

**INTEGRATED SAFEGUARDS DATA SHEET
CONCEPT STAGE**

Report No.: AC3547

Date ISDS Prepared/Updated: 04/22/2008

I. BASIC INFORMATION

A. Basic Project Data

Country: Togo	Project ID: P110943
Project Name: Community Development Project	
Task Team Leader: Giuseppe Zampaglione	
Estimated Appraisal Date: April 18, 2008	Estimated Board Date: June 26, 2008
Managing Unit: AFTH2	Lending Instrument: Emergency Recovery Loan
Sector: Primary education (30%);Health (20%);Other social services (17%);Micro- and SME finance (17%);Sanitation (16%)	
Theme: Participation and civic engagement (P);Other social development (S);Education for all (S);Health system performance (S)	
IBRD Amount (US\$m.):	0.00
IDA Amount (US\$m.):	17.00
GEF Amount (US\$m.):	0.00
PCF Amount (US\$m.):	0.00
Other financing amounts by source:	
<u>BORROWER/RECIPIENT</u>	0.00
	0.00

B. Project Objectives [from section 2 of PCN]

Note: This project is being prepared under OP/BP 8.0 "Rapid Response to Crisis and Emergencies". As part of the Bank-Government's strategy to respond to the social and economic emergency in Togo, the principal outcome of the proposed Project will be to provide to poor communities in the country better access to quality public services and to economic opportunities. Facilitated access to improved health, education, water and sanitation, transportation services and to income generating opportunities will help to address some of the most urgent problems of poor communities in Togo, especially rural. It is expected that the Project will improve the overall social situation of residents of targeted communities and that through their direct participation in the decision-making process and implementation of subprojects they regain some level of trust in local and central authorities.

The PDO of the proposed Project is to provide to poor communities of Togo improved access to basic services and to economic opportunities, by financing at least 450 sub-projects to be identified and implemented directly by communities.

C. Project Description [from section 3 of PCN]

In Togo, the joint approach of the Government and the Bank to respond to the social and economic crisis takes into account the most recent institutional experiences on delivery of social services and in support of economic development and social protection. Institutional arrangements include the establishment and functioning of: a) five regional community development funds managed by the AGAIBs with similar governance mechanisms and common operational guidelines; b) limited centralized liaison functions to facilitate coordination, cross-learning and donor relations; c) centralized financial management reporting functions to optimize on Bank disbursement and reporting requirements and to provide fiduciary advisory services to the five implementing agencies; and d) innovative role of the program advisory committee (Comite d'Orientation du Programme or COP) formed by donors, government and civil society.

The Project will include three components (IDA financing only):

(1) Community sub-projects (US\$13 million) to facilitate access of the population to improved health, education, water and sanitation, transportation services and to income generating opportunities. Sub-projects will be implemented by poor communities through their Community Development Committees (CDCs) with the support of the AGAIBs. Under this component, the AGAIBs will make sub-grants to CDCs to finance 250 public services sub-projects (average of US\$40,000 per sub-grant) and 200 economic opportunities sub-projects (average of US\$10,000 per sub-grant). Communities will contribute with an additional 10% (in cash or kind). Sub-projects may include construction of health centers, primary schools, markets, small bridges, small access roads, etc. The project sites will tend to be small.

(2) Training (US\$2 million) at the community and regional levels (including AGAIBs) on community driven development activities and procedures, and at the national level to support liaison functions (financial management, procurement and reporting).

(3) Management and operating costs, and audits (US\$2 million). This component will finance the salaries and operating costs of the five AGAIBs and of all other support needed both at the central and local level, as well as the audits, other consulting services and limited provision of goods.

The lending instrument proposed for this operation is a grant financed by an exceptional IDA allocation as part of the arrears clearance package. This intervention is filling a major gap in community investments, as the 10th European Development Fund preliminary allocations do not include the refinancing of the more than ten years of the EU program on micro-projects (Programme Pluriannuel de Microrealisations - PPMR) and as the UNDP program on communities is coming to an end.

D. Project location (if known)

The Project will be distributed in the five main regions of Togo. However, the exact location and the type, scale and environmental and social characteristics of sub-projects are currently unknown as they will be demand-driven.

E. Borrower's Institutional Capacity for Safeguard Policies [from PCN]

The project requires an Environmental and Social Management Framework (ESMF) and a Resettlement Policy Framework (RPF). The ESMF and RPF will enable communities to screen their sub-projects for potential environmental/social impacts and to develop/implement appropriate mitigation measures. Draft TORs for ESMF and RPF have been provided to the clients to hire consultants who will prepare the ESMF and RPF six months within project effectiveness. Meantime, an ESSAF has been developed in the context of project preparation, which refers to these two safeguard instruments and when they are expected. They will be prepared following a broad-based consultation framework involving relevant stakeholder groups and in full compliance with national and Bank safeguard policies.

F. Environmental and Social Safeguards Specialists

Mr Abdoul-Wahab Seyni (AFTCS)

Mr Amadou Konare (AFTEN)

II. SAFEGUARD POLICIES THAT MIGHT APPLY

Safeguard Policies Triggered	Yes	No	TBD
Environmental Assessment (OP/BP 4.01)	X		
<p>The Project will finance sub-projects to support local communities restore social and economic infrastructures and provide them with economic opportunities. OP 4.01 is triggered because these sub-projects (such as rehabilitation, construction of schools, health facilities, bridges, markets and community water and sanitation) have been identified to have, in some cases, minimal environmental impacts, which can be managed to an acceptable level. A Rapid Environmental Assessment of the on-going sub-projects under the pilot operation financed by the LICUS Trust Fund determined that mitigation measures could be adopted to address the related environmental issues. An Environmental and Social Management Framework (ESMF) will be prepared and will include a mini medical waste management plan for handling the health care related waste at the community-level. The ESMF will formulate standards methods and procedures specifying how unidentified future subprojects whose location, number and scale are unknown, at this time, will systematically address environmental and social issues in the screening and categorization, siting, design, implementation, operational phases and maintenance of the subproject lifecycle. It will include: (i) The systematization of environmental and social impact assessment for all identified sub-projects before investment; (ii) Procedures for conducting sub-project specific EIAs, be they Limited Environmental Impact Assessment (LEIA) or Full Environmental Impact Assessment (FEIA) as applicable; and (iii) Capacity strengthening and awareness raising campaigns targeted at relevant stakeholder groups for better implementation and monitoring of project safeguard measures.</p>			
Natural Habitats (OP/BP 4.04)		X	
Forests (OP/BP 4.36)		X	
Pest Management (OP 4.09)		X	
Physical Cultural Resources (OP/BP 4.11)		X	
Indigenous Peoples (OP/BP 4.10)		X	
Involuntary Resettlement (OP/BP 4.12)	X		
<p>Though the project will not finance land acquisition, which must be done on a voluntary basis as a community level decision, some exceptional cases may require land acquisition and resettlement. A Resettlement Policy Framework (RPF) will be prepared as due diligence and RAPs will be prepared during the implementation if needed. The RPF will be disclosed in-</p>			

Safeguard Policies Triggered	Yes	No	TBD
country and at the InfoShop within six months after Grant effectiveness.			
Safety of Dams (OP/BP 4.37)		X	
Projects on International Waterways (OP/BP 7.50)		X	
It is not expected that small village wells to be built by communities will use any international water source.			
Projects in Disputed Areas (OP/BP 7.60)		X	

Environmental Category: B - Partial Assessment

III. SAFEGUARD PREPARATION PLAN

A. Target date for the Quality Enhancement Review (QER), at which time the PAD-stage ISDS would be prepared: N/A

B. For simple projects that will not require a QER, the target date for preparing the PAD-stage ISDS: 05/12/2008

C. Time frame for launching and completing the safeguard-related studies that may be needed. The specific studies and their timing¹ should be specified in the PAD-stage ISDS.

This project being processed under OP/BP 8.0 (Rapid Response to Crisis and Emergencies), the ESMF and RPF will have to be prepared, reviewed, approved and disclosed in-country and at the Bank's InfoShop within six months after Grant effectiveness. (Differently from what is mentioned in note 1 to this section, which the system does not allow to delete).

SMU has agreed to accept transfer of the safeguards responsibilities.

IV. APPROVALS

<i>Signed and submitted by:</i>		
Task Team Leader:	Mr Giuseppe Zampaglione	04/22/2008
<i>Approved by:</i>		
Regional Safeguards Coordinator:	Ms Nina Chee	04/23/2008
Comments:		
Sector Manager:	Ms Maurizia Tovo	04/22/2008
Comments:		

¹ Reminder: The Bank's Disclosure Policy requires that safeguard-related documents be disclosed before appraisal (i) at the InfoShop and (ii) in-country, at publicly accessible locations and in a form and language that are accessible to potentially affected persons.

