Public Disclosure Authorized

Tax Reform Operation (P171892)

EUROPE AND CENTRAL ASIA | Tajikistan | Governance Global Practice | Requesting Unit: ECCCA | Responsible Unit: EECG1 | IBRD/IDA | Program-for-Results Financing | FY 2021 | Team Leader(s): Raul Felix Junquera-Varela, Hassan Aliev

Seg No: 6 | ARCHIVED on 22-Dec-2023 | ISR59480 | Created by: Hassan Aliev on 18-Dec-2023 | Modified by: Hassan Aliev on 22-Dec-2023

Program Development Objectives

Program Development Objective (from Program Appraisal Document)

To simplify the tax system, enhance quality of taxpayer services, and improve voluntary compliance.

Overall Ratings		
Name	Previous Rating	Current Rating
Progress towards achievement of PDO	Satisfactory	Satisfactory
Overall Implementation Progress (IP)	□Satisfactory	Satisfactory

Implementation Status and Key Decisions

The operation continues to perform satisfactorily with in terms of progress towards respect to prospects of achieving its the development objective and overall implementation progress.

To date, the project has achieved several Disbursement Linked Indicator (DLI)/Disbursement Linked Result (DLR) which demonstrates strong commitment to the Program by from the Government. The project has already fully achieved two DLIs (DLI1 Selected preferential tax and customs incentives eliminated and DLI2 Regulatory foundations for improved tax system established). Likewise, two DLRs have been achieved (DLR 6.1 Taxpayer feedback mechanism has been established and functional in the Taxpayer Contact Center, DLR 7.1 Adoption of an action plan to address the gender gap in the Tax Committee. DLR 3.1. (Developing and publishing a tax expenditure report) will be soon finalized. TC has initiated the work on the cost-benefit analysis of tax incentives (DLR 3.2.).

TC also has achieved DLI 4 (Reduced burden of tax audit), DLR 5 (Percentage of VAT refunds processed using risk-based verification), DLR 6.1. (Taxpayer service standards have been enhanced and based on taxpayer feedback), DLR 7.1. (Developing Action Plan to address gender gap), and DLR 7.2. (Representation of women in managerial positions). The project is also generally on track with the implementation on of its Program Action Plan.

With respect to the Investment Project Financing Component of the operation, the progress has been slow due to delays in procurement.

As of December 15, 2023, total disbursement of funds is 57%.

Data on Financial Performance

Disbursements (by loan)

Project Loan/Credit/TF Status Currency Original Revised Cancelled Disbursed Undisbursed % Disbursed

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P171892	IDA-D8350	Effective	USD	50.00	50.00	0.00	26.79	20.20		57%
Key Dates	(by loan)									
Project	Loan/Credit/TF	Status	Approval Date	Signing	Date	Effectiveness Date	Orig. Clos	sing Date	Rev. Closing	Date
P171892	IDA-D8350	Effective	28-May-2021	03-Jun-	2021	06-Dec-2021	31-Dec-2	026	31-Dec-2026	

Program Action Plan

Action Description	Capacity building on PforR implementation is conducted for the Tax Reform Secretariat and PIG							
Source	DLI#	DLI# Responsibility Timing Timing Value Status						
Technical		тс	Other	Within 2 months after effectiveness	Completed			
Completion Measurement	Capacity building is dand PIG.	Capacity building is delivered through a series of consultations, organized by WB team for Tax Reform Secretariat and PIG.						
Comments								

Action Description	Third party verification (TPV) agency is contracted.								
Source	DLI#	Responsibility	Timing	Timing Value	Status				
Technical		тс	Other	Within 3 months after effectiveness	Completed				
Completion Measurement	Signed contract betw	Signed contract between PIU and TPV agency.							
Comments	Contracts are signed with a TPV per DLR readiness. To date, two consultancy contracts for verification of DLIs have been concluded.								

Action Description	Appointment of M&E specialist in PIG to ensure adequate M&E arrangements, data collection and monitoring of results under the Program							
Source	DLI#	DLI# Responsibility Timing Timing Value Status						
Technical		TC Other Within 2 months after effectiveness Completed						
Completion Measurement	M&E Specialist is hire	M&E Specialist is hired						
Comments								

Action Description	Appointment of 2 ICT specialists in PIG to ensure adequate implementation of ICT procurement under the Program						
Source	DLI#	Responsibility	Timing	Timing Value	Status		

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Technical	DLI 4	TC, PIG	Other	Within two months after effectiveness	In Progress				
Completion Measurement	IT Specialists are hire	T Specialists are hired							
Comments		ng of the local IT-special hese positions. Currently	-	oonent was unsuccessful du ogress.	ue to the insufficient				

Action Description	Appointment of Environmental and Social (E&S) Specialists responsible for (1) communication and outreach, (2) outreach to taxpayers to ensure compliance, and (3) environmental and social risks mitigation, monitoring, and reporting at the PIG.							
Source	DLI#	Responsibility	Timing	Timing Value	Status			
Environmental and Social Systems		TC, PIG Other Within 2 months after effectiveness Completed						
Completion Measurement	E&S Specialists are I	nired						
Comments		The Environmental Specialist was hired and contracted on September 27, 2022. The Social Specialist was hired and contracted on February 20, 2022.						

Action Description	Strengthen the M&E capacity of the tax authorities based on modern methodologies to assess key performance indicators						
Source	DLI#	Responsibility	Timing	Timing Value	Status		
Technical	DLI 4	тс	Other	December 2021, throughout the Program implementation	In Progress		
Completion Measurement	The M&E system is strengthened at the TC. Regular M&E reports on KPIs are produced						
Comments							

Action Description	Training on cost-benefit analysis of tax incentives							
Source	DLI#	DLI# Responsibility Timing Timing Value Status						
Technical	DLI 3	DLI 3 MoF Due Date 20-Dec-2023 Completed						
Completion Measurement	Relevant MoF staff is	Relevant MoF staff is trained on cost-benefit analysis of tax incentives						
Comments	With the support of th	With the support of the Bank-Executed TA, the Bank delivered training on the cost-benefit analysis of tax incentives.						

Action Description	Midline and endline to	Midline and endline taxpayer surveys							
Source	DLI#	Responsibility	Timing	Timing Value	Status				

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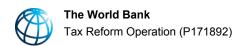
Technical		тс	Other	Midline survey - 2023, endline survey - 2026	In Progress			
Completion Measurement		Midline and endline taxpayer surveys are completed and data on taxpayer satisfaction with selected available and new services is available						
Comments	For mid-line survey, contract was signed in March 2023. The company submitted its inception report in November 2023.							

Action Description	Establish taxpayer service centers in all district level tax authorities, possibly in rural densely populated jamoats, where taxpayers have no access to the internet				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Environmental and Social Systems	DLI 6	тс	Due Date	31-Jan-2024	In Progress
Completion Measurement	Taxpayer service cer	Taxpayer service centers are established in all district level tax offices (68) and some densely populated jamoats			
Comments	Service Centers provide help with consultation to taxpayers, who have difficulties with submitting their electronic tax declarations. The work on establishing taxpayer service centers is in progress.				

Action Description	Modernize, strengthen and implement the system of continuous in-service training and on-job mentorship with specific focus on women promotion, including development and implementation of action plan on tax staff ICT capacity building				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Environmental and Social Systems	DLI 5	тс	Other	Annually throughout the Program implementation	In Progress
Completion Measurement	An action plan on ICT capacity building of tax staff is prepared and being implemented. Annual staff capacity building/training plans are approved, implemented and reported in each tax office.				
Comments	ICT Development Road Map has been approved, which provides for an action plan on capacity building for TC staff.				

Action Description	Prepare and implement Taxpayer Communication Plan with strengthened the taxpayer feedback mechanism at the Call Center and local tax offices.				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Environmental and Social Systems	DLI 1	тс	Other	Throughout the Program implementation	Completed
Completion Measurement	Program Implementa	tion Reports; lace in every tax office.		mplemented and reported a	s part of Annual

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Comments	TC has submitted information on existing GRM mechanism. Currently, GRM is functioning in all tax offices.

Action Description	Perform a gap analysis of licensed e-waste facilities in Tajikistan against the Bank's requirements/GIIP prior to sending e-waste to the facility and update ESMP to include corrective actions to address any identified material issues.					
Source	DLI#	Responsibility	Timing	Timing Value	Status	
Environmental and Social Systems	DLI 4	TC/State Property Committee	Other	Prior to sending e- waste to the facility	Completed	
Completion Measurement	The ESMP is implem	Gap analysis of licensed e-waste facilities in Tajikistan is completed - report submitted to the Bank in April 2023. The ESMP is implemented. Reporting Progress through Annual Program Implementation Reports				
Comments	The report was submitted in April 2023					

Action Description	Implement and report on the ESMP with e-waste management procedures				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Environmental and Social Systems	DLI 4	тс	Other	Throughout the Program implementation	In Progress
Completion Measurement	Annual Program Implementation Reports				
Comments	The first project Annu	The first project Annual Program Implementation Report was submitted in April 2023.			

Action Description	Development of standard bidding documents and contract forms for the Program procurement of goods, works, non- consulting and consulting services				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Fiduciary Systems		тс	Other	No later than 6-months after the project effectiveness	Completed
Completion Measurement	TC shares standard	TC shares standard bidding documents and contract forms with WB			
Comments	Documents received from the SAPP and sent to the World Bank for consideration. Bidding documents to be used for the Program (PforR) component were updated by the Procurement Specialist and were submitted for Bank review in June 2023.				

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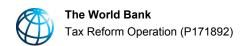
Action Description			•	Bank, for improving the TC staff c procurement and national IA C	
Source	DLI#	Responsibility	Timing	Timing Value	Status
Fiduciary Systems		тс	Other	No later than 6 months after the Program effectiveness.	Completed
Completion Measurement	A capacity building a	A capacity building and training plan is confirmed acceptable by WB.			
Comments	A Staff Capacity Building Strategy for the Tax Committee has been developed to improve the fiduciary system and is submitted to the management of the Tax Committee, the Ministry of Finance, SAPP, and also to the World Bank for consideration.				

Action Description	The MoF to ensure for each fiscal year under the Program that the originally approved (revised) budget funding for activities that are supported by the PforR is set at least at a level of the actual TC commitment under respective budget lines.				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Fiduciary Systems		MoF	Other	During the budget approval (revision) cycle for the Borrower's each fiscal year under the Program.	In Progress
Completion Measurement	MoF confirms to WB allocation of budget funding annually.				
Comments	MoF confirmed alloca	MoF confirmed allocation of budget funding for FY 23.			

Action Description	An independent private auditor, acceptable to the Bank, procured by the MoF to conduct audit of first two years of Program implementation.				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Fiduciary Systems		TC	Other	First two years of the Program implementation	Completed
Completion Measurement	Annual audits completed and submitted to the World Bank within six months after the end of the audit period.				
Comments	Audit was conducted in November 2023.				

Action Description	SAPP to establish a mechanism to check, before contract award under the Program, the World Bank's debarment (www.worldbank.org/debarr) and temporary suspension lists to avoid awarding to firms or individuals on the debarred list				
Source	DLI#	Responsibility	Timing	Timing Value	Status
Fiduciary Systems		SAPP	Other	No later than 6 months after the project effectiveness	Completed

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Completion Measurement	Copy of audit reports submitted to the Bank.
Comments	

Action Description	TC publishes annual Procurement Plans at the beginning of each fiscal year and conducts business outreach and market sounding events before launching tenders					
Source	DLI# Responsibility Timing Timing Value Status					
Fiduciary Systems		тс	Other	Throughout the Program implementation	In Progress	
Completion Measurement	Evidence of publishe	d Procurement Plans a	at the beginning of T	C fiscal year.		
Comments	The Procurement Pla updated on an ongoi		en published on the	TC websites in January 2023	3 (andoz.tj) and will be	

Action Description	TC payments processed according to the contract conditions but not later than 3 months after fulfilment of contractors/suppliers/consultants contractual obligations. TC to ensure that all accounts payable are closed and there are no overdue payables.						
Source	DLI#	DLI# Responsibility Timing Timing Value Status					
Fiduciary Systems		тс	Other	Throughout the Program implementation	In Progress		
Completion Measurement	TC confirms to WB during implementation support missions						
Comments	There is no delays	with paying to the proje	ct suppliers.				

Action Description	Enhanced use of functionalities of online complaint module at the SAPP web portal to address received procurement related complaints under the Program. Regular monitoring by TC of status of complaints review and resolution						
Source	DLI#	Responsibility	Timing	Timing Value	Status		
Fiduciary Systems		тс	Other	Throughout the Program implementation	In Progress		
Completion Measurement	TC confirms to WB d	TC confirms to WB during implementation support missions					
Comments	Continuously monitor	red.					

Risks

Systematic Operations Risk-rating Tool

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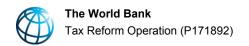
Risk Category	Rating at Approval	Previous Rating	Current Rating
Political and Governance	Substantial	□Moderate	□Moderate
Macroeconomic	Substantial	Substantial	Substantial
Sector Strategies and Policies	□Moderate	□Moderate	□Moderate
Technical Design of Project or Program	□Moderate	□Moderate	□Moderate
Institutional Capacity for Implementation and Sustainability	□Moderate	□Moderate	□Moderate
Fiduciary	□Substantial	□Substantial	□Substantial
Environment and Social	□Moderate	□Moderate	□Moderate
Stakeholders	□Moderate	□Moderate	Moderate
Other	□Moderate	□Moderate	□Moderate
Overall	Substantial	□Moderate	□Moderate

Results

PDO Indicators by Objectives / Outcomes

Simplified Tax System						
► Selected preferential tax and customs incentives eliminated (Text, Custom)						
	Baseline	Actual (Previous)	Actual (Current)	End Target		
Value	A new edition of the Tax Code is developed and adopted. The amendments to the Tax Code propose to eliminate at least 14 incentives, related to two preferential tax regimes.	The new Tax Code of the Republic of Tajikistan (which was approved by the Government on September 2, 2021 and ratified and finally endorsed with Resolution No. 217 of Majlisi Milli of Majlisi Oli of the Republic of Tajikistan on December 17, 2021) eliminated the incentives associated with the construction of hydroelectric power plants (Chapter 46) and persons benefitting from the right to apply for incentives in the implementation of production sharing agreements (Chapter 48), which provided for exemption from payment of 14 taxes and duties.	The new Tax Code of the Republic of Tajikistan (which was approved by the Government on September 2, 2021 and ratified and finally endorsed with Resolution No. 217 of Majlisi Milli of Majlisi Oli of the Republic of Tajikistan on December 17, 2021) eliminated the incentives associated with the construction of hydroelectric power plants (Chapter 46) and persons benefitting from the right to apply for incentives in the implementation of production sharing agreements (Chapter 48), which provided for exemption from payment of 14 taxes and duties.	the investor, general contractor and suppliers) (10 incentives); (b) Supply		
Date	31-Mar-2021	06-Jun-2023	20-Dec-2023	30-Sep-2026		

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Comments	The target is achieve	ed.			
mproved Quality of Taxpay	ver Services				
►(a) Taxpayer satisfaction	on with the quality of selected	available taxpayer electronic se	ervices (Percentage, Custor	m)	
	Baseline	Actual (Previous)	Actual (Current)	End Target	
Value	84.19	88.30	88.30	89.00	
Date	12-Mar-2021	06-Jun-2023	20-Dec-2023	30-Sep-2026	
Comments	level of satisfaction a listed below. At base available and new se	alculated as the average percer as 4 or 5 on a scale of 1 to 5 wit eline, satisfaction with 3 existing ervices will be tracked. Current as of taxes, electronic labeling o	th the 3 available services t available services are trac ly, the following services ar	racked in the survey and ked. At mid and end line, 3 re measured under this	
►(b) Taxpayer satisfactio	on with the quality of selected	available taxpayer electronic se	ervices - women (Percentaç	ge, Custom)	
	Baseline	Actual (Previous)	Actual (Current)	End Target	
Value	85.96	87.20	87.20	89.00	
Date	30-Sep-2021	06-Jun-2023	20-Dec-2023	30-Sep-2026	
Comments	taxpayer electronic s	ures women taxpayer satisfaction services. See definition of the in expayer electronic services.			
►(c) Taxpayer satisfactio	on with the quality of selected	new taxpayer electronic service	es (Percentage, Custom)		
	Baseline	Actual (Previous)	Actual (Current)	End Target	
Value	0.00	87.70	87.70	84.19	
Date	12-Mar-2021	06-Jun-2023	06-Jun-2023	30-Sep-2026	
Comments	This indicator was calculated as the average percentage of respondents satisfied, that is, having rated thei level of satisfaction as 4 or 5 on a scale of 1 to 5 with 3 new services tracked in the survey and listed below At baseline, new services were not measured as they did not exist. At mid and end line, new services will be tracked too. The following services are measured under this indicator: New services: Registration of cash registers in electronic format, VAT refund, and E-assistant for all taxpayers (filing declaration, calculate taxes, payment of taxes etc.).				
►(d) Taxpayer satisfactio	on with the quality of selected	new taxpayer electronic service	es - woman (Percentage, C	ustom)	
	Baseline	Actual (Previous)	Actual (Current)	End Target	
Value	0.00	89.80	89.80	84.19	
Date	30-Sep-2022	06-Jun-2023	06-Jun-2023	30-Sep-2026	
Comments		ured women taxpayer satisfaction of the indicator (a) Taxpaye			

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Improved Voluntary Compliance							
►VAT Compliance Gap (Percentage, Custom)							
	Baseline	Actual (Previous)	Actual (Current)	End Target			
Value	45.90	45.90	45.90	33.40			
Date	30-Oct-2020	06-Jun-2023	20-Dec-2023	30-Sep-2026			
Comments	The indicator measured the difference between the total potential VAT revenues (net of refunds) if 100% of taxpayers are compliant, and percentage of total observed VAT revenue collected (net of refunds). The gap is expressed as a percentage of potential revenue. It should be noted that regarding the Gap in Compliance with VAT, an analysis is currently underway to finalize the revision presented by the World Bank and is						

Intermediate Results Indicators by Results Areas

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	The new edition of the Tax Code is developed and consulted but not approved. There are no secondary regulations in place to support implementation of the new Tax Code.	The Recipient's Government shall have issued official instructions for MoF, TC and other relevant ministries and agencies to develop and approve the required secondary regulations under the new Tax Code. On November 2, 2021, the Government of the Republic of Tajikistan instructed the Ministry of Finance, the Tax Code and other ministries and departments of the Republic of Tajikistan to develop and apply by- laws in support of the implementation of the new version of the Tax Code. At the moment, On 28 April, 2023, 74 legal acts supporting new Tax Code were develpoed and approved.	The Recipient's Government shall have issued official instructions for MoF, TC and other relevant ministries and agencies to develop and approve the required secondary regulations under the new Tax Code. On November 2, 2021, the Government of the Republic of Tajikistan instructed the Ministry of Finance, the Tax Code and other ministries and departments of the Republic of Tajikistan to develop and apply by- laws in support of the implementation of the new version of the Tax Code. At the moment, On 28 April, 2023, 74 legal acts supporting new Tax Code were develpoed and approved.	The Recipient has drafted, approved an published on one of the official web-sites the secondary regulations required under the new Tax Code.

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Date	31-Jan-2021	06-Jun-2023	20-Dec-2023	30-Sep-2026
Comments	Achieved.			
►1.2 Improved transp	arency of tax expenditure (Text, Custon	n)		
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Tax expenditure report is not prepared and published with the annual draft budget that is submitted to Parliament. Cost-benefit analysis of selected tax incentives/ exemptions is not conducted.	Tax expenditure report is prepared, but it has not been published. Costbenefit analysis of selected tax incentives/ exemptions is not conducted.	Tax expenditure report is prepared, but it has not been published. Cost-benefit analysis of selected tax incentives/ exemptions is not conducted.	Tax expenditure repois published with the annual draft budget that is submitted to Parliament. Costbenefit analysis of selected four tax incentives/ exemption is conducted and published with the drannual republican budget.
Date	31-Jan-2021	06-Jun-2023	20-Dec-2023	30-Sep-2026
	Russian) and quantified the			
	incentives - once translated revenue forgone (i.e., 10.9% the tax expenditures report	I - to determine whether the % of GDP) is deemed high. along with the national bud	list includes only valid tax in The Bank requested from t get in order to meet DLR 3.	ncentives as the level on the highest hearth and he authorities to publish
► 1.3 Rules for tax and	revenue forgone (i.e., 10.9% the tax expenditures report	I - to determine whether the % of GDP) is deemed high. along with the national budg and VAT are harmonized (** Actual (Previous)	list includes only valid tax in The Bank requested from the get in order to meet DLR 3. Text, Custom) Actual (Current)	ncentives as the level on the highest hearth and he authorities to publish
	revenue forgone (i.e., 10.9% the tax expenditures report	I - to determine whether the of GDP) is deemed high. along with the national budgard and VAT are harmonized (**Actual (Previous)** Analysis of international standards for establishing tax base in tax and financial accounting reporting for CPT and VAT is completed.	list includes only valid tax in The Bank requested from the get in order to meet DLR 3.7	ncentives as the level on the authorities to publish 1.
▶1.3 Rules for tax and	revenue forgone (i.e., 10.9% the tax expenditures report If financial accounting reporting for CPT Baseline Rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT	I - to determine whether the of GDP) is deemed high. along with the national budgard and VAT are harmonized (**Actual (Previous)** Analysis of international standards for establishing tax base in tax and financial accounting reporting for CPT and VAT is completed. Contradictions in the rules for establishing a tax base in tax and financial accounting reporting for CPT and variations in the rules for establishing a tax base in tax and financial accounting reporting for CPT and	list includes only valid tax in The Bank requested from the get in order to meet DLR 3. Text, Custom) Actual (Current) Analysis of international standards for establishing tax base in tax and financial accounting reporting for CPT and VAT is completed. Contradictions in the rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT is completed.	ncentives as the level of the authorities to publish 1. End Target New harmonized rule for establishing a tax base in tax and financial accounting reporting for CPT and
▶1.3 Rules for tax and	revenue forgone (i.e., 10.9% the tax expenditures report If financial accounting reporting for CPT Baseline Rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT are not harmonized.	and VAT are harmonized (** Actual (Previous) Analysis of international standards for establishing tax base in tax and financial accounting reporting for CPT and VAT is completed. Contradictions in the rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT is completed. Contradictions in the rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT are identified.	list includes only valid tax in The Bank requested from the get in order to meet DLR 3. Text, Custom) Actual (Current) Analysis of international standards for establishing tax base in tax and financial accounting reporting for CPT and VAT is completed. Contradictions in the rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT are identified.	ncentives as the level of the authorities to publis 1. End Target New harmonized rule for establishing a tax base in tax and financial accounting reporting for CPT and VAT are enforced.
▶1.3 Rules for tax and Value Date Comments ▶1.4 Percentage of M	revenue forgone (i.e., 10.99 the tax expenditures report If financial accounting reporting for CPT Baseline Rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT are not harmonized.	I - to determine whether the of GDP) is deemed high. along with the national budgand VAT are harmonized (**Actual (Previous)* Analysis of international standards for establishing tax base in tax and financial accounting reporting for CPT and VAT is completed. Contradictions in the rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT are identified. 06-Jun-2023	list includes only valid tax in The Bank requested from the get in order to meet DLR 3. Text, Custom) Actual (Current) Analysis of international standards for establishing tax base in tax and financial accounting reporting for CPT and VAT is completed. Contradictions in the rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT are identified. 20-Dec-2023	ncentives as the level of the authorities to publish authorities to publish 1. End Target New harmonized rule for establishing a tax base in tax and financial accounting reporting for CPT and VAT are enforced. 30-Sep-2026
▶1.3 Rules for tax and Value Date Comments ▶1.4 Percentage of M	revenue forgone (i.e., 10.99 the tax expenditures report If financial accounting reporting for CPT Baseline Rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT are not harmonized. 31-Jan-2021 Achieved.	I - to determine whether the of GDP) is deemed high. along with the national budgand VAT are harmonized (**Actual (Previous)* Analysis of international standards for establishing tax base in tax and financial accounting reporting for CPT and VAT is completed. Contradictions in the rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT are identified. 06-Jun-2023	list includes only valid tax in The Bank requested from the get in order to meet DLR 3. Text, Custom) Actual (Current) Analysis of international standards for establishing tax base in tax and financial accounting reporting for CPT and VAT is completed. Contradictions in the rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT are identified. 20-Dec-2023	ncentives as the level of the authorities to publish authorities to publish 1. End Target New harmonized rule for establishing a tax base in tax and financial accounting reporting for CPT and VAT are enforced. 30-Sep-2026
▶1.3 Rules for tax and Value Date Comments ▶1.4 Percentage of M	revenue forgone (i.e., 10.99 the tax expenditures report If financial accounting reporting for CPT Baseline Rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT are not harmonized. 31-Jan-2021 Achieved. of and TC professional staff in tax policesting, tax policy and data analytics (Professional staff in tax polices).	I - to determine whether the of GDP) is deemed high. along with the national budgand VAT are harmonized (**Actual (Previous)* Analysis of international standards for establishing tax base in tax and financial accounting reporting for CPT and VAT is completed. Contradictions in the rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT are identified. 06-Jun-2023 Ey and intelligence functions ercentage, Custom)	list includes only valid tax in The Bank requested from the get in order to meet DLR 3. Text, Custom) Actual (Current) Analysis of international standards for establishing tax base in tax and financial accounting reporting for CPT and VAT is completed. Contradictions in the rules for establishing a tax base in tax and financial accounting reporting for CPT and VAT are identified. 20-Dec-2023	ncentives as the level of the authorities to publis 1. End Target New harmonized rule for establishing a tax base in tax and financial accounting reporting for CPT and VAT are enforced. 30-Sep-2026

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Comments	TC is finalizing the Action F	Plan, which will address all th	ne above issues.			
□o/w women (percentage of all women in tax policy and intelligence functions) (Percentage, Custom Breakdown)						
Ва	aseline	Actual (Previous)	Actual (Current)	End Target		
Value 0.0	00	22.20	24.00	50.00		
Date 31	-Jan-2021	06-Jun-2023	20-Dec-2023	30-Sep-2026		
1.5 Improved representation of w	omen in management pos	itions in TC workforce (Text,	Custom)			
E	Baseline	Actual (Previous)	Actual (Current)	End Target		
√alue p	Women in managerial positions out of all staff in IC managerial positions comprise 7.8 percent only.	April, 2023 Women in managerial positions out of all staff in TC managerial positions comprise 9.1 percent only. 190 women work in the Tax Committee, of which 38 are in senior positions An action plan to address gender gap in TC workforce is developed and approved by TC management. This PforR (component) is being implemented as part of the Action Plan to eliminate the gender gap in leadership positions in the TC staff, which was approved by the order of the TC No. 118 dated February 23, 2022 A female manager has been appointed to the Tax Committee to implement the Action Plan to close the gender gap in the leadership of the Tax Code Order dated January 27, 2022, No. 64-F	At the moment, On December, 2023 Women in managerial positions out of all staff in TC managerial positions comprise 11 percent. The target is achieved. A female manager has been appointed to the Tax Committee to implement the Action Plan to close the gender gap in the leadership of the Tax Code Order dated January 27, 2022, No. 64-F.	Women in manageri positions out of all st in TC managerial positions comprise 11.00 percent.		
Pate 3	31-Jan-2021	06-Jun-2023	20-Dec-2023	30-Sep-2026		
n 9 Comments <i>A</i>	management. This IRP (co gap in leadership positions February 23, 2022 A female manager has bee	the gender gap in TC workformponent) is being implement in the NC staff, which was a sen appointed to the Tax Coming of the Tax Code Order da	ted as part of the Action Pla approved by the order of the mittee to implement the Act	an to eliminate the ger NC No. 118 dated ion Plan to close the		

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2. Improved Quality of Taxpayer Services ▶2.1 Development and Implementation of a Modern ICT Governance Model (Text, Custom) Baseline Actual (Previous) Actual (Current) **End Target** A new ICT governance A new ICT governance model has been model has been developed and developed and approved approved by the internal by the internal regulation. regulation. A plan for the A plan for the implementation of the implementation of the development of an development of an The ICT department automated tax automated tax operates based on a The ICT department does administration system for administration system not have an ICT modern ICT 2020-2025 within the for 2020-2025 within the governance model or ICT Value governance model with framework of the Project framework of the infrastructure upgrade up to date Project has been has been developed, plan. infrastructure. information on the developed, information progress of execution by on the progress of periods will be provided execution by periods additionally. will be provided additionally. Date 31-Jan-2021 06-Jun-2023 20-Dec-2023 30-Sep-2026 The indicator measures the upgrade of the ICT infrastructure. Implementation will require that a new governance model for ICT department of the TC is developed and approved by the internal regulation. A plan for the implementation of an automated tax administration system for 2020-2025 within the Comments framework of the project has been developed, ▶ 2.2 Number of services reengineered / automated at Level 3 or 4 according to the United Nations (UN) four-stage maturity model of e-Government within the project (Number, Custom) Baseline Actual (Previous) Actual (Current) **End Target** Value 0.00 2.00 3.00 6.00 Date 31-Jan-2021 06-Jun-2023 20-Dec-2023 30-Sep-2026 TC has hired a consulting firm, which is helping with achieving this indicator. The first results were achieved Comments in August 2023. ▶ 2.3 Number of TC offices equipped with the terminals for submission of e-declaration (Number, Custom) Baseline Actual (Previous) Actual (Current) **End Target** Value 30.00 42.00 42.00 70.00 31-Jan-2021 06-Jun-2023 Date 20-Dec-2023 30-Sep-2026 The indicator measures the number of TC offices, where terminals for submission of e-declaration, procured Comments under the project, will be installed.

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	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	63.85	64.60	65.00	78.50
Date	31-Jan-2021	06-Jun-2023	20-Dec-2023	30-Sep-2026
Date	The indicator measures th			•
Comments	taxpayers, submitting decl individual entrepreneurs a	aration electronically and estaxpayers, submitting de	(b) Individual entrepreneur claration electronically.	s out of all registered
	C professional staff in taxpayer service d and automated under the Project (Pe		ns, trained in use of e-appli	ications for taxpayer
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	0.00	34.00	42.50	95.00
Date	31-Jan-2021	06-Jun-2023	20-Dec-2023	30-Sep-2026
Comments	professional positions in ta local Tax Offices, out of al TC central office, contact of services, reengineering ar TC management annually	I staff in professional posit center and local Tax Office ad automated under the pr	ions in taxpayer services a es, trained in the use of e-a oject. The lists of relevant	and compliance functions in applications for taxpayer staff will be approved by the
	staff.			
□o/w women (perce	staff. entage of all women taxpayer services a Baseline	and compliance functions) Actual (Previous)	(Percentage, Custom Brea Actual (Current)	akdown) End Target
□o/w women (perce	entage of all women taxpayer services a			
	entage of all women taxpayer services a	Actual (Previous)	Actual (Current)	End Target
Value Date	entage of all women taxpayer services a Baseline 0.00	Actual (Previous) 0.00 06-Jun-2023	Actual (Current) 81.00 20-Dec-2023	End Target 50.00
Value Date	entage of all women taxpayer services a Baseline 0.00 31-Jan-2021	Actual (Previous) 0.00 06-Jun-2023	Actual (Current) 81.00 20-Dec-2023	End Target 50.00
Value Date ▶2.6 Number of hour	entage of all women taxpayer services a Baseline 0.00 31-Jan-2021 s required for filing tax reporting (DB in-	Actual (Previous) 0.00 06-Jun-2023 dicator) (Number, Custom	Actual (Current) 81.00 20-Dec-2023	End Target 50.00 30-Sep-2026
Value Date ▶2.6 Number of hour Value	Baseline 0.00 31-Jan-2021 s required for filing tax reporting (DB in-	Actual (Previous) 0.00 06-Jun-2023 dicator) (Number, Custom Actual (Previous)	Actual (Current) 81.00 20-Dec-2023 Actual (Current)	End Target 50.00 30-Sep-2026 End Target
Value Date ▶2.6 Number of hour Value Date	Baseline 0.00 31-Jan-2021 s required for filing tax reporting (DB in Baseline	Actual (Previous) 0.00 06-Jun-2023 dicator) (Number, Custom Actual (Previous) 224.00 06-Jun-2023 e administrative burden of apanies, expressed in time and with post filing procedure.	Actual (Current) 81.00 20-Dec-2023 Actual (Current) 1.00 20-Dec-2023 paying 3 major taxes (soc (number of hours) require res (VAT refund and tax au	End Target 50.00 30-Sep-2026 End Target 180.00 30-Sep-2026 cial contributions, CIT and ad for paying taxes and udit). Since DB discontinue
Value Date ▶2.6 Number of hour Value Date Comments	Baseline 0.00 31-Jan-2021 s required for filing tax reporting (DB in Baseline 224.00 31-Jan-2021 The indicator measures th VAT) for medium size comcontributions and complying now, the project and WB in Baseline	Actual (Previous) 0.00 06-Jun-2023 dicator) (Number, Custom Actual (Previous) 224.00 06-Jun-2023 e administrative burden of apanies, expressed in time and with post filing procedures agreed that during the	Actual (Current) 81.00 20-Dec-2023 Actual (Current) 1.00 20-Dec-2023 paying 3 major taxes (soc (number of hours) require res (VAT refund and tax au project mid-term review to	End Target 50.00 30-Sep-2026 End Target 180.00 30-Sep-2026 cial contributions, CIT and ad for paying taxes and udit). Since DB discontinue
Value Date ▶2.6 Number of hour Value Date Comments	Baseline 0.00 31-Jan-2021 s required for filing tax reporting (DB in Baseline 224.00 31-Jan-2021 The indicator measures th VAT) for medium size com contributions and complying now, the project and WB indicator.	Actual (Previous) 0.00 06-Jun-2023 dicator) (Number, Custom Actual (Previous) 224.00 06-Jun-2023 e administrative burden of apanies, expressed in time and with post filing procedures agreed that during the	Actual (Current) 81.00 20-Dec-2023 Actual (Current) 1.00 20-Dec-2023 paying 3 major taxes (soc (number of hours) require res (VAT refund and tax au project mid-term review to	End Target 50.00 30-Sep-2026 End Target 180.00 30-Sep-2026 cial contributions, CIT and ad for paying taxes and udit). Since DB discontinue

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enacted in 2017.
Implementation of the
Standard is not monitored.
There is no system for
monitoring and
continuously enhancing
taxpayer services.

basis of the Tax Code. which was adopted taking into account proposals from both international financial institutions and feedback from the private sector. Monitoring of the implementation of the Unified Standards is monitored by the relevant Department of the TC and its results are published in the weekly newspaper, and also posted on the official website. Services to taxpayers are constantly being improved. In 2022, 10 new services were introduced, and in the first quarter of 2023, 2 new types of services were developed and provided for use. By 1 April 2023, the **Taxpayer Services** Department received a

the basis of the Tax Code, which was adopted taking into account proposals from both international financial institutions and feedback from the private sector. Monitoring of the implementation of the Unified Standards is monitored by the relevant Department of the TC and its results are published in the weekly newspaper, and also posted on the official website. Services to taxpayers are constantly being improved. In 2022, 10 new services were introduced, and in 2023, 8 new types of services were developed and provided for use. By 1 December 2023. the Taxpayer Services Department received a total of 40,450 appeals,

Taxpayer Contact Center. Taxpayer feedback mechanism is functional in the **Taxpayer Contact** Center. Annual reports on taxpayer feedback. collected through the taxpayer feedback mechanism, are published at TC website. A Unified Standard for Taxpayer Service is revised based on taxpayer feedback.

Date

31-Jan-2021

06-Jun-2023

total of 30,360 appeals,

20-Dec-2023

30-Sep-2026

Comments

The indicator will measure achievements of DLI 6 and DLR 6.1 and is expected to achieve its targets by September 2024.

3. Improved Voluntary Compliance

▶3.1 Reduced burden of tax audit (Text, Custom)

	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Audits are not risk-based. Risk-based selection methodology is developed, but not consistent with international approaches.	The criteria for assessing the level of risk presented by taxpayers (tax agents) are formed on the basis of the annexes of the order of the Tax Committee under the Government of the Republic of Tajikistan and the decision of the State Committee for Investments and State Property Management of the Republic of Tajikistan "On Criteria for Assessing the Level of Risk". The criteria for assessing the level of	The criteria for assessing the level of risk presented by taxpayers (tax agents) are formed on the basis of the annexes of the order of the Tax Committee under the Government of the Republic of Tajikistan and the decision of the State Committee for Investments and State Property Management of the Republic of Tajikistan "On Criteria for Assessing the Level of Risk". The criteria for	At least 90% of field audits of large taxpayers (i.e. taxpayers with annual turnover above 25 million Somoni) during the Government financial year are conducted for cases selected by the risk-based selection tool.

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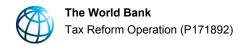
risk based on the provisions of the above document, risk assessment is carried out within the data of the **Unified Information** System for Tax Administration, tax declarations (reports), as well as information from authorized bodies, in accordance with which the level of risk of the taxpaver's activities under a special program is assessed.

assessing the level of risk based on the provisions of the above document, risk assessment is carried out within the data of the Unified Information System for Tax Administration, tax declarations (reports), as well as information from authorized bodies, in accordance with which the level of risk of the taxpayer's activities under a special program is assessed. The Bank provided in-person (field visits in August and September 2023) and remote support to ensure completion of the risk analysis matrix and meet DLR 4.2. The TC added and adjusted the risk weight to various indicators leading to the adoption of a revised risk matrix in October 2023 by the Risk Analysis department. The TC developed a risk management automated module, which became operational on October 1, 2023. The TC also developed and adopted a methodology document (i.e., Standard Operating Procedures - SOP) describing in detail: the process of the development of the risk indicators; the selection of the risky taxpayers; the development of the risk-based audit plan; and the evaluation of the audit outcome to adjust the risk matrix. The TC also developed an audit plan according to the risk-based approach for the large taxpayers' segment.

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Date	31-Jan-2021	06-Jun-2023	20-Dec-2023	30-Sep-2026
Comments	DLR 4.2 was achieved in N DLR 4.1 - the TC shall hav international experience. DLR 4.2 - 90 percent of fie	ured through the implementar November 2023. e approved the risk assessm Id audits of large taxpayers a ober 1, 2023 – September 30	ent methodology enha	nced based on relevant
►3.2 Coverage of corp	porate taxpayers with annual turnover a	above 25 million Somoni by T	ax Monitoring Progran	n (Text, Custom)
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	Tax monitoring is not conducted. There are 242 corporate taxpayers with annual turnover above 25 million Somoni as of September 1, 2020.	There are 459 corporate taxpayers with annual turnover above 25 million Somoni as of May1, 2023. According to the Order of the Chairman of the Tax Committee, monitoring and accounting of taxpayers with an annual turnover of more than 25 million somoni began from January 01, 2023.	10%	Tax Monitoring Program is fully operational and cover 10 percent of legal entities out of all registered corporate taxpayers with annual turnover above 25 million Somoni.
Date	31-Jan-2021	21-Dec-2022	20-Dec-2023	30-Sep-2026
Comments	corporate taxpayers with a development of the Conce taxpayers, the developmer information, the piloting of monitoring process and Prolegal entities, covered by Tax Monitoring Program is	reasures the development an nnual turnover above 25 millipt for tax monitoring and medit and the approval of the methe Tax Monitoring Program ogram. In Years 3-5 of the prize Monitoring Program, out of fully operational and covers over above 25 million Somon	ion Somoni. In Years 1 chanisms of information thodology for assessin and the approval of the oject the indicator will of all registered corporations of legal entities of	-2 this will include the nexchange between TC and greliability of taxpayer eregulation, introducing tax measure the percentage of ate taxpayers.
►3.3 Percentage of m	ass desk audits launched out of total n	umber of audits launched du	ring the financial year (Percentage, Custom)
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	31.00	42.00	43.00	75.00
Date	31-Jan-2021	06-Jun-2023	20-Dec-2023	30-Sep-2026
Comments	The indicator measures the during the GoT financial ye	e percentage of mass desk a ear.	udits as a share of the	sum of all audit, launched
▶3.4 Percentage of V	AT refunds processed using risk-based	l verification or fast track prod	cedures between Octol	oer 1, 2023 – September 30
2026. (Text, Custom)				
	Baseline	Actual (Previous)	Actual (Current)	End Target

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		for verification of VAT refund.		financial year are processed using risk- based verification or fast track procedures.
Date	31-Jan-2021	06-Jun-2023	20-Dec-2023	30-Sep-2026
Comments	Currently, 25% of V	AT refunds are processed using	g risk-based verification or f	ast track procedures.
►3.5 Percentage of a	ctive taxpayers in the total numb	per of taxpayers registered (Num	nber, Custom)	
	Baseline	Actual (Previous)	Actual (Current)	End Target
Value	70.10	74.00	78.00	90.00
Date	31-Jan-2021	06-Jun-2023	20-Dec-2023	30-Sep-2026
Comments	Government financi representative office	ures the percentage of active ta: ial year) as a share of all registe es of foreign legal entities, indivince risk management and tax audice.	red taxpayers, including legidual entrepreneurs, dekhka	gal entities, branches and an farms.
	anagement (Percentage, Custom	1)		•
audits, and arrears ma	anagement (Percentage, Custom Baseline	Actual (Previous)	Actual (Current)	End Target
audits, and arrears ma	anagement (Percentage, Custom	1)		•
audits, and arrears ma	anagement (Percentage, Custom Baseline	Actual (Previous)	Actual (Current)	End Target
audits, and arrears ma	Baseline 10.00 31-Jan-2021 The indicator measi management and a and audit functions of relevant staff will	Actual (Previous) 57.70	Actual (Current) 83.00 20-Dec-2023 upying professional position professional positions in concept, risk-based audits and a	End Target 95.00 30-Sep-2026 as in compliance risk appliance risk management rrear management. The list
audits, and arrears ma Value Date Comments	Baseline 10.00 31-Jan-2021 The indicator measing management and a and audit functions of relevant staff will train 95 percent of tentage of all women in compliance.	Actual (Previous) 57.70 06-Jun-2023 ures the percentage of staff occudit functions out of all staff in p in TC, trained in risk management be approved by the TC manage the identified relevant staff.	Actual (Current) 83.00 20-Dec-2023 upying professional position professional positions in content, risk-based audits and attement annually. By the endurance of the content	End Target 95.00 30-Sep-2026 Ins in compliance risk Inpliance risk management Irrear management. The list Is of the project the target is to
value Date Comments	Baseline 10.00 31-Jan-2021 The indicator meass management and a and audit functions of relevant staff will train 95 percent of t	Actual (Previous) 57.70 06-Jun-2023 ures the percentage of staff occudit functions out of all staff in p in TC, trained in risk management be approved by the TC management in the identified relevant staff.	Actual (Current) 83.00 20-Dec-2023 upying professional position in concent, risk-based audits and a ement annually. By the end	End Target 95.00 30-Sep-2026 as in compliance risk appliance risk management arrear management. The list of the project the target is to
audits, and arrears ma Value Date Comments	Baseline 10.00 31-Jan-2021 The indicator measing management and a and audit functions of relevant staff will train 95 percent of tentage of all women in compliance.	Actual (Previous) 57.70 06-Jun-2023 ures the percentage of staff occudit functions out of all staff in p in TC, trained in risk management be approved by the TC manage the identified relevant staff.	Actual (Current) 83.00 20-Dec-2023 upying professional position professional positions in content, risk-based audits and attement annually. By the endurance of the content	End Target 95.00 30-Sep-2026 Ins in compliance risk Inpliance risk management Irrear management. The list If of the project the target is to

Disbursement Linked Indicators

▶DLI 1 Selected preferential tax and customs incentives eliminated (Intermediate Outcome, 3,750,000.00, 0%)					
	Baseline	Actual (Previous)	Actual (Current)	October 1, 2025 - September 30, 2026	
Value	A new edition of the Tax Code is developed and consulted. The amendments to the Tax Code propose to eliminate at least 14 incentives, related to two preferential tax regimes.	Achieved. The new Tax Code of the Republic of Tajikistan was approved by the Government on September 2, 2021 and ratified and finally endorsed with Resolution No. 217 of Majlisi Milli of	Achieved. The new Tax Code of the Republic of Tajikistan was approved by the Government on September 2, 2021 and ratified and finally endorsed with Resolution No. 217 of Majlisi Milli of	N/A	

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	Majlisi Oli of the Republic of Tajikistan on December 17, 2021. It's currently available on the Tax Committee website: www.andoz.tj. The Bank confirmed the results achievement of DLI/DLR 1 through a letter dated January 17, 2022.	Majlisi Oli of the Republic of Tajikistan on December 17, 2021. It's currently available on the Tax Committee website: www.andoz.tj. The Bank confirmed the results achievement of DLI/DLR 1 through a letter dated January 17, 2022.	
Date	06-Jun-2023	20-Dec-2023	
Comments			

▶DLI 2 Regulatory foundations for improved tax system established (Intermediate Outcome, 7,500,000.00, 0%)					
	Baseline	Actual (Previous)	Actual (Current)	October 1, 2025 - September 30, 2026	
Value	The new edition of the Tax Code is developed, consulted and expected to be approved by the Government by the Program effectiveness. There are no secondary regulations in place to support implementation of the new Tax Code. The Government Plan of the Regulatory Acts to be Approved under the New Edition of the Tax Code, is drafted and expected to be finalized by the Tax Code approval.	Significant progress has been made in drafting, approving, and publishing the secondary regulations/complementa ry regulations required to implement the tax code. Out of 96 by-laws identified by the government, all have already been drafted. The team was informed that to date 74 have already been approved and published on the website. It is also worth mentioning that all over the country a taxpayers' awareness campaign is in place to disseminate the tax code and complementary regulations. This includes reaching out to social media and mass media to further disseminate and interpret tax legislation.	Significant progress has been made in drafting, approving, and publishing the secondary regulations/complementar y regulations required to implement the tax code. Out of 96 by-laws identified by the government, all have already been drafted. The team was informed that to date 84 have already been approved and published on the website. It is also worth mentioning that all over the country a taxpayers' awareness campaign is in place to disseminate the tax code and complementary regulations. This includes reaching out to social media and mass media to further disseminate and interpret tax legislation.	N/A	
Date		06-Jun-2023	20-Dec-2023		
Comments	Achieved.				

►DLI 3 Improved transparency of tax expenditure (Intermediate Outcome, 7,500,000.00, 0%)					
	Baseline	Actual (Previous)	Actual (Current)	October 1, 2025 - September 30, 2026	
Value	Tax expenditure report is not prepared and published with the annual draft budget	WB team was informed that a tax expenditure report was prepared by	. In December 2023, the TC informed the World Bank team that a tax	See DLIs (DLRs) 3.1 and 3.2	

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that is submitted to Parliament.

the Ministry of Finance (MoF), but it has not been published yet.

expenditure report (DLR 3.1) was prepared by the MoF. The Ministry shared during the mission a report and a list of tax incentives (only in Russian) and quantified the tax expenditures at 10.9% of GDP for 2022. The Bank will review the list of incentives - once translated - to determine whether the list includes only valid tax incentives as the level of revenue forgone (i.e., 10.9% of GDP) is deemed high. To meet DLR 3.1, the Bank requested from the authorities to publish the tax expenditures report along with the national budget. Moreover, the TC initiated the work on the cost-benefit analysis of tax incentives (DLR 3.2). The TC is focused on VAT and Corporate Income Tax (CIT) and they have so far identified 7 key benefits related to VAT-type of incentives and 12 key benefits related to CITtype incentives. The Bank welcomed the progress on DLI 3 and requested from the TC to focus on two tax incentives and finalize the cost-benefit analysis. Given the work registered to date, it is expected that both DLR 3.1 and DLR 3.2 can be achieved in calendar year 2024.

Date -- 06-Jun-2023 20-Dec-2023 --

Comments

The tax code removed some tax benefits, and the operation aspires for improving the transparency of tax incentives as indicated by publishing annually a tax expenditure report and conducting a cost-benefit analysis of selected tax incentives. A starting point is the tax gap analysis recently conducted by the WB where the size of the tax policy gap is estimated. Prior to making a decision regarding the potential removal of a tax benefit, it is recommended to initiate a gradual process of comprehensive and systematic evaluation of tax expenditures as a policy instrument. An evaluation of this nature considers the objective of and justification for government intervention, its potential beneficiaries, and alternative policy interventions such as budgetary outlays or regulation. It also includes a careful evaluation of the costs and benefits of intervention.

DLI 3.1 Tax expenditure report is published with the annual draft budget that is submitted to Parliament (Output, 3,000,000.00, 0%)

Unit of Measure: **Text** Indicator Type:

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	Baseline	Actual (Previous)	Actual (Current)	October 1, 2025 - September 30, 202
Value	Tax expenditure report is not published with the annual draft budget that is submitted to Parliament.	WB team was informed that a tax expenditure report was prepared by MoF, but it has not been published yet.	In December 2023, the TC informed the World Bank team that a tax expenditure report (DLR 3.1) was prepared by the MoF. The Ministry shared during the mission a report and a list of tax incentives (only in Russian) and quantified the tax expenditures at 10.9% of GDP for 2022. The Bank will review the list of incentives - once translated - to determine whether the list includes only valid tax incentives as the level of revenue forgone (i.e., 10.9% of GDP) is deemed high. To meet DLR 3.1, the Bank requested from the authorities to publish the tax expenditures report along with the national budget. Moreover, the TC initiated the work on the cost-benefit analysis of tax incentives (DLR 3.2). The TC is focused on VAT and Corporate Income Tax (CIT) and they have so far identified 7 key benefits related to VAT-type of incentives and 12 key benefits related to CIT-type incentives. The Bank welcomed the progress on DLI 3 and requested from the TC to focus on two tax incentives and finalize the cost-benefit analysis. Given the work registered to date, it is expected that both DLR 3.1 and DLR 3.2 can be achieved in calendar year 2024.	DLR 3.1. Tax expenditure report published with the annual draft budge that is submitted to Parliament.
Date		06-Jun-2023	20-Dec-2023	
Comments	incentives as indicated by pu selected tax incentives. A sta the tax policy gap is estimate recommended to initiate a gr a policy instrument. An evalu intervention, its potential ben	blishing annually a tax expending point is the tax gap and and Prior to making a decision adual process of comprehentiation of this nature considers eficiaries, and alternative po	ion aspires for improving the tra nditure report and conducting a alysis recently conducted by the n regarding the potential remov- sive and systematic evaluation is the objective of and justification licy interventions such as budg ts and benefits of intervention.	cost-benefit analysise WB where the size al of a tax benefit, it i of tax expenditures on for government

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□DLI 3.2 Cost-benefit analysis of selected tax incentives/ exemptions is conducted and published with the draft annual republican budget (Output, 4,500,000.00, 0%)

Unit of Measure: **Text** Indicator Type:

	Baseline	Actual (Previous)	Actual (Current)	October 1, 2025 - September 30, 2026
Value	Cost-benefit analysis of selected tax incentives/ exemptions is not conducted.	Not yet due.	Not yet due.	DLR 3.2. Cost- benefit analysis of four targeted tax incentives/ exemptions is conducted and published with the draft annual republican budget.
Date		06-Jun-2023	20-Dec-2023	
Comments				

	Baseline	Actual (Previous)	Actual (Current)	October 1, 2025 - September 30, 202
Value	Audits are not risk-based.	Not yet due.	The Bank provided inperson (field visits in August and September 2023) and remote support to ensure completion of the risk analysis matrix and meet DLR 4.2. The TC added and adjusted the risk weight to various indicators leading to the adoption of a revised risk matrix in October 2023 by the Risk Analysis department. The TC developed a risk management automated module, which became operational on October 1, 2023. The TC also developed and adopted a methodology document (i.e., Standard Operating Procedures - SOP) describing in detail: the process of the development of the risk indicators;, the selection of the risky taxpayers;, the development of the risk-based audit plan;, and the evaluation of the audit outcome to adjust the risk matrix. The TC also developed an audit plan according to the risk-	See DLI (DLR) 4.2

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			based approach for the large taxpayers' segment.	
Pate		06-Jun-2023	20-Dec-2023	
Comments				
□DLI 4.1 The TC shall have 1,000,000.00, 0%) Unit of Measure: Text Indicator Type:	e approved the risk assessme	ent methodology enhance	d based on relevant international e	experience (Output,
	Baseline	Actual (Previous)	Actual (Current)	October 1, 2025 - September 30, 202
Value	Risk assessment methodology is developed, but is not consistent with modern tax administration approaches.	Not yet due.	The Bank provided inperson (field visits in August and September 2023) and remote support to ensure completion of the risk analysis matrix and meet DLR 4.2. The TC added and adjusted the risk weight to various indicators leading to the adoption of a revised risk matrix in October 2023 by the Risk Analysis department. The TC developed a risk management automated module, which became operational on October 1, 2023. The TC also developed and adopted a methodology document (i.e., Standard Operating Procedures - SOP) describing in detail: the process of the development of the risk indicators;, the selection of the risky taxpayers;, the development of the risk-based audit plan;, and the evaluation of the audit outcome to adjust the risk matrix. The TC also developed an audit plan according to the risk-based approach for the large taxpayers' segment.	N/A
Date		06-Jun-2023	20-Dec-2023	
Comments				
□DLI 4.2 90% of field audit - September 30, 2026 (Out Unit of Measure: Text Indicator Type:		ucted for cases selected b	by the risk-based selection tool bet	ween October 1, 202

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	Baseline	Actual (Previous)	Actual (Current)	October 1, 2025 - September 30, 202
Value	Audits are not risk-based.	Not yet due.	The Bank provided inperson (field visits in August and September 2023) and remote support to ensure completion of the risk analysis matrix and meet DLR 4.2. The TC added and adjusted the risk weight to various indicators leading to the adoption of a revised risk matrix in October 2023 by the Risk Analysis department. The TC developed a risk management automated module, which became operational on October 1, 2023. The TC also developed and adopted a methodology document (i.e., Standard Operating Procedures - SOP) describing in detail: the process of the development of the risk indicators;, the selection of the risky taxpayers;, the development of the risk-based audit plan;, and the evaluation of the audit outcome to adjust the risk matrix. The TC also developed an audit plan according to the risk-based approach for the large taxpayers' segment.	DLR 4.2. At least 90% of field audits of large taxpayers (i.e. taxpayers, registere in TC Large Taxpayers Directorate and regional TC offices for large taxpayers) during the Government financial year are conducted for cases selected by the risk based selection too

▶DLI 5 Percent of VAT refunds processed using risk-based verification or fast track procedures between October 1, 2023 – September 30, 2026 (Outcome, 7,500,000.00, 0%)					
	Baseline	Actual (Previous)	Actual (Current)	October 1, 2025 - September 30, 2026	
Value	Risk criteria or fast track procedure are not used for verification of VAT refund.	Not yet due.	The Bank also provided in-person and remote support to assist the TC in developing a solution for the automated VAT risk-based approach. The TC developed an e-filing solution to submit a VAT refund claim electronically and automated the process for the treatment of the VAT refund claims.	95 % of VAT refunds out of all VAT refunds during the Government financial year are processed using risk-based verification or fast track procedures.	

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		As a result of these changes, the refund claims - within the reporting period – are now processed via a VAT refund risk matrix with a preset threshold to sort the claims that would undergo a fast track or an in-depth track treatment. This allowed the TC to meet DLR 5 with 25% of VAT refund claims processed using a risk-based verification system.	
Date	06-Jun-2023	20-Dec-2023	
Comments			

	Baseline	Actual (Previous)	Actual (Current)	October 1, 2025 - September 30, 2026
Value	Quality of taxpayer service is regulated by a Unified Standard for Taxpayer Service (the Standard), enacted in 2017. Implementation of the Standard is not monitored. There is no system for monitoring and continuously enhancing taxpayer services.	In progress.	The TC established a taxpayer feedback mechanism (DLR 6.1) and the Bank formally informed the MoF of this achievement in a letter dated April 24, 2023. The new version of the Unified Taxpayer Service Standards was developed in 2022 on the basis of the Tax Code. No major progress was recorded since the May 2023 mission. The next steps include producing and publishing annual reports on taxpayer feedback collected through the feedback mechanism (DLR 6.2); and publishing revised unified standards for taxpayer service on the TC website (DLR 6.3).	See DLI (DLR) 6.2
Date		06-Jun-2023	20-Dec-2023	
Comments				
DLI 6.1 Taxpayer 1,000,000.00, 0%) Unit of Measure: Ye Indicator Type:	feedback mechanism has been estal	blished and functional in t	he Taxpayer Contact Center (Inter	mediate Outcome,
	Baseline	Actual (Previous)	Actual (Current)	October 1, 2025 - September 30, 202

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Value	No	Yes	Yes	Yes	
Date		06-Jun-2023	20-Dec-2023		
Comments	Taxpayers' feedback on tax services provided by the tax administration. The TC has a Call Center in place the receives feedback from taxpayers on a regular basis. The TC has also put in place a Hotline where taxpayers can complain or submit information requests. Overall, including the Call-Centers, chats, emails, or the Hotline the TC has received in 2022 so far around 20,900 complains/requests.				
	on taxpayer feedback, collecte er 1, 2024 – September 30, 202		dback mechanism, has been pub , 1,000,000.00, 0%)	lished on TC website	
	Baseline	Actual (Previous)	Actual (Current)	October 1, 2025 - September 30, 2026	
Value	There is no system for monitoring and continuously enhancing taxpayer services.	Not yet due	The TC established a taxpayer feedback mechanism (DLR 6.1) and the Bank formally informed the MoF of this achievement in a letter dated April 24, 2023. The new version of the Unified Taxpayer Service Standards was developed in 2022 on the basis of the Tax Code. No major progress was recorded since the May 2023 mission. The next steps include producing and publishing annual reports on taxpayer feedback collected through the feedback mechanism (DLR 6.2); and publishing revised unified standards for taxpayer service on the TC website (DLR 6.3).	DLR 6.2. Annual reports on taxpayer feedback, collected through the taxpayer feedback mechanism, has been published on TC website.	
Date		06-Jun-2023	20-Dec-2023		
Comments					
	ember 30, 2024. (Intermediate C		payer feedback and published on 6) Actual (Current)	TC website between October 1, 2025 - September 30, 2026	
	Date	, ιστασί (1 10 10 ασ)	/ totaar (Oarront)	30ptombol 00, 2020	
Value	No	No	No	No	

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The work is expected to start by the end 2023.

Comments

	I 7 Improved representation of women in management positions in TC workforce (Intermediate Outcome, 2,000,000.00, 0%)					
	Baseline	Actual (Previous)	Actual (Current)	October 1, 2025 - September 30, 202		
'alue	Women in managerial positions out of all staff in TC managerial positions comprise 7.8 percent only.	9.10	11.00	See DLI (DLR) 7.2		
ate		21-Dec-2022	20-Dec-2023			
omments	An action Plan is approved a	and being implemented.				
	address gender gap in TC wo 022. (Intermediate Outcome,		ed and approved by TC mar	nagement between Octobe October 1, 2025 -		
	Baseline	Actual (Previous)	Actual (Current)	September 30, 202		
Value	No	Yes	Yes	No		
Date		06-Jun-2023	20-Dec-2023			
Comments	An action plan is approved a	nd being implemented.				
□DLI 7.2 Representation of 1,250,000.00, 0%) Unit of Measure: Text Indicator Type:	of women in TC managerial po			October 1, 2025 -		
	Baseline	Actual (Previous)	Actual (Current)	September 30, 202		
Value	Women in managerial positions out of all staff in TC managerial positions comprise 7.8 percent only.	9.10	11.00	DLR 7.2. Woman in TC managerial positions out of all staff in managerial positions comprise 11%.		
Date		06-Jun-2023	20-Dec-2023			
Comments	A lot of work has been done at a managerial level. In this around 12.3 percent of the to	regard, TC is working in optal staff of the TC are wor	lose collaboration with the N	ational University. Current 3 in managerial positions).		

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project. The TC has developed the gender action plan, which the Bank provided comments on December 7, 2022

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