



Rural Service Delivery Project (P159517)

EAST ASIA AND PACIFIC | Papua New Guinea | Social Sustainability and Inclusion Global Practice | IBRD/IDA | Investment Project Financing | FY 2017 | Seq No: 9 | ARCHIVED on 26-Nov-2021 | ISR49010 |

Implementing Agencies: Department of Treasury, Department of Provincial and Local Government Affairs

**Key Dates**

**Key Project Dates**

Bank Approval Date: 09-Jun-2017

Effectiveness Date: 28-Sep-2017

Planned Mid Term Review Date: 09-Mar-2021

Actual Mid-Term Review Date: 09-Mar-2021

Original Closing Date: 30-Jun-2022

Revised Closing Date: 30-Jun-2022

**Project Development Objectives**

Project Development Objective (from Project Appraisal Document)

The Project Development Objective is to improve communities' access to basic infrastructure and services in targeted rural areas using inclusive, participatory planning and implementation.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

**Components Table**

Name

Preparation and implementation of sub-projects:(Cost \$15.50 M)  
Capacity building of national and sub-national entities:(Cost \$3.00 M)  
Project Management:(Cost \$10.00 M)

**Overall Ratings**

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Moderately Unsatisfactory	<input type="checkbox"/> Moderately Unsatisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Moderately Unsatisfactory	<input type="checkbox"/> Moderately Unsatisfactory
Overall Risk Rating	<input type="checkbox"/> Substantial	<input type="checkbox"/> Substantial

**Implementation Status and Key Decisions**

The project has made encouraging progress on several fronts since the March 2021 Bank mission. At the time of the mission, 453 sub-projects were identified by communities across five provinces; 254 advanced to the full design stage (227 by wards and 27 by women's groups), and once complete will benefit an estimated 280,000 persons. Sub-project technical designs have been completed in three of five provinces. East New Britain Province is the most advanced with communities having ratified all sub-project designs, 37 ward accounts to receive grants have been opened, and those wards are ready to begin sub-project implementation. Ward Development Meeting 3 (WDM3) and ward account openings will begin in October in West Sepik, while WDM3 meetings are pending for Simbu, Central, and Western provinces. All provinces except Western and Central have provided counterpart contributions. The Project MIS tablet-based data collection system is fully functional and can be accessed at <https://dashboard.rsdg.live/>.

Despite this progress, implementation is still significantly behind schedule. As of October 11, 2021, the project has disbursed only 21 percent of financing and no sub-projects have yet to be implemented. With less than one year remaining before the original project closing date of June 30,



2022, the possibility of completing the current cycle of sub-projects is in question. Moreover, it would be infeasible to finance a second cycle of sub-projects as originally planned under the project. In order to secure a project extension that would allow for the first round of sub-projects to be implemented, the Government has agreed to a number of urgent actions that would signal important improvements to project management. These include submission to the World Bank of outstanding audit reports, other relevant financial management reports, and a request from the Department of Treasury to the World Bank to extend the closing date of the project for an additional 23 months.

## Risks

### Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	⚠ Substantial	⚠ Substantial	⚠ Substantial
Macroeconomic	⚠ Substantial	⚠ Moderate	⚠ Moderate
Sector Strategies and Policies	⚠ Substantial	⚠ Substantial	⚠ Substantial
Technical Design of Project or Program	⚠ Moderate	⚠ Moderate	⚠ Moderate
Institutional Capacity for Implementation and Sustainability	⚠ Substantial	🔴 High	🔴 High
Fiduciary	🔴 High	🔴 High	🔴 High
Environment and Social	🟢 Low	⚠ Moderate	⚠ Moderate
Stakeholders	🟢 Low	🟢 Low	🟢 Low
Other	--	🔴 High	🔴 High
Overall	⚠ Substantial	⚠ Substantial	⚠ Substantial

## Results

### PDO Indicators by Objectives / Outcomes

Improve communities access to basic infrastructure and services in targeted rural areas				
▶ Direct project beneficiaries (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	400,000.00
Date	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022
Comments:	Progress for this indicator will be updated further when actual sub-projects are implemented.			
☐ Female beneficiaries (Percentage, Custom Supplement)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	50.00
<b>► Percentage of beneficiaries reporting improved access to basic services (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	80.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
Comments:	Progress for this indicator will be reported when actual investments are made.			
<b>► Percentage of villages in the targeted wards represented in ward development planning meetings (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	92.00	92.00	80.00
Date	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022
<b>► Percentage of women participating in community decision-making meetings in target wards (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	43.00	43.00	50.00
Date	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022
<b>► Percentage of beneficiaries that feel project investments reflected their needs (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	80.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
Comments:	Progress for this indicator will be reported in the endline survey.			
<b>□ Percentage of female beneficiaries that feel project investments reflected their needs (Percentage, Custom Breakdown)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	80.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022

**Intermediate Results Indicators by Components**



Project Management				
<b>▶ Percentage of sub-projects facing significant implementation problems (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	10.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
Comments:	Reporting on this indicator will be done when actual investments have been made.			
<b>▶ Grievances registered related to delivery of project benefits addressed (%) (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	80.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
Comments:	Reporting on this indicator will be done when actual investments have been made. The wording of this indicator will be changed in the proposed restructuring.			

Capacity building of national and sub-national entities				
<b>▶ Number of LLG staff and CDWs trained and providing technical assistance to communities (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	59.00	59.00	60.00
Date	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022
<b>☐ Number of LLG staff and CDWs trained and providing technical assistance to communities, which are women (Number, Custom Breakdown)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	5.00	5.00	7.00
Date	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022
<b>▶ Number of DPLGA staff trained and providing technical assistance and monitoring (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	23.00	23.00	20.00
Date	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022
Comments:	This was reported as 157. But the condition of the measurement is that those counted must be field-based and providing assistance to communities, not PMU-based. We will assess the possible adjustment of this indicator as part of the proposed restructuring.			



<b>► Number of LLG technical committees appraising subproject proposals prepared by wards (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	8.00	20.00	20.00	20.00
Date	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022
Comments:	This will be reported at later stage.			

<b>Preparation and implementation of sub-projects</b>				
<b>► Percentage of wards in targeted LLGs that have validated ward development plans or their summary (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	25.00	70.00	70.00	80.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
Comments:	This indicator will be removed as part of the proposed re-structuring.			

<b>► Number of wards in targeted LLGs that have received a ward development grant (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	73.00	73.00	73.00	200.00
Date	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022
Comments:	The "73" measured at baseline reflects ward development grants provided under the "Rural Service Delivery and Local Governance Pilot" (2013-2017)			

<b>► Number of subprojects completed in targeted LLGs (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	400.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
Comments:	Progress for this indicator will be reported when actual investments are made.			

<b>► Percentage of completed sub-projects for which an O&amp;M plan is in force (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	75.00



Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
Comments:	Progress for this indicator will be reported when actual investments are made.			
<b>► Number of additional classrooms built or rehabilitated at the primary level resulting from project interventions. (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	100.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
Comments:	This indicator will be removed in the upcoming restructure, as it is impossible to set a baseline for or otherwise estimate in a community driven development intervention.			
<b>► Health facilities constructed, renovated, and/or equipped (number) (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	100.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
Comments:	This indicator will be removed in the upcoming restructure, as it is impossible to set a baseline for or otherwise estimate in a community driven development intervention.			
<b>► Community electricity connections constructed under the project (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	30.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
Comments:	This indicator will be removed in the upcoming restructure, as it is impossible to set a baseline for or otherwise estimate in a community driven development intervention.			
<input type="checkbox"/> Community elec. connections constructed–Offgrid/minigrid–Only renewable sources (Number, Custom Breakdown)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	30.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
<b>► Improved community water points constructed or rehabilitated under the project (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	100.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022



Comments:

This indicator will be removed in the upcoming restructure, as it is impossible to set a baseline for or otherwise estimate in a community driven development intervention.

**Performance-Based Conditions**

**Data on Financial Performance**

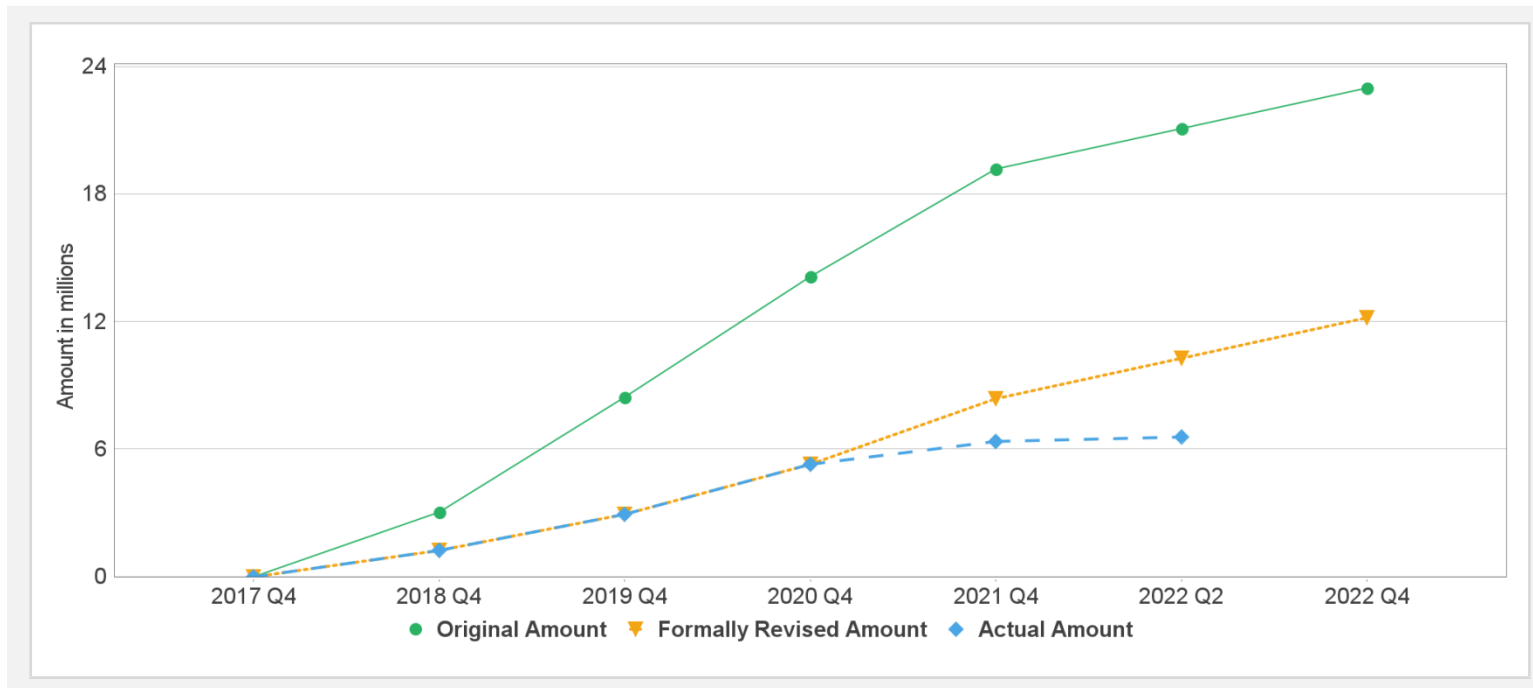
**Disbursements (by loan)**

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P159517	IDA-60760	Effective	USD	23.00	23.00	0.00	5.09	18.70	21%
P159517	TF-A5004	Closed	USD	4.50	1.48	3.02	1.48	0.00	100%

**Key Dates (by loan)**

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P159517	IDA-60760	Effective	09-Jun-2017	19-Jul-2017	28-Sep-2017	30-Jun-2022	30-Jun-2022
P159517	TF-A5004	Closed	09-Jun-2017	19-Jul-2017	09-Oct-2017	31-Dec-2020	31-Dec-2020

**Cumulative Disbursements**





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**PBC Disbursement**

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC
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**Restructuring History**

There has been no restructuring to date.

**Related Project(s)**

There are no related projects.

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