



## Social Safety Net Project (P124015)

AFRICA WEST | Burkina Faso | Social Protection & Jobs Global Practice |  
IBRD/IDA | Investment Project Financing | FY 2014 | Seq No: 17 | ARCHIVED on 10-Mar-2021 | ISR45520 |

Implementing Agencies: Ministere de l'Economie, des Finances et du Developpement, Burkina Faso, Conseil National pour la Protection Sociale, Ministry of Women, National Solidarity, the Family and Humanitarian Action

### Key Dates

#### Key Project Dates

Bank Approval Date: 23-Apr-2014

Effectiveness Date: 26-Sep-2014

Planned Mid Term Review Date: 30-Sep-2016

Actual Mid-Term Review Date: 12-Dec-2016

Original Closing Date: 31-Aug-2019

Revised Closing Date: 31-Mar-2024

### Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project development objective (PDO) is to provide income support to poor households and to lay the foundations for a basic safety net system in Burkina Faso.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

The PDO is to increase access of poor and vulnerable households to safety nets and to lay the foundations for an adaptive safety net system in Burkina Faso.

### Components Table

Name
Cash transfers and awareness programs for poor and vulnerable households:(Cost \$137.00 M)
Laying the foundations for an adaptive national safety net system:(Cost \$7.40 M)
Project management:(Cost \$14.10 M)
Productive Labor-Intensive Public Works (LIPW) Program:(Cost \$7.50 M)
Contingent Emergency Response Component

### Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Moderately Satisfactory	<input type="checkbox"/> Moderately Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Moderately Unsatisfactory	<input type="checkbox"/> Moderately Satisfactory
Overall Risk Rating	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate

### Implementation Status and Key Decisions

#### English

Transfer cycles were completed in the East and Central-East regions in December 2020. The project is currently implementing cash transfer activities exclusively in the Sahel region while preparing for future cash transfers in the Boucle du Mouhoun, Center-Nord and Nord regions.



The project also completed a series of COVID-19 response measures which targeted three groups: (1) people directly affected by COVID-19 throughout the national territory; (2) fruit and vegetable vendors of markets temporarily closed due to the COVID-19 pandemic in the cities of Ouagadougou and Bobo Dioulasso; and (3) poor and vulnerable households in both cities. The measures have to date reached 26,076 households. A strategy aimed at expanding coverage to internally displaced populations (IDP) has been prepared and targeting of IDPs has been finalized based on data collected by the National Council for Emergency Relief (Conseil National de Secours d'Urgence et de Réhabilitation – CONASUR). The cash transfers to support IDP's, financed through the activation of the project's Contingent Emergency Response Component (CERC), are expected to commence in April 2021.

This ISR follows a world bank supervision mission led in January 2021. The next supervision mission will be held in July 2021.

#### Français

Les cycles de transfert ont été achevés dans les régions Est et Centre-Est en décembre 2020. Le projet met actuellement en œuvre des activités de transferts monétaires exclusivement dans le Sahel tout en préparant les futurs transferts monétaires dans les régions de la Boucle du Mouhoun du Nord et du Centre Nord.

Le projet a également appuyé une série de mesures d'intervention COVID-19 qui a ciblé trois groupes : (1) les personnes directement touchées par COVID-19 sur l'ensemble du territoire national ; (2) les vendeurs de fruits et légumes des marchés temporairement fermés en raison de la pandémie COVID-19 dans les villes de Ouagadougou et Bobo Dioulasso ; et (3) les ménages pauvres et vulnérables dans ces deux villes. À ce jour, les mesures ont touché 26 076 ménages.

Une stratégie visant à étendre la couverture aux populations déplacées à l'intérieur du pays (PDI) a été préparée et le ciblage des PDI a été finalisé sur la base des données recueillies par le Conseil national de Secours d'Urgence et de Réhabilitation (CONASUR). Les transferts monétaires pour appuyer les déplacés, financés par l'activation de la composante contingente de réponse d'urgence du projet (CERC), devraient commencer en avril 2021.

Ce rapport fait suite à une mission de supervision de la banque mondiale menée en janvier 2021. La prochaine mission de supervision aura lieu en juillet 2021.

## Risks

### Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Macroeconomic	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Sector Strategies and Policies	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Technical Design of Project or Program	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Substantial
Institutional Capacity for Implementation and Sustainability	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Fiduciary	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Environment and Social	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Stakeholders	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Other	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Overall	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate

## Results

### PDO Indicators by Objectives / Outcomes



Increase access of poor and vulnerable households to safety nets				
▶ The share of households benefitting from the cash transfers who belong to the 2 poorest quintiles (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	76.60	76.60	60.00
Date	30-Oct-2019	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	Measures targeting effectiveness of the CT program. baseline data defined by the initial IE or household survey in the project areas.			
▶ Direct project beneficiaries (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	572,068.00	573,441.00	1,150,000.00
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	Direct beneficiaries are people or groups who directly derive benefits from an intervention (i.e., children who benefit from an immunization program; families that have a new piped water connection). Please note that this indicator requires supplemental information. Supplemental Value: Female beneficiaries (percentage). Based on the assessment and definition of direct project beneficiaries, specify what proportion of the direct project beneficiaries are female. This indicator is calculated as a percentage.			
☐ Female beneficiaries (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	52.61	52.60	50.00

Lay the foundations for an adaptive safety net system in Burkina Faso				
▶ The definition and publication of a targeting mechanism, used by the CT program and adoptable for other programs (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	An effective targeting mechanism is: capable of selecting poor beneficiaries, accepted by the community, cost-effective in targeting beneficiaries			
▶ The number of cash transfer beneficiary households with information stored in a registry with data sharing protocols available for other programs (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	69,755.00	69,755.00	150,000.00
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	There are 69,755 households with information stored in a registry and 101,604 designated recipients (as more than woman per household can receive the benefit).			



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### Intermediate Results Indicators by Components

Cash transfers and awareness programs for poor and vulnerable households				
▶ The per capita consumption level of the households benefitting from the cash transfers (% increase) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	15.00
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	Baseline and endline per capita consumption measured by IE			
▶ Timely transfer of cash benefits (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	50.00	87.00	80.00
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	% of beneficiary households receiving transfers as per PIM guidelines. Payments planned for 2020 have all been made except for the Sahel: 6/6 in the east; 5/5 in the east center; 2/4 in the Sahel; 1/1 in the North.			
▶ Beneficiary households participating in accompanying measures (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	88.70	86.50	75.00
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	% of households As of December 2020, <ul style="list-style-type: none"> <li>• 86.5% of women participated in group education sessions</li> <li>• 94% of households benefited from household visits</li> </ul>			
▶ Direct project beneficiaries of the core cash transfer benefit (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	538,132.00	539,088.00	880,000.00
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024



► Direct beneficiaries of the adaptive cash transfer benefit (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	34,353.00	34,353.00	240,000.00
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
► Percentage of participating mothers whose children followed good nutritional age-appropriate practice (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	85.70	89.50	80.00
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
► Share of eligible children (i.e. children of primary school age without a functioning school) following educational radio program (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	80.00
Date	29-Nov-2019	30-Oct-2020	05-Feb-2021	29-Mar-2024

Laying the foundations for an adaptive national safety net system				
► Payment system operational (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
► Institutional coordinating mechanism functioning (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	Even if there is no clear institutional coordination mechanism in place, progress is being made in the social registry agenda. The government has approved regulation on data sharing and reference data sharing protocol.			
► Establishment of a temporary shock-response benefit, with well-defined operational parameters based on shock data (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes



Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
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#### Project management

##### ► Frequency of publication of monitoring reports (Months, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	6.00	6.00	6.00
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	WB assessment of timeliness and quality of reports produced and transmitted			

##### ► Cash transfer program management expenses as share of total cash transfer program expenses (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	22.80	11.43	35.00
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	<p>Program management expense: ratio between operating expenses and total annual expenditures for the cash transfer program (as specified in the PIM)</p> <p>Three different definitions have been adopted for this indicator (data for October 2020):</p> <ul style="list-style-type: none"> <li>- Project administrative expenses as a share of total expenditures of the IDA funds: 11.43%</li> <li>- Total cash transfer payments as a share of total project expenditures of the IDA funds: 80.86%%</li> <li>- Total operational costs linked to cash payments as a share of total cash transfers: 17.19%</li> </ul> <p>The aggregate indicator reports the first value of project management expenses as a share of total IDA expenditures.</p>			

##### ► Government contribution to safety net programs (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	3.91	4.80	24.00
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	The government's contribution is estimated at FCFA 2.5 billion for the duration of the parent project. Government contribution as of December 2020 has been of FCFA 1,343,075,355.			

#### Productive Labor-intensive Public Works

##### ► LIPW participants (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	8,500.00
Date	29-Nov-2019	30-Oct-2020	05-Feb-2021	29-Mar-2024



Comments:	The implementation of LIPW is planned to start in June 2021.			
<input type="checkbox"/> LIPW participants - refugees (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	1,800.00
Date	24-Apr-2020	30-Oct-2020	05-Feb-2021	29-Mar-2024
<b>▶ Number of work days generated in rural LIPW (Days, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	510,000.00
Date	29-Nov-2019	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	The implementation of LIPW is planned to start in June 2021.			
<b>▶ Number of work days generated in urban LIPW (Days, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	510,000.00
Date	29-Nov-2019	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	The implementation of LIPW is planned to start in June 2021.			
<b>▶ LIPW participants that have saved to receive a matching grant (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	50.00
Date	29-Nov-2019	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	The implementation of LIPW is planned to start in June 2021.			
<b>▶ Number of LIPW beneficiaries who received basic literacy course and/or training in life skills (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	8,500.00
Date	29-Nov-2019	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	The implementation of LIPW is planned to start in June 2021.			

General/ not related to a specific component



► Grievances addressed within set timeframe as per project GRM (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	10.00	80.00
Date	31-Jan-2019	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	115 grievances were registered in 2020. 11 of them related to the core cash transfer benefits, while 104 related to COVID benefit payments. The PIU is currently processing and treating the COVID-related grievances. The PIU is also working on setting up a call center for the proper treatment and resolution of grievances within the set timeframe.			

### Performance-Based Conditions

#### Data on Financial Performance

##### Disbursements (by loan)

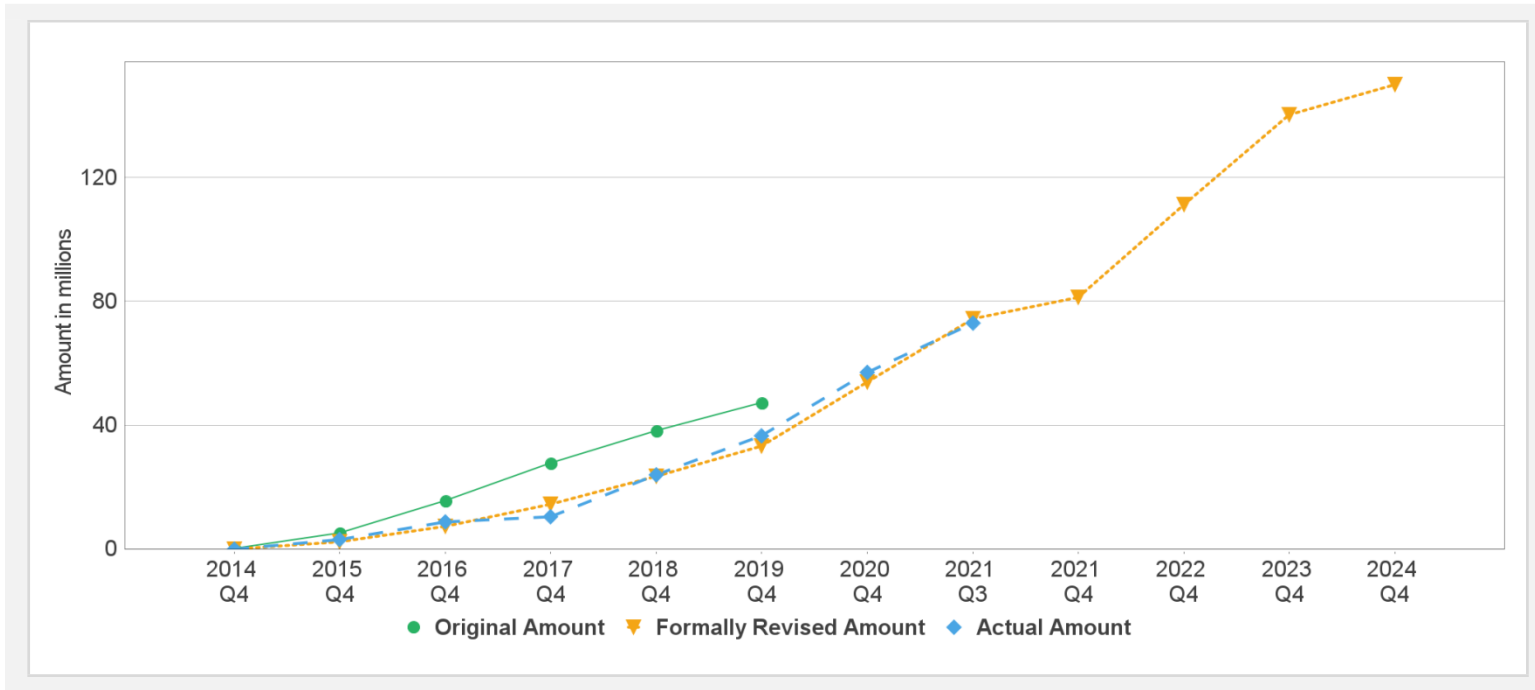
Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P124015	IDA-54290	Closed	USD	50.00	50.00	0.00	45.15	0.00	100%
P124015	IDA-64340	Effective	USD	7.00	7.00	0.00	1.05	6.57	14%
P124015	IDA-D4760	Effective	USD	93.00	93.00	0.00	20.83	75.61	22%
P124015	TF-A3975	Closed	USD	6.00	6.00	0.00	6.00	0.00	100%

##### Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P124015	IDA-54290	Closed	23-Apr-2014	17-Jun-2014	26-Sep-2014	31-Aug-2019	31-Aug-2020
P124015	IDA-64340	Effective	29-May-2019	19-Jun-2019	31-Oct-2019	31-Mar-2024	31-Mar-2024
P124015	IDA-D4760	Effective	29-May-2019	19-Jun-2019	31-Oct-2019	31-Mar-2024	31-Mar-2024
P124015	TF-A3975	Closed	07-Dec-2016	27-Jan-2017	04-Apr-2017	30-Jun-2018	31-Dec-2019

### Cumulative Disbursements





### PBC Disbursement

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC

### Restructuring History

Level 2 Approved on 01-Jun-2018 ,Level 2 Approved on 27-Sep-2019

### Related Project(s)

P160371-Additional Financing for Social Safety Net Project ,P169252-Scale-Up and Responding to the needs of Refugees and Host Communities ,P173284-Adaptive Shock-Responsive Cash Transfers to Affected Regions ,P173335-Adaptive Shock-Responsive Cash Transfers to Affected Regions