved and new basic services - Female (Percentage)	0	Dec/2023	0	18-Mar-2025	0	20-Jun-2025	80	Aug/2026
Satisfaction with improved and new basic services - Male (Percentage)	0	Dec/2023	0	18-Mar-2025	0	20-Jun-2025	80	Aug/2026
	Comments on achieving targets		Will be measured by next ISM					
Satisfaction with improved and new basic services - IDP (Percentage)	0	Dec/2023	0	18-Mar-2025	0	20-Jun-2025	80	Aug/2026
	Comments on achieving targets		Will be measured by next ISM					
Satisfaction with improved and new basic services - Host Community (Percentage)	0	Dec/2023	0	18-Mar-2025	0	20-Jun-2025	80	Aug/2026
	Comments on achieving targets		Will be measured by next ISM					
<b>Improved food security of Select Communities in the Republic of the Sudan</b>								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
	0	Dec/2023	0	18-Mar-2025	33.30	20-Jun-2025	15	Aug/2026



Select crop production increase in select areas (Percentage)	Comments on achieving targets		Select crops are wheat, beans, and sorghum. Select areas are targeted production areas. Collection of data from vetted technical proposals where cooperatives will indicate their yields in previous growing season for select crops (wheat and sorghum). That will be the baseline to calculate % increase					
Share of select community members self-reporting improved food security (Percentage)	0	Dec/2023	0	18-Mar-2025	0	20-Jun-2025	60	Aug/2026
	Comments on achieving targets		beneficiaries -IDPs and host communities. The indicator will be measured using a list of questions and used to establish a baseline at the onset of the project. The results will inform improvements to food security interventions under Component 2.					
Share of select community members self-reporting improved food security - Female (Percentage)	0	Dec/2023	0	18-Mar-2025	0	20-Jun-2025	60	Aug/2026
Share of select community members self-reporting improved food security - Male (Percentage)	0	Dec/2023	0	18-Mar-2025	0	20-Jun-2025	60	Aug/2026
Share of select community members self-reporting improved food security - IDP (Percentage)	0	Dec/2023	0	18-Mar-2025	0	20-Jun-2025	60	Aug/2026
Share of select community members self-reporting improved food security - Host Community (Percentage)	0	Dec/2023	0	18-Mar-2025	0	20-Jun-2025	60	Aug/2026



**6.2 Intermediate Results Indicators by Components**

<b>Community Led Basic Service Delivery</b>								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
People provided with water, sanitation, and hygiene (Number of people) CRI	0	Jan/2025	175,000	18-Mar-2025	187,000	20-Jun-2025	500,000	Aug/2026
People provided with water, sanitation, and hygiene – Female (Number of people) CRI	0	Jan/2025	85,000	18-Mar-2025	93,500	20-Jun-2025	250,000	Aug/2026
People provided with water, sanitation, and hygiene – Youth (Number of people) CRI	0	Jan/2024	105,000	18-Mar-2025	112,200	20-Jun-2025	300,000	Aug/2026
People receiving quality health, nutrition, and population services (Number of people) CRI	0	Jan/2025	0	18-Mar-2025	93,864	20-Jun-2025	1,300,000	Aug/2026
People receiving quality health, nutrition, and population services – Youth (Number of people) CRI	0	Jan/2025	0	18-Mar-2025	56,318	20-Jun-2025	780,000	Aug/2026
People receiving quality health, nutrition, and	0	Jan/2025	0	18-Mar-2025	51,625	20-Jun-2025	650,000	Aug/2026



population services – Female (Number of people) CRI								
Students supported with better education (Number of people) CRI	0	Jan/2025	0	18-Mar-2025	9,042	20-Jun-2025	21,000	Aug/2026
Students supported with better education – Youth (Number of people) CRI	0	Jan/2025	0	18-Mar-2025	9,042	20-Jun-2025	21,000	Aug/2026
Students supported with better education – Female (Number of people) CRI	0	Jan/2025	0	18-Mar-2025	4,792	20-Jun-2025	10,500	Aug/2026
Number of communities benefiting from health, education, and WASH fast-tracked basic services (Number)	0	Dec/2023	16	18-Mar-2025	24	20-Jun-2025	50	Aug/2026
	Comments on achieving targets		Number of communities benefiting from water points/installations and inputs to learning centers, health facilities, and sanitation facilities. The services may be temporary in nature and encompass goods and small-scale facility and system rehabilitation works.					
Women and girls accessing GBV response services through supported facilities (Number)	0	Dec/2023	0	18-Mar-2025	1,436	20-Jun-2025	22,000	Aug/2026
	Comments on achieving targets		Response services include case management, medical care, mental health psychosocial support services, and referrals through health centers, mobile teams, safe spaces, local women’s organizations, social workers, and community-based child protection networks					
Community Development Committees established or strengthened and functional (Number)	0	Dec/2023	16	18-Mar-2025	24	20-Jun-2025	30	Aug/2026
	Comments on achieving targets		CDCs actively engaged in development of local development plans and prioritization of sub-projects. Target reflects one CDC per community.					
IDP membership in supported Community Development	0		20		8		30	



Committees (Percentage)								
Female membership in supported Community Development Committees (Percentage)	0		50		20		40	
Frontline workers and volunteers engaged in basic service provision (Number)	0	Dec/2023	0	18-Mar-2025	1,757	20-Jun-2025	2,500	Aug/2026
	Comments on achieving targets		Frontline workers are teachers, health workers, technicians, civil engineers, and others who are not receiving their salaries from the government on a regular basis. Volunteers are IDP and host community members engaged in service delivery. Assuming 20 workers per community.					
Frontline workers and volunteers engaged in basic service provision - Female (Number)	0	Dec/2023	0	18-Mar-2025	1,264	20-Jun-2025	1,250	Aug/2026
Frontline workers and volunteers engaged in basic service provision - Male (Number)	0	Dec/2023	0	18-Mar-2025	493	20-Jun-2025	1,250	Aug/2026
<b>Improving Food Security</b>								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
People with strengthened food and nutrition security (Number of people) CRI			0	18-Mar-2025	0	20-Jun-2025	1,700,000	Aug/2026
	Comments on achieving targets		Not measured yet					
People with strengthened food and nutrition security –			0	18-Mar-2025	0	20-Jun-2025	850,000	Aug/2026
	Comments on achieving targets		Not measured yet					



Youth (Number of people) CRI								
People with strengthened food and nutrition security – Female (Number of people) CRI			0	18-Mar-2025	0	20-Jun-2025	850,000	Aug/2026
	Comments on achieving targets		Not measured yet					
Farmers receiving production inputs and/or services (Number)	20,000	Jan/2024	15,583	19-Mar-2025	25,469	20-Jun-2025	43,000	Aug/2026
Farmers receiving production inputs and/or services - Female (Number)	0	Dec/2023	3,184	19-Mar-2025	3,818	20-Jun-2025	7,900	Aug/2026
Farmers receiving production inputs and/or services - Male (Number)	0	Dec/2023	14,883	19-Mar-2025	21,651	20-Jun-2025	35,100	Aug/2026
SMEs providing project-funded services and/or inputs to farmers (Number)	0	Dec/2023	0	19-Mar-2025	24	20-Jun-2025	200	Aug/2026
SMEs providing project-funded services and/or inputs to farmers - Female owned (Number)	0	Dec/2023	0	19-Mar-2025	0	20-Jun-2025	60	Aug/2026
	Comments on achieving targets		Not measured yet					
SMEs providing project-funded services and/or inputs to farmers - Man owned (Number)	0	Dec/2023	0	19-Mar-2025	0	20-Jun-2025	140	Aug/2026
	Comments on achieving targets		Not measured yet					

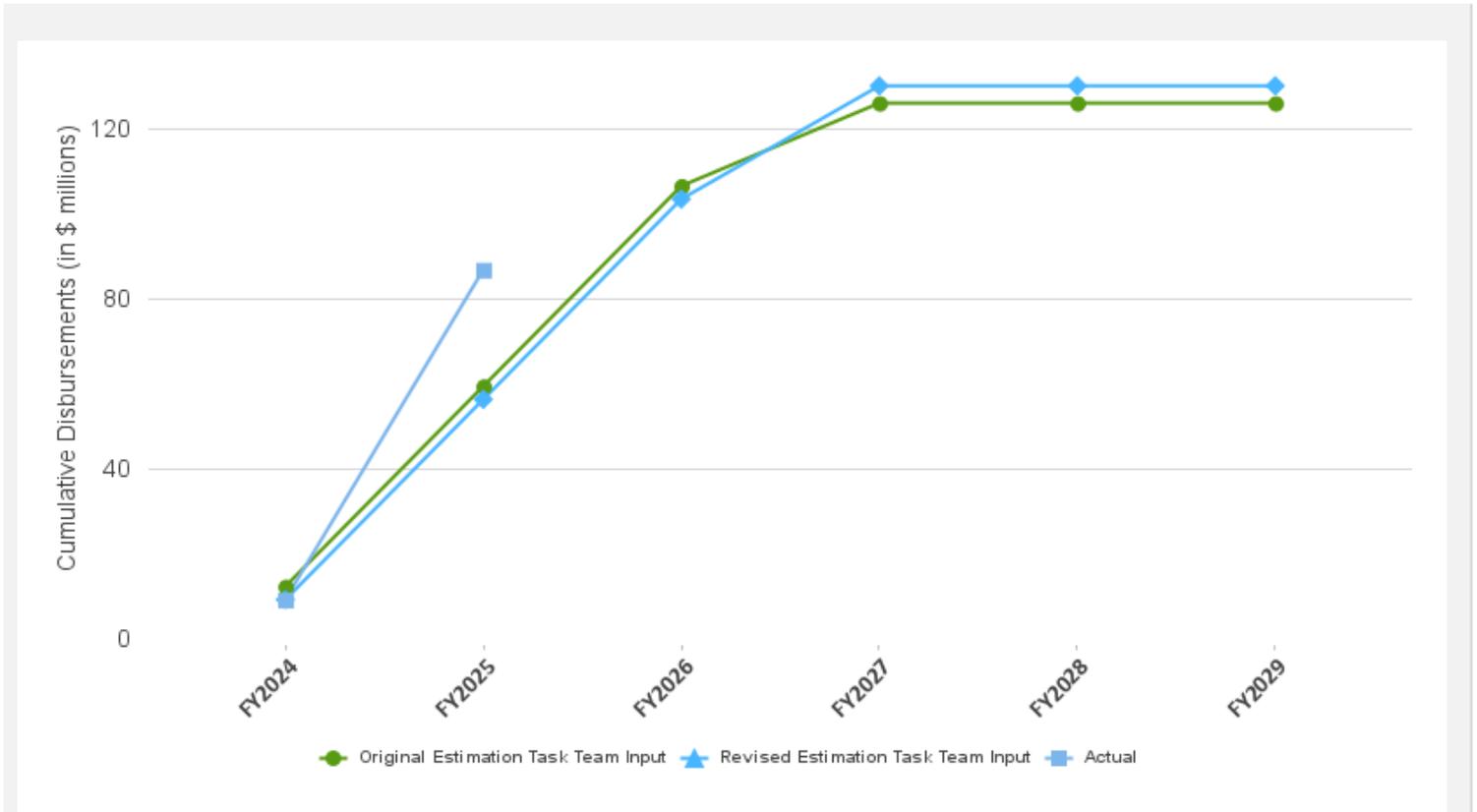


Community consumer cooperatives and organizations and community food centers established or supported (Number)	0	Dec/2023	0	19-Mar-2025	0	20-Jun-2025	75	Aug/2026
Comments on achieving targets	Established or supported to operate as consumer cooperatives and organizations as per applicable legislation, aggregating and selling food to consumers							
Community consumer cooperatives and organizations and community food centers established or supported - Female managed (Number)	0	Dec/2023	0	19-Mar-2025	0	20-Jun-2025	30	Aug/2026
Community consumer cooperatives and organizations and community food centers established or supported - Male managed (Number)	0	Dec/2023	0	19-Mar-2025	0	20-Jun-2025	45	Aug/2026
IDPs enrolled in established/supported community consumer cooperatives and organizations and community food centers (Percentage)	0		0		0		40%	
Farmers with access to climate resilient seeds and inputs (Percentage)			0	19-Mar-2025	25,469		80	Aug/2026



## 7. DATA ON FINANCIAL PERFORMANCE

### 7.1 Cumulative Disbursements



### 7.2 Disbursements (by loan)

Loan/Credit/TF	Status	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
IDA-E4710	Not Effective	50.00	49.99	0.00	0.00	49.99	0%
TF-C4707	Effective	56.00	56.00	0.00	56.00	0.00	100.00 %
TF-C4708	Effective	74.00	74.00	0.00	15.81	58.19	21.36%
TF-C7102	Effective	30.00	30.00	0.00	14.92	15.08	49.74%



### 7.3 Key Dates (by loan)

Loan/Credit/TF	Status	Approval	Signing	Effectiveness	Orig. Closing	Rev. Closing
IDA-E4710	Not Effective	22-May-2025			30-Jun-2028	30-Jun-2028
TF-C4707	Effective	15-Apr-2024	15-Apr-2024	15-Apr-2024	30-Sep-2026	30-Sep-2026
TF-C4708	Effective	15-Apr-2024	16-Apr-2024	16-Apr-2024	30-Sep-2026	30-Sep-2026
TF-C7102	Effective	06-Jan-2025	20-Jan-2025	20-Jan-2025	30-Sep-2026	30-Sep-2026

### 8. KEY DATES

Key Events	Planned	Actual
Approval	19-Apr-2024	14-Apr-2024
Effectiveness	15-Apr-2024	15-Apr-2024
Mid-Term Review No. 01	30-Sep-2026	
Operation Closing/Cancellation	30-Sep-2026	

### 9. RESTRUCTURING HISTORY

### 10. ASSOCIATED OPERATION(S)

There are no associated operations