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REPORT NO.: RES30642

RESTRUCTURING PAPER

ON A

PROPOSED PROJECT RESTRUCTURING

OF

BANGLADESH - PRIMARY EDUCATION DEVELOPMENT PROGRAM III

APPROVED ON AUGUST 25, 2011

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PEOPLE'S REPUBLIC OF BANGLADESH

EDUCATION

SOUTH ASIA

Regional Vice President: Country Director:	Annette Dixon Qimiao Fan
Senior Global Practice Director:	Jaime Saavedra Chanduvi
Practice Manager/Manager:	Keiko Miwa
Task Team Leader:	Saurav Dev Bhatta, Syed Rashed Al-Zayed



ABBREVIATIONS AND ACRONYMS

DPE	Directorate of Primary Education
EoP	End of Project
ERD	Economic Relations Division
GoB	Government of Bangladesh
IA	Implementing Agency
IDA	International Development Association
PDO	Project Development Objective
LC	Learning Center
MoPME	Ministry of Primary and Mass Education
PDO	Project Development Objective
ROSC	Reaching Out-of-School Children
SA	Specialized Agency
SDR	Special Drawing Right
ТР	Training Provider
WB	World Bank



Note to Task Teams: The following sections are system generated and can only be edited online in the Portal.

BASIC DATA

Product Information

Project ID	Financing Instrument
P113435	Investment Project Financing
Original EA Category	Current EA Category
Partial Assessment (B)	Partial Assessment (B)
Approval Date	Current Closing Date
25-Aug-2011	31-Dec-2017

Organizations

Borrower	Responsible Agency
Ministry of Finance	Ministry of Primary and Mass Education

Project Development Objective (PDO)

Original PDO

Project Development objectives are to (i) increase participation and reduce social disparities in primary education, (ii) increase the number of children completing primary education and improve the quality of the learning environment and measurement of student learning, and (iii) improve effectiveness of resource use for primary education.

Summary Status of Financing

					Net		
Ln/Cr/Tf	Approval	Signing	Effectiveness	Closing	Commitment	Disbursed	Undisbursed
IDA-55520	16-Dec-2014	25-Jan-2015	01-Mar-2015	31-Dec-2017	400.00	219.08	155.37
IDA-49990	25-Aug-2011	13-Oct-2011	07-Dec-2011	31-Dec-2017	299.74	269.60	8.21
TF-A0977	28-Dec-2015	05-Jan-2016	05-Jan-2016	31-Dec-2017	100.00	57.50	42.50



Policy Waiver(s)

Does this restructuring trigger the need for any policy waiver(s)?

No

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I. PROJECT STATUS AND RATIONALE FOR RESTRUCTURING

A. Project Status

<u>Context</u>: The Government of Bangladesh (GoB) with support from nine Development Partners(DPs) has been implementing the Third Primary Education Development Program (PEDP 3) since 2012, with IDA Credit financing of US\$700 Million (\$300 million for the original project and \$400 million for the Additional Financing (AF)). PEDP3 has been an important and successful initiative to achieve GoB's commitment to provide access to quality education for all primary school age children by bringing them into school, improving the quality of learning and ensuring the completion of primary cycle.

The <u>Project Development Objectives(PDO)</u> of PEDP3 are to (i) increase participation and reduce social disparities in primary education, (ii) increase the number of children completing primary education and improve the quality of the learning environment and measurement of student learning, and (iii) improve effectiveness of resource use for primary education.

PDO status: Progress towards the achievement of the PDO is currently rated Satisfactory.

- The end of project (EOP) targets for six of the seven project key performance indicators (KPIs) primary enrollment rate, cycle completion rate, decreased disparity in access, learning assessment system, utility of learning assessment, competency based Grade 5 exam, decentralized planning through SLIPs have been met.
- As of May 2017, all 7 intermediate output indicators have either met their EOP targets or are on track for achieving them by the end of the project period.

The Implementation Progress (IP) of PEDP 3 is currently rated Moderately Satisfactory.

B. Rationale for restructuring and extension:

The project has achieved 54 out of 59 DLI targets and expects to meet 2 more DLI targets by the end of project period. In spite of these achievements, the recipient has informed IDA through a letter dated 18 December, 2017 that two targets for DLI 3 (Grade 5 Primary Education Completion Exam (PECE) strengthened-- years 5 and 6) and the year 3 target for DLI 4 (teacher recruitment and deployment) will remain unmet.

All targets related to DLI3 were achieved until year 4, when the government took a political decision to implement grade 5 exams in a manner that did not conform with the action plan agreed as part of the DLI framework. In the case of DLI 4, while the year 3 target relating to teacher recruitment was achieved, the target



related to the **approval** of the career path, recruitment and promotion rules could not be achieved due to the involvement of stakeholders beyond the control of the executing agency. Hence, funds associated with the unmet DLI targets are proposed to be cancelled.

Accordingly, funds will be cancelled from category 'e' of schedule 2 of the Credit Number 4999-BD for PEDP by amending Section II definition 7 in the Appendix of the Additional Financing Agreement.

Similarly, funds will be cancelled from category 1 of schedule 2, Section IV A (2) of the Additional Financing for PEDP (5552-BD) by amending the Additional Financing Agreement.

In the case of the Global Partnership Education (GPE) Trust Fund, cancellation will only involve DLI 3 (unmet targets for year 5 and year 6).

II. DESCRIPTION OF PROPOSED CHANGES

This restructuring paper seeks authorization for two changes in the design of Third Primary Education Development Program. These are: (i) cancellation of IDA funds amounting to SDR 5,790,593.78 from IDA 4999 and 22,483,333.33 from IDA 5552. Cancellation of funds from the Global Partnership Education Trust Fund amounting to USD 8,333,333.34 that are associated with targets for DLI 3 (years 5 and 6); and (ii) revision of the withdrawal schedule, definitions and other schedule as appropriate to reflect this proposed cancellation.

The project closing date, component costs and results framework will remain unchanged.

Additional Financing Credit Number 5552-BD and Amendment Credit Number 4999-BD will change as follows:

- Category '1e' of schedule 2 of the Amendment Credit Number 4999-BD will be reduced by SDR 5,790,593.78 for not meeting Year 3 of DLI 4
- Category 1 of schedule 2, Section IV A (2) of the Additional Financing Credit Number 5552-BD will be reduced by SDR 22,483,333.33
- Targets for Years 5 and 6 for DLI 3 in Schedule 5 'DLI Values' will be reduced to zero.
- DLI 4 Year 3 target in Schedule 5 'DLI Values' will be reduced to zero.

Grant Agreement TF 0A0977-BD will change as follows:

- Targets for Years 5 and 6 for DLI 3 in Schedule 5 'DLI Values' will be reduced to zero.
- Category 1 of schedule 2, Section IV A (2) of the grant agreement will be reduced by USD 8,333,333.34

Note to Task Teams: The following sections are system generated and can only be edited online in the Portal.



III. SUMMARY OF CHANGES

	Changed	Not Changed
Cancellations Proposed	\checkmark	
Reallocation between Disbursement Categories	\checkmark	
Other Change(s)	\checkmark	
Change in Implementing Agency		\checkmark
Change in DDO Status		\checkmark
Change in Project's Development Objectives		\checkmark
Change in Results Framework		\checkmark
Change in Components and Cost		\checkmark
Change in Loan Closing Date(s)		\checkmark
Change in Disbursements Arrangements		\checkmark
Change in Disbursement Estimates		\checkmark
Change in Overall Risk Rating		\checkmark
Change in Safeguard Policies Triggered		\checkmark
Change of EA category		\checkmark
Change in Legal Covenants		\checkmark
Change in Institutional Arrangements		\checkmark
Change in Financial Management		\checkmark
Change in Procurement		\checkmark
Change in Implementation Schedule		\checkmark
Change in Economic and Financial Analysis		\checkmark
Change in Technical Analysis		\checkmark
Change in Social Analysis		\checkmark
Change in Environmental Analysis		√

IV. DETAILED CHANGE(S)



CANCELLATIONS

Ln/Cr/Tf	Status	Currency	Current Amount	Cancellation Amount	Value Date of Cancellation	New Amount	Reason for Cancellation
IDA-49990- 001	Disburs ing	XDR	187,322,371.0 0	5,790,593.76	22-Dec-2017	181,531,777.2 4	P4R DLI CONDITIONS NOT ACHIEVED
IDA-55520- 001	Disburs ing	XDR	269,800,000.0 0	22,483,333.33	22-Dec-2017	247,316,666.6 7	P4R DLI CONDITIONS NOT ACHIEVED
TF-A0977- 001	Disburs ing	USD	100,000,000.0 0	8,333,333.34	22-Dec-2017	91,666,666.66	P4R DLI CONDITIONS NOT ACHIEVED

REALLOCATION BETWEEN DISBURSEMENT CATEGORIES

Current Allocation	Actuals + Committed	Actuals + Committed Proposed Allocation		ng % otal)
			Current	Proposed
IDA-49990-001 Currency: XDR				
iLap Category Sequence No: 1A	Current Expenditure Cat	egory: G,W,NCS,PE 1ST SCH	DISB -DEC 7 20	11
33,301,322.67	33,301,322.67	33,301,322.67	100.00	100.00
iLap Category Sequence No: 1B	Current Expenditure Cat	egory: G,W,NCS,PE 2ND SCH	DISB-JAN 31 2	012
8,333,333.33	8,333,333.33	8,333,333.33	100.00	100.00
iLap Category Sequence No: 1C	Current Expenditure Cat	egory: G,W,NCS,PE 3RD SCH	DISB-JUL 31 20)12
46,697,371.00	46,697,371.00	46,697,371.00	100.00	100.00
iLap Category Sequence No: 1D	Current Expenditure Cat	egory: G,W,NCS,PE 4TH SCH	DISB -JUL31 20)13
46,888,162.36	46,896,201.63	46,896,201.63	100.00	100.00



iLap Categ	ory Sequence No: 1E	Current Expenditure Cate	gory: G,W,NCS,PE 5TH SCH	DISB-JUL 31 2014	1
	52,123,383.27	46,324,750.24	46,324,750.24	100.00	100.00
Total	187,343,572.63	181,552,978.87	181,552,978.87		
IDA-55520	0-001 Currency: XDR				
iLap Categ	ory Sequence No: 1	Current Expenditure Cate	gory: Eligible Expenses und	er Annual Plan	
	269,800,000.00	157,418,417.12	247,316,666.67	100.00	100.00
Total	269,800,000.00	157,418,417.12	247,316,666.67		
TF-A0977-	001 Currency: USD				
iLap Categ	ory Sequence No: 1	Current Expenditure Cate	gory: Eligible Expenses und	er Annual Plan	
	100,000,000.00	57,500,000.00	91,666,666.66	100.00	100.00
Total	100,000,000.00	57,500,000.00	91,666,666.66		

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Annex 1.a: Revised Disbursement schedule under Credit Number IDA 4999-BD

1) The table under Section IV.A.2 of the Agreement is hereby amended to read as follows:

Category	Amount of the Original Financing Allocated (expressed in SDR)	Percentage of Expenditures to be Financed (inclusive of Taxes)
 ICB Goods, Works and Non- Consulting Services, and Project Eligible Expenditures for: 	-	-
First scheduled disbursement (on or about the Effective Date)	33,301,323	100%
Second scheduled disbursement (on or about January 31, 2012)	8,333,333	100%
Third scheduled disbursement (on or about July 31, 2012)	46,697,371	100%
Fourth scheduled disbursement (on or about July 31, 2013)	46,875,000	100%
Fifth scheduled disbursement (on or about July 31, 2014)	46,324,750	100%
Cancellation as on December 21, 2017	5,790,594	
Cancellation as on Nov 11, 2014	177,629	
TOTAL AMOUNT	187,500,000	



Annex 1.b: Revised Disbursement schedule under Credit Number IDA 5552-BD

The table under Section IV.A.2 of the Agreement is hereby amended to read as follows:

Category	Amount of the Financing Allocated (expressed in SDR)	Percentage of Expenditures to be Financed (inclusive of Taxes)
(1) Project Eligible Expenditures under Annual Plans	247,316,667	100%
Cancellation as on December 21, 2017	22,483,333	
TOTAL AMOUNT	269,800,000	



Annex 1.c: Revised Disbursement schedule under TF 0A0977-BD

The table under Section IV.A.2 of Schedule 2 to the Agreement is hereby amended to read as follows:

Category	Amount of the Grant Allocated (expressed in USD)	Percentage of Expenditures to be Financed (inclusive of Taxes)
(1) Project Eligible Expenditures under Annual Plans	91,666,667	100%
Cancellation as on December 24, 2017	8,333,333	
TOTAL AMOUNT	100,000,000	