(Highway Management Project)<br>between<br>REPUBLIC OF THE PHILIPPINES<br>and<br>INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT

Dated February 5, 1992
LOAN NUMBER 3430 PH
LOAN AGREEMENT

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AGREEMENT, dated February 5, 1992, between REPUBLIC OF THE PHILIPPINES (the Borrower) and INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT (the Bank).
WHEREAS the Borrower, having satisfied itself as to the
feasibility and priority of the Project described in Schedule 2 to this Agreement, has requested the Bank to assist in the financing of the Project;
WHEREAS the Bank has agreed, on the basis, inter alia, of the foregoing, to extend the Loan to the Borrower upon the terms and conditions set forth in this Agreement;
NOW THEREFORE the parties hereto hereby agree as follows:
ARTICLE I
General Conditions; Definitions
Section 1.01. The "General Conditions Applicable to Loan and Guarantee Agreements" of the Bank, dated January 1, 1985, with the
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modifications set forth below (the General Conditions) constitute an integral part of this Agreement:
(a) The last sentence of Section 3.02 is deleted.
(b) In Section 6.02, sub-paragraph (k) is re-lettered as sub-paragraph (l) and a new sub-paragraph (k) is added to read:
"(k) An extraordinary situation shall have arisen under which any further withdrawals under the Loan would be inconsistent with the provisions of Article III, Section 3 of the Bank's Articles of Agreement."

Section 1.02. Unless the context otherwise requires, the several terms defined in the General Conditions have the respective meanings therein set forth and the following additional terms have the following meanings:
(a) "CIAP" means the Construction Industry Authority of the Philippines, an agency of the Borrower established pursuant to Presidential Decree No. 1746 dated November 28, 1980, as amended by Executive Order Nos. 679/81, 768/82, 1008/85, and 133/87, and includes any successor or successors thereto; and
(b) "DPWH" means the Department of Public Works and Highways of the Borrower and includes any successor or successors thereto.

ARTICLE II
The Loan
Section 2.01. The Bank agrees to lend to the Borrower, on the terms and conditions set forth or referred to in the Loan Agreement, various currencies that shall have an aggregate value equivalent to the amount of one hundred fifty million dollars ( $\$ 150,000,000$ ), being the sum of withdrawals of the proceeds of the Loan, with each withdrawal valued by the Bank as of the date of such withdrawal.

Section 2.02. The amount of the Loan may be withdrawn from the Loan Account in accordance with the provisions of Schedule 1 to this Agreement for expenditures made (or, if the Bank shall so agree, to be made) in respect of the reasonable cost of goods and services required for the Project described in Schedule 2 to this Agreement and to be financed out of the proceeds of the Loan.

Section 2.03. The Closing Date shall be June 30, 1999 or such later date as the Bank shall establish. The Bank shall promptly notify the Borrower of such later date.

Section 2.04. The Borrower shall pay to the Bank a commitment charge at the rate of three-fourths of one percent (3/4 of $1 \%$ ) per annum on the principal amount of the Loan not withdrawn from time to time.

Section 2.05. (a) The Borrower shall pay interest on the principal amount of the Loan withdrawn and outstanding from time to time, at a rate for each Interest Period equal to the Cost of Qualified Borrowings determined in respect of the preceding Semester, plus one-half of one percent ( $1 / 2$ of $1 \%$ ). On each of the dates specified in Section 2.06 of this Agreement, the Borrower shall pay interest accrued on the principal amount outstanding during the preceding Interest Period, calculated at the rate applicable during such Interest Period.
(b) As soon as practicable after the end of each Semester, the Bank shall notify the Borrower of the Cost of Qualified Borrowings determined in respect of such Semester.
(c) For the purposes of this Section:
(i) "Interest Period" means a six-month period ending on the date immediately preceding each

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    date specified in Section 2.06 of this Agree-
    ment, beginning with the Interest Period in
    which this Agreement is signed.
(ii)
    "Cost of Qualified Borrowings" means the cost,
    as reasonably determined by the Bank and
    expressed as a percentage per annum, of the
    outstanding borrowings of the Bank drawn down
        after June 30, 1982, excluding such borrowings
        or portions thereof as the Bank has allocated to
        fund: (A) the Bank's investments; and (B) loans
        which may be made by the Bank after July
        1, 1989 bearing interest rates determined
        otherwise than as provided in paragraph (a) of
        this Section.
(iii) "Semester" means the first six months or the
        second six months of a calendar year.
    (d) On such date as the Bank may specify by no less than six
months' notice to the Borrower, paragraphs (a), (b) and (c) (iii) of
this Section shall be amended to read as follows:

> "(a) The Borrower shall pay interest on the principal amount of the Loan withdrawn and outstanding from time to time, at a rate for each Quarter equal to the Cost of Qualified Borrowings determined in respect of the preceding Quarter, plus one-half of one percent (1/2 of 1o). On each of the dates specified in Section 2.06 of this Agreement, the Borrower shall pay interest accrued on the principal amount outstanding during the preceding Interest Period, calculated at the rates applicable during such Interest Period."
> "(b) As soon as practicable after the end of each Quarter, the Bank shall notify the Borrower of the Cost of Qualified Borrowings determined in respect of such Quarter."
> "(c) (iii) 'Quarter' means a three-month period commencing on January 1, April 1, July 1 or October 1 in a calendar year."
Section 2.06. Interest and other charges shall be payable semiannually on March 15 and September 15 in each year.
Section 2.07 . The Borrower shall repay the principal amount of the Loan in accordance with the amortization schedule set forth in Schedule 3 to this Agreement.
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ARTICLE III
Execution of the Project
Section 3.01. (a) The Borrower declares its commitment to the objectives of the Project as set forth in Schedule 2 to this Agreement, and, to this end, shall carry out Parts A, B, and C. 1 of the Project through DPWH and Part C. 2 of the Project through CIAP, all with due diligence and efficiency and in conformity with appropriate engineering, management, and financial practices, and shall provide, promptly as needed, the funds, facilities, services and other resources required for the Project.
(b) Without limitation upon the provisions of paragraph (a) of this Section and except as the Borrower and the Bank shall otherwise agree, the Borrower shall carry out the Project in accordance with the Implementation Program set forth in Schedule 5 to this Agreement.

Section 3.02. Except as the Bank shall otherwise agree, procurement of the goods, works and consultants' services required for the Project and to be financed out of the proceeds of the Loan
shall be governed by the provisions of Schedule 4 to this Agreement.
ARTICLE IV
Financial Covenants
Section 4.01. (a) The Borrower shall maintain or cause to be maintained records and accounts adequate to reflect in accordance with sound accounting practices the operations, resources and expenditures in respect of the Project of the departments or agencies of the Borrower responsible for carrying out the Project or any part thereof.
(b) The Borrower shall:
(i) have the records and accounts referred to in paragraph (a) of this Section for each fiscal year audited, in accordance with appropriate auditing principles consistently applied, by independent auditors acceptable to the Bank;
(ii) furnish to the Bank as soon as available, but in any case not later than six months after the end of each such year, the report of such audit by said auditors, of such scope and in such detail as the Bank shall have reasonably requested; and
(iii) furnish to the Bank such other information concerning said records and accounts and the audit thereof as the Bank shall from time to time reasonably request.
c) For all expenditures with respect to which withdrawals from the Loan Account were made on the basis of statements of expenditure, the Borrower shall:
(i) maintain or cause to be maintained, in accordance with paragraph (a) of this Section, records and accounts reflecting such expenditures;
(ii) retain, until at least one year after the Bank has received the audit report for the fiscal year in which the last withdrawal from the Loan Account was made, all records (contracts, orders, invoices, bills, receipts and other documents) evidencing such expenditures;
(iii) enable the Bank's representatives to examine such records; and
(iv) ensure that such records and accounts are
included in the annual audit referred to in paragraph (b) of this Section and that the report of such audit contains a separate opinion by said auditors as to whether the statements of expenditure submitted during such fiscal year, together with the procedures and internal controls involved in their preparation, can be relied upon to support the related withdrawals.

ARTICLE V
Termination
Section 5.01. The date ninety (90) days after the date of this Agreement is hereby specified for the purposes of Section 12.04 of the General Conditions.

ARTICLE VI

Representative of the Borrower; Addresses

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    Section 6.01. The Secretary of Finance of the Borrower is
designated as representative of the Borrower for the purposes of
Section 11.03 of the General Conditions.
    Section 6.02. The following addresses are specified for the
purposes of Section 11.01 of the General Conditions:
    For the Borrower:
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Secretary of Finance
Department of Finance
Manila, Philippines
Cable address: Telex:
SECFIN 27550 CBP-PH
Manila 40268 CB-CONF

For the Bank:
International Bank for
Reconstruction and Development
1818 H Street, N.W.
Washington, D.C. 20433
United States of America
Cable address:Telex:

| INTBAFRAD | 248423 | (RCA), |
| :--- | ---: | :--- |
| Washington, D.C. | 82987 | $(\mathrm{FTCC})$, |
|  | 64145 | $($ WUI) or |
|  | 197688 | $(\mathrm{TRT})$ |

IN WITNESS WHEREOF, the parties hereto, acting through their duly authorized representatives, have caused this Agreement to be signed in their respective names in the District of Columbia, United States of America, as of the day and year first above written.

REPUBLIC OF THE PHILIPPINES

By /s/ E. N. Pelaez
Authorized Representative

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT

By /s/ G. S. Kaji
Regional Vice President East Asia and Pacific

SCHEDULE 1
Withdrawal of the Proceeds of the Loan

1. The table below sets forth the Categories of items to be financed out of the proceeds of the Loan, the allocation of the amounts of the Loan to each Category and the percentage of expenditures for items so to be financed in each Category:

| Amount of the | o of |
| :---: | :---: |
| Loan Allocated | Expenditures |
| (Expressed in | to be |


|  | Category | Equivalent) | Financed |
| :---: | :---: | :---: | :---: |
| (1) | Civil works | 87,600,000 | 70\% |
| (2) | Equipment and vehicles | 5,100,000 | $100 \%$ of foreign expenditures, $100 \%$ of local expenditures (ex-factory cost) and 65\% of local expenditures for other items procured locally |
| (3) | ```Consultants' services and training``` | 23,600,000 | 100\% |
| (4) | Unallocated | $33,700,000$ |  |
|  | TOTAL | 150,000,000 |  |
|  | For the purpos | s Schedule: |  |
|  | (a) the te urrency of any | expenditures" ther than that | ns expenditures i the Borrower for |
| the currency of any country other than that of the Borrower for goods or services supplied from the territory of any country othe than that of the Borrower; and |  |  |  |
| currency of the Borrower or for goods or services supplied from the territory of the Borrower. |  |  |  |
| 3. Notwithstanding the provisions of paragraph 1 above, no withdrawals shall be made in respect of payments made for expenditures prior to the date of this Agreement. |  |  |  |
| SCHEDULE 2 |  |  |  |
| Description of the Project |  |  |  |
| The objective of the Project is to improve the quality of the arterial highway network of the Borrower with a view to reducing |  |  |  |
| The Project consists of the following parts, subject to such modifications thereof as the Borrower and the Bank may agree upon |  |  |  |
| Part A: Road Management System |  |  |  |
| annual and multi-year programming and budgeting of road and bridg works. |  |  |  |
| 2. eval bri of t | Provision of ating the cond e structures system. | d equipment for structural cap essential data | nitoring and of pavement and technical managem |
| Part B: Civil Works Sub-projects |  |  |  |
| rehabilitate, strengthen or resurface about 1,400 kilometers of deteriorated or damaged arterial highways and sub-standard bridges. |  |  |  |
| Part | C: Institu | engthening |  |
|  | Provision of | equipment and | cles and consultin |

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services to assist DPWH to:
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(a) coordinate project activities;
(b) implement procedures to improve pavement design and construction quality;
(c) initiate remedial measures at high-accident locations;
(d) develop and implement a human resources planning and training program oriented toward DPWH's changing responsibilities due to decentralization and implementation of maintenance by contract; and
(e) increase DPWH's capacity to manage the preparation of environmental impact statements for its projects.
2. Provision of consulting services to assist CIAP to carry out studies to strengthen the construction industry.

The Project is expected to be completed by December 31, 1998.
SCHEDULE 3
Amortization Schedule

Date Payment Due
September 15, 1997
March 15, 1998
September 15, 1998
March 15, 1999
September 15, 1999
March 15, 2000
September 15, 2000
March 15, 2001
September 15, 2001
March 15, 2002
September 15, 2002
March 15, 2003
September 15, 2003
March 15, 2004
September 15, 2004
March 15, 2005
September 15, 2005
March 15, 2006
September 15, 2006
March 15, 2007
September 15, 2007
March 15, 2008
September 15, 2008
March 15, 2009
September 15, 2009
March 15, 2010
September 15, 2010
March 15, 2011
September 15, 2011
March 15, 2012

Payment of Principal (expressed in dollars)*

2,735,000
2, 840,000
2,950,000
3,065,000
3,185,000
3, 305,000
3,435,000
3,565,000
3,705,000
3,850,000
3,995,000
4,150,000
4, 310,000
4,480,000
4, 650,000
4,830,000
5, 020,000
5,210,000
5,415,000
5, 625,000
5,840,000
6,065,000
6,300,000
6,545,000
6,795,000
7,060,000
7,330,000
7,615,000
7,910,000
8, 220,000

* The figures in this column represent dollar equivalents determined as of the respective dates of withdrawal. See General Conditions, Sections 3.04 and 4.03.

Premiums on Prepayment
Pursuant to Section 3.04 (b) of the General Conditions, the premium payable on the principal amount of any maturity of the Loan
to be prepaid shall be the percentage specified for the applicable time of prepayment below:

Time of Prepayment
Premium

The interest rate (expressed as a percentage per annum) applicable to the Loan on the day of prepayment multiplied by:
Not more than three years
before maturity
More than three years but
not more than six years
before maturity $\quad 0.15$

SCHEDULE 4

Procurement and Consultants' Services
Section I. Procurement of Goods and Works
Part A: International Competitive Bidding

1. Except as provided in Part $C$ hereof, goods and works shall be procured under contracts awarded in accordance with procedures consistent with those set forth in Sections I and II of the "Guidelines for Procurement under IBRD Loans and IDA Credits" published by the Bank in May 1985 (the Guidelines).
2. Bidders for civil works shall be prequalified as provided in paragraph 2.10 of the Guidelines.
3. To the extent practicable, contracts for civil works shall be grouped into bid packages estimated to cost the equivalent of $\$ 10,000,000$ or more.

Part B: Preference for Domestic Manufacturers

In the procurement of goods in accordance with the procedures described in Part A. 1 hereof, goods manufactured in Republic of the Philippines may be granted a margin of preference in accordance with, and subject to, the provisions of paragraphs 2.55 and 2.56 of the Guidelines and paragraphs 1 through 4 of Appendix 2 thereto.

Part C: Other Procurement Procedures

1. Except as provided in paragraph 2 hereof, items or groups of items for goods, estimated to cost the equivalent of $\$ 200,000$ or less per contract, up to an aggregate amount equivalent to $\$ 400,000$, may be procured under contracts awarded on the basis of competitive bidding, advertised locally, in accordance with procedures satisfactory to the Bank.
2. Items or groups of items for goods, estimated to cost the equivalent of $\$ 150,000$ or less per contract, up to an aggregate
amount equivalent to $\$ 3,700,000$, may be procured under contracts awarded on the basis of comparison of price quotations obtained from at least three suppliers from at least three different countries eligible under the Guidelines, in accordance with procedures acceptable to the Bank.
3. Civil works, estimated to cost the equivalent of $\$ 2,500,000$ or less per contract, up to an aggregate amount equivalent to $\$ 30,800,000$, may be procured under contracts awarded on the basis of competitive bidding, advertised locally, in accordance with procedures satisfactory to the Bank.

Part D: Review by the Bank of Procurement Decisions

1. Review of prequalification:

With respect to the prequalification of bidders as provided in Part A. 2 hereof, the procedures set forth in paragraph 1 of Appendix 1 to the Guidelines shall apply.
2. Review of invitations to bid and of proposed awards and final contracts:
(a) With respect to each contract for goods, estimated to cost the equivalent of $\$ 200,000$ or more, and civil works, estimated to cost the equivalent of $\$ 2,500,000$ or more, the procedures set forth in paragraphs 2 and 4 of Appendix 1 to the Guidelines shall apply.
(b) With respect to each contract not governed by the preceding paragraph, the procedures set forth in paragraphs 3 and 4 of Appendix 1 to the Guidelines shall apply.
(c) The provisions of the preceding subparagraph (b) shall not apply to contracts on account of which the Bank has authorized withdrawals on the basis of statements of expenditure.
3. The figure of $15 \%$ is hereby specified for purposes of paragraph 4 of Appendix 1 to the Guidelines.

Section II. Employment of Consultants
In order to assist the Borrower in carrying out the Project, the Borrower shall employ consultants whose qualifications, experience and terms and conditions of employment shall be satisfactory to the Bank. Such consultants shall be selected in accordance with principles and procedures satisfactory to the Bank on the basis of the "Guidelines for the Use of Consultants by World Bank Borrowers and by the World Bank as Executing Agency" published by the Bank in August 1981.

SCHEDULE 5
Implementation Program

1. The Borrower shall, by March 31, 1992, select civil works subprojects to be carried out in 1993/4. The said sub-projects shall be selected on the basis of criteria acceptable to the Bank.
2. (a) The Borrower shall recommend in its annual budget proposal, (i) the adjusted cost per Equivalent Maintenance Kilometer to maintain in real terms at least the 1991 routine maintenance budget for national roads, and (ii) an item for periodic overlay works.
(b) The Borrower shall, by March 31 of each year commencing 1992, prepare, in consultation with the Bank, the maintenance program for the next fiscal year, including the program and budget for periodic road overlays.
3. The Borrower shall (a) by March 31, 1992, formulate and adopt, in consultation with the Bank, a three year rolling arterial highway
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investment program, and (b) by March 31 each year commencing 1993,
update the said program applying appropriate economic and technical
criteria in consultation with the Bank.
4. The Borrower shall, by June 30, 1992, appoint a consultant to
assist DPWH with project coordination.
5. The Borrower shall, by June 30, 1992, revise DPWH's design
standards and contract documentation for civil works projects to
include measures to ensure environmental soundness of the proposed
sub-projects.
6. The Borrower shall undertake and complete a Study on Manpower
Development and Training and, by June 30, 1992, discuss the results
thereof with the Bank with a view to agreeing to a manpower
development and training program. The Borrower shall, by September
30, 1992, initiate implementation of the agreed program to the
satisfaction of the Bank.
7. The Borrower shall (a) progressively increase private sector
participation in road maintenance and allocate about 80% of the
maintenance budget for contracted works to the private sector by
December 31, 1994, and (b) adjust the number of DPWH maintenance
staff in accordance with a plan and timetable satisfactory to the
Bank.
8. The Borrower shall, by June 30, 1995, develop and implement at
least the following modules of the road management system in
consultation with the Bank: (i) database and reporting system; (ii)
road monitoring and data acquisition system; (iii) a central five
year investment plan and budget forecast; (iv) a central rolling
works program and budget for investment and maintenance; and (v) a
regional pavement rehabilitation program.
9. The Borrower shall maintain the Project Management Office
established by DPWH pursuant to Order Nos. 30/82 dated April 26,
1982 and 62/89 dated May 26, 1989.
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