



## Community and Local Government Basic Social Services Project (P163560)

AFRICA WEST | Benin | Social Protection & Jobs Global Practice |  
IBRD/IDA | Investment Project Financing | FY 2019 | Seq No: 6 | ARCHIVED on 29-Nov-2021 | ISR48780 |

Implementing Agencies: Republic of Benin, Ministry of Decentralization and Local Government, Ministry of Social Affairs and Microfinance

### Key Dates

#### Key Project Dates

Bank Approval Date: 06-Jul-2018

Effectiveness Date: 02-Jan-2019

Planned Mid Term Review Date: 26-Oct-2020

Actual Mid-Term Review Date: 19-Nov-2020

Original Closing Date: 30-Jun-2022

Revised Closing Date: 30-Jun-2022

### Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The development objective of the project is to improve access to decentralized basic social services and social safety nets, and to strengthen the social protection system.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

### Components Table

Name

Improving Decentralized Service Delivery:(Cost \$23.80 M)

Social Safety Nets and SP Systems:(Cost \$12.80 M)

Project Management:(Cost \$3.40 M)

### Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Risk Rating	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate

### Implementation Status and Key Decisions

Project performance is currently rated "Satisfactory" for likelihood of meeting development objectives and for implementation progress. The project is 97% disbursed. The closing date is June 30, 2022.

#### Component 1: Improving Decentralized Service Delivery

- All 8 Grassroots Management Training (GMT) modules designed to help communities identify, implement, and maintain their sub-projects have been carried out in 432 villages, impacting 225,370 (target: 70,000) people trained in community sessions. 51% of community leaders in positions of responsibility were women.
- As of October 31, 2021, 315 (target: 360) 360 community sub-projects are completed including 403 classrooms and 79 school canteens benefitting 25,700 students.



- In addition 63 (out of the 77) commune sub-projects have been executed and the remaining 14 are at different stages of construction. All are expected to be completed by March 2022.
- Training on procurement was provided to 604 local government officials (target: 500) in all 77 communes in partnership with the Centre de Formation pour l'Administration Locale (CEFAL) and support was provided for the Government's financial and procurement audits of communes.

**Component 2: Social Safety Nets and Social Protection Systems**

- A total of 19,216 households (target:18,000) with over 100,000 people have received unconditional cash transfers. The transfers, amounting to CFA 5,000 per month, were made entirely over mobile money services.
- Of these households, 17,812 (target: 16,200) have also participated in labor intensive public works which took place over two cycles of four months each. The community-driven public works resulted in over 1,500 km of rehabilitated roads as well as 145 illegal trash dumps cleared, 35 public places cleaned, and 170 hectares of community agricultural land upgraded.
- 12,006 members of the households receiving transfers (target: 9,000) participated in productive inclusion activities designed to help them sustainably improve their economic status. The beneficiaries participated in micro-entrepreneurial training sessions, prepared a simple business plan with support from facilitators, and received a grant of CFA 25,000 in addition to the cash transfers to launch their activity or expand existing activities.

**Component 3: Project Management**

Project management is satisfactory.

**Risks**

**Systematic Operations Risk-rating Tool**

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	☐ Substantial	☐ Moderate	☐ Moderate
Macroeconomic	☐ Moderate	☐ Moderate	☐ Moderate
Sector Strategies and Policies	☐ Moderate	☐ Moderate	☐ Moderate
Technical Design of Project or Program	☐ Moderate	☐ Low	☐ Low
Institutional Capacity for Implementation and Sustainability	☐ Moderate	☐ Moderate	☐ Moderate
Fiduciary	☐ Substantial	☐ Substantial	☐ Moderate
Environment and Social	☐ Moderate	☐ Moderate	☐ Moderate
Stakeholders	☐ Moderate	☐ Moderate	☐ Moderate
Other	--	☐ Moderate	☐ Low
Overall	☐ Moderate	☐ Moderate	☐ Moderate

**Results**

**PDO Indicators by Objectives / Outcomes**

Improve access to decentralized basic social services



▶ Students enrolled in schools constructed/rehabilitated under the project (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	3,350.00	25,700.00	21,000.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	Target achieved. The results include students benefiting from the school canteen infrastructure built under the Project.			
▶ Number of communes carrying out community driven investments with non-project financing (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	15.00	20.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	Expected by Q1 2022. As of October 31, 2021, 22 communes have already opted to fund with their own resources the execution of simple community-level investments, through the CDD approach. Of these, 15 have completed the work and have benefited from the bonus.			

Improve access to social safety nets				
▶ Beneficiaries of social safety net programs (Number, Corporate)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	12,983.00	18,297.00	19,216.00	18,000.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	The SSN programs, started on December 1st, 2020, have already reached more than 18,000 poor and extreme poor households.			
□ Beneficiaries of social safety net programs - Female (Number, Corporate Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	8,234.00	9,611.00	9,000.00
□ Beneficiaries of Safety Nets programs - Unconditional cash transfers (number) (Number, Corporate Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	12,983.00	18,297.00	19,216.00	18,000.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
□ Beneficiaries of Safety Nets programs - Cash-for-work, food-for-work and public works (number) (Number, Corporate Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	0.00	17,122.00	17,812.00	16,200.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
<b>► Beneficiaries of job-focused interventions (Number, Corporate)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	12,006.00	9,000.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	More than half of the beneficiaries of the SSN programs (12,006) have benefited from the job-focused accompanying measures, including 8,429 women (representing 70% of the beneficiaries as expected).			
<b>□ Beneficiaries of job-focused interventions - Female (Number, Corporate Supplement)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	8,429.00	6,300.00

<b>Strengthen the social protection system</b>				
<b>► Households enrolled in National Social Registry (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	170,000.00	20,333.00	20,333.00	500,000.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	Data collection follows three steps: (i) community pre-identification, which has taken place in all 77 communes; (ii) the PMT survey, which has also been completed in all 77 communes; and (iii) community validation and grievance resolution, which has been completed in the 16 communes covered by the ACCESS SSN programs covering 20,333 households. The community validation is expected to be completed for all the 77 communes by the end of December 2021. At least 550,000 households are expected to be enrolled in the National Social Registry at the end of the process.			

### Intermediate Results Indicators by Components

<b>Component 1: Improving Decentralized Service Delivery</b>				
<b>► Socio-economic infrastructure subprojects executed by communities through delegation of responsibility from communes (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	93.00	315.00	360.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022



Comments:	45 sub-projects are underway and are expected to be completed by the end of Q1 2022.			
<b>► Communes having executed at least one subproject (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	25.00	63.00	77.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	On the right track. The 14 remaining communes are expected to complete their projects by the first quarter of 2022.			
<b>► Number of additional classrooms built or rehabilitated at the primary level resulting from project interventions (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	61.00	403.00	400.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	Target met. A total of 487 schools rehabilitation or renovation sub-projects have been initiated under the project. 403 have already been completed (target: 400).			
<b>► Health facilities constructed, renovated, and/or equipped (number) (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	6.00	18.00	20.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	A total of 23 health facilities sub-projects have been selected so far (in 12 communities and 11 communes), among which 18 have already been executed.			
<b>► Local government officials trained on procurement (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	604.00	500.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	A total of 604 agents benefited from the 3 training sessions on procurement procedures organized between July and October 2021.			
<b>► Communes showing improvement by the end of the project on the annual procurement audit (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	51.00	20.00



Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	According to the results of the 2018 and 2019 FADeC audits, 40 of the 77 communes have improved their scores in public procurement.			
<b>► Communes with up to date financial audits with published action plans to correct any revealed deficiencies (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	100.00	90.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
<b>► Communities that have received Grassroots Management Training (GMT) (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	476.00	432.00	360.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
<b>► Women in leadership positions in community associations (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	50.83	51.00	40.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
<b>► Beneficiaries of citizen engagement activities (Grassroots Management Training) (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	204,518.00	225,370.00	70,000.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	Data updated.			
<b>► Percent of domestic revenues transferred by Government to communes through the FADeC (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	4.60	0.00	2.00	4.60
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	Not achieved. The resources transferred to the communes did increase in volume, but total domestic revenue increased more significantly as a result of the government's tax collection efforts.			



Component 2: Social Safety Nets and Social Protection Systems				
<b>► Cash transfer payments made within 5 days of when they are due, according to the annual payment calendar (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	90.00	100.00	90.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
<b>► Proportion of total safety nets transfers received by households ranked as poor or extreme poor by PMT (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	62.00	62.00	90.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	Cash transfer beneficiaries consist of 11,559 households classified as poor or extreme poor by the PMT survey (out of 12,178 surveyed on the basis of being pre-identified by communities). Another 6,947 beneficiary households were identified by communities during the community validation stage after the PMT survey. These households have not yet been covered by the PMT survey.			
<b>► Public works schemes completed with satisfactory technical quality (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	90.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	The technical audit of the public works sub-projects will take place in early 2022.			
<b>► Proportion of total cost of public works sub-projects allocated to wages (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	81.25	81.25	70.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
<b>► Roads rehabilitated (Kilometers, Corporate)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	1,713.09	1,500.00
Date	01-Mar-2018	31-Mar-2021	31-Oct-2021	30-Jun-2022
Comments:	Achieved: 190 km and 1,523.9 km of roads were rehabilitated under C1 (basic social infrastructure) and C2 (public works) respectively.			



Performance-Based Conditions

Data on Financial Performance

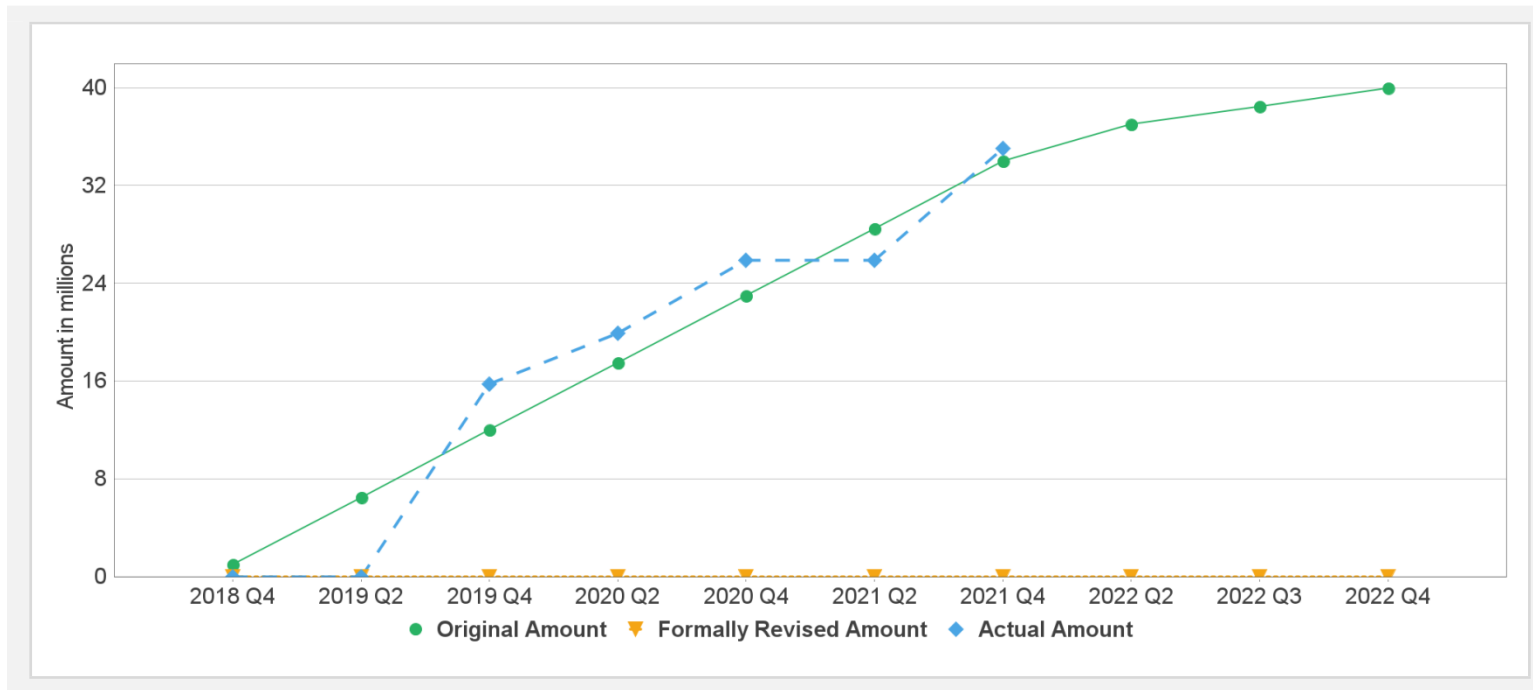
Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P163560	IDA-D3430	Effective	USD	40.00	40.00	0.00	37.73	1.02	97%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P163560	IDA-D3430	Effective	06-Jul-2018	04-Sep-2018	02-Jan-2019	30-Jun-2022	30-Jun-2022

Cumulative Disbursements



PBC Disbursement

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC
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### **Restructuring History**

There has been no restructuring to date.

### **Related Project(s)**

There are no related projects.

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