Rural Service Delivery Project (P159517)

EAST ASIA AND PACIFIC | Papua New Guinea | Social Sustainability and Inclusion Global Practice | IBRD/IDA | Investment Project Financing | FY 2017 | Seq No: 9 | ARCHIVED on 26-Nov-2021 | ISR49010 |

Implementing Agencies: Department of Treasury, Department of Provincial and Local Government Affairs

Key Dates

Key Project Dates

Bank Approval Date: 09-Jun-2017 Effectiveness Date: 28-Sep-2017

Planned Mid Term Review Date: 09-Mar-2021 Actual Mid-Term Review Date: 09-Mar-2021

Original Closing Date: 30-Jun-2022 Revised Closing Date: 30-Jun-2022

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The Project Development Objective is to improve communities' access to basic infrastructure and services in targeted rural areas using inclusive, participatory planning and implementation.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

Components

Name

Preparation and implementation of sub-projects:(Cost \$15.50 M) Capacity building of national and sub-national entities:(Cost \$3.00 M) Project Management:(Cost \$10.00 M)

Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	■Moderately Unsatisfactory	■Moderately Unsatisfactory
Overall Implementation Progress (IP)	□Moderately Unsatisfactory	■Moderately Unsatisfactory
Overall Risk Rating	□Substantial	Substantial

Implementation Status and Key Decisions

The project has made encouraging progress on several fronts since the March 2021 Bank mission. At the time of the mission, 453 sub-projects were identified by communities across five provinces; 254 advanced to the full design stage (227 by wards and 27 by women's groups), and once complete will benefit an estimated 280,000 persons. Sub-project technical designs have been completed in three of five provinces. East New Britain Province is the most advanced with communities having ratified all sub-project designs, 37 ward accounts to receive grants have been opened, and those wards are ready to begin sub-project implementation. Ward Development Meeting 3 (WDM3) and ward account openings will begin in October in West Sepik, while WDM3 meetings are pending for Simbu, Central, and Western provinces. All provinces except Western and Central have provided counterpart contributions. The Project MIS tablet-based data collection system is fully functional and can be accessed at https://dashboard.rsdp.live/.

Despite this progress, implementation is still significantly behind schedule. As of October 11, 2021, the project has disbursed only 21 percent of financing and no sub-projects have yet to be implemented. With less than one year remaining before the original project closing date of June 30,

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2022, the possibility of completing the current cycle of sub-projects is in question. Moreover, it would be infeasible to finance a second cycle of sub-projects as originally planned under the project. In order to secure a project extension that would allow for the first round of sub-projects to be implemented, the Government has agreed to a number of urgent actions that would signal important improvements to project management. These include submission to the World Bank of outstanding audit reports, other relevant financial management reports, and a request from the Department of Treasury to the World Bank to extend the closing date of the project for an additional 23 months.

Risks

Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating	
Political and Governance	Substantial	Substantial	Substantial	
Macroeconomic	Substantial	Moderate	Moderate	
Sector Strategies and Policies	Substantial	Substantial	Substantial	
Technical Design of Project or Program	□Moderate	□Moderate	Moderate	
Institutional Capacity for Implementation and Sustainability	Substantial	□High	□High	
Fiduciary	□High	□High	□High □Moderate	
Environment and Social	Low	□Moderate		
Stakeholders	Low	□Low	Low	
Other		□High	□High	
Overall	Substantial	Substantial	Substantial	

Results

PDO Indicators by Objectives / Outcomes

Improve communities access to basic infrastructure and services in targeted rural areas

► Direct project beneficiaries (Number, Custom)

	,			
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	400,000.00
Date	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022
Comments:	Progress for this ind	icator will be updated further w	hen actual sub-projects are	e implemented.

 $\label{eq:percentage} \ \Box \ Female \ beneficiaries \ (Percentage, \ Custom \ Supplement)$

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	Baseline	Actual (Previous)	Actual (Current)	End Target
'alue	0.00	0.00	0.00	50.00
Percentage of bene	eficiaries reporting improved acce	ss to basic services (Percentaç	ge, Custom)	
	Baseline	Actual (Previous)	Actual (Current)	End Target
alue	0.00	0.00	0.00	80.00
ate	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
omments:	Progress for this inc	licator will be reported when ac	tual investments are made.	
Percentage of village	ges in the targeted wards represe	nted in ward development plan	ning meetings (Percentage,	Custom)
	Baseline	Actual (Previous)	Actual (Current)	End Target
alue	0.00	92.00	92.00	80.00
ate	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022
Percentage of wom	en participating in community dec	cision-making meetings in targe	et wards (Percentage, Custo	om)
Percentage of wom			•	
Percentage of wom	en participating in community ded Baseline 0.00	Actual (Previous) 43.00	Actual (Current) 43.00	End Target 50.00
-	Baseline	Actual (Previous)	Actual (Current)	End Target
alue	Baseline 0.00	Actual (Previous) 43.00 15-Apr-2021	Actual (Current) 43.00 15-Nov-2021	End Target 50.00
alue	Baseline 0.00 01-Mar-2017	Actual (Previous) 43.00 15-Apr-2021	Actual (Current) 43.00 15-Nov-2021	End Target 50.00
alue	Baseline 0.00 01-Mar-2017 eficiaries that feel project investment	Actual (Previous) 43.00 15-Apr-2021 ents reflected their needs (Perc	Actual (Current) 43.00 15-Nov-2021 eentage, Custom)	End Target 50.00 31-Mar-2022
alue ate Percentage of bene	Baseline 0.00 01-Mar-2017 eficiaries that feel project investme	Actual (Previous) 43.00 15-Apr-2021 ents reflected their needs (Pero	Actual (Current) 43.00 15-Nov-2021 entage, Custom) Actual (Current)	End Target 50.00 31-Mar-2022 End Target
alue ate Percentage of benealue	Baseline 0.00 01-Mar-2017 eficiaries that feel project investme Baseline 0.00 01-Mar-2017	Actual (Previous) 43.00 15-Apr-2021 ents reflected their needs (Pero	Actual (Current) 43.00 15-Nov-2021 entage, Custom) Actual (Current) 0.00 15-Nov-2021	End Target 50.00 31-Mar-2022 End Target 80.00
alue Percentage of bene alue ate omments:	Baseline 0.00 01-Mar-2017 eficiaries that feel project investme Baseline 0.00 01-Mar-2017	Actual (Previous) 43.00 15-Apr-2021 ents reflected their needs (Pero Actual (Previous) 0.00 19-Jun-2020 dicator will be reported in the er	Actual (Current) 43.00 15-Nov-2021 entage, Custom) Actual (Current) 0.00 15-Nov-2021 endline survey.	End Target 50.00 31-Mar-2022 End Target 80.00 31-Mar-2022
alue Percentage of bene alue ate omments:	Baseline 0.00 01-Mar-2017 eficiaries that feel project investme Baseline 0.00 01-Mar-2017 Progress for this inc	Actual (Previous) 43.00 15-Apr-2021 ents reflected their needs (Pero Actual (Previous) 0.00 19-Jun-2020 dicator will be reported in the er	Actual (Current) 43.00 15-Nov-2021 entage, Custom) Actual (Current) 0.00 15-Nov-2021 endline survey.	End Target 50.00 31-Mar-2022 End Target 80.00 31-Mar-2022
alue Percentage of bene alue ate omments:	Baseline 0.00 01-Mar-2017 eficiaries that feel project investme Baseline 0.00 01-Mar-2017 Progress for this incomale beneficiaries that feel project	Actual (Previous) 43.00 15-Apr-2021 ents reflected their needs (Perconstruction Actual (Previous) 0.00 19-Jun-2020 dicator will be reported in the entire investments reflected their needs	Actual (Current) 43.00 15-Nov-2021 sentage, Custom) Actual (Current) 0.00 15-Nov-2021 addine survey.	End Target 50.00 31-Mar-2022 End Target 80.00 31-Mar-2022

Intermediate Results Indicators by Components

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Project Management ▶ Percentage of sub-projects facing significant implementation problems (Percentage, Custom) Actual (Current) Baseline Actual (Previous) **End Target** Value 0.00 0.00 0.00 10.00 Date 01-Mar-2017 19-Jun-2020 15-Nov-2021 31-Mar-2022 Reporting on this indicator will be done when actual investments have been made. Comments:

▶ Grievances registered related to delivery of project benefits addressed (%) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	80.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
Comments:	Reporting on this indicato indicator will be changed	e. The wording of this		

Capacity building of national and sub-national entities

▶ Number of LLG staff and CDWs trained and providing technical assistance to communities (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	59.00	59.00	60.00
Date	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022

□Number of LLG staff and CDWs trained and providing technical assistance to communities, which are women (Number, Custom Breakdown)

Date	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022
Value	0.00	5.00	5.00	7.00
	Baseline	Actual (Previous)	Actual (Current)	End Target

▶ Number of DPLGA staff trained and providing technical assistance and monitoring (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target			
Value	0.00	23.00	23.00	20.00			
Date	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022			
Comments:	This was reported as 157. But the condition of the measurement is that those counted must be field-based and providing assistance to communities, not PMU-based. We will assess the possible adjustment of this indicator as part of the proposed restructuring.						

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Number of LLG tech	nnical committees appraising sub	project proposals prepared by v	vards (Number, Custom)	
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	8.00	20.00	20.00	20.00
Date	01-Mar-2017	15-Apr-2021	15-Nov-2021	31-Mar-2022
Comments:	This will be reported	at later stage.		
Preparation and implen	nentation of sub-projects			
►Percentage of wards	s in targeted LLGs that have valid	dated ward development plans	or their summary (Percenta	nge, Custom)
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	25.00	70.00	70.00	80.00
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022
Comments:	This indicator will be	e removed as part of the propos	ed re-structuring.	
►Number of wards in	targeted LLGs that have received	d a ward development grant (N	umber, Custom)	
► Number of wards in	targeted LLGs that have received	d a ward development grant (N Actual (Previous)	umber, Custom) Actual (Current)	End Target
	-			End Target 200.00
Value	Baseline 73.00 01-Mar-2017	Actual (Previous) 73.00 15-Apr-2021	Actual (Current) 73.00 15-Nov-2021	200.00 31-Mar-2022
►Number of wards in Value Date Comments:	Baseline 73.00 01-Mar-2017 The "73" measured	Actual (Previous) 73.00	Actual (Current) 73.00 15-Nov-2021	200.00 31-Mar-2022
Value Date Comments:	Baseline 73.00 01-Mar-2017 The "73" measured	Actual (Previous) 73.00 15-Apr-2021 at baseline reflects ward develo	Actual (Current) 73.00 15-Nov-2021	200.00 31-Mar-2022
Value Date Comments:	Baseline 73.00 01-Mar-2017 The "73" measured Delivery and Local C	Actual (Previous) 73.00 15-Apr-2021 at baseline reflects ward develo	Actual (Current) 73.00 15-Nov-2021	200.00 31-Mar-2022
Value Date Comments: ► Number of subproje	Baseline 73.00 01-Mar-2017 The "73" measured Delivery and Local C	Actual (Previous) 73.00 15-Apr-2021 at baseline reflects ward develor Governance Pilot" (2013-2017) Number, Custom)	Actual (Current) 73.00 15-Nov-2021 ppment grants provided und	200.00 31-Mar-2022 der the "Rural Service
Value Date Comments: Number of subproject Value	Baseline 73.00 01-Mar-2017 The "73" measured Delivery and Local Country and Local Co	Actual (Previous) 73.00 15-Apr-2021 at baseline reflects ward develors overnance Pilot" (2013-2017) Number, Custom) Actual (Previous)	Actual (Current) 73.00 15-Nov-2021 epment grants provided und	200.00 31-Mar-2022 der the "Rural Service End Target
Value Date Comments: ► Number of subproject Value Date	Baseline 73.00 01-Mar-2017 The "73" measured Delivery and Local Control of the Co	Actual (Previous) 73.00 15-Apr-2021 at baseline reflects ward development (2013-2017) Number, Custom) Actual (Previous) 0.00	Actual (Current) 73.00 15-Nov-2021 epment grants provided und Actual (Current) 0.00 15-Nov-2021	200.00 31-Mar-2022 der the "Rural Service End Target 400.00 31-Mar-2022
Value Date Comments: Number of subproje Value Date Comments:	Baseline 73.00 01-Mar-2017 The "73" measured Delivery and Local Control of the Co	Actual (Previous) 73.00 15-Apr-2021 at baseline reflects ward development of the control of the	Actual (Current) 73.00 15-Nov-2021 ppment grants provided und Actual (Current) 0.00 15-Nov-2021 tual investments are made.	200.00 31-Mar-2022 der the "Rural Service End Target 400.00 31-Mar-2022
Value Date Comments: ► Number of subproject Value Date Comments:	Baseline 73.00 01-Mar-2017 The "73" measured Delivery and Local Cocts completed in targeted LLGs (Baseline 0.00 01-Mar-2017 Progress for this ind	Actual (Previous) 73.00 15-Apr-2021 at baseline reflects ward development of the control of the	Actual (Current) 73.00 15-Nov-2021 ppment grants provided und Actual (Current) 0.00 15-Nov-2021 tual investments are made.	200.00 31-Mar-2022 der the "Rural Service End Target 400.00 31-Mar-2022

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Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022	
Comments:	Progress for this indicator will be reported when actual investments are made.				
► Number of additiona	al classrooms built or rehabilitated	d at the primary level resulting	from project interventions. (Number, Custom)	
	Baseline	Actual (Previous)	Actual (Current)	End Target	
Value	0.00	0.00	0.00	100.00	
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022	
Comments:		e removed in the upcoming resing a community driven developed		to set a baseline for or	
► Health facilities con	structed, renovated, and/or equip	ped (number) (Number, Custo	m)		
	Baseline	Actual (Previous)	Actual (Current)	End Target	
Value	0.00	0.00	0.00	100.00	
Date	01-Mar-2017	19-Jun-2020	15-Nov-2021	31-Mar-2022	
		e removed in the upcoming res		to set a baseline for or	
Comments:	otherwise estimate i	in a community driven develop	ment intervention.		
	otherwise estimate i	· · ·			
		· · ·		End Target	
	ity connections constructed under	r the project (Number, Custom)		End Target 30.00	
► Community electrici	ity connections constructed under	r the project (Number, Custom) Actual (Previous)	Actual (Current)		
► Community electricity	Baseline 0.00 01-Mar-2017 This indicator will be	r the project (Number, Custom) Actual (Previous) 0.00	Actual (Current) 0.00 15-Nov-2021 tructure, as it is impossible to	30.00 31-Mar-2022	
► Community electricity Value Date Comments:	Baseline 0.00 01-Mar-2017 This indicator will be	Actual (Previous) 0.00 19-Jun-2020 e removed in the upcoming resin a community driven developed	Actual (Current) 0.00 15-Nov-2021 tructure, as it is impossible to ment intervention.	30.00 31-Mar-2022 to set a baseline for or	
► Community electricity Value Date Comments:	Baseline 0.00 01-Mar-2017 This indicator will be otherwise estimate in	Actual (Previous) 0.00 19-Jun-2020 e removed in the upcoming resin a community driven developed	Actual (Current) 0.00 15-Nov-2021 tructure, as it is impossible to ment intervention.	30.00 31-Mar-2022 to set a baseline for or	
► Community electricity Value Date Comments:	Baseline 0.00 01-Mar-2017 This indicator will be otherwise estimate in connections constructed—Offgrid/r	Actual (Previous) 0.00 19-Jun-2020 e removed in the upcoming resin a community driven developed minigrid—Only renewable sources	Actual (Current) 0.00 15-Nov-2021 tructure, as it is impossible tructure, intervention.	30.00 31-Mar-2022 to set a baseline for or	
► Community electricity Value Date Comments:	Baseline 0.00 01-Mar-2017 This indicator will be otherwise estimate in the connections constructed—Offgrid/respective.	Actual (Previous) 0.00 19-Jun-2020 e removed in the upcoming resin a community driven developed minigrid—Only renewable source Actual (Previous)	Actual (Current) 0.00 15-Nov-2021 tructure, as it is impossible to ment intervention. es (Number, Custom Break Actual (Current)	30.00 31-Mar-2022 to set a baseline for or down) End Target	
► Community electricity Value Date Comments: Community electricity Community electricity	Baseline 0.00 01-Mar-2017 This indicator will be otherwise estimate in the connections constructed—Offgrid/respective and the connection of the connection o	Actual (Previous) 0.00 19-Jun-2020 e removed in the upcoming resin a community driven developed minigrid—Only renewable source Actual (Previous) 0.00 19-Jun-2020	Actual (Current) 0.00 15-Nov-2021 tructure, as it is impossible tructure, intervention. es (Number, Custom Break Actual (Current) 0.00 15-Nov-2021	30.00 31-Mar-2022 to set a baseline for or down) End Target 30.00	
► Community electricity Value Date Comments: Community electricity Community electricity	Baseline 0.00 01-Mar-2017 This indicator will be otherwise estimate in the connections constructed—Offgrid/respective baseline 0.00	Actual (Previous) 0.00 19-Jun-2020 e removed in the upcoming resin a community driven developed minigrid—Only renewable source Actual (Previous) 0.00 19-Jun-2020	Actual (Current) 0.00 15-Nov-2021 tructure, as it is impossible tructure, intervention. es (Number, Custom Break Actual (Current) 0.00 15-Nov-2021	30.00 31-Mar-2022 to set a baseline for or down) End Target 30.00	
► Community electricity Value Date Comments: Community electricity Community electricity	Baseline 0.00 01-Mar-2017 This indicator will be otherwise estimate in the connections constructed—Offgrid/respective and the connection of the connection o	Actual (Previous) 0.00 19-Jun-2020 e removed in the upcoming resin a community driven developed minigrid—Only renewable source Actual (Previous) 0.00 19-Jun-2020	Actual (Current) 0.00 15-Nov-2021 tructure, as it is impossible tructure, intervention. es (Number, Custom Break Actual (Current) 0.00 15-Nov-2021	30.00 31-Mar-2022 to set a baseline for or down) End Target 30.00	
► Community electricity Value Date Comments: Community electricity Community electricity	Baseline 0.00 01-Mar-2017 This indicator will be otherwise estimate is connections constructed—Offgrid/r Baseline 0.00 01-Mar-2017 ty water points constructed or reheater	Actual (Previous) 0.00 19-Jun-2020 e removed in the upcoming resin a community driven developed minigrid—Only renewable source Actual (Previous) 0.00 19-Jun-2020 eabilitated under the project (Number of Survey)	Actual (Current) 0.00 15-Nov-2021 tructure, as it is impossible tructure, as it is impossible tructure intervention. es (Number, Custom Break Actual (Current) 0.00 15-Nov-2021	30.00 31-Mar-2022 to set a baseline for or down) End Target 30.00 31-Mar-2022	

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Comments:

This indicator will be removed in the upcoming restructure, as it is impossible to set a baseline for or otherwise estimate in a community driven development intervention.

Performance-Based Conditions

Data on Financial Performance

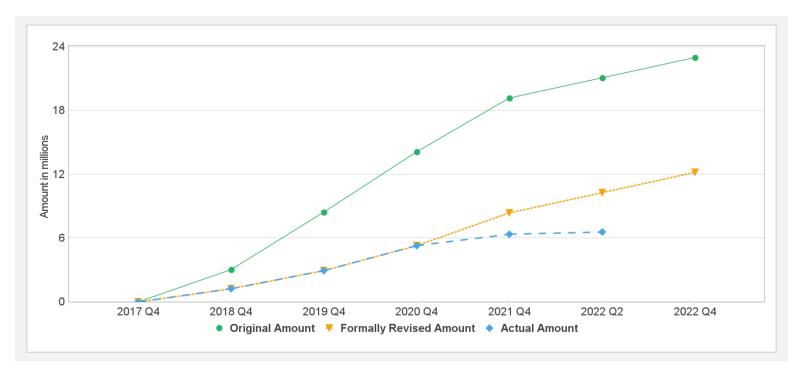
Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P159517	IDA-60760	Effective	USD	23.00	23.00	0.00	5.09	18.70	21%
P159517	TF-A5004	Closed	USD	4.50	1.48	3.02	1.48	0.00	100%

Key Dates (by Ioan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P159517	IDA-60760	Effective	09-Jun-2017	19-Jul-2017	28-Sep-2017	30-Jun-2022	30-Jun-2022
P159517	TF-A5004	Closed	09-Jun-2017	19-Jul-2017	09-Oct-2017	31-Dec-2020	31-Dec-2020

Cumulative Disbursements



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PBC Disbursement

PBC ID PBC Type Description Coc PBC Amount Status Disbursed amount in Coc PBC Amount Status Disbursed amount in Coc PBC

Restructuring History

There has been no restructuring to date.

Related Project(s)

There are no related projects.

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