



## The Gambia COVID-19 Preparedness and Response Project (P173798)

AFRICA WEST | Gambia, The | Health, Nutrition & Population Global Practice |  
IBRD/IDA | Investment Project Financing | FY 2020 | Seq No: 3 | ARCHIVED on 30-Nov-2021 | ISR48750 |

Implementing Agencies: Ministry of Health, The Gambia

### Key Dates

#### Key Project Dates

Bank Approval Date: 02-Apr-2020

Effectiveness Date: 03-Apr-2020

Planned Mid Term Review Date: 12-Nov-2021

Actual Mid-Term Review Date: 10-Nov-2021

Original Closing Date: 31-Mar-2022

Revised Closing Date: 31-Mar-2023

### Project Development Objectives

Project Development Objective (from Project Appraisal Document)

To prevent, detect and respond to the threat posed by COVID-19 and strengthen national system for public health preparedness

Has the Project Development Objective been changed since Board Approval of the Project Objective?

No

### Components Table

Name

Component 1: Emergency COVID-19 Response:(Cost \$4.23 M)

Component 2: Strengthening Multi-sector, National Institutions and Platforms for Policy Development and Coordination of Prevention and Preparedness using One Health approach.:(Cost \$0.60 M)

Component 3: Supporting National and Sub-national, Prevention and Preparedness:(Cost \$5.71 M)

Component 4: Implementation Management and Monitoring and Evaluation:(Cost \$0.40 M)

### Overall Ratings

Name	Previous Rating	Current Rating
Progress towards achievement of PDO	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Implementation Progress (IP)	<input type="checkbox"/> Satisfactory	<input type="checkbox"/> Satisfactory
Overall Risk Rating	<input type="checkbox"/> High	<input type="checkbox"/> Substantial

### Implementation Status and Key Decisions

**The progress towards the Project Development Objective and overall implementation are rated Satisfactory.** All the targets of the PDO-level indicators have been met except for the COVID-19 vaccination rate is currently 9.7 percent against a target of 40 percent by March 31, 2023. The Project is contributing to the implementation of the national COVID-19 plan and the National Deployment and Vaccination Plan for COVID-19 vaccines. As of November 18, 2021, Of the total financing of US\$18.91 million, the disbursement is US\$14.86.

#### Key issues and actions identified include:

- **Project vaccine coverage.** The 9.7 percent of the total population vaccinated is far below the Project target of 40 percent by March 23, 2023. This is partly due to the vaccine hesitancy. Given that reaching out to people in the communities for vaccination yielded better results than vaccination at the health facilities, the MOH will shortly undertake another massive community engagement to increase vaccine uptake.



- **Project support to COVID-19 supplies.** In April 2020, when there was an acute global shortage of COVID-19 medical equipment and supplies, including in the United States and Europe, the WB supported the MOH in procuring critical medical equipment and supplies. These included the following: 10 high-quality, well-equipped ambulances for intensive care; critical lifesaving medical equipment and supplies including 60 intensive care unit (ICU) beds, 600,000 surgical masks, 1.2 million gloves, 5,000 oxygen masks, four ultrasound machines, 20,000 face shields, 25,000 units of personal protective equipment (PPE, coverall), 30,000 respirators (N95), 205 oxygen flowmeters, three digital 4D color ultrasound machines, four ultrasound scanners and 100 non-touch thermometers;
- **Establishing an environmentally friendly healthcare waste management system in The Gambia:**
  - a. The overall system was established but the construction of two clinical waste treatment centers was delayed. Residents in the vicinity of the site at Brusubi that the Ministry of Local Government and Lands located in March 2020 expressed misgivings on the location and a more suitable site at Farato was allocated in November 2020. Subsequently, a second access gate to Farato was locked by the security forces until October 2021 when it was opened to allow the transport of the construction materials to the site. The heavy rains during August-October 2021 also hampered the construction. The mission visited the Farato site on November 15, 2021 and was pleased with the progress made so far. GAP Consultants and Kurubally Construction Company Ltd were competitively selected for the architectural designs and construction respectively. The construction at the two sites are expected to be completed in January 2022. After completion, AMB Ecosteryl engineers from Belgium will do the installations and training of the operators.
  - b. Procurement of seven containerized environmentally friendly and energy efficient dual chamber incinerators (i.e., pre-installed with electrical generator and control panels and other accessories), one for each region, can be moved from one place to another for waste treatment. Five have arrived and are being cleared from the Banjul port and the remaining two are expected in January 2022.
  - c. Procurement of four 10-ton refrigerated waste collection trucks and 90 yellow wheelie bins (660 liters) for Ecosteryl 250 series, and 30 yellow wheelie bins (360 liters) for Ecosteryl 75 plus series will facilitate the collection and transport of healthcare waste from the various health facilities to the waste treatment centers. The wheelie bins arrived in September 2021 and the waste trucks are expected in December 2021.
- **Project support to health infrastructure construction.** The project supported the (i) renovation of the Ndemban Clinic (which was not used in years) and is now functional as a COVID-19 treatment center; the construction of the (a) National Emergency Treatment Centre Intensive Care Unit (20 beds); (b) the National Emergency Observation and Treatment Centre General Ward (84 beds); (c) the National Public Health Laboratory and Training Center; (d) National Blood Transfusion Centre, and (e) a Conference Centre. International (IDOM) and local (GAP Consultants) consulting firms have completed the architectural design, and a contract has been signed with an international construction firm with local presence. The construction will be financed under The Gambia Essential Health Services Strengthening Project.
- **Project support to the data management system.** The National Public Health Laboratory electronic data management system was improved through the procurement of five tablets, IT equipment, air conditioner, and expansion of local area network. During the March 2021 mission, it was noted that there were intermittent internet connectivity issues which hampered the timely issuance of test results. This has since been resolved and patients can now access their COVID-19 test results directly in the COVID-19 portal.

## MPA Program Development Objective

The Program Development Objective is to prevent, detect and respond to the threat posed by COVID-19 and strengthen national systems for public health preparedness

## Multiphase Programmatic Approach (MPA) Status

As of November 15, 2021, 87 MPA-projects had been approved with a total commitment of US\$4.2 billion. One operation (Guatemala) was cancelled in mid-September, at the request of the Government. Therefore, there are 86 MPA active operations. The pace of disbursements during the past month has increased. Fifty-seven (57) country projects or 66% of projects approved have reached 70-100% disbursement (reasons for >100% disbursements relate to fluctuations between the Euro and the SDR against the US\$). The projects are benefitting around 3.7 billion people or 50% of the global population. Of the 86 active projects: (i) 33 are in Africa – 12 in AFE and 21 in AFW; (ii) 12 in East Asia; (iii) 14 in Europe and Central Asia; (iv) 11 in Latin America and the Caribbean; (v) 7 in Middle East and North Africa; and (vi) 9 in South Asia. Eighty-five (85) or 99% of projects approved are disbursing. **Total disbursements as of November 15, 2021, amounted to US\$3.25 billion or 77% of overall commitments.** Streamlined procedures, delegated approvals coupled with flexible project design and intensified efforts across the Bank have contributed to the progress. **Several projects have/are being restructured to include vaccine-related procurement.** Implementation is being guided by Bank teams working in parallel with other health related projects, including Additional Financing operations supporting vaccine procurement and deployment efforts. Implementation continues to face challenges as several countries are still under different levels of lockdown or



mobility restrictions, and counterparts and Bank teams are operating from home or partially from home. Also, countries are dealing with new waves of infections as the Delta variant spreads rapidly among populations. Many Bank teams continue to conduct implementation support missions virtually, which is challenging for both Bank teams and counterparts. This “virtual” world poses connectivity challenges as internet is not reliable in many countries, especially IDA countries. Notwithstanding the challenges, the MPA is on track to achieve its PrDO, which is to prevent, detect and respond to the threat posed by COVID-19 and strengthen national systems for public health preparedness. The significant level of disbursements in just over 19 months attests to the strong implementation of the Bank' response thanks to the commitment of counterparts supported by Bank country teams.

## Risks

### Systematic Operations Risk-rating Tool

Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	High	Substantial	Substantial
Macroeconomic	Substantial	Substantial	Substantial
Sector Strategies and Policies	Moderate	Moderate	Moderate
Technical Design of Project or Program	Moderate	Moderate	Moderate
Institutional Capacity for Implementation and Sustainability	Substantial	Moderate	Moderate
Fiduciary	Moderate	High	Moderate
Environment and Social	Substantial	Substantial	Substantial
Stakeholders	Moderate	Moderate	Moderate
Other	--	--	--
Overall	Substantial	High	Substantial

## Results

### PDO Indicators by Objectives / Outcomes

Strengthen the national public health preparedness capacity to prevent, detect and respond				
► Suspected cases of COVID-19 cases reported and investigated per approved protocol (Percentage, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	50.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
► Isolation and treatment centers with pandemic preparedness and response plans per Ministry of Health Guidelines (Percentage, Custom)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	50.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
<b>► Health staff trained in infection prevention per MOH-approved protocols (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	807.00	1,307.00	500.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
<b>► Hospitals with personal protective equipment and infection control products and supplies, without stock-outs on the first day of each quarter (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	100.00	100.00	50.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
<b>► Diagnosed cases treated per approved protocol (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	55.00	55.00	50.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
<b>► Population vaccinated, which is included in the priority population targets defined in national plan (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	9.70	40.00
Date	31-Mar-2021	31-Mar-2021	15-Nov-2021	31-Mar-2023
<b>□ Population vaccinated, which is included in the priority population targets defined in national plan, female (Percentage, Custom Breakdown)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	5.20	20.00
Date	26-Feb-2021	31-Dec-2020	15-Nov-2021	31-Mar-2023

### Intermediate Results Indicators by Components



Component 1: Emergency COVID-19 Response				
<p>► Public Health Emergency Operation Center (PHEOC) activated and operationalized to support coordination and planning for COVID-19 or other future emergencies (Text, Custom)</p>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Not operational	PHEOC activated to coordinate response	PHEOC operational - has dedicated toll-free 1025 number, equipped with computers and communication equipment and emergency vehicles, and a designated National Focal Point	Operational
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
<p>► Points of Entries equipped and staff trained in SOPs (including for infection prevention and control, screening of passengers (Number, Custom)</p>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	9.00	9.00	9.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
Comments:	<p>The number of staff at the points of entry (POEs) has increased. For instance, there were 20 personnel from MOH assigned to POEs prior to COVID-19 but it has since increased to 43. A total of 105 POE staff (including police, immigration and 43 MOH POE staff) have been trained on a comprehensive POE standard operating procedures that cover infection prevention and control, International Health Regulations, contact tracing, surveillance, quarantine, border issues, and transportation of suspected cases. Additionally, 30 MOH POEs have been trained on COVID-19 Rapid Diagnostic Testing and the DHIS2 platform. The staff at the POEs are now conducting test on incoming travelers and entering data in the DHIS2. Though some MOH staff had initial difficulty in accessing DHIS2 but this has improved.</p>			
<p>► Rapid-response teams members trained and equipped to investigate cases and conduct contact tracing (Percentage, Custom)</p>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	35.00	36.70	80.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
Comments:	36.7 (55/150*100)			
<p>► Table-top simulation exercises and findings documented to inform future preparedness and response activities (Text, Custom)</p>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	None	1 table-top simulation exercise conducted	1 table-top simulation exercise conducted	Report on table-top simulation exercises with recommendations or lessons learned
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022



► Supervisory visits undertaken to nine Points of Entry (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	3.00	3.00	27.00
Date	02-Mar-2020	30-Jun-2020	30-Jun-2020	31-Mar-2022
Comments:	Cumulative number of supervisory visits undertaken to all nine Points of Entry			
► Border officers trained on COVID-19 prevention and control and contact tracing (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	105.00	135.00	50.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2020
► Community-based nurses and PHO trained on COVID-19 prevention and control and contact tracing (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	243.00	500.00	100.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
Comments:	382 PHOs and 218 Community Health Nurses			
► Emergency Ambulance Services operational (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	8.00	18.00	9.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
Comments:	Currently, there are 18 ambulances			
► MoU signed with Republic of Senegal PHES (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	None	No formal MoU signed but there is communication between the two countries	No formal MoU signed but there has been knowledge exchange visits between the two countries	signed
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
► Table-top simulation exercises conducted (Number, Custom)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1.00	1.00	10.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
<b>► Sites for treatment of healthcare waste established (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	7.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
Comments:	Five containerized environmentally friendly and energy efficient dual chamber incinerators have arrived and are being cleared from the Banjul port			
<b>► COVID-19 sensitization campaigns conducted in all regions (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	7,380.00	14.00	7.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
Comments:	12,726 COVID-19 sensitization campaigns were conducted in the 7 health regions using a mega phone system. 13,121 house to house COVID-19 sensitization campaigns were conducted in the 7 Health Regions. However, to ensure consistency in reporting, the sensitization campaign during March-June 2021 in each region is counted as one campaign for each region (making a total of 7) and the campaign undertaken during July-August 2021 in each region is counted as one campaign for each region (making a total of 7).			
<b>► Grievances responded to within stipulated service standards for response (Percentage, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	20.00	50.00	40.00
Date	31-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
Comments:	A total of 27,456 calls to the 1025 toll-free line were logged. Calls received pertained to people sharing their concerns and asking questions on available support services such as how to get their sample collected for testing, seeking clarifications on quarantine, isolation and testing protocol and seeking information on vaccination services.			
<b>► Population vaccinated, which is included in the priority population targets defined in national plan (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	236,470.00	960,000.00
Date	26-Feb-2021	26-Feb-2021	15-Nov-2021	31-Mar-2023
<input type="checkbox"/> Population vaccinated, which is included in the priority population targets defined in national plan, female (Number, Custom Breakdown)				



	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	145,865.00	480,000.00
Date	26-Feb-2021	26-Feb-2021	29-Oct-2021	31-Mar-2023
<b>► Health personnel (such as nurses and Public Health Officers) trained in capacity and skills to administer the COVID-19 vaccine (Number, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	200.00	200.00
Date	26-Feb-2021	26-Feb-2021	29-Oct-2021	31-Mar-2023
<b>□ Health personnel (such as nurses and Public Health Officers) trained in capacity and skills to administer the COVID-19 vaccine, female (Number, Custom Breakdown)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	100.00	100.00
Date	26-Feb-2021	26-Feb-2021	29-Oct-2021	31-Mar-2023
<b>► Electronic COVID-19 vaccination registration system linked to electronic civil registration and vital statistics system established (Text, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No COVID-19 vaccination database in place	No COVID-19 vaccination database in place	COVID-19 vaccination database, with birth registration biographical information, established	Electronic COVID-19 vaccination system established
Date	26-Feb-2021	26-Feb-2021	29-Oct-2021	31-Mar-2023
Comments:	MOH has created a portal to allow linkage of COVID-19 vaccination registration with electronic civil registration and vital statistics (eCRVS) system. However, some of the vaccination teams mainly use tally sheets to capture the number of people vaccinated and do not record the full vaccination information. As a result, not all the vaccinations are captured in the database: as of November 14, 2021, 183118 in the electronic database as against 236,470 recorded using the tally sheets. The use of tally sheets allows computations of the total numbers vaccinated but do not provide accurate disaggregated data. The November 2021 mission advised that the data in the database could be considered as a large representative sample and the proportions used to produce disaggregated data.			
<b>► Implementation of a civil society-based mechanism to monitor, report and facilitate responses to problems in the COVID-19 response (Text, Custom)</b>				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Civil society-based monitoring mechanism not in place	Civil society-based mechanism in place	A comprehensive Gender-based Violence, Sexual Exploitation and Abuse, and Sexual Harassment (GBV/SEA/SH) Action Plan has been developed with active	Civil society-based monitoring mechanism in place





			participation of civil society and is under implementation.	
Date	02-Mar-2020	26-Feb-2021	29-Oct-2021	31-Mar-2023

**Component 2: Strengthening Multi-sector, National Institutions and Platforms for Policy Development**

► Electronic Integrated Disease Surveillance Response (IDSR) using DHIS2 platform interfaced with laboratory management information system established (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	None	Ongoing	Electronic Integrated Disease Surveillance Response has been integrated into District Health Information System 2 (DHIS2) produces weekly aggregated data on human diseases but does not include indicators on animal health.	Established
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022

**Component 3: Supporting National and Sub-national, Prevention and Preparedness**

► Health centers reporting stock-out of tracer Infection prevention and control materials on the first day of each month (Percentage, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	0.00	0.00	50.00
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022
Comments:	Data not systematically collected for accurate reporting. MOH to keep accurate records for monitoring.			

► Costed plan to collect, package and transport samples to the WHO recommended laboratories for COVID-19 and future emergencies developed and implemented (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	No plan	Testing is currently being done at the National Public Health Laboratory so the plan is no longer necessary.	Testing is currently being done at the National Public Health Laboratory so a plan is no longer necessary.	Plan in place
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2022

► Standard Operating Procedures (SOPs) on sample collection, packaging, transportation and testing of samples (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
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Value	None	SOPs on sample collection, packaging, transportation and testing are available and in place. All laboratory personnel involved in COVID-19 response have been trained. This was done with the support of AFENET.	SOPs on sample collection, packaging, transportation and testing are available and in place. All laboratory personnel involved in COVID-19 response have been trained. This was done with the support of AFENET.	SOP in place
Date	02-Mar-2020	30-Jun-2020	29-Oct-2021	31-Mar-2021
▶ Treatment centres renovated/constructed and/or equipped (Number, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	1.00	2.00	2.00
Date	02-Mar-2020	26-Feb-2021	29-Oct-2021	31-Mar-2023

#### Performance-Based Conditions

#### Data on Financial Performance

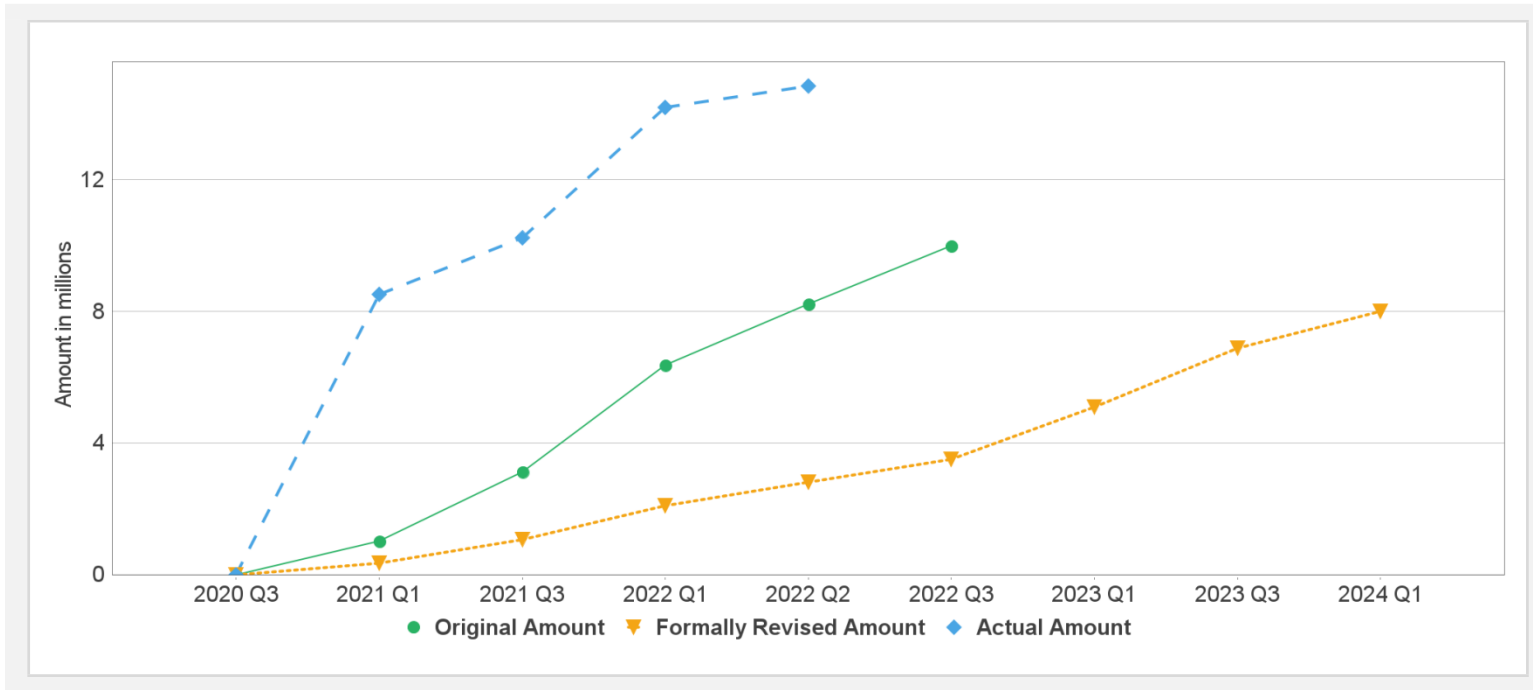
#### Disbursements (by loan)

Project	Loan/Credit/TF	Status	Currency	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
P173798	IDA-D5970	Effective	USD	10.00	10.00	0.00	9.75	0.37	96%
P173798	IDA-D8020	Effective	USD	8.00	8.00	0.00	4.20	3.74	53%
P173798	TF-B4724	Closed	USD	0.94	0.91	0.03	0.91	0.00	100%

#### Key Dates (by loan)

Project	Loan/Credit/TF	Status	Approval Date	Signing Date	Effectiveness Date	Orig. Closing Date	Rev. Closing Date
P173798	IDA-D5970	Effective	02-Apr-2020	03-Apr-2020	03-Apr-2020	31-Mar-2022	31-Mar-2022
P173798	IDA-D8020	Effective	16-Apr-2021	28-Apr-2021	06-May-2021	31-Mar-2023	31-Mar-2023
P173798	TF-B4724	Closed	22-Dec-2020	22-Dec-2020	22-Dec-2020	31-Jan-2021	31-Jan-2021

#### Cumulative Disbursements



### PBC Disbursement

PBC ID	PBC Type	Description	Coc	PBC Amount	Achievement Status	Disbursed amount in Coc	Disbursement % for PBC
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### Restructuring History

Level 2 Approved on 17-Jun-2021 ,Level 2 Approved on 14-Sep-2021

### Related Project(s)

P175740-AF to The Gambia COVID-19 Preparedness and Response Project ,P176125-Second AF to The Gambia COVID-19 Vaccine Preparedness and Response Project