



## AFR RI-Great Lakes Trade Facilitation (P151083)

AFRICA EAST | Eastern Africa | Finance, Competitiveness and Innovation Global Practice |  
IBRD/IDA | Investment Project Financing | FY 2016 | Seq No: 13 | ARCHIVED on 17-Feb-2022 | ISR49925 |

Implementing Agencies: Rwanda Ministry of Industry and Trade, Common Market for Eastern and Southern Africa, Democratic Republic of Congo, Republic of Rwanda, Republic of Uganda, Rwanda Local Development Agency (LODA), Rwanda Transport Development Agency (RTDA), DRC Cellule Infrastructure of MITPR (CI/MITPR), DRC Ministry of Commerce (SG/MC), Uganda Ministry of Trade, Industry & Cooperatives (MTIC), Rwanda Airports Company Ltd (RAC)

**Key Dates****Key Project Dates**

Bank Approval Date: 25-Sep-2015

Effectiveness Date: 25-Jan-2016

Planned Mid Term Review Date: 02-Mar-2020

Actual Mid-Term Review Date: 19-Dec-2018

Original Closing Date: 31-Dec-2020

Revised Closing Date: 30-Jun-2022

**Project Development Objectives**

Project Development Objective (from Project Appraisal Document)

The Development Objective of this project is to facilitate cross-border trade by increasing the capacity for commerce and reducing the costs faced by traders, especially small-scale and women traders, at targeted locations in the borderlands.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

**Components Table**

Name

Component 1: Improving core trade infrastructure and facilities in the border areas:(Cost \$54.35 M)

Component 2: Implementation of Policy and Procedural Reforms and Capacity Building to Facilitate Cross Border Trade in Goods and Services:(Cost \$9.50 M)

Component 3: Performance Based Management in Cross Border Administration:(Cost \$4.55 M)

Component 4: Implementation support, Communication and M&E:(Cost \$10.60 M)

**Overall Ratings**

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<span style="color: #ffc000;">□</span> Moderately Satisfactory	<span style="color: #ffc000;">□</span> Moderately Satisfactory
Overall Implementation Progress (IP)	<span style="color: #ffc000;">□</span> Moderately Satisfactory	<span style="color: #ffc000;">□</span> Moderately Satisfactory
Overall Risk Rating	<span style="color: #ff0000;">□</span> High	<span style="color: #ff0000;">□</span> High

**Implementation Status and Key Decisions**

During this ISR period the Bank team carried out four project implementation support missions as follows: DRC (October 22 to November 24, 2021), Rwanda (November 4 to 17, 2022), Uganda (December 1 to 3, 2022) and COMESA (December 17, 2022). In addition, the team visited project sites in DRC and Rwanda and held several technical discussions with each country PIU and COMESA. The overall status of implementation of the project is summarized below.



- Progress with implementation continued at a consistent pace with the overall disbursement rate increasing in the review period from 53% in June 2021 to 82% as at the end of December 2021. Disbursement rates were 100% at COMESA where the project closed on December 31, 2022, 77% for DRC, and 85% for Rwanda and Uganda.
- However, the Covid-19 pandemic continued to impact trade in the project area, where some borders were partially closed for several months between the DRC, Uganda and Rwanda. Trading through associations (groupage), to reduce numbers of traders, helped maintain some activity and helped small traders overcome the attendant economic crisis. The use of trucks or tricycles, some purchased by the project, resulted in substantial cost savings for small scale traders and helped them maintain their livelihoods.
- Several civil works contracts were either completed or were close to completion. These include Nyamasheke market in Rwanda which had been operational for a year, completion of three of the contracts at Kamembe Airport market with only a few issues and defects remaining to be addressed, Bugarama market also in Rwanda which was more than 99% complete, and one stop border posts contracts in DRC that were more than 90% complete. In Uganda contracts for two border posts and one market were also quite advanced at between 40 and 92% physical progress.
- The technical assistances activities under Components 2 and 3 of the Project have been substantially completed in all project countries. The project spurred dynamic interactions on trade policy between the DRC and the two other countries, with numerous bilateral meetings taking place, many with the active involvement and support of PIU staff.
- A final meeting of the Regional Coordinating Committee (RCC) was held in December 2021. The meeting discussed several items that were pending including the sustainability of TIDs, how the groupage system of trade can work with the Simplified Trade Regime (STR) and the collection of data for the results framework. However, the RCC was not been able to resolve all the issues and discussions would continue in regular meetings of the policy organs of COMESA.

## Risks

### Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	High	High	High
Macroeconomic	Substantial	Substantial	Substantial
Sector Strategies and Policies	High	Moderate	Moderate
Technical Design of Project or Program	Substantial	Substantial	Moderate
Institutional Capacity for Implementation and Sustainability	Substantial	Substantial	Substantial
Fiduciary	High	High	High
Environment and Social	Substantial	Substantial	Substantial
Stakeholders	High	High	High
Other	--	--	--
Overall	High	High	High

## Results

### PDO Indicators by Objectives / Outcomes

Reduced costs for traders, especially small-scale and women traders at targeted locations



▶ Average time for traders to cross target border crossings (Minutes, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	18.00	9.57	10.10	10.00
Date	16-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
▶ Incidence of harassment of small scale traders (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	92.00	29.83	31.33	10.00
Date	25-Jun-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
☐ -- Among female traders (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	96.00	57.20	30.00	10.00
Date	25-Jun-2015	20-Dec-2018	30-Sep-2021	30-Jun-2022
☐ Kasindi (DRC) - Mpondwe (Ug) (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	65.00	31.00	33.00	10.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
☐ Rusizi 1 (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	85.00	62.40	62.40	10.00
Date	06-Apr-2015	28-Mar-2021	28-Mar-2021	30-Jun-2022
☐ Petite Barriere (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	96.00	17.00	11.00	10.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
▶ Value of goods handled through core trade infrastructure (Amount(USD), Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	202.00	196.13	243.52	257.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
□DRC - Rwanda (Amount(USD), Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	92.00	15.40	15.70	117.00
Date	06-Apr-2015	28-Mar-2021	28-Mar-2021	30-Jun-2022
□DRC - Uganda (Amount(USD), Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	110.00	181.09	227.82	140.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
▶ Direct project beneficiaries (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1,114,992.00	1,227,312.00	40,000.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
□Uganda (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	2,886.00	3,307.00	20,000.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
□Rwanda (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	776,450.00	776,450.00	20,000.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	23-Jun-2022
□DRC (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	335,656.00	447,555.00	40,000.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
□Female beneficiaries (Percentage, Custom Supplement)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	78.00	63.00	65.00
<input type="checkbox"/> Uganda (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	76.00	37.00	65.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> Rwanda (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	83.00	83.00	65.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> DRC (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	75.00	70.00	65.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022

### Intermediate Results Indicators by Components

Component 1: Improving core trade infrastructure and facilities in the border areas				
▶ Daily average number of traders processed through the borders (entry and exit) (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	15,000.00	61,700.00	401,034.00	120,000.00
Date	25-Jun-2015	30-Jun-2022	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> Rusizi (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	1,000.00	19,389.00	0.00	13,000.00
Date	25-Jun-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> Petite Barriere (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	2,500.00	40,494.00	228,429.00	35,000.00
Date	25-Jun-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> Bunagana (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	150.00	43,627.00	50,519.00	25,000.00
Date	25-Jun-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> Kasindi/Mpondwe (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	600.00	31,078.00	122,086.00	30,500.00
Date	25-Jun-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> Mahagi/Goli (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	150.00	252.00	359.00	250.00
Date	25-Jun-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<b>► Number of passengers flying through Kamembe airport _ Rwanda (Number (Thousand), Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	43.30	1.12	2.23	92.80
Date	06-Apr-2015	31-Mar-2021	30-Sep-2021	30-Jun-2022

**Component 2: Implementation of Policy and Procedural Reforms and Capacity Building to Facilitate Cross Border Trade in Goods and Services**

**► Incidence of bribery/solicitation of informal payments from traders. (Percentage, Custom)**

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	45.00	26.93	24.19	10.00
Date	06-Apr-2015	31-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> Kasindi (DRC) – Mpondwe (Ug) (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	54.00	30.10	30.10	10.00



Date	06-Apr-2015	28-Mar-2021	28-Mar-2021	30-Jun-2022
□ Rusizi 1 (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	78.00	6.00	0.00	10.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
□ Petite Barrière (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	93.00	13.00	3.70	10.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
► Incidence of physical and/or verbal harassment of traders. (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	28.00	10.33	11.00	10.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
□ Kasindi (DRC) – Mpondwe (Ug) (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	8.90	17.10	4.00	5.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
□ Rusizi 1 (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	37.00	4.00	0.00	10.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
□ Petite Barrière (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	28.00	8.00	9.00	10.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
► # of Border Officials receiving training (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	0.00	56.00	50.00	1,200.00
Date	06-Apr-2015	31-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> Uganda (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	167.00	26.00	360.00
Date	06-Apr-2015	31-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> Rwanda (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	168.00	24.00	240.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> DRC (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	510.00	0.00	600.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<b>▶ # of Traders receiving training (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	2,002.00	727.00	4,000.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> DRC (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	228.00	205.00	2,000.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> Rwanda (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	974.00	974.00	800.00
Date	06-Apr-2015	28-Mar-2021	28-Mar-2021	30-Jun-2022
<input type="checkbox"/> Uganda (Number, Custom Breakdown)				





	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1,129.00	522.00	1,200.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<b>► Number of facilitators trained on the delivery of training to traders and border officials (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	375.00	66.00	60.00
Date	06-Apr-2015	31-Mar-2021	30-Sep-2021	30-Jun-2022
<b>□ DRC (Number, Custom Breakdown)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	158.00	0.00	20.00
Date	06-Apr-2015	31-Mar-2021	30-Sep-2021	30-Jun-2022
<b>□ Rwanda (Number, Custom Breakdown)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	166.00	26.00	20.00
Date	06-Apr-2015	31-Mar-2021	30-Sep-2021	30-Jun-2022
<b>□ Uganda (Number, Custom Breakdown)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	146.00	40.00	20.00
Date	06-Apr-2015	31-Mar-2021	30-Sep-2021	30-Jun-2022
<b>► Number of registered complaints from traders (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	2,140.00	1,109.00	2,500.00
Date	01-Jan-2021	31-Mar-2021	30-Sep-2021	30-Jun-2022
<b>□ Bunagana (Number, Custom Breakdown)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	119.00	188.00	150.00
Date	01-Jan-2021	31-Mar-2021	30-Sep-2021	30-Jun-2022



□Kasindi (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	421.00	410.00	450.00
Date	01-Jan-2021	31-Mar-2021	30-Sep-2021	30-Jun-2022
□Petite Barrière (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1,223.00	511.00	1,250.00
Date	01-Jan-2021	31-Mar-2021	30-Sep-2021	30-Jun-2022
□Rusizi 1 (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	377.00	0.00	400.00
Date	01-Jan-2021	31-Mar-2021	30-Sep-2021	30-Jun-2022

### Component 3: Performance Based Management in Cross Border Administration

#### ► Improved perception of traders regarding the quality of services provided by border agencies (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	77.35	67.00	80.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
□Petite Barrière (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	68.40	67.00	70.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
□Rusizi 1 (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	94.00	0.00	80.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
□Kasindi (DRC) – Mpondwe (Ug) (Percentage, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	0.00	73.00	74.00	75.00
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<b>▶ Percent of traders reporting receiving a receipt for official payments made (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	10.00	34.90	32.00	30.00
Date	30-Nov-2019	28-Mar-2021	30-Sep-2021	30-Jun-2022
Comments:	Percentage of traders receiving receipts for payment made at the border			
<input type="checkbox"/> Petite Barrière (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	10.00	17.00	31.00	30.00
<input type="checkbox"/> Rusizi 1 (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	10.00	12.30	12.30	20.00
<input type="checkbox"/> Bunagana (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	25.00	39.00	39.00	40.00

**Component 4: Implementation support, Communication and M&E**

**▶ Development and execution of project communications strategy. (Yes/No, Custom)**

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	06-Apr-2015	28-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> Uganda (Yes/No, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	06-Apr-2015	31-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> DRC (Yes/No, Custom Breakdown)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	06-Apr-2015	31-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> Rwanda (Yes/No, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	06-Apr-2015	31-Mar-2021	30-Sep-2021	30-Jun-2022
<input type="checkbox"/> COMESA (Yes/No, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	06-Apr-2015	31-Mar-2021	30-Sep-2021	30-Jun-2022

### Performance-Based Conditions

### Data on Financial Performance

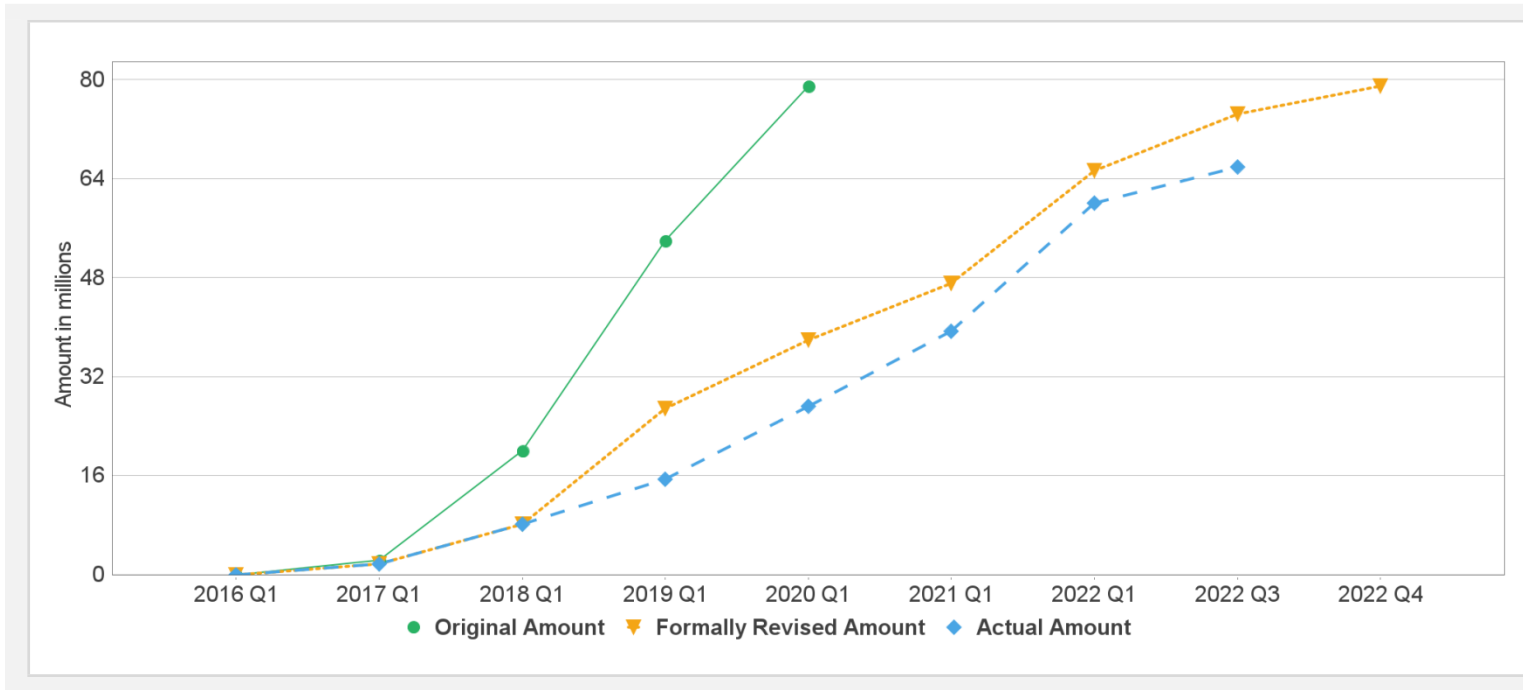
#### Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P151083	IDA-57210	Effective	USD	26.00	26.00	0.00	22.45	3.90	85%
P151083	IDA-57220	Effective	USD	14.00	14.00	0.00	11.92	2.31	84%
P151083	IDA-57240	Effective	USD	34.00	34.00	0.00	26.48	7.59	78%
P151083	IDA-D0890	Closed	USD	5.00	5.00	0.00	5.05	0.00	100%

#### Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P151083	IDA-57210	Effective	25-Sep-2015	26-Oct-2015	25-Jan-2016	31-Dec-2020	30-Jun-2022
P151083	IDA-57220	Effective	25-Sep-2015	23-Mar-2017	17-Apr-2017	31-Dec-2020	30-Jun-2022
P151083	IDA-57240	Effective	25-Sep-2015	27-Oct-2015	15-Sep-2016	31-Dec-2020	30-Jun-2022
P151083	IDA-D0890	Closed	25-Sep-2015	19-Nov-2015	04-Apr-2016	31-Dec-2020	31-Dec-2021

### Cumulative Disbursements



**PBC Disbursement**

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC
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**Restructuring History**

Level 2 Approved on 19-Jun-2019 ,Level 2 Approved on 12-Aug-2020 ,Level Approved on 26-Oct-2020

**Related Project(s)**

P178681-Additional Financing - Great Lakes Trade Facilitation Project