



Social Protection Project (P178973)

SOUTH ASIA | Sri Lanka | IBRD/IDA | Investment Project Financing (IPF) | FY 2023 | Seq No: 4 | Archived on 25-Apr-2025 | ISR02409

Implementing Agencies: Ministry of Finance, Economic Stabilization & National Policies, Ministry of Women, Child Affairs and Social Empowerment

**1. OBJECTIVE**

**1.1 Development Objective**

Original Development Objective (Approved as part of Approval package on 28-Jun-2023)

To support Sri Lanka in providing better targeted income and livelihood opportunities to the poor and vulnerable and improving the responsiveness of the social protection system.

Has the Development Objective been changed since Board Approval of the Project Objective?

No

**2. COMPONENTS**

Name

Cash Transfers:(Cost 185,000,000.00)

Pilot to Enhance Opportunities for Poor and Vulnerable Households:(Cost 7,000,000.00)

Project Management and Strengthening the SP System:(Cost 8,000,000.00)

**3. OVERALL RATINGS**

Name	Previous	Current
Progress towards achievement of PDO	● Satisfactory	● Satisfactory
Overall Implementation Progress (IP)	● Moderately Satisfactory	● Moderately Satisfactory
Overall Risk Rating	● Substantial	● Substantial

**4. KEY ISSUES & STATUS**



#### 4.1 Implementation Status and Key Decisions

The project is progressing slowly, with all three project development objectives yet to show advancement. However, there are key progress activities that are underway and that support the results of intermediate indicators.

##### Aswesuma Program

The Aswesuma program is covering 1.8 million families of which 17 percent are from female-headed households. Elders' top-up payments are processed monthly, but payments for people with disabilities and chronic kidney disease beneficiaries are still pending, with system development and document validation ongoing. The program shows high coverage rate in poor areas and estate areas. The program also re-opened applications in 2024, and enumeration of 850,000 new families is nearly complete, with payments to new beneficiaries expected to commence in July 2025.

Recertification of households registered in 2023 is delayed and expected to be completed by August 2025. These efforts aim to improve the program's inclusion. Additionally, national and district representative survey data are becoming available and will need to be used to inform improvements in the targeting of Aswesuma

##### Empowerment Pilot Program

As of end March 2025, a total of 3,952 people were registered to the empowerment pilot program, over 1,900 of whom are women. The Department of Samurdhi Development (DSD) has also progressed in training district-level staff on the various interventions, and is ready to soon launch the family development plan activities. However, the DSD faces delays in reaching the full target number of beneficiaries and starting registration in the impact evaluation districts. It is also having significant issues and delays in procuring the necessary equipment and software for the pilot and the baseline survey for the impact evaluation. To resolve these issues, the DSD needs to resolve the reasons for low registration and prioritize procurement.

## 5. SYSTEMATIC OPERATIONS RISK-RATING TOOL

Risk Category	Rating at Approval Approval Package - 28 Jun 2023	Last Approved Rating ISR Seq. 03 - 21 Oct 2024	Proposed Rating
Political and Governance	● High	● High	● High
Macroeconomic	● High	● High	● High
Sector Strategies and Policies	● Moderate	● Moderate	● Moderate
Technical Design of Project or Program	● Moderate	● Moderate	● Moderate



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Institutional Capacity for Implementation and Sustainability	● Substantial	● Substantial	● Substantial
Fiduciary	● Substantial	● Substantial	● Substantial
Environment and Social	● Substantial	● Substantial	● Substantial
Stakeholders	● Substantial	● Substantial	● Substantial
Overall	● Substantial	● Substantial	● Substantial

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## 6. RESULTS

### 6.1 PDO Indicators by PDO Outcomes

Economic Inclusion Pilots								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Beneficiaries of economic inclusion interventions whose business remains viable (Percentage)	0.00	May/2023	0	30-Sep-2024	NA	31-Mar-2025	65.00	Sep/2027
	Comments on achieving targets		Progress: Pilot commenced implementation but not yet into full implementation to report on this indicator.  Definition: Numerator: Number of beneficiaries actively generating income or who remain self-employed 6 months after the program completion. Denominator: Total economic inclusion program beneficiaries.					
Share of FHH (Percentage)	0.00	May/2023	0.00	30-Sep-2024	NA	31-Mar-2025	20.00	Sep/2027
	Comments on achieving targets		Numerator: Number of FHH beneficiaries actively generating income or who remain self-employed 6 months after the program completion. Denominator: Total economic inclusion program beneficiaries.					
Income support to the poor and vulnerable								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Share of WBPS beneficiaries from the poorest 20 percent of population (Percentage)	0.00	May/2023	NA	30-Sep-2024	NA	31-Mar-2025	60.00	Sep/2027
	Comments on achieving targets		Progress: This indicator will only be reported once a national representative survey with consumption module completed and data available. Expected to report progress before the end of the year.  Definition:					



		<p>Numerator: Number of households in the bottom 20 percent of households expenditure distribution receiving WBPS.</p> <p>Denominator: Total number of households in bottom 20 percent of the household distribution.</p>						
Improve social protection delivery systems and capacity to respond to shocks								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Shock responsive system to identify and target poor and vulnerable households (Yes/No)	No	May/2023	No	30-Sep-2024	No	31-Mar-2025	Yes	Sep/2027
	Comments on achieving targets		<p>Progress: Interoperability between social registry and information systems of other ministries still being discussed.</p> <p>Definition: WBIS is designed to share data with the information system. Any WBIS data update and management would be designed to respond to any future shocks including climate shocks.</p>					

## 6.2 Intermediate Results Indicators by Components

Cash Transfers								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
People with strengthened food and nutrition security (Number of people) CRI	0	May/2023	0	30-Sep-2024	0	31-Mar-2025		
People with strengthened food and nutrition security – Youth (Number of people) CRI	0	May/2023	0	30-Sep-2024	0	31-Mar-2025		



People with strengthened food and nutrition security – Female (Number of people) CRI	0	May/2023	0	30-Sep-2024	0	31-Mar-2025		
Beneficiaries of social safety net programs (Number)	0.00	May/2023	6,861,717	30-Sep-2024	5,484,251	31-Mar-2025	7,400,000.00	Sep/2027
	Comments on achieving targets		Progress: This indicator is reported by Government in terms of total number of families receiving support with an initial target of 2 million families. Given that the size of families in the social registry is smaller than the one reported in HIES, parliament has approved an increase of program coverage up to 2.4 million families. This increase will be reflected in improvements in achieving the project target.					
Share of WBPS that are FHH (Percentage)	0.00		16		17		20.00	
	Comments on achieving targets		Numerator: Number of FHH who receive WBPS. Denominator: Total number of families who receive WBPS.					
Top up transfers provided to families with Persons with Disabilities and CKDU patients (Number)	0.00	May/2023	0.00	30-Sep-2024	0	31-Mar-2025	50,000.00	Sep/2027
	Comments on achieving targets		Progress: This payment is still not being processed as the information system and validation of documents not yet completed.  Definition: Number of persons with disabilities and CKDU patients receiving top-up transfers.					
Share of consumption that CT comprise for the poorest 20 percent of beneficiaries (Percentage)	12.70	May/2023	0.00	30-Sep-2024	0.00	31-Mar-2025	40.00	Sep/2027
	Comments on achieving targets		Progress on this indicator will be reported once nationally representative surveys data become available. Definition: Denominator: Monthly consumption expenditure for the poorest 20 percent of CT beneficiaries. Numerator: Monthly CT amount for the poorest 20 percent of CT beneficiaries.					
	0.00	May/2023	NA	30-Sep-2024	NA	31-Mar-2025	75.00	Sep/2027



Share of beneficiaries satisfied with the regularity and timeliness of the benefit payments (Percentage)	Comments on achieving targets		Numerator: Number of beneficiaries that report they are satisfied with the regularity and timeliness of the CT. Denominator: Total number of SSN CT beneficiaries responding to the satisfaction survey.					
<b>Pilot to Enhance Opportunities for Poor and Vulnerable Households</b>								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Beneficiaries of the economic inclusion pilot (Number)	0.00	May/2023	0.00	30-Sep-2024	3,952	31-Mar-2025	5,800.00	Sep/2027
	Comments on achieving targets		Number of beneficiaries receiving training, coaching, asset transfers or economic inclusion grants.					
Number of female beneficiaries (Number)	0.00	May/2023	0.00	30-Sep-2024	1,976	31-Mar-2025	3,480.00	Sep/2027
	Comments on achieving targets		Number of female beneficiaries receiving training, coaching, asset transfers or economic inclusion grants.					
Number of FHH (Number)	0.00	May/2023	0.00	30-Sep-2024	1,067	31-Mar-2025	1,160.00	Sep/2027
	Comments on achieving targets		Number of FHH beneficiaries receiving training, coaching, asset transfers or business development grants.					
<b>Project Management and Strengthening the SP System</b>								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Beneficiaries with periodically updated socio-economic survey information reported in the WBIS (Percentage)	0.00	May/2023	0.00	30-Sep-2024	0.00	31-Mar-2025	95.00	Sep/2027
	Comments on achieving targets		Recertification expected to be completed in summer 2025. Definition indicator: Numerator: Number of beneficiaries of the WBPS with updated information and recertified using the WBIS. Denominator: Total number of households beneficiaries of the WBPS.					
Climate and disaster management mechanism linked to the WBIS for	No	May/2023	No	30-Sep-2024	No	31-Mar-2025	Yes	Sep/2027
	Comments on achieving targets		Progress: Discussions with other ministries on protocols for exchanges of information still ongoing.					



targeted emergency support (Yes/No)			Definition: DRM database linked to the WBIS with GPS of the location of households, enabling targeting of households affected during disasters.					
Grievances addressed within a stipulated standard (Percentage)	0.00	May/2023	44	30-Sep-2024	62	31-Mar-2025	90.00	Sep/2027
	Comments on achieving targets		Numerator: Total number of grievances cases from the WBPS addressed in accordance to established protocol. Denominator: Total number of grievances cases received from the WBPS. Stipulated service standards and protocols for response times will be outlined in WBB GRM Manual.					
Number of enumerated households in WBIS (Number)	3,250,000.00	May/2023	3,368,314	30-Sep-2024	4,113,915	31-Mar-2025	4,000,000.00	Sep/2027
	Comments on achieving targets		Progress: With the re-opening of the program in December 2025, this indicator has surpassed the final target. Definition; Number of households enumerated and populated in the WBIS.					
Number of Persons with Disabilities and CKDU patients in the WBIS (Number)	566,000.00	May/2023	NA	30-Sep-2024	183,268	31-Mar-2025	600,000.00	Sep/2027
	Comments on achieving targets		This indicator is meant to capture the number of Persons with Disabilities and those suffering from CKDU in the WBIS.					
Number of older persons in the WBIS (Number)	916,670.00	May/2023	NA	30-Sep-2024	930,054	31-Mar-2025	1,000,000.00	Sep/2027
	Comments on achieving targets		Progress: This indicator is on track to achieve its final target. Definition: Number of older persons in the WBIS.					
Share of households in the WBIS from districts with high poverty rate (Percentage)	0.00		53		61		60.00	
	Comments on achieving targets		Progress: Final target achieved. Definition: Numerator: Number of households in WBIS from districts with high poverty rate. Denominator: Number of households living under the poverty line in those districts. High poverty rate districts defined as districts with poverty rates above the national poverty rate based on the latest available HIES. The coverage of each district in the WBIS for applicants will also be closely monitored as part of the regular project M&E.					
	0.00		NA		47		30.00	



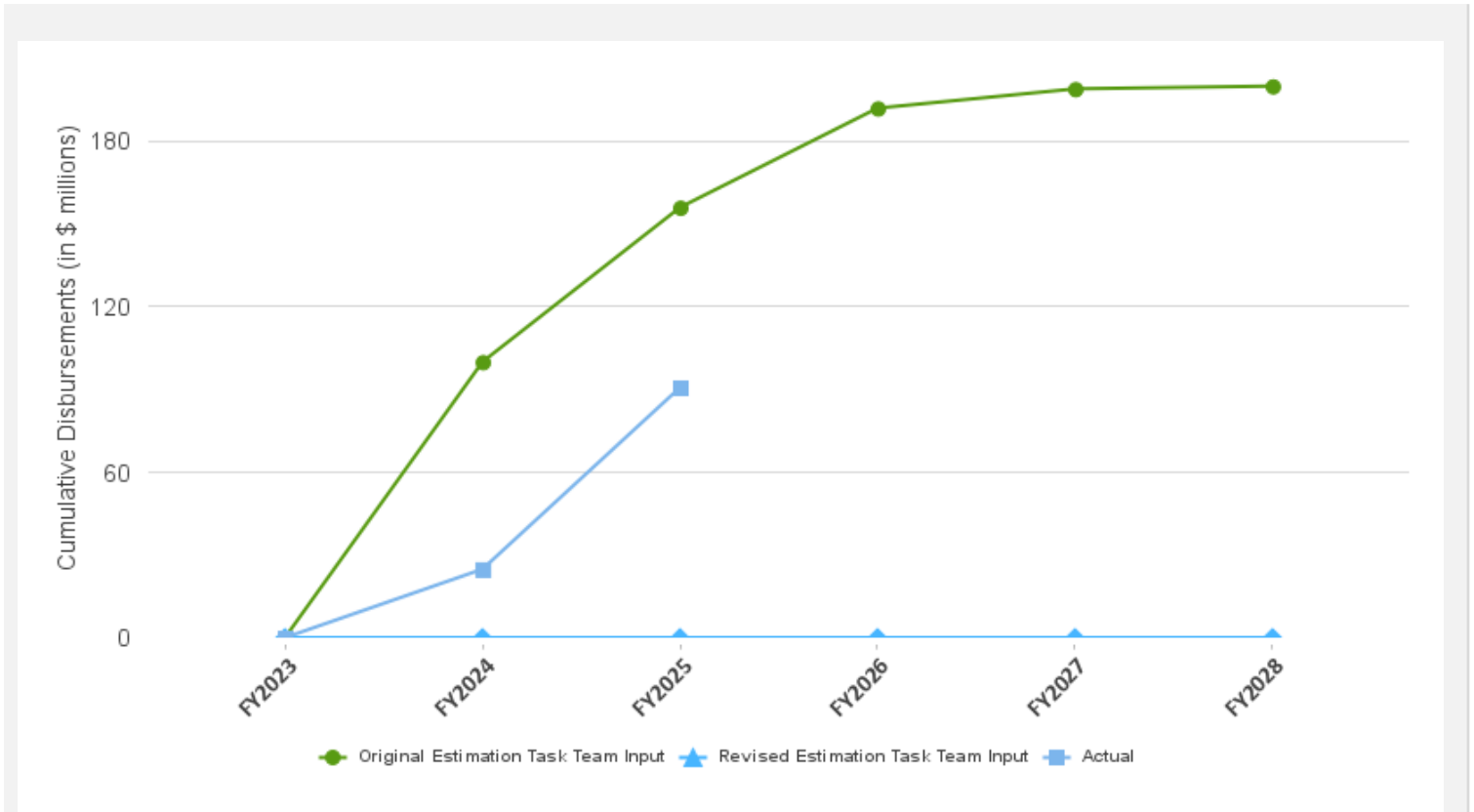
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Share of plantation community families in the WBIS (Percentage)	Comments on achieving targets	Progress: Surpassed project target. Definition: Numerator: Number of plantation community families in the WBIS. Denominator: Total number of plantation community families. Plantation community defined as GN divisions with predominantly estate sector population.
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## 7. DATA ON FINANCIAL PERFORMANCE

### 7.1 Cumulative Disbursements



### 7.2 Disbursements (by loan)

Loan/Credit/TF	Status	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
IDA-73630	Effective	200.00	201.40	0.00	90.69	108.62	45.50%

### 7.3 Key Dates (by loan)

Loan/Credit/TF	Status	Approval	Signing	Effectiveness	Orig. Closing	Rev. Closing
IDA-73630	Effective	28-Jun-2023	21-Sep-2023	14-Dec-2023	30-Sep-2027	30-Sep-2027

## 8. KEY DATES



Key Events	Planned	Actual
Approval	28-Jun-2023	28-Jun-2023
Effectiveness	14-Dec-2023	14-Dec-2023
Mid-Term Review No. 01	20-Oct-2025	
Operation Closing/Cancellation	30-Sep-2027	

## 9. RESTRUCTURING HISTORY

## 10. ASSOCIATED OPERATION(S)

There are no associated operations