Report No: ISR7003

Implementation Status & Results Afghanistan

Afghanistan Pension Administration and Safety Net Project (P113421)

Operation Name: Afghanistan Pension (P113421)	Project Stage:	Implementation	Seq.No: 4	Status: ARCHIVED	Archive Date:	24-Sep-2011	
	Country: Afghanistan		Approval I	Y: 2010			
Product Line: IBRD/IDA		Lending Ir	strument: Emerge	ency Recovery Loan			
Implementing Agency(ies): Ministry of La	abor, Social Affairs, Martyrs and Disabled						

Key Dates

Board Approval Date	15-Oct-2009	Original Closing Date 31-Dec-2013	Planned Mid Term Review Date 31-Jan-2012	Last Archived ISR Date 24-Sep-2011
Effectiveness Date	09-Feb-2010	Revised Closing Date 31-Dec-2013	Actual Mid Term Review Date	

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project development objectives are: (i) improve the administration of the public pension schemes; and (ii) pilot a modest social safety net program as a first step to developing a sustainable approach to safety nets in the country.

Has the Project Development Objective been changed since Board Approval of the Project?

Component(s)

Component Name	Component Cost
Pensions	3.30
Safety Nets	3.20
Project Management	1.00

Overall Ratings

	Previous Rating	Current Rating
Progress towards achievement of PDO	Moderately Satisfactory	Satisfactory
Overall Implementation Progress (IP)	Moderately Satisfactory	Satisfactory
Overall Risk Rating	Substantial	

Implementation Status Overview

The project implementation has been progressing without obstacles. In pensions, it is projected that a reformed and modernized Public Sector pension system will be operationalized in accordance with the new Pension Regulations by mid 2013. In safety nets, the Ministry of Labour Social Affairs Martyrs and Disabled (MoLSAMD) has designed and completed the implementation of the safety nets pilot ahead of the project schedule. On the evaluation side, both in pensions and in safety nets, all activities are being implemented as planned. The results of the targeting and operational evaluations of the pilot have fed into design of the modified selection and delivery mechanism and to adoption by the MoLSAMD of a new cash



transfer program focused on children from food insecure families. On the project management, the Government has been actively working to address various weaknesses identified earlier, and the latest mission in May 2012 noted significant improvements in project performance as result of (i) appointing a new Director General of the Pension Department, (ii) strengthening the project management team by hiring dedicated Pensions and Safetynets Managers (which now allows for more effective and flexible management able to respond more quickly to any challenges that arise), (iii) reinforcing the process of producing regular procurement reports and regular quarterly report with overall performance of the project, and (iv) hiring a new FM specialist to fill the position that has long been vacant. While disbursements were lagging in early 2012 due to miss-budgeting and short term liquidity problems, the issues have been fully resolved and it is expected that most of the money e.g. under the safety nets component would be utilized by end 2012.

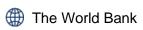
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Country	First Administrative Division	Location	Planned	Actual
Afghanistan	Kabul	Kabul		
Afghanistan	Not Entered	Islamic Republic of Afghanistan		

Results

Project Development Objective Indicators						
Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
A central register provides		Yes/No	Value	No	No	Yes
computerizedrecord-keeping of participants			Date		15-Jun-2012	31-Dec-2013
and flow of funds.			Comments		Software development largely completed, user training initiated, system ready for piloting in 2 provinces	
Improved services to beneficiaries		Text	Value	Poor services provided by the legacy administration system	Completed report on baseline survey with identified areas for improvement	Follow up survey indicates improved beneficiary satisfaction
			Date		15-Jun-2012	31-Dec-2013
			Comments			
Improved revenue and financial management of the pension programs		Text	Value	No segregate accounting and monitoring of pension scheme revenues	New pension revenues and expenditures accounting procedures adopted by MOF/ Treasury	Financial management and compliance monitoring systems in place
			Date		15-Jun-2012	31-Dec-2013
			Comments			
Streamlined monitoring, budgeting and planning of the pension programs		Text	Value	Highly aggregate reports	New reporting system from the provinces is under preparation as a part of the new MIS roll out	Provincial offices covered with new data consolidation and reporting process

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			Date	01-Jan-2010	15-Jun-2012	31-Dec-2013
			Comments			
Safety net framework developed and tested. An evaluation of the pilot program undertaken		Text	Value	None	Safety Net Pilot framework developed, implemented, and evaluated in three select provinces. Scale up strategy defined.	Evaluation activities conducted and scaling up strategy defined
			Date	01-Jan-2010	15-Jun-2012	31-Dec-2013
			Comments			
Intermediate Results Indicators						
Indicator Name	Core	Unit of Measure		Baseline	Current	End Target
Developed new operational procedures and rules, record-keeping systems, TORs for the departments and staff, and fully trained staffof the Pension Department		Text	Value	None	New PD organizational structure and staff ToRs defined. The Pay & Grading reform process in PD initiated. Training in new software application initiated.	Staff fully trained in new procedures and uses of the MIS
			Date	01-Jan-2010	15-Jun-2012	31-Dec-2013
			Comments			
Legacy scheme modernized. Eligibility verification procedures defined and pensioners census conducted		Text	Value	Weak verification mechanisms; No census conducted	TOR for client services staff in PD defined. Census procedures drafted with Eol and next steps ongoing. Renovations of the PD premises initiated.	MIS systems fully cover management of the legacy programs
			Date	01-Jan-2010	15-Jun-2012	31-Dec-2013
			Comments			
Parameters of a safety net program defined		Text	Value	None	Phase II conducted and evaluated. Pilot implementation completed.	Pilot implementation completed
			Date	01-Jan-2010	15-Jun-2012	31-Dec-2013
			Comments			
Mechanisms to award and deliver benefits in place. Database in place and operational		Text	Value	None	Benefit delivery, targeting mechanism of beneficiaries, implementation methodology tested and in place. Operational Manual and training material prepared. MIS developed and used in	Operational manuals prepared. Staff trained in implementation of the pilot MIS developed and tested



implementation, including digital list of all beneficiaries of the safety net pilot. 15-Jun-2012 Date 01-Jan-2010 31-Dec-2013 Comments Project implementation according to schedule Project Implementation Plan PIP Schedule defined and Text Value None Prepared. Implementation is approved proceeding as per plan. Although revisions in PIP will be required with recently introduced and further suggested modifications in the project. 01-Jan-2010 15-Jun-2012 31-Dec-2013 Date Comments Fiduciary obligations fulfilled Text Value None FM and procurment manuals **Operational Manual outlines** in place. Reviews regularly all fiduciary provisions conducted. Unaudited financial statements regularly submitted. Date 01-Jan-2010 15-Jun-2012 31-Dec-2013 Comments

Data on Financial Performance (as of 02-May-2012)

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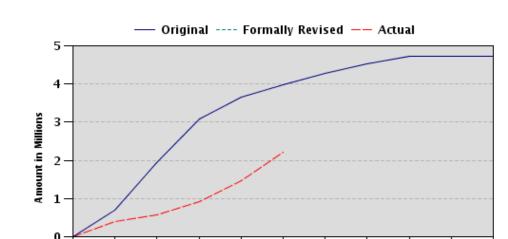
Project	Ln/Cr/Tf	Status	Approval Date	Signing Date	Effectiveness Date	Original Closing Date	Revised Closing Date
P113421	IDA-H5230	Effective	15-Oct-2009	11-Nov-2009	09-Feb-2010	31-Dec-2013	31-Dec-2013

Disbursements (in Millions)

Project	Ln/Cr/Tf	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P113421	IDA-H5230	Effective	XDR	4.90	4.90	0.00	2.21	2.69	45.00

Disbursement Graph

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Key Decisions Regarding Implementation

To strengthen the operation and maximize development impact of the project, the MoLSAMD and the Bank have agreed to initiate a project restructuring with additional financing provided primarily to the scale up of activities in the safety net component.

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Restructuring History

The World Bank

There has been no restructuring to date.

Related Projects

P122642-Afghanistan: Safety Net Project