



Strengthening Social Safety Net Project (P145699)

MIDDLE EAST AND NORTH AFRICA | Egypt, Arab Republic of | Social Protection & Jobs Global Practice | IBRD/IDA | Investment Project Financing | FY 2015 | Seq No: 15 | ARCHIVED on 27-Jul-2022 | ISR52432 |

Implementing Agencies: Government of Egypt, Ministry of International Cooperation, Ministry of Social Solidarity

Key Dates

Key Project Dates

Bank Approval Date: 10-Apr-2015

Effectiveness Date: 06-Sep-2015

Planned Mid Term Review Date: 11-Dec-2017

Actual Mid-Term Review Date: 10-Dec-2017

Original Closing Date: 30-Nov-2019

Revised Closing Date: 31-Dec-2023

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project development objective (PDO) is to support the Borrower to establish an efficient and effective Takaful and Karama Cash Transfer Program. "Efficient" is defined and measured by good targeting of the poor. "Effective" is defined and measured by coverage of the poor and having basic administrative building blocks of the Program.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

The project development objective (PDO) is to support the Borrower to establish an efficient and effective Takaful and Karama Cash Transfer Program and improve access to economic opportunities.

Components Table

Name

Provision of Conditional and Unconditional Cash Transfers:(Cost \$810.00 M)
Support SSN Targeting and Operational Systems:(Cost \$32.00 M)
Project Management and Monitoring and Evaluation:(Cost \$8.00 M)
Economic Inclusion and Empowerment Services Pilot:(Cost \$50.00 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Risk Rating	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial

Implementation Status and Key Decisions

Overall Progress. The project continues to make solid progress towards achieving targeted PDO and intermediate level indicators across its components. To date, the percentage of the program's beneficiary households (HHs) who are under the poverty line" is 93.6 percent (81.1 percent of beneficiaries are poor and 12.5 percent are near-poor) out of a targeted 60 percent; the percentage of poor HHs covered by the program



currently stands at 27.7 percent, out of the targeted 20 percent (with 74 percent female-headed HHs). Similarly, the number of days after payment due date, the funds deposited in beneficiaries individual accounts is zero against a target of one. The project has reached 3.69 million direct project beneficiaries (HHs) (12.84 million individuals) (including 74 percent women). Under Component 2, the share of sampled beneficiaries whose application information yields no discrepancies or errors once verified stands at 90 percent against a target of 80 percent; and 100 percent of beneficiaries continue to be paid electronically. The number of TKP beneficiary HHs increased by approximately 300,000 HHs since December 2021, with an additional 150,000 households planned to be added in the near future. The increase was part of the Government's response to the economic repercussions of the Ukraine-Russia crisis and the devaluation of the Egyptian Pound in March 2022. 2,868 behavioral change training sessions were completed in December 2021 by NGOs, reaching 86,869 beneficiaries. Furthermore, 21 Grant Implementation Agreements were signed with 18 NGOs, to support a total of 25,871 beneficiaries under self-employment and 7,364 under wage employment; implementation on the ground is expected to kick off in the near future.

Project disbursements and DLI achievement. Total project disbursements currently stand at US\$811.25 million out of a total loan amount of US\$900 million (US\$400 million out of the parent project and US\$411.25 million out of the Additional Financing (AF)). To date, under the parent project, 18 DLIs out of a total of 19 have been achieved for a total value of US\$365 million, with one pending DLI -DLI #7 (US\$10 million) which is related to the end-line evaluation and is expected to be achieved by August 2023. Under the AF, one DLI has been partially achieved and verified (DLR 10.1 - US\$10 million) related to updating the TKP GM to accommodate potential grievances of the economic inclusion pilot (FORSA). Under the AF, DLIs have been achieved for a total amount of US\$445 million, constituting 89 percent of the AF loan amount of US\$500 million. There are currently three DLIs pending under the AF loan, namely: DLI 3 related to the FORSA end-line evaluation of the economic inclusion component; DLI 8 related to the MIS for the economic inclusion component; and DLR 10.2 related to reaching a resolution rate of 80 percent for the GM system covering TKP and FORSA.

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	<input type="checkbox"/> Substantial	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Macroeconomic	<input type="checkbox"/> Substantial	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Sector Strategies and Policies	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Technical Design of Project or Program	<input type="checkbox"/> Substantial	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Institutional Capacity for Implementation and Sustainability	<input type="checkbox"/> Substantial	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Fiduciary	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Environment and Social	<input type="checkbox"/> Low	<input type="checkbox"/> Low	<input type="checkbox"/> Low
Stakeholders	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Other	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Overall	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial

Results

PDO Indicators by Objectives / Outcomes

Support the Borrower to establish an efficient and effective Takaful and Karama Program.



▶ Percentage of the program's beneficiary households who are under the poverty line (to measure targeting efficiency/accuracy) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	93.60	93.60	60.00
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	Number of beneficiaries who are below poverty line/total beneficiaries*100. According to analysis done using data of 2019/2020 Household, Income Expenditures and Consumption Survey (HIECS) 81.1% of beneficiaries are poor and 12.5% are near poor which makes 93.6 %			
▶ Percentage of poor households covered by the program (to measure the program's overall coverage) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	27.70	27.70	20.00
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	T&K target coverage represents 38.77% of the bottom quintile, if targeting was perfect. With the assumption of 60% targeting accuracy, coverage of the poorest quintile becomes 23%. According to data of 2019/2020 Household, Income Expenditures and Consumption Survey (HIECS) which had specific questions on TKP.			
☐ Of which are female-headed (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	75.00	75.00	60.00
▶ Number of days, after payment due date, the funds deposited in beneficiaries' individual accounts (a measure of administrative building block of the program) (Days, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	1.00
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022

Improve access to economic opportunities.				
▶ Percentage of beneficiaries of economic inclusion services who remain employed or self-employed 6 months after the completion of receiving the service package. (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	40.00
Date	30-Apr-2019	01-Dec-2021	31-May-2022	30-Dec-2022
☐ Of which, at least 30% are women (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	0.00	0.00	0.00	30.00
Date	30-Apr-2019	01-Dec-2021	31-May-2022	30-Dec-2022
<input type="checkbox"/> Of which, at least 50% are youth (aged 18 to 35 years) (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	50.00
Date	18-Dec-2018	01-Dec-2021	31-May-2022	30-Dec-2022

Intermediate Results Indicators by Components

Component 1: Provision of Conditional and Unconditional Cash Transfers				
▶ Direct project beneficiaries (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	3,441,926.00	3,693,785.00	3,000,000.00
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	Direct beneficiaries are people or groups who directly derive benefits from an intervention (i.e., children who benefit from an immunization program; families that have a new piped water connection). Please note that this indicator requires supplemental information. Supplemental Value: Female beneficiaries (percentage). Based on the assessment and definition of direct project beneficiaries, specify what proportion of the direct project beneficiaries are female. This indicator is calculated as a percentage.			
<input type="checkbox"/> Female beneficiaries (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	75.00	74.00	60.00
▶ Number of direct and indirect beneficiaries (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	11,983,909.00	12,838,149.00	12,750,000.00
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	Number of all individuals in the benefiting households. Or, individual recipients (mothers, elderly and disabled) multiplied by their household size. Targets assume an average household size of 3.			
▶ Takaful and Karama CT Program launched (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	No	Yes	Yes	Yes
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	MoSS informs Bank team; and press material.			
► PMT-based application developed and PMT scoring adopted and applied (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
► Communication and outreach under implementation (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
► Share of HH in the Takaful sub-program who comply with education conditionality of 80% school attendance (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	81.00	69.00	80.00
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
► Share of households in the Takaful subprogram who comply with health conditionality of 3 visits a year to the health unit and maintain child growth monitoring record (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	8.00	19.00	70.00
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	(Number of Takaful Beneficiaries with effective conditionalities/ Total number of Takaful beneficiaries)*100			
► Percent of beneficiaries whose consumption of foods increase (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	50.00
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	Beneficiary households increased food spending by 7.7% as a result of the Takaful program. Beneficiary households spent an average of 432 EGP per month per “adult equivalent”, a total of 1280 EGP per month for the household. This implies a spending increase of 33.3 EGP per “adult equivalent” or approximately 100 EGP per household. (ref. impact evaluation baseline study).			



► Share of accepted beneficiaries in frontier governorates (out of total applicants of these governorates) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	40.00
Date	30-Apr-2019	01-Dec-2021	31-May-2022	30-Dec-2022

Component 2: Supporting Social Safety Net Targeting and Operation System				
► Share of sampled beneficiaries whose application information yields no discrepancies or errors once verified (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	90.00	90.00	80.00
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	Number of beneficiaries whose application information is verified with no discrepancies or errors on record / total number of beneficiaries verified. Sample for verification is of newly enrolled beneficiaries in a given year.			
► PMT targeting accuracy evaluation completed (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	PMT targeting evaluation will be based on a random sample beneficiary consumption survey, after completion of wave one.			
► PMT adjusted after targeting accuracy evaluation (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	Targeting Accuracy assessment using consumption survey; recommendations results in changing of assigned weights / variables chosen for eligibility determination			
► Process evaluation conducted after Wave 1 (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	Findings from the process evaluation after wave 1 will be used to adjust processes.			



► MIS is operational (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	Operational is defined that information entered in field locations load correctly to MIS from all locations and devices, and the MIS is used to generate eligible			
► MIS electronically synchronizes back-office information from SSP and Social Insurance databases (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	Information sourced from specific database is loaded correctly. This does not measure integrity of input data			
► Share of beneficiaries paid through electronic payments (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	100.00
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	(Number of beneficiaries paid via electronic means/ Total number of beneficiaries) *100 Quarterly payment transactions are produced quarterly			
► "Attention to beneficiary module – case management" within MIS is operational (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
► Conditionality compliance module in MIS is operational (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
► Complaint management module in MIS is operational (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	No	Yes	Yes	Yes
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
► Percent of grievances addressed within stipulated timeframe (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	97.00	96.00	80.00
Date	30-Jun-2015	01-Dec-2021	31-May-2022	30-Dec-2022
Comments:	(Grievances addressed within stipulated timeframes/ total number of grievances filed)*100 The stipulated timeframes for complaints will be stated in the operational manual.			
► Share of beneficiary school-aged children for whom the program has monitoring information for school attendance, as recorded in the information system (MIS). (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	30.00
Date	30-Apr-2019	01-Dec-2021	31-May-2022	30-Dec-2022
► Share of age-appropriate beneficiaries for whom the program has monitoring information for health conditionalities, as recorded in the information system (MIS). (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	39.00	63.00	30.00
Date	30-Apr-2019	01-Dec-2021	31-May-2022	30-Dec-2022
► Percentage of Active Social Accountability Committees reporting actions taken based on citizens' and the program's beneficiaries' feedback. (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	50.00	69.00	80.00
Date	30-Apr-2019	01-Dec-2021	31-May-2022	30-Dec-2022
► Revised PMT is applied to reassess Wave 1 and Wave 2 applicants (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	30-Apr-2019	01-Dec-2021	31-May-2022	30-Dec-2022

Component 3: Project Management and Monitoring and Evaluation

► Impact Evaluation of Component 4 has been finalized (Yes/No, Custom)



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	30-Apr-2019	01-Dec-2021	31-May-2022	30-Dec-2022

Component 4: Economic Inclusion and Empowerment Services Pilot

► Percentage of applications received for economic inclusion services that are assessed for eligibility (profiled) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	80.00
Date	30-Apr-2019	01-Dec-2021	31-May-2022	30-Dec-2022

► Profiled applicants of economic inclusion services who were trained (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	30.00
Date	30-Apr-2019	01-Dec-2021	31-May-2022	30-Dec-2022

Performance-Based Conditions

► PBC 1 The Re-certification of Round 1 Beneficiaries under the Takaful and Karama Cash Transfer Program has been finalized. (Yes/No, Outcome, 100,000,000.00, 0.00%)

	Baseline	Actual (Previous)	Actual (Current)	FY2023
Value	No	Yes	Yes	--
Date	--	01-Dec-2021	31-May-2022	--

► PBC 2 Number of profiled Beneficiaries received Training under the Economic Inclusion and Empowerment Services Pilot. (Number, Outcome, 25,000,000.00, 0.00%)

	Baseline	Actual (Previous)	Actual (Current)	FY2023
Value	0.00	67,965.00	67,965.00	--
Date	--	01-Dec-2021	31-May-2022	--



►PBC 3 Impact Evaluation Study of the Economic Inclusion and Empowerment Services Pilot has been finalized. (Yes/No, Output, 5,000,000.00, 0.00%)

	Baseline	Actual (Previous)	Actual (Current)	FY2023
Value	No	No	No	Yes
Date	--	01-Dec-2021	31-May-2022	--

►PBC 4 Number of Beneficiaries enrolled under the Takaful and Karama Cash Transfer Program has increased to 2,500,000. (Number, Outcome, 125,000,000.00, 0.00%)

	Baseline	Actual (Previous)	Actual (Current)	FY2023
Value	2,268,801.00	3,441,926.00	3,441,926.00	--
Date	--	01-Dec-2021	31-May-2022	--

►PBC 5 Number of Beneficiaries enrolled under the Takaful and Karama Cash Transfer Program has increased to 3,000,000. (Number, Outcome, 75,000,000.00, 0.00%)

	Baseline	Actual (Previous)	Actual (Current)	FY2023
Value	2,268,801.00	3,441,926.00	3,441,926.00	--
Date	--	01-Dec-2021	31-May-2022	--

►PBC 6 Beneficiaries of the Social Solidarity Pension (Daman) reassessed, using the PMT, for eligibility under the Takaful and Karama Cash Transfer Program. (Yes/No, Outcome, 30,000,000.00, 0.00%)

	Baseline	Actual (Previous)	Actual (Current)	FY2023
Value	No	Yes	Yes	--
Date	--	01-Dec-2021	31-May-2022	--



► PBC 7 Eligibility calculation formula is revised, to prioritize applicants for the Takaful and Karama Cash Transfer Program from Frontier Governorates. (Yes/No, Outcome, 70,000,000.00, 0.00%)

	Baseline	Actual (Previous)	Actual (Current)	FY2023
Value	No	Yes	Yes	--
Date	--	01-Dec-2021	31-May-2022	--

► PBC 8 MIS System updated and operationalized for the Economic Inclusion and Empowerment Services Pilot. (Yes/No, Outcome, 15,000,000.00, 0.00%)

	Baseline	Actual (Previous)	Actual (Current)	FY2023
Value	No	No	No	--
Date	--	01-Dec-2021	31-May-2022	--

► PBC 9 MIS adopts the use of UNR platform to perform electronic data exchange with external databases. (Yes/No, Outcome, 10,000,000.00, 0.00%)

	Baseline	Actual (Previous)	Actual (Current)	FY2023
Value	No	Yes	Yes	--
Date	--	01-Dec-2021	31-May-2022	--

► PBC 10 The Grievance Redress Mechanism is updated and operational. (Yes/No, Output, 15,000,000.00, 0.00%)

	Baseline	Actual (Previous)	Actual (Current)	FY2023
Value	No	No	No	--
Date	--	01-Dec-2021	31-May-2022	--

► PBC 11 Impact Evaluation Study completed and the results have been published detailing how well the Project has met its objective. (Yes/No, Output, 10,000,000.00, 0.00%)

	Baseline	Actual (Previous)	Actual (Current)	FY2023
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Value	No	No	No	Yes
Date	--	01-Dec-2021	31-May-2022	--

► PBC 12 A conditionality compliance module of the MIS is operational and capable of identifying cases of non-compliance with the conditions in the Takaful Cash Transfer Program. (Yes/No, Outcome, 10,000,000.00, 0.00%)

	Baseline	Actual (Previous)	Actual (Current)	FY2023
Value	No	Yes	Yes	--
Date	--	01-Dec-2021	31-May-2022	--

Data on Financial Performance

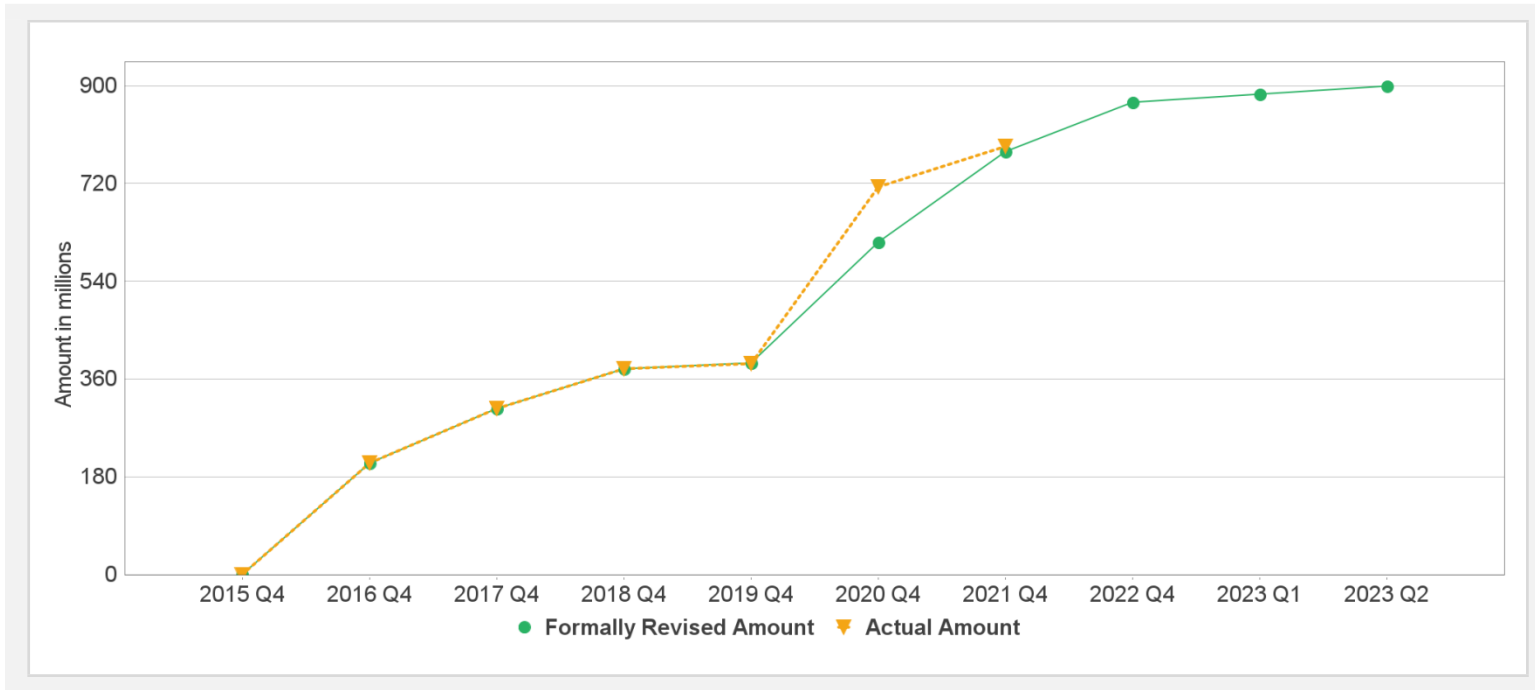
Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P145699	IBRD-84960	Effective	USD	400.00	400.00	0.00	400.00	0.00	100%
P145699	IBRD-89970	Effective	USD	500.00	500.00	0.00	411.25	88.75	82%

Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P145699	IBRD-84960	Effective	10-Apr-2015	17-Apr-2015	06-Sep-2015	30-Nov-2019	30-Dec-2022
P145699	IBRD-89970	Effective	02-Jul-2019	11-Sep-2019	09-Jan-2020	30-Dec-2022	31-Dec-2023

Cumulative Disbursements



Restructuring History

Level 2 Approved on 23-Mar-2022

Related Project(s)

P168414-Strengthening Social Safety Net Additional Financing