



## Social Safety Net Project (P124015)

AFRICA WEST | Burkina Faso | Social Protection & Jobs Global Practice |  
IBRD/IDA | Investment Project Financing | FY 2014 | Seq No: 18 | ARCHIVED on 02-Nov-2021 | ISR48746 |

Implementing Agencies: Ministere de l'Economie, des Finances et du Developpement, Burkina Faso, Conseil National pour la Protection Sociale, Ministry of Women, National Solidarity, the Family and Humanitarian Action

### Key Dates

#### Key Project Dates

Bank Approval Date: 23-Apr-2014

Effectiveness Date: 26-Sep-2014

Planned Mid Term Review Date: 30-Sep-2016

Actual Mid-Term Review Date: 12-Dec-2016

Original Closing Date: 31-Aug-2019

Revised Closing Date: 31-Mar-2024

### Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project development objective (PDO) is to provide income support to poor households and to lay the foundations for a basic safety net system in Burkina Faso.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

The PDO is to increase access of poor and vulnerable households to safety nets and to lay the foundations for an adaptive safety net system in Burkina Faso.

### Components Table

Name
Cash transfers and awareness program for poor and vulnerable households:(Cost \$157.00 M)
Laying the foundations for an adaptive national safety net system:(Cost \$17.40 M)
Project management:(Cost \$14.10 M)
Productive Labor-Intensive Public Works (LIPW) Program:(Cost \$7.50 M)
Contingent Emergency Response

### Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Moderately Satisfactory	<input type="checkbox"/> Moderately Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Moderately Satisfactory	<input type="checkbox"/> Moderately Satisfactory
Overall Risk Rating	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate

### Implementation Status and Key Decisions

English



In June 2021, a new cash transfer cycle began in three regions (Nord, Centre Nord, and Boucle du Mouhoun). In the selected communes, households will receive 35,000 CFA francs per quarter over a period of three years as well as accompanying measures for early childhood development. In addition, in accordance with the government's request, the beneficiaries also include internally displaced persons based on lists established by the government and selected according to the same vulnerability criteria as the host population. In June 2021 and in October 2021, 78 716 recipients (from which 19 896 internally displaced) have received the regular cash transfer.

Furthermore, vulnerable populations in the intervention areas benefited from a first seasonal cash transfer in September 2021 to cope with the cumulative shocks of Covid-19 and the drought. A second transfer is planned in November 2021.

Beginning in March 2022, the project aims to support additional vulnerable households in the Centre and Sahel regions, as well as additional communes in the Boucle du Mouhoun Region (this last area will be supported by financing from the Emergency Local Development and Resilience Project - PUDTR).

This ISR follows a world bank supervision mission held in October 2021. The next supervision mission will be held in January 2022.

### Français

En juin 2021, les cycles de transferts monétaires ont débuté dans 3 nouvelles régions (Nord, Centre Nord, et Boucle du Mouhoun). Dans les communes concernées, les ménages sélectionnés vont bénéficier d'un appui pendant trois ans de 35.000 FCFA par trimestre ainsi que de mesures d'accompagnement pour le développement de la petite enfance. De plus, conformément à la demande du gouvernement, les bénéficiaires incluent également des déplacés sur la base des listes établies par le gouvernement et sélectionnés selon les mêmes critères de vulnérabilité que la population hôte.

En juin 2021 et en octobre 2021, 78 716 bénéficiaires (dont 19 896 déplacés à l'intérieur du pays) ont reçu le transfert monétaire régulier.

Également, les populations vulnérables des zones d'intervention ont bénéficié d'un premier transfert monétaire saisonnier en septembre 2021 pour faire face aux chocs cumulés du Covid-19 et de la sécheresse. Un second transfert est prévu au mois de novembre 2021.

A partir de mars 2022 il est prévu d'appuyer des ménages vulnérables additionnelles dans la région du Centre et la région du Sahel ainsi que dans des communes supplémentaires de la Boucle du Mouhoun (cette dernière zone est financée grâce au Projet d'Urgence de Développement Territorial et de Résilience - PUDTR).

Ce rapport fait suite à une mission de supervision de la Banque mondiale menée en octobre 2021. La prochaine mission de supervision est prévue en février 2022.

## Risks

### Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Macroeconomic	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Sector Strategies and Policies	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Technical Design of Project or Program	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Institutional Capacity for Implementation and Sustainability	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Fiduciary	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial
Environment and Social	--	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial



Stakeholders	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Other	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate
Overall	--	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate

## Results

### PDO Indicators by Objectives / Outcomes

Increase access of poor and vulnerable households to safety nets				
▶ The share of households benefitting from the cash transfers who belong to the 2 poorest quintiles (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	76.60	76.60	60.00
Date	30-Oct-2019	30-Oct-2020	12-Oct-2021	29-Mar-2024
Comments:	Measures targeting effectiveness of the CT program. This indicator has been measured based on data from the baseline survey of the impact evaluation.			
▶ Direct project beneficiaries (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	572,068.00	1,065,186.00	1,210,000.00
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024
Comments:	Direct beneficiaries are people or groups who directly derive benefits from an intervention. The significant increase in this indicator is due to the intervention in new areas of intervention, in particular in the regions of Boucle du Mouhoun (52,151 beneficiaries), North (103,369) and Center-North (191,138).			
□ Female beneficiaries (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	52.61	53.14	50.00

Lay the foundations for an adaptive safety net system in Burkina Faso				
▶ The definition and publication of a targeting mechanism, used by the CT program and adoptable for other programs (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024



Comments:	An effective targeting mechanism is: capable of selecting poor beneficiaries, accepted by the community, cost-effective in targeting beneficiaries			
▶ Households with information registered in the Social Registry with data sharing protocols available for social programs (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	69,755.00	119,983.00	400,000.00
Date	01-Sep-2014	30-Oct-2020	05-Feb-2021	29-Mar-2024
Comments:	There are 119 983 households with information stored in a beneficiary registry. This increase reflects the outcome of the identification process implemented during the first semester 2021. The Government will have to confirm that the beneficiary registry of the project will be included in the Social Registry			

### Intermediate Results Indicators by Components

Cash transfers and awareness program for poor and vulnerable households				
▶ The per capita consumption level of the households benefitting from the cash transfers (% increase) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	15.00
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024
Comments:	Baseline and endline per capita consumption will be measured by the upcoming impact evaluation.			
▶ Timely transfer of cash benefits (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	50.00	56.00	80.00
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024
Comments:	% of beneficiary households receiving transfers as per PIM guidelines. Of the sixteen payments planned for 2021, nine have been made timely. This decrease was mainly due to delay in process to recruit the payments agencies and in effectiveness of the ASP TF (financing gap).			
▶ Beneficiary households participating in accompanying measures (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	88.70	0.00	75.00
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024
Comments:	As of October 2021, the accompanying measures did not resume. This activity is planned to resume early 2022 with the support of NGO's which recruitment is almost finalized.			



▶ Direct project beneficiaries of the core cash transfer benefit (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	538,132.00	997,998.00	880,000.00
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024
▶ Direct beneficiaries of the adaptive cash transfer benefit (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	34,353.00	483,263.00	334,300.00
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024
Comments:	The beneficiaries are those of the Boulekiemdé province and the beneficiaries of the shock response payments of the Boucle du Mouhoun, the North and the Centre-Nord regions. The increase in the number of beneficiaries is the result of a vertical extension of the adaptive transfers during the 2021 lean season.			
▶ Percentage of participating mothers whose children followed good nutritional age-appropriate practice (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	85.70	0.00	80.00
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024
Comments:	This activity will resume early 2022.			
▶ Beneficiaries of the productive measure package (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	15,694.00	20,000.00
Date	12-Nov-2014	--	12-Oct-2021	31-Mar-2023
□ Beneficiaries of the productive measure package - refugees (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	--	0.00	1,000.00
Date	30-Apr-2021	--	12-Oct-2021	31-Mar-2024
Laying the foundations for an adaptive national safety net system				
▶ Payment system operational (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	No	Yes	Yes	Yes
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024
<b>► Institutional coordinating mechanism functioning (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024
Comments:	Even if there is no clear institutional coordination mechanism in place, progress is being made in the adoption of social registry which should also enhance the coordination when deployed and effectively used by programs.			
<b>► Establishment of a temporary shock-response benefit, with well-defined operational parameters based on shock data (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024

<b>Project management</b>				
<b>► Frequency of publication of monitoring reports (Months, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	6.00	6.00	6.00
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024
Comments:	WB assessment of timeliness and quality of reports produced and transmitted			
<b>► Cash transfer program management expenses as share of total cash transfer program expenses (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	22.80	8.69	35.00
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024
Comments:	Program management expense: ratio between operating expenses and total annual expenditures for the cash transfer program (as specified in the PIM). The recent scaling up in cash transfer is also increasing the cost-efficiency of the intervention.			
<b>► Government contribution to safety net programs (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	0.00	3.91	1.46	24.00
Date	01-Sep-2014	30-Oct-2020	12-Oct-2021	29-Mar-2024
Comments:	This amount represents the cumulative ratio of the national counterparty actually disbursed to the project to the total cost of the project as of 30/09/2021. (1 329 230 000/91 300 000 000 = 1,46%). The decrease in the indicator is explained by the increase of the World Bank financing as opposed to the national counterparty which has remained stable.			

<b>Productive Labor-intensive Public Works</b>				
<b>► LIPW participants (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	8,500.00
Date	29-Nov-2019	30-Oct-2020	12-Oct-2021	29-Mar-2024
Comments:	The implementation of LIPW is planned to start in March 2022.			
<b>□ LIPW participants - refugees (Number, Custom Breakdown)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	1,800.00
Date	24-Apr-2020	30-Oct-2020	12-Oct-2021	29-Mar-2024
<b>► Number of work days generated in rural LIPW (Days, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	510,000.00
Date	29-Nov-2019	30-Oct-2020	12-Oct-2021	29-Mar-2024
<b>► Number of work days generated in urban LIPW (Days, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	510,000.00
Date	29-Nov-2019	30-Oct-2020	12-Oct-2021	29-Mar-2024
<b>► LIPW participants that have saved to receive a matching grant (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	50.00



Date	29-Nov-2019	30-Oct-2020	12-Oct-2021	29-Mar-2024
<b>► Number of LIPW beneficiaries who received basic literacy course and/or training in life skills (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	8,500.00
Date	29-Nov-2019	30-Oct-2020	12-Oct-2021	29-Mar-2024

General/ not related to a specific component				
<b>► Grievances addressed within set timeframe as per project GRM (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	99.00	80.00
Date	31-Jan-2019	30-Oct-2020	12-Oct-2021	29-Mar-2024
Comments:	Grievances addressed within set timeframe as per program GRM rules (grievances treated and resolved within 72 hours). From November 2020 to September 30, 2021, 156 complaints were registered and 155 were timely resolved.			

## Performance-Based Conditions

### Data on Financial Performance

#### Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P124015	IDA-54290	Closed	USD	50.00	50.00	0.00	45.15	0.00	100%
P124015	IDA-64340	Effective	USD	7.00	7.00	0.00	1.32	6.07	18%
P124015	IDA-D4760	Effective	USD	93.00	93.00	0.00	32.44	62.32	34%
P124015	TF-A3975	Closed	USD	6.00	6.00	0.00	6.00	0.00	100%
P124015	TF-B5311	Effective	USD	10.00	10.00	0.00	5.39	4.61	54%

#### Key Dates (by loan)

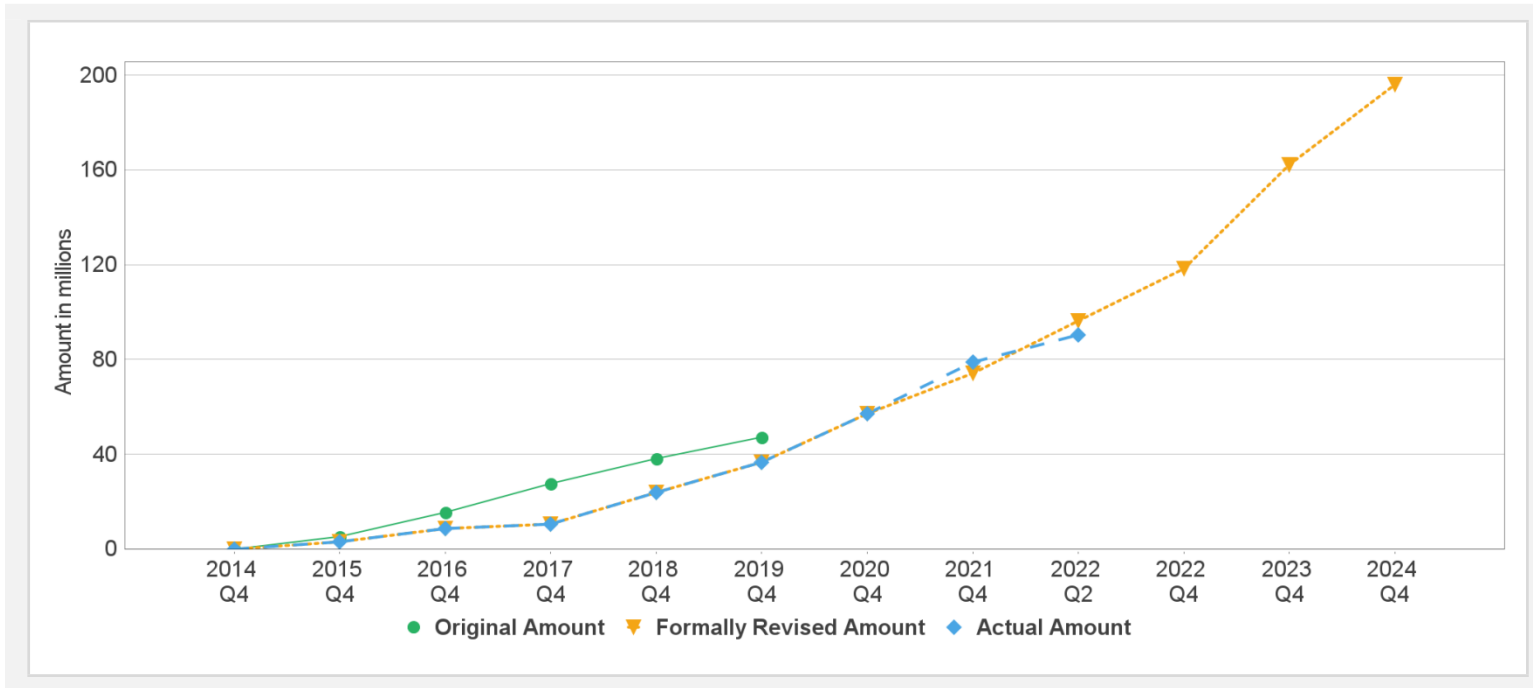
Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P124015	IDA-54290	Closed	23-Apr-2014	17-Jun-2014	26-Sep-2014	31-Aug-2019	31-Aug-2020





P124015	IDA-64340	Effective	29-May-2019	19-Jun-2019	31-Oct-2019	31-Mar-2024	31-Mar-2024
P124015	IDA-D4760	Effective	29-May-2019	19-Jun-2019	31-Oct-2019	31-Mar-2024	31-Mar-2024
P124015	TF-A3975	Closed	07-Dec-2016	27-Jan-2017	04-Apr-2017	30-Jun-2018	31-Dec-2019
P124015	TF-B5311	Effective	23-Mar-2021	06-May-2021	04-Aug-2021	31-Mar-2024	31-Mar-2024

**Cumulative Disbursements**



**PBC Disbursement**

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC
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**Restructuring History**

Level 2 Approved on 01-Jun-2018 ,Level 2 Approved on 27-Sep-2019

**Related Project(s)**

P160371-Additional Financing for Social Safety Net Project ,P169252-Scale-Up and Responding to the needs of Refugees and Host Communities ,P173284-Adaptive Shock-Responsive Cash Transfers to Affected Regions ,P173335-THIRD ADDITIONAL FINANCING FOR THE SOCIAL SAFETY NET PROJECT