



## ET Productive Safety Nets Project 4 (PSNP 4) (P146883)

AFRICA | Ethiopia | Social Protection & Labor Global Practice |  
IBRD/IDA | Investment Project Financing | FY 2015 | Seq No: 8 | ARCHIVED on 29-Oct-2018 | ISR34058 |

Implementing Agencies: Ministry of Finance and Economic Cooperation, Ministry of Agriculture and Natural Resources-ET

### Key Dates

#### Key Project Dates

|   |  |
|---|--|
| Bank Approval Date: 30-Sep-2014           | Effectiveness Date: 03-Feb-2015          |
| Planned Mid Term Review Date: 20-Nov-2017 | Actual Mid-Term Review Date: 11-Dec-2017 |
| Original Closing Date: 31-Dec-2020        | Revised Closing Date: 31-Dec-2020        |

### Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The Program Development Objective is: Increased access to safety net and disaster risk management systems, complementary livelihoods services and nutrition support for food insecure households in rural Ethiopia. This will be achieved through 1) support for building core instruments and tools of social protection and DRM systems, 2) delivery of safety net and enhanced access to livelihoods services for vulnerable rural households, and 3) improved program management and institutional coordination. The project will also contribute to the higher level objectives of (i) improved household food security, livelihoods and nutrition, and (ii) enhanced household and community resilience to shocks. This is consistent with the higher level objectives of the ongoing APL series supporting the PSNP.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

The Project Development Objective is: increase access to effective safety net and disaster risk management systems, and complementary livelihood and nutrition services for food-insecure households in the Recipient's rural areas.

### Components

Name

Social Protection and Disaster Risk Management Systems: (Cost \$40.00 M)  
Productive safety nets and links to livelihoods services: (Cost \$530.00 M)  
Institutional Capacity Building and Project Management Support: (Cost \$30.00 M)

### Overall Ratings

| Name                                 | Previous Rating           | Current Rating            |
|--------------------------------------|---------------------------|---------------------------|
| Progress towards achievement of PDO  | ● Moderately Satisfactory | ● Moderately Satisfactory |
| Overall Implementation Progress (IP) | ● Moderately Satisfactory | ● Moderately Satisfactory |
| Overall Risk Rating                  | ● Substantial             | ● Substantial             |

### Implementation Status and Key Decisions

### Implementation Status and Key Decisions (Public Disclosure)

PSNP continued to deliver transfers (food, cash, or mix) to about 2.5 million households (8 million beneficiaries) across 350 woredas. The program continued to scale up e-payments reaching more than a half of the cash beneficiary households. While the program performance in delivering timely cash transfers improved in EFY2010 compared to EFY2009, delays in the provision of cash and food assistance to emergency beneficiaries remain.

The Government has made the decision to implement an average wage rate (benefit level) increase of 20 percent for EFY 2011. While this adjustment does not fully address the gap in the purchasing power of cash benefits recipients compared to food benefits recipients, it is an important measure aiming to protect the consumption of the poor against the increase in food prices. The Government is also making significant steps towards modernizing the program by introducing a management information system and developing a beneficiary registry.

The World Bank Task Team together with the Development Partners supporting the PSNP will continue to support Government to put into practice the agreements reached during regular review of the program, including improvements in the timeliness of payments to beneficiaries, and in the overall PSNP planning, budgeting, and implementation.

## Risks

### Systematic Operations Risk-rating Tool

| Risk Category  | Rating at Approval | Previous Rating | Current Rating |
|--|--------------------|-----------------|----------------|
| Political and Governance                                     | --                 | ● High          | ● High         |
| Macroeconomic  | --                 | ● Moderate      | ● Moderate     |
| Sector Strategies and Policies                               | --                 | ● Substantial   | ● Moderate     |
| Technical Design of Project or Program                       | --                 | ● Moderate      | ● Moderate     |
| Institutional Capacity for Implementation and Sustainability | --                 | ● Moderate      | ● Moderate     |
| Fiduciary  | --                 | ● Substantial   | ● Substantial  |
| Environment and Social                                       | --                 | ● Substantial   | ● Substantial  |
| Stakeholders   | --                 | ● Substantial   | ● Substantial  |
| Other  | --                 | --              | --             |
| Overall  | --                 | ● Substantial   | ● Substantial  |

## Results

### PDO Indicators by Objectives / Outcomes

| Increased access to SN & DRM systems, complimentary LH services & nutrition for f/insecure HH |              |                   |                  |              |
|---|--------------|-------------------|------------------|--------------|
| ▶ Direct project beneficiaries (Number, Custom)   |              |                   |                  |              |
|   | Baseline     | Actual (Previous) | Actual (Current) | End Target   |
| Value   | 7,200,000.00 | 7,997,218.00      | 7,997,218.00     | 8,300,000.00 |



| Date  | 01-Jul-2015  | 30-Sep-2017       | 29-Jun-2018      | 30-Jun-2020  |
|---|--|-------------------|------------------|--------------|
| <b>▲Female beneficiaries (Percentage, Custom Supplement)</b>  |  |                   |                  |              |
|   | Baseline   | Actual (Previous) | Actual (Current) | End Target   |
| Value   | 50.00  | 51.00             | 51.00            | 50.00        |
| <b>▶Beneficiaries of Safety Nets programs (number) (Number, Corporate)</b>  |  |                   |                  |              |
|   | Baseline   | Actual (Previous) | Actual (Current) | End Target   |
| Value   | 7,200,000.00   | 7,997,218.00      | 7,997,218.00     | 8,300,000.00 |
| Date  | 01-Jul-2015  | 30-Sep-2017       | 30-Sep-2017      | 30-Jun-2020  |
| <b>▲Beneficiaries of Safety Nets programs - Other cash transfers programs (number) (Number, Custom Breakdown)</b> |  |                   |                  |              |
|   | Baseline   | Actual (Previous) | Actual (Current) | End Target   |
| Value   | 7,200,000.00   | 7,997,218.00      | 7,997,218.00     | 8,300,000.00 |
| Date  | 01-Jul-2015  | 30-Sep-2017       | 29-Jun-2018      | 30-Jun-2020  |
| <b>▲Beneficiaries of Safety Nets programs - Female (number) (Number, Custom Breakdown)</b>                        |  |                   |                  |              |
|   | Baseline   | Actual (Previous) | Actual (Current) | End Target   |
| Value   | 3,600,000.00   | 4,113,060.00      | 4,113,060.00     | 4,150,000.00 |
| Date  | 01-Jul-2015  | 30-Sep-2017       | 29-Jun-2018      | 30-Jun-2020  |
| <b>▶Average number of months of household food insecurity (Months, Custom)</b>                                    |  |                   |                  |              |
|   | Baseline   | Actual (Previous) | Actual (Current) | End Target   |
| Value   | 3.20   | 2.40              | 2.40             | 2.00         |
| Date  | 01-Jul-2015  | 30-Dec-2016       | 30-Dec-2016      | 30-Jun-2020  |
| Comments:   | Data will be updated following the midline evaluation (Oct. 2018)          |                   |                  |              |
| <b>▶% increase in average value of household assets (Percentage, Custom)</b>                                      |  |                   |                  |              |
|   | Baseline   | Actual (Previous) | Actual (Current) | End Target   |
| Value   | 0.00   | 0.00              | 0.00             | 30.00        |
| Date  | 01-Jul-2015  | 30-Dec-2016       | 30-Dec-2016      | 30-Jun-2020  |
| Comments:   | Indicator will be updated following the midline evaluation (October 2018). |                   |                  |              |
| <b>▶% of clients who receive community-based nutrition counseling services (Percentage, Custom)</b>               |  |                   |                  |              |
|   | Baseline   | Actual (Previous) | Actual (Current) | End Target   |
| Value   | 40.00  | 84.00             | 84.00            | 80.00        |

|  |  |                   |                  |             |
|--|--|-------------------|------------------|-------------|
| Date   | 01-Jul-2015  | 30-Dec-2017       | 30-Dec-2017      | 30-Jun-2020 |
| Comments:  | The value of this indicator is based on a sample of 28 woredas representing 8 percent of the total PSNP woredas. The indicator measures access of client households to community-based nutrition (CBN) services and behavioral change communication (BCC). The BCC implementation is progressing slow: currently it is implemented in 80 woredas of the 349 woredas, due to financing constraints. |                   |                  |             |
| <b>►Improved early warning triggers and response mechanisms agreed and functional (Yes/No, Custom)</b> |  |                   |                  |             |
|  | Baseline   | Actual (Previous) | Actual (Current) | End Target  |
| Value  | No   | No                | No               | Yes         |
| Date   | 01-Jul-2015  | 31-Dec-2017       | 29-Jun-2018      | 30-Jun-2020 |
| Comments:  | There continues to be a bottleneck in establishing functional early warnings triggers and response mechanisms.   |                   |                  |             |
| <b>►% of PSNP woredas where MIS and single registry is operational (Percentage, Custom)</b>            |  |                   |                  |             |
|  | Baseline   | Actual (Previous) | Actual (Current) | End Target  |
| Value  | 0.00   | 0.00              | 0.00             | 75.00       |
| Date   | 01-Jul-2015  | 31-Dec-2017       | 29-Jun-2018      | 30-Jun-2020 |
| Comments:  | Despite delays in implementing the MIS, as of August 2018, a contractor to develop the MIS was selected and confirmed by the GoE. The plans of developing a single registry have been replaced with establishing first a PSNP household registry database which can be integrated into the MIS. The PSNP household registry database is expected to be completed by July 2019.                     |                   |                  |             |

## Intermediate Results Indicators by Components

|   |   |                   |                  |             |
|---|---|-------------------|------------------|-------------|
| <b>Social Protection and Disaster Risk Management Systems</b>   |   |                   |                  |             |
| <b>►Time taken from issuing a drought warning to identifying and agreeing number of people in need (Days, Custom)</b> |   |                   |                  |             |
|   | Baseline  | Actual (Previous) | Actual (Current) | End Target  |
| Value   | 180.00  | 90.00             | 100.00           | 60.00       |
| Date  | 01-Jul-2015   | 31-Dec-2017       | 29-Jun-2018      | 30-Jun-2020 |
| Comments:   | This is estimated to be approximately 110 days for food transfers, and 90 days for cash. Currently there is no formal tracking of this indicator. |                   |                  |             |
| <b>►% of kebeles where poverty index is used to complement community targeting (Percentage, Custom)</b>               |   |                   |                  |             |
|   | Baseline  | Actual (Previous) | Actual (Current) | End Target  |
| Value   | 0.00  | 0.00              | 0.00             | 75.00       |



|  |   |                   |                  |             |
|--|---|-------------------|------------------|-------------|
| Date   | 01-Jul-2015   | 31-Dec-2017       | 29-Jun-2018      | 30-Jun-2020 |
| Comments:  | Currently poverty indexes are not being used to complement community targeting. Previous attempts to construct such indexes for rural Ethiopia were not encouraging, as the indexes did not prove very reliable. Another attempt will be made using the HICES 2015/16 data, released in 2018.   |                   |                  |             |
| <b>►% of clients receiving regular payments within the agreed time frame (20 days for cash and 30 days for food) (Percentage, Custom)</b>      |   |                   |                  |             |
|  | Baseline  | Actual (Previous) | Actual (Current) | End Target  |
| Value  | 60.00   | 48.50             | 28.50            | 90.00       |
| Date   | 01-Jul-2015   | 31-Dec-2017       | 29-Jun-2018      | 30-Jun-2020 |
| Comments:  | Source: JRIS June 2018<br>Cash: 40% between July 2017-March 2018 (9 months)<br>Food: 17% (represents data available between January - March 2018). Instability in Somali and Oromiya regions (which switched to a different payment schedule in EFY 2010) resulted in delayed in payments.  |                   |                  |             |
| <b>►% of clients reporting that they can provide adequate meals for their family for 12 months a year (male/female) (Percentage, Custom)</b>   |   |                   |                  |             |
|  | Baseline  | Actual (Previous) | Actual (Current) | End Target  |
| Value  | 0.00  | 34.00             | 34.00            | 50.00       |
| Date   | 01-Jul-2015   | 30-Dec-2016       | 30-Dec-2016      | 30-Jun-2020 |
| Comments:  | Data source: IFPRI baseline survey 2016. This indicator will be updated after the midline results are available in November 2018.   |                   |                  |             |
| <b>►% of transfers received that has a value of at least 15 kgs of cereals and 4 kgs of pulses or its cash equivalent (Percentage, Custom)</b> |   |                   |                  |             |
|  | Baseline  | Actual (Previous) | Actual (Current) | End Target  |
| Value  | 0.00  | 75.00             | 0.00             | 70.00       |
| Date   | 01-Jul-2015   | 30-Dec-2016       | 29-Jun-2018      | 30-Jun-2020 |
| Comments:  | Data source: Consumer Price Index data from CSA<br>In June 2017 it was decided by GOE that the transfer value will be the equivalent of 15 Kg of cereals - to ensure the fiscal sustainability of the program. Therefore pulses are not anymore part of the basket. Based on analysis of CPI 2018 data from CSA, none of the transfers can purchase a full 15kg of cereals with the existing wage rate. The existing wage can purchase, on average, 11.5kg of cereals. In view of this, discussions were held between the DPs and the GoE to increase the wage rate and a 20% wage rate increase was agreed for EFY 2011. |                   |                  |             |
| <b>►% of clients receiving contingency resources within 60 days of identification of need (Percentage, Custom)</b>                             |   |                   |                  |             |
|  | Baseline  | Actual (Previous) | Actual (Current) | End Target  |
| Value  | 0.00  | 60.00             | 85.00            | 75.00       |
| Date   | 01-Jul-2015   | 15-Dec-2017       | 29-Jun-2018      | 30-Jun-2020 |
| Comments:  | This is an estimated performance of this indicator based on discussions between NDRCM and FSCD. The indicator reflects cash contingency resources only (CRW) which was planned for 6,206,080 PSNP and HRD beneficiaries. It does not include food.  |                   |                  |             |



| Productive safety nets and links to livelihoods services  |  |                   |                  |             |
|---|--|-------------------|------------------|-------------|
| <b>▶% of clients that feel PW sub-projects reflect their needs (Percentage, Custom)</b>   |  |                   |                  |             |
|   | Baseline   | Actual (Previous) | Actual (Current) | End Target  |
| Value   | 75.00  | 75.00             | 75.00            | 90.00       |
| Date  | 01-Jul-2015  | 30-Dec-2016       | 30-Dec-2016      | 30-Jun-2020 |
| Comments:   | Data for this indicator will be obtained from the Impact Evaluation midline survey which will be due in Sept/Oct 2018. This data is from the PSNP-4 Baseline.  |                   |                  |             |
| <b>▶% of PW sub-projects selected and implemented following GOE's Community-based Participatory Watershed Management Guidelines or Rangeland Management Guidelines (Percentage, Custom)</b> |  |                   |                  |             |
|   | Baseline   | Actual (Previous) | Actual (Current) | End Target  |
| Value   | 75.00  | 77.50             | 77.50            | 90.00       |
| Date  | 01-Jul-2015  | 30-Dec-2017       | 30-Dec-2017      | 30-Jun-2020 |
| Comments:   | This data was reported and discussed during the Nov-Dec 2017 JRIS. Some of the reasons mentioned to explain the decrease in performance include turnover of staff and lack of guidelines/ training available to implementers.  |                   |                  |             |
| <b>▶% of client households reporting that their livelihoods has benefitted from public work created assets (male/female) (Percentage, Custom)</b>   |  |                   |                  |             |
|   | Baseline   | Actual (Previous) | Actual (Current) | End Target  |
| Value   | 20.00  | 20.00             | 20.00            | 50.00       |
| Date  | 01-Jul-2015  | 01-Jul-2015       | 01-Jul-2015      | 30-Jun-2020 |
| Comments:   | This data could not be collected in the Impact Evaluation baseline survey because the intervention had not started at that time. Hence there are no updates since 2015. The data for this indicator will be obtained from the Impact Evaluation midline survey which will be due in Sept/Oct 2018. |                   |                  |             |
| <b>▶% of PSNP HHs reporting new income source as a result of program support (male/female) (Percentage, Custom)</b>   |  |                   |                  |             |
|   | Baseline   | Actual (Previous) | Actual (Current) | End Target  |
| Value   | 0.00   | 1.40              | 1.40             | 30.00       |
| Date  | 01-Jul-2015  | 30-Dec-2016       | 30-Dec-2016      | 30-Jun-2020 |
| Comments:   | Data for this indicator will be obtained from the Impact Evaluation which will be due in Sept/Oct 2018.  |                   |                  |             |
| <b>▶% of HHs that save regularly (Percentage, Custom)</b>   |  |                   |                  |             |
|   | Baseline   | Actual (Previous) | Actual (Current) | End Target  |
| Value   | 0.00   | 57.40             | 78.00            | 50.00       |
| Date  | 01-Jul-2015  | 31-Dec-2017       | 29-Jun-2018      | 30-Jun-2020 |
| Comments:   | Source: EFY 2010 Annual Report.  |                   |                  |             |



The number of HHs reporting savings is 885,375 and is a cumulative of savings across MFIs, Rusaccos and VSLAs over EFY 2010 over an estimated 1,135,065 Households.

Note that during the MTR (Nov. 2017), it was decided that the program would report only on savings through Rusacco's to avoid double counting (ie. some clients may have several account across different FIs). However, this adjustment was not reflected in previous ISRs due to the fact that specific data on Rusaccos was not available at that time. If this indicator were reported based on Rusacco savings only, then the indicator would retroactively be:

EFY 2008: 497,417 (43.8%)

EFY 2009: 517,919 (45.6%)

EFY 2010: 650,266 (57.3%)

►% of clients with business plans developed (Percentage, Custom)

|           | Baseline                            | Actual (Previous) | Actual (Current) | End Target  |
|-----------|-------------------------------------|-------------------|------------------|-------------|
| Value     | 0.00                                | 28.70             | 43.60            | 90.00       |
| Date      | 01-Jul-2015                         | 31-Dec-2017       | 29-Jun-2018      | 30-Jun-2020 |
| Comments: | Source: EFY 2010 FSCD Annual Report |                   |                  |             |

►% of client HHs receiving livelihoods transfers (cumulative) (Percentage, Custom)

|           | Baseline  | Actual (Previous) | Actual (Current) | End Target  |
|-----------|---|-------------------|------------------|-------------|
| Value     | 0.00  | 0.74              | 2.30             | 27.00       |
| Date      | 30-Jun-2015   | 31-Dec-2017       | 29-Jun-2018      | 01-Jun-2020 |
| Comments: | Numerator: 26,059 client households of an estimated 1,135,065 households. 17,670 clients received the LH transfer in Oromiya, SNNPR, Tigray, Amhara and Harare in 33 woredas between December 2017 and June 2018. ( NB: Dire Dawa was delayed due to political instability) |                   |                  |             |

►% of clients receiving wage employment related skills training (Percentage, Custom)

|       | Baseline    | Actual (Previous) | Actual (Current) | End Target  |
|-------|-------------|-------------------|------------------|-------------|
| Value | 0.00        | 11.02             | 12.62            | 30.00       |
| Date  | 01-Jul-2015 | 30-Sep-2017       | 29-Jun-2018      | 30-Jun-2020 |

Source: EFY 2010 FSCD Annual Report  
Note that this indicator is slightly over-estimated due to a calculation error detected in EFY 2008. In EFY 2008 the indicator was calculated using both off-farm (self-employment ~ 49,293 clients) and the wage employment pathway training (48,327 clients). In EFY 2009 and EFY 2010 Q1, only wage employment pathway training figures were added with no retroactive adjustment to exclude off-farm training. To maintain consistency with previous ISR reporting, the current indicator has been calculated without retroactive adjustment to exclude the EFY 2008 self-employment training.  
If retroactively adjusted (ie. subtracting the 49,293 self-employment clients included in EFY 2008), the performance of this indicator (taking into consideration wage employment pathway training only), would be as follows:  
EFY 2008: 48,327 (4.3%)  
EFY 2009 (cumulative): 74,771 (6.6%)  
EFY 2010 (cumulative): 93,950 (8.3%)

| Institutional Capacity Building and Project Management Support                                       |  |                   |                  |             |
|--|--|-------------------|------------------|-------------|
| ▶% of PSNP woredas meeting minimum PSNP staffing standards (Percentage, Custom)                      |  |                   |                  |             |
|  | Baseline   | Actual (Previous) | Actual (Current) | End Target  |
| Value  | 80.00  | 75.00             | 75.00            | 90.00       |
| Date   | 01-Jul-2015  | 30-Jun-2017       | 29-Jun-2018      | 30-Jun-2020 |
| Comments:  | Source: FSCD   |                   |                  |             |
| ▶% of clients that report they are aware of program objectives and entitlements (Percentage, Custom) |  |                   |                  |             |
|  | Baseline   | Actual (Previous) | Actual (Current) | End Target  |
| Value  | 0.00   | 81.00             | 81.00            | 70.00       |
| Date   | 01-Jul-2015  | 30-Dec-2016       | 30-Dec-2016      | 30-Jun-2020 |
| Comments:  | Source: IFPRI 2016 Baseline<br>Indicator to be updated following the results from the midline (expected Nov. 2018) |                   |                  |             |

### Overall Comments

The current performance measured in the RF signals that key areas of the program are underperforming based on the assigned targets. Timeliness of payments and the purchasing power of the wage rate are critical areas of concern, due to their direct ability to impact program beneficiaries. The government has agreed to increase the wage rate by 20 percent for EFY 2011 though more evidence is required to determine whether this is adequate given the continuous increase in food prices. Evaluations are underway to address the bottlenecks in timely payment delivery.

Institutional and operational reporting systems for early warning continue to be a challenge which can be seen from the fluctuation in the indicators from previous ISRs.

In addition, several indicators will be updated after the midline results are available in November 2018, hence the performance of the program on key outcome indicators can be better assessed in the next ISR.

### Data on Financial Performance

#### Disbursements (by loan)

| Project | Loan/Credit/TF | Status    | Currency | Original | Revised | Cancelled | Disbursed | Undisbursed | % Disbursed |
|---------|----------------|-----------|----------|----------|---------|-----------|-----------|-------------|-------------|
| P146883 | IDA-55400      | Effective | USD      | 600.00   | 600.00  | 0.00      | 546.01    | 0.00        | 100%        |



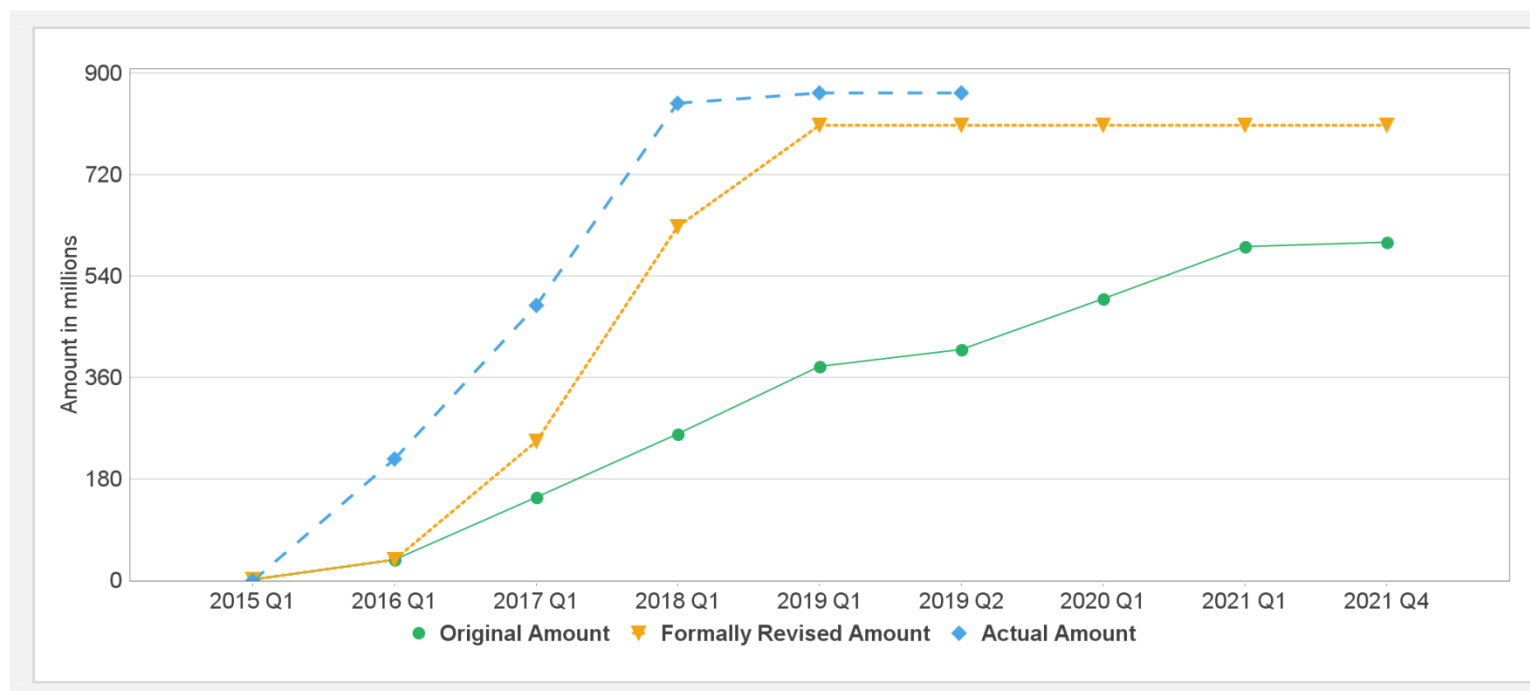


|         |           |           |     |        |        |      |        |       |   |      |
|---------|-----------|-----------|-----|--------|--------|------|--------|-------|---|------|
| P146883 | IDA-58770 | Effective | USD | 100.00 | 100.00 | 0.00 | 96.27  | 0.00  | <div style="width: 100%; height: 15px; background-color: green;"></div> | 100% |
| P146883 | IDA-60410 | Effective | USD | 108.10 | 108.10 | 0.00 | 110.90 | 0.00  | <div style="width: 100%; height: 15px; background-color: green;"></div> | 100% |
| P146883 | TF-A1426  | Effective | USD | 94.86  | 94.86  | 0.00 | 81.26  | 13.60 | <div style="width: 86%; height: 15px; background-color: green;"></div>  | 86%  |
| P146883 | TF-A3267  | Effective | USD | 50.24  | 50.24  | 0.00 | 31.13  | 19.11 | <div style="width: 62%; height: 15px; background-color: green;"></div>  | 62%  |

**Key Dates (by loan)**

| Project | Loan/Credit/TF | Status    | Approval Date | Signing Date | Effectiveness Date | Orig. Closing Date | Rev. Closing Date |
|---------|----------------|-----------|---------------|--------------|--------------------|--------------------|-------------------|
| P146883 | IDA-55400      | Effective | 30-Sep-2014   | 31-Oct-2014  | 03-Feb-2015        | 31-Dec-2020        | 31-Dec-2020       |
| P146883 | IDA-58770      | Effective | 30-Jun-2016   | 01-Jul-2016  | 26-Jul-2016        | 31-Dec-2020        | 31-Dec-2020       |
| P146883 | IDA-60410      | Effective | 02-May-2017   | 09-May-2017  | 06-Jun-2017        | 31-Dec-2020        | 31-Dec-2020       |
| P146883 | TF-A1426       | Effective | 30-Sep-2014   | 04-Dec-2015  | 04-Dec-2015        | 31-Dec-2020        | 31-Dec-2020       |
| P146883 | TF-A3267       | Effective | 30-Sep-2014   | 09-Dec-2016  | 09-Dec-2016        | 31-Dec-2020        | 31-Dec-2020       |

**Cumulative Disbursements**





---

## Restructuring History

There has been no restructuring to date.

## Related Project(s)

P158770-PRODUCTIVE SAFETY NET PROJECT (PSNP 4) ADDITIONAL FINANCING ,P163350-Productive Safety Net 4 Project Additional Financing

---