



## Enhancing Resilience in Kyrgyzstan Project (P162635)

EUROPE AND CENTRAL ASIA | Kyrgyz Republic | Urban, Resilience and Land Global Practice |  
IBRD/IDA | Investment Project Financing | FY 2018 | Seq No: 10 | ARCHIVED on 22-Nov-2022 | ISR53745 |

Implementing Agencies: Government of the Kyrgyz Republic, Ministry of Emergency Situations

### Key Dates

#### Key Project Dates

Bank Approval Date: 25-May-2018

Effectiveness Date: 26-Feb-2019

Planned Mid Term Review Date: 17-Oct-2022

Actual Mid-Term Review Date: 31-Oct-2022

Original Closing Date: 31-Jan-2024

Revised Closing Date: 31-Aug-2025

### Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The Project Development Objective is to support the Recipient to strengthen its capacity to respond to disasters, provide safer and improved learning environment for children, and reduce adverse financial impacts of natural hazards on the Recipient's budget and population.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

The Project Development Objectives are to strengthen Recipient's capacity to respond to disasters, provide safer and improved learning environment for children, and reduce adverse financial impacts of natural hazards on the Recipient's budget and population.

### Components Table

Name

Strengthening Disaster Preparedness and Response Systems:(Cost \$9.50 M)  
Improving Safety and Functionality of School Infrastructure:(Cost \$51.10 M)  
Enhancing Financial Protection:(Cost \$3.00 M)  
Project Management and Monitoring & Evaluation:(Cost \$2.40 M)  
Contingent Emergency Response:(Cost \$9.00 M)

### Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Risk Rating	<input type="checkbox"/> Moderate	<input type="checkbox"/> Moderate

### Implementation Status and Key Decisions

This ISR reflects the implementation status of the Project until November 2022.

The project is multi-sectorial and is being implemented in close cooperation with the state bodies of the Kyrgyz Republic: the Ministry of Emergency Situations (MoES) of the Kyrgyz Republic (Implementing Agency), the Ministry of Education and Science of the Kyrgyz Republic, State Agency for



Architecture, Construction, Housing and Communal Services (SAAHCCS), and the State Service for Financial Market Regulation and Supervision (SSFMRs). In addition, the Ministry of Health is actively involved in the Contingent Emergency Response Component (CERC) activity implementation.

Overall, the project is on track to meet its Project Development Objective. Disbursement of the project is satisfactory at around 28% and is above the projected disbursement rate. Under Component 1, Under Component 1, most activities have been implemented or are near completion. The key tasks remaining are the development of a firefighting service development program and the preparation of emergency plans for landslides.

Under Component 2, activities have progressed well over the last 6 months under the AF, but activities are delayed under the parent project.

Construction for the first 10 schools is expected to begin in Spring next year. Support is also being provided to improve the Education Management Information System to develop the school infrastructure module.

Under Component 3, the bulk of the activities planned has been completed and current efforts are focused on the implementation of the mandatory disaster insurance program and supporting progress in the establishment of the disaster insurance pool.

## Risks

### Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	High	Moderate	Moderate
Macroeconomic	Substantial	Moderate	Moderate
Sector Strategies and Policies	Moderate	Moderate	Moderate
Technical Design of Project or Program	Substantial	Moderate	Moderate
Institutional Capacity for Implementation and Sustainability	Substantial	Moderate	Moderate
Fiduciary	High	Substantial	Substantial
Environment and Social	Moderate	Moderate	Moderate
Stakeholders	Moderate	Moderate	Moderate
Other	Substantial	--	--
Overall	Substantial	Moderate	Moderate

## Results

### PDO Indicators by Objectives / Outcomes

Capacity to respond to disasters is strengthened

► Population covered by improved emergency preparedness and response systems in the country (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	42.00	100.00	100.00	100.00



Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025
□ Out of which are women (Percentage, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	50.40	50.40	51.00
▶ Landslides of highest risks are monitored and have an associated emergency plan (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	15.00	57.00	100.00
Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	Percentage derived from 15 draft response plans developed out of 26.			
▶ Availability of functioning and mission-ready firefighting vehicles is increased (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	32.00	32.00	20.00
Date	01-Apr-2020	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	The percentage is derived based on the ratio of the total number of vehicles in operation of the Ministry of Emergency Situations of the Kyrgyz Republic = 181 units before the implementation of the project activities. 58 pieces of equipment purchased under the Project is 32%.			
▶ Firefighting vehicles response travel times in urban areas are decreased (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	11.50	10.00
Date	01-Apr-2020	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	The percentage of 11.5 of this indicator is derived from the analysis provided by the MoES KR based on the calculation of the average value between Bishkek and Osh at a distance of 5-10 km.			
▶ Firefighting vehicles response travel times in rural areas are decreased (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	22.80	20.00
Date	01-Apr-2020	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	The percentage of 22.8 of this indicator was derived based on the analysis provided by the Ministry of Emergency Situations of the Kyrgyz Republic. Based on the average time difference in % (at a distance of 5-10, 10-15, 15-20 km).			



▶ Number of new fully equipped and functional intensive care beds financed by the project (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	40.00	40.00	40.00
Date	01-Apr-2020	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	According to the table of equipping the HOs of the MoH KR, one ventilator is used for 2 beds.			
▶ Percentage of designated hospitals with personal protection equipment, infection control products, medical supplies and consumables, without stock-outs in preceding two weeks (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	90.00	90.00	90.00
Date	01-Sep-2020	10-May-2022	04-Nov-2022	01-Apr-2022

Safer and improved learning environment for children is provided				
▶ Students (disaggregated by gender) having access to safer and resilient school facilities (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	24,000.00
Date	01-Mar-2018	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	Construction has yet to begin on the schools.			
☐ Out of which are girls (Number, Custom Supplement)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	12,000.00
▶ School facilities with improvements in functional conditions (fraction of total number of school facilities with improved safety and resilience) (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	90.00
Date	28-Feb-2020	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	Construction has yet to begin on the schools.			

Adverse financial impacts of natural hazards on the government budget and population are reduced				
▶ Reinsurance program introduced (Yes/No, Custom)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	The development of a reinsurance program includes advising the insurance pool on the appropriate structure of risk levels, such as the amount of reinsurance and risk retention. This task is ongoing.			

### Intermediate Results Indicators by Components

Strengthening Disaster Preparedness and Response Systems				
▶ ICT equipment required to cover the whole country is purchased and installed for improved emergency preparedness and response (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025
▶ Web-based platform is setup and becomes operational (Yes/No, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025
▶ Landslide monitoring tasks & needs are defined, and staff trained (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	90.00	100.00	100.00
Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025
▶ Monitoring equipment are purchased, installed and operationalized by staff (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	80.00	81.00	100.00
Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	This percentage is derived from the disbursements for sub-component activities, which amount to \$919 215 out of a total budget of \$1,133,128. This percentage will change taking into account the execution of contracts that are under implementation and retender.			



<b>► Search and rescue equipment are purchased and being used by teams (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025
<b>► Distant Learning System for educating the public is setup and becomes operational (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025
<b>► Firefighting service development program is prepared and adopted (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	01-Apr-2020	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	TOR has been agreed upon and a tender procedure will be held before end 2022 to select companies to provide consulting services for the development of the program. During 2023, the program will be developed and approved.			
<b>► Monitoring and evaluation system for firefighting vehicles response travel times is established (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	Yes	Yes
Date	01-Apr-2020	10-May-2022	04-Nov-2022	31-Aug-2025
<b>► Cumulative number of firefighting vehicles placed into services in designated response areas (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	58.00	58.00	48.00
Date	01-Apr-2020	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	The contract for the supply of the 58 fire trucks was completed and fire trucks were delivered to the regional firefighting services according to the agreed and approved distribution list. The registration of the trucks in the regional registration services to obtain license plate numbers is ongoing, and by June 15 all formal handover processes will be completed and trucks will be fully operational.			
<b>► Firefighting staff trained (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target



Value	0.00	116.00	116.00	300.00
Date	01-Apr-2020	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	Capacity building activities have yet to begin.			

**Improving Safety and Functionality of School Infrastructure**

► School facilities with improvements in safety, resilience and functional conditions (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	40.00
Date	01-Apr-2020	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	Construction/rehabilitation of schools have yet to begin.			

► Local engineers trained on advanced seismic risk techniques and design of new school buildings (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	80.00	80.00	300.00
Date	28-Feb-2020	10-May-2022	04-Nov-2022	31-Aug-2025

► Intervention and investment plan for the implementation of State Program on Safe Schools and Preschools of the Kyrgyz Republic for the period of 2015 – 2024 is defined (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	28-Feb-2020	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	Technical assistance activities are ongoing to support the MoE to develop the national school infrastructure plan and a first draft is expected by June 30, 2023.			

► School infrastructure module integrated in the Ministry of Education's Information System, and made accessible to other relevant stakeholders (Yes/No, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	28-Feb-2020	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	Task is ongoing. A consultant will be hired to support the Ministry of Education (MoE) in revising the ToR for development of school infrastructure module by December 15, 2022.			

► Percentage of schools with school monitoring committees established and functioning as planned throughout project cycle (Citizen Engagement) (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
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Value	0.00	100.00	100.00	100.00
Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025
<b>► Percentage of school monitoring committees established and functioning which include at least 50 percent of women with equal decision-making authority as men (Gender) (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	70.00	70.00	70.00
Date	01-Apr-2020	10-May-2022	04-Nov-2022	31-Aug-2025

<b>Enhancing Financial Protection</b>				
<b>► Web-based insurance production system is developed (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	Yes	Yes	Yes
Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025
<b>► Number of regional offices of the SIO equipped (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	56.00	56.00	54.00
Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025
<b>► Claims assessment methodology improved (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	The task on strengthening the approach to insurance claims management is ongoing, which will include analysis of the pool claims management processes and development of guidelines / approach to manage large-scale disasters.			
<b>► Risk management system of the SIO is in place (Yes/No, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No	No	No	Yes
Date	01-May-2018	10-May-2022	04-Nov-2022	31-Aug-2025





Comments:

Relevant regulations will be developed for the risk management of the insurance market (pool). The results of 4 key tasks will form the basic recommendations for the development of the risk management system. The tasks are ongoing.

Project Management and Monitoring & Evaluation

► Grievances raised by stakeholders are addressed and closed (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	95.00
Date	28-Feb-2020	10-May-2022	04-Nov-2022	31-Aug-2025

Comments:

There are 464 inquires registered in relation to Component 2 (main and additional funding) to date. Most inquiries are related to the school's construction works and provision of additional blocks/facilities.

☐ Grievances raised by women stakeholders are addressed and closed (Percentage, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	95.00

► Direct project beneficiaries (Number (Thousand), Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	3,600.00	3,600.00	3,600.00
Date	01-Mar-2018	10-May-2022	04-Nov-2022	31-Aug-2025

☐ Out of which are women (Percentage, Custom Supplement)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	50.40	50.40	51.00

Contingent Emergency Response

► Number of ambulances procured, installed and made operational (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	13.00	13.00	13.00
Date	01-Apr-2020	10-May-2022	04-Nov-2022	31-Aug-2025

► Sets of medical waste management equipment operationalized and functioning through preparing and adopting a proper Infectious Control and Waste Management Plan (ICWMP) (Number, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
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Value	0.00	42.00	42.00	42.00
Date	01-Apr-2020	10-May-2022	04-Nov-2022	31-Aug-2025
Comments:	<p>The PIU reported that the 42 sets of medical waste management equipment, consisting of the microwave for sterilization of medical waste, plus a press destructor, have been installed in the designated locations. However, during monitoring visits in the field in the first semester of 2021, it was discovered that 2 sets of equipment were not connected to water and sewerage. Further monitoring was conducted to verify the operational status of all the equipment. MOH and the PIU had identified corrective actions for the two hospitals where the equipment was found not to be properly connected. PIU had submitted the official request letter to the MOH management, but the actions haven't been taken yet due to ongoing changes in the MOH management. The team recommended to PIU meet with new management and take an action on solving this issue.</p>			

### Performance-Based Conditions

#### Data on Financial Performance

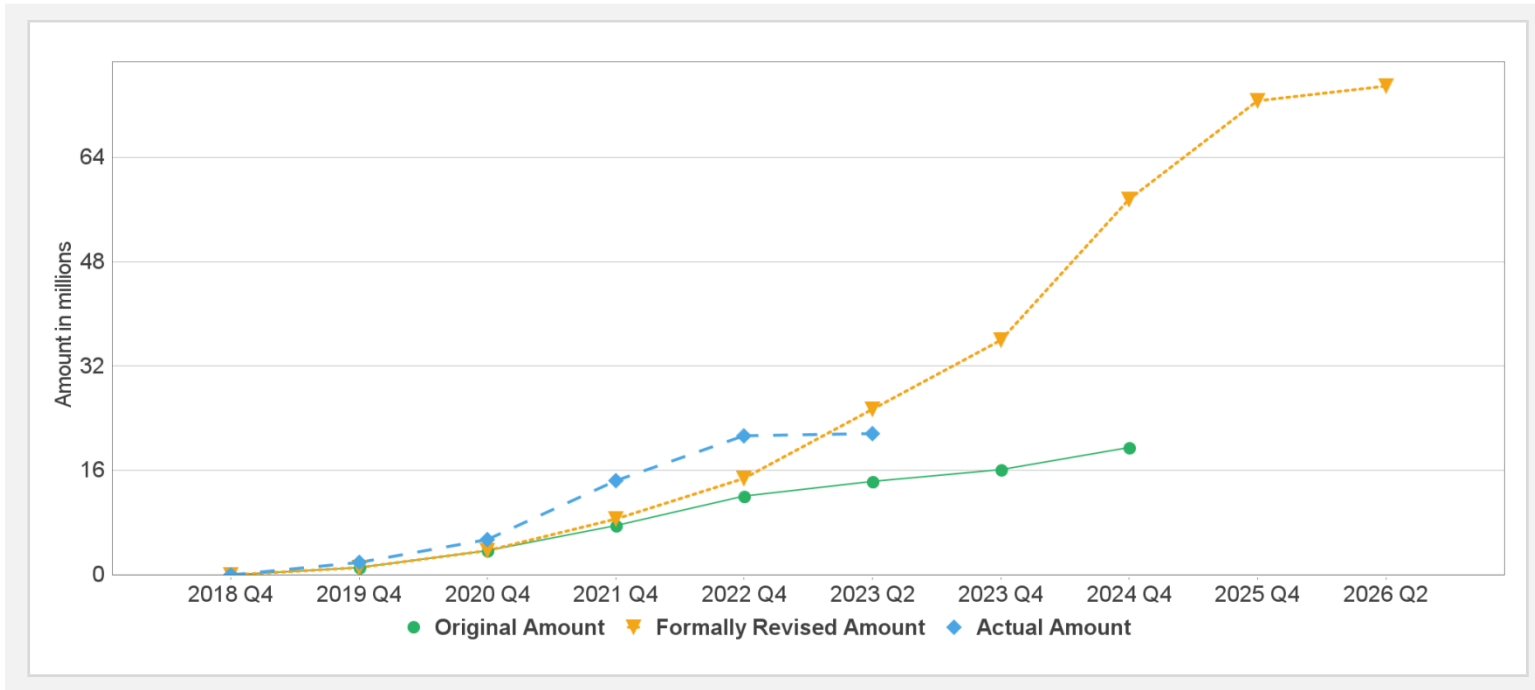
##### Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P162635	IDA-62380	Effective	USD	10.00	10.00	0.00	7.08	2.35	75%
P162635	IDA-66870	Effective	USD	27.50	27.50	0.00	3.23	24.50	12%
P162635	IDA-D3180	Effective	USD	10.00	10.00	0.00	8.04	1.46	85%
P162635	IDA-D6550	Effective	USD	27.50	27.50	0.00	3.23	24.50	12%

##### Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P162635	IDA-62380	Effective	25-May-2018	27-Aug-2018	26-Feb-2019	31-Jan-2024	31-Jan-2024
P162635	IDA-66870	Effective	12-Jun-2020	22-Jun-2020	01-Sep-2020	31-Aug-2025	31-Aug-2025
P162635	IDA-D3180	Effective	25-May-2018	27-Aug-2018	26-Feb-2019	31-Jan-2024	31-Jan-2024
P162635	IDA-D6550	Effective	12-Jun-2020	22-Jun-2020	01-Sep-2020	31-Aug-2025	31-Aug-2025

### Cumulative Disbursements



### Restructuring History

Level 2 Approved on 02-Sep-2019

### Related Project(s)

P172761-Enhancing Resilience in Kyrgyzstan Additional Financing ,P180365-Enhancing Resilience in Kyrgyz AF2