



Transforming Health Systems for Universal Care (P152394)

EASTERN AND SOUTHERN AFRICA | Kenya | Health, Nutrition & Population Global Practice |
IBRD/IDA | Investment Project Financing | FY 2016 | Seq No: 16 | ARCHIVED on 29-Sep-2023 | ISR57119 |

Implementing Agencies: Ministry of Health, Republic of Kenya

Key Dates

Key Project Dates

Bank Approval Date: 15-Jun-2016

Effectiveness Date: 04-Jul-2016

Planned Mid Term Review Date: 11-Mar-2019

Actual Mid-Term Review Date: 25-Mar-2019

Original Closing Date: 30-Sep-2021

Revised Closing Date: 30-Sep-2023

Project Development Objectives

Project Development Objective (from Project Appraisal Document)

The project development objective is to improve utilization and quality of primary health care services with a focus on reproductive, maternal, newborn, child, and adolescent health services.

Has the Project Development Objective been changed since Board Approval of the Project Objective?

Yes

Board Approved Revised Project Development Objective (If project is formally restructured)

The project development objective is to improve utilization and quality of primary health care services with a focus on reproductive, maternal, newborn, child and adolescent health services and to provide immediate and effective response to an eligible crisis or emergency .

Components Table

Name

Improving Primary Health Care Results:(Cost \$141.00 M)
Strengthening Institutional Capacity:(Cost \$28.70 M)
Contingency Emergency Response:(Cost \$10.00 M)
Cross-county and Intergovernmental Collaboration, and Project Management:(Cost \$11.40 M)

Overall Ratings

| Name | Previous Rating | Current Rating |
|--------------------------------------|--|--|
| Progress towards achievement of PDO | <input type="checkbox"/> Moderately Satisfactory | <input type="checkbox"/> Moderately Satisfactory |
| Overall Implementation Progress (IP) | <input type="checkbox"/> Moderately Satisfactory | <input type="checkbox"/> Moderately Satisfactory |
| Overall Risk Rating | <input type="checkbox"/> Substantial | <input type="checkbox"/> Substantial |

Implementation Status and Key Decisions

The Project Development Objective aimed to improve utilization and quality of primary health care services with a focus on reproductive, maternal, newborn, child and adolescent health services and to provide immediate and effective response to an eligible crisis or emergency. At the time of the July 2023 implementation support mission, the overall rating for the project is Moderately Satisfactory with substantial achievement with a



substantial ratings for improving utilization of primary health care services and quality of primary health care services and a high rating for the response to an eligible crisis or emergency.

Risks

Systematic Operations Risk-rating Tool

| Risk Category | Rating at Approval | Previous Rating | Current Rating |
|--|--------------------|-----------------|----------------|
| Political and Governance | High | Substantial | Substantial |
| Macroeconomic | Moderate | Moderate | Moderate |
| Sector Strategies and Policies | Moderate | Moderate | Moderate |
| Technical Design of Project or Program | Substantial | Substantial | Substantial |
| Institutional Capacity for Implementation and Sustainability | High | High | High |
| Fiduciary | Substantial | Substantial | Substantial |
| Environment and Social | Low | Moderate | Moderate |
| Stakeholders | Substantial | Substantial | Substantial |
| Other | -- | -- | -- |
| Overall | Substantial | Substantial | Substantial |

Results

PDO Indicators by Objectives / Outcomes

| Improved utilization and quality of primary health care services | | | | |
|--|--|-------------------|------------------|-------------|
| ► Children immunized with the third dose of Pentavalent (Percentage, Custom) | | | | |
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | 79.50 | 82.50 | 84.80 | 84.00 |
| Date | 31-Dec-2015 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |
| Comments: | Target surpassed: The annual achievement of 84.8 percent surpassed the target of 84.0 percent. The improvement is consistent with the data reported in the KDHS (88.3 percent 2014 to 89.2 percent 2022). While this indicator measures utilization of PHC services, it also highlights progress made in quality of care (e.g., timeliness, availability of skilled service providers and commodities). | | | |
| ► Pregnant women attending at least four ANC visits (Percentage, Custom) | | | | |



| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|---|--|-------------------|------------------|-------------|
| Value | 39.70 | 50.50 | 51.90 | 52.00 |
| Date | 31-Dec-2015 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |
| Comments: | <p>Target achieved: The annual achievement of 51.9 percent nearly achieved the target of 52.0 percent. Due to the surpassed achievement from January - June 2023 (52.6 percent) and rounding of decimal points, the task team recommends that this indicator achieved its target. The improvement is consistent with the data reported in the KDHS (58 percent 2014 to 66.0 percent 2022). While this indicator measures utilization of PHC services, it also highlights progress made in quality of care (e.g., timeliness, availability of skilled service providers and medical supplies needed for ANC).</p> | | | |
| ▶ Births attended by skilled health personnel (Percentage, Custom) | | | | |
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | 57.00 | 75.80 | 75.50 | 67.00 |
| Date | 31-Dec-2015 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |
| Comments: | <p>Target surpassed: The annual achievement of 75.5 percent surpassed the target of 67.0 percent. The improvement is consistent with data reported in the KDHS (66 percent 2014 to 89 percent in 2022). While this indicator measures utilization of PHC services, it also highlights progress made in quality of care (e.g., availability of skilled service providers and medical supplies needed for institutional deliveries). In addition to the project, the government's programs – Linda Mama and Free Maternity contributed to the substantial improvement of this indicator.</p> | | | |
| ▶ Women between the ages of 15-49 years currently using a modern FP method (Percentage, Custom) | | | | |
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | 47.80 | 37.00 | 37.00 | 52.00 |
| Date | 31-Dec-2015 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |
| Comments: | <p>Based on the KHIS data, this indicator is not achieved. However, the task team has been extensively documenting in the project aide memoires that the measurement of this indicator in KHIS does not adequately measure the mix of family planning methods as it is biased against measuring long-acting FP methods (which is increasingly the preferred method), and the definition of the indicator remains under review by the MoH and FP Technical Working Group. Therefore, while the KHIS reports modern contraceptive prevalence rate (mCPR) at 36.7 percent, there is robust survey data that show a clear upward trend. The 2022 KDHS reports an increase from 53 percent in 2014 to 57 percent in 2022. This is consistent with the trends observed in the PMA survey where mCPR increased from 53 percent in 2014 to 61 percent in 2021 among married and from 42 percent to 46 percent in the same time period among all women of reproductive age. Based on this complementary data and the further analysis provided in the February 2023 aide memoire (annex 7), the task team recommends that this indicator be considered as substantially achieved. While this indicator measures utilization of PHC services, it also highlights progress made in quality of care (e.g., availability of FP commodities).</p> | | | |
| ▶ Inspected facilities meeting safety standards (Percentage, Custom) | | | | |
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | 0.00 | 30.00 | 22.00 | 50.00 |



| Date | 31-Dec-2015 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |
|--|---|-------------------|------------------|-------------|
| Comments: | Achievement to be assessed at the close of the project: This indicator measures quality of care. Due to delays in scale up and implementation of the facility inspections as well as challenges in migrating the inspection tool from paper-based to electronic, there is a backlog of data that is being assessed and reported into the electronic platform. Therefore, achievement of this indicator will be assessed at the close of the project. Nonetheless, considering the implementation challenges, it is likely that the achievement will not be higher than partially achieved. | | | |
| ► Pregnant women attending ANC supplemented with IFA (Percentage, Custom) | | | | |
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | 31.00 | 75.30 | 80.30 | 73.00 |
| Date | 31-Dec-2015 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |
| Comments: | Target surpassed: The annual achievement of 80.3 percent surpassed the target of 73.0 percent. The improvement is consistent with data reported in the KDHS (69.2 percent 2014 to 90.2 percent 2022). While this indicator measures quality of care, it also highlights improvements in utilization of PHC services. | | | |

| Provision of immediate and effective response to an eligible crisis or emergency | | | | |
|--|---|-------------------|------------------|-------------|
| ► Reported suspected cases of COVID-19 cases investigated based on national guidelines (Percentage, Custom) | | | | |
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | 0.00 | 100.00 | 100.00 | 80.00 |
| Date | 18-Mar-2020 | 21-Feb-2023 | 30-Jun-2023 | 31-Dec-2021 |
| Comments: | Target achieved: This indicator measures the government's response to the COVID-19 pandemic. | | | |

Overall Comments

The data reported is as of June 30, 2023 and may change by the project's closing date on September 30, 2023.

Intermediate Results Indicators by Components

| Component 1: Improved primary health care results | | | | |
|--|-------------|-------------------|------------------|---------------|
| ► People who have received essential health, nutrition, and population (HNP) services (Number, Corporate) | | | | |
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | 0.00 | 14,740,155.00 | 14,740,155.00 | 10,060,000.00 |
| Date | 29-Sep-2016 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |



Comments: **Target surpassed:** This IRI is mapped to utilization of PHC services.

Number of children immunized (Number, Corporate Breakdown)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|--------------|
| Value | 0.00 | 7,298,785.00 | 7,298,785.00 | 5,400,000.00 |
| Date | 29-Sep-2016 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |

Number of deliveries attended by skilled health personnel (Number, Corporate Breakdown)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|--------------|
| Value | 0.00 | 7,441,370.00 | 7,441,370.00 | 4,660,000.00 |
| Date | 29-Sep-2016 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |

Component 2: Strengthened institutional capacity

► Facilities inspected for safety standards (Number, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 0.00 | 2,446.00 | 3,981.00 | 1,635.00 |
| Date | 11-Mar-2016 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |

Comments: **Target surpassed:** This IRI is mapped to quality of care.

► Reports submitted to DHIS in a timely manner. (Percentage, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 88.80 | 98.00 | 98.50 | 98.00 |
| Date | 31-Dec-2015 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |

Comments: **Target surpassed:** This IRI is mapped to quality of care.

► Births registered within 6 months of occurrence (Percentage, Custom)

| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|-------|-------------|-------------------|------------------|-------------|
| Value | 65.90 | 86.20 | 80.60 | 80.00 |
| Date | 31-Dec-2015 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |

Comments: **Target surpassed:** This IRI is mapped to quality of care.

► RMNCAH related operations research completed to inform policy/strategy (Number, Custom)



| | Baseline | Actual (Previous) | Actual (Current) | End Target |
|--|---|-------------------|------------------|-------------|
| Value | 0.00 | 2.00 | 1.00 | 2.00 |
| Date | 11-Mar-2016 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |
| Comments: | Target on track to be achieved: This IRI is mapped to quality of care. | | | |
| ► A benefit package developed, costed, and disseminated (Number, Custom) | | | | |
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | 0.00 | 1.00 | 1.00 | 1.00 |
| Date | 11-Mar-2016 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |
| Comments: | Target achieved: This IRI is mapped to quality of care. | | | |
| ► Lessons learned from UHC Phase I documented and disseminated (Yes/No, Custom) | | | | |
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | No | Yes | Yes | Yes |
| Date | 20-Jun-2019 | 21-Feb-2023 | 30-Jun-2023 | 31-Dec-2019 |
| Comments: | Target achieved: This IRI is mapped to quality of care. | | | |

| Component 3: Cross-county/intergovernmental collaboration and project management | | | | |
|--|---|-------------------|------------------|-------------|
| ► Functional community units (Number, Custom) | | | | |
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | 302.00 | 7,794.00 | 7,794.00 | 5,331.00 |
| Date | 31-Dec-2015 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |
| Comments: | Target surpassed: This IRI is mapped to utilization of PHC services. | | | |
| ► Grievances registered related to delivery of project benefits that are addressed (Percentage, Custom) | | | | |
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | 0.00 | 100.00 | 100.00 | 80.00 |
| Date | 31-Dec-2015 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |
| Comments: | Target surpassed: This IRI is mapped to quality of care. | | | |



| ► Implementing entities submitting the annual FM and technical report on time (Percentage, Custom) | | | | |
|--|---|-------------------|------------------|-------------|
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | 0.00 | 100.00 | 100.00 | 95.00 |
| Date | 11-Mar-2016 | 21-Feb-2023 | 30-Jun-2023 | 30-Sep-2023 |
| Comments: | Target surpassed: This IRI is mapped to quality of care. | | | |

| Component 4: Contingency Emergency Response | | | | |
|---|---|-------------------|------------------|-------------|
| ► Designated laboratories with COVID diagnostic equipment (Number, Custom) | | | | |
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | 2.00 | 41.00 | 41.00 | 8.00 |
| Date | 18-Mar-2020 | 21-Feb-2023 | 30-Jun-2023 | 31-Dec-2021 |
| Comments: | Target surpassed: This IRI is mapped to the government's response to the COVID-19 pandemic. When the COVID-19 Health Emergency Response Project (CHERP, P173820) and CERC were designed, there were only 8 designated laboratories for COVID-19 testing. The number of laboratories equipped with diagnostic equipment has since increased to 41 laboratories. | | | |
| ► Vulnerable and marginalized communities reached in their indigenous language (Percentage, Custom) | | | | |
| | Baseline | Actual (Previous) | Actual (Current) | End Target |
| Value | 0.00 | 100.00 | 100.00 | 80.00 |
| Date | 18-Mar-2020 | 21-Feb-2023 | 21-Feb-2023 | 31-Dec-2021 |
| Comments: | Target surpassed: This IRI is mapped to the government's response to the COVID-19 pandemic. | | | |

Performance-Based Conditions

Data on Financial Performance

Disbursements (by loan)

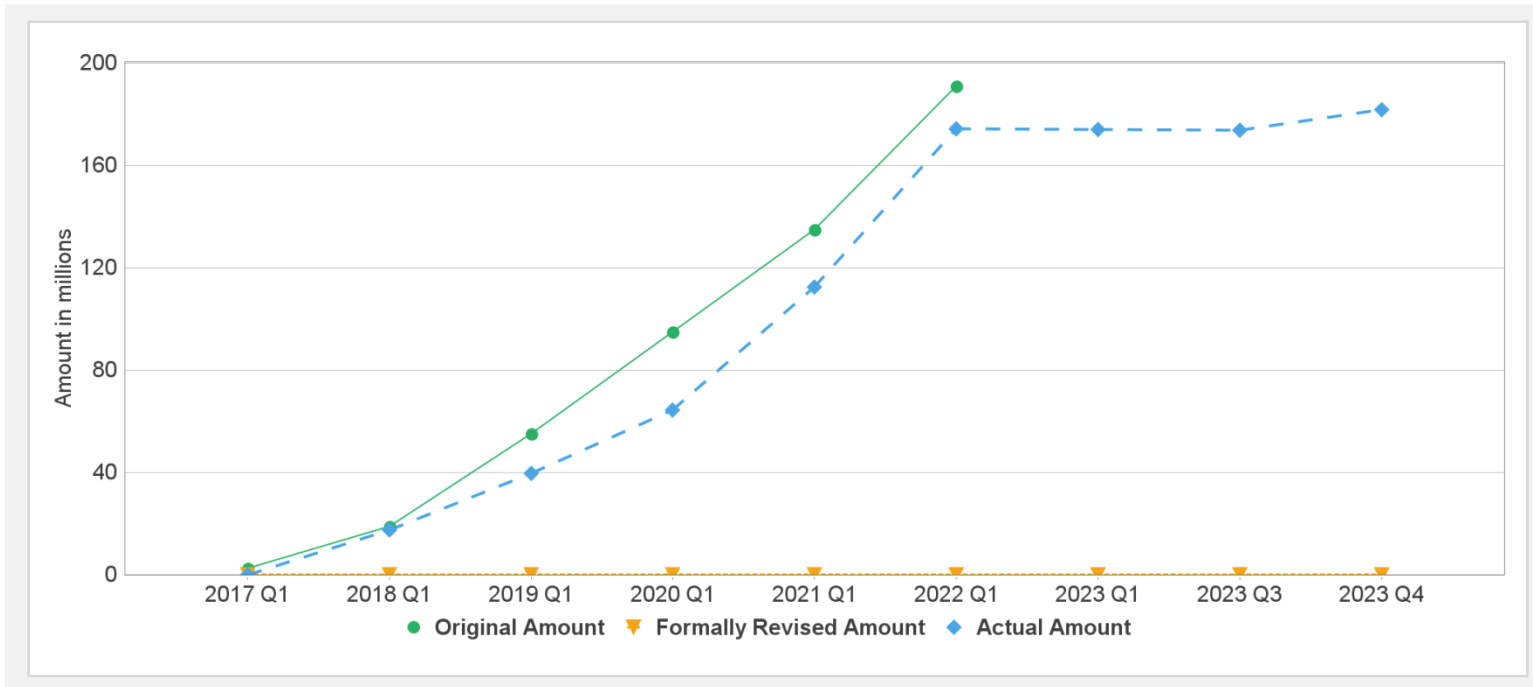
| Project | Loan/Credit/TF | Status | Currency | Original | Revised | Cancelled | Disbursed | Undisbursed | % Disbursed |
|---------|----------------|-----------|----------|----------|---------|-----------|-----------|-------------|-------------|
| P152394 | IDA-58360 | Effective | USD | 150.00 | 150.00 | 0.00 | 140.91 | 6.90 | 95% |
| P152394 | TF-A2561 | Closed | USD | 40.00 | 40.00 | 0.00 | 39.87 | 0.13 | 100% |
| P152394 | TF-A2792 | Closed | USD | 1.10 | 0.95 | 0.15 | 0.95 | 0.00 | 100% |



Key Dates (by loan)

| Project | Loan/Credit/TF | Status | Approval Date | Signing Date | Effectiveness Date | Orig. Closing Date | Rev. Closing Date |
|---------|----------------|-----------|---------------|--------------|--------------------|--------------------|-------------------|
| P152394 | IDA-58360 | Effective | 15-Jun-2016 | 04-Jul-2016 | 29-Sep-2016 | 30-Sep-2021 | 30-Sep-2023 |
| P152394 | TF-A2561 | Closed | 15-Jun-2016 | 04-Jul-2016 | 29-Sep-2016 | 30-Sep-2021 | 30-Jun-2023 |
| P152394 | TF-A2792 | Closed | 15-Jun-2016 | 04-Jul-2016 | 04-Jul-2016 | 30-Jun-2020 | 31-May-2022 |

Cumulative Disbursements



Restructuring History

Level 2 Approved on 24-Jun-2019 ,Level 2 Approved on 31-Jan-2020 ,Level 2 Approved on 20-Oct-2020 ,Level 2 Approved on 26-Mar-2021 ,Level 2 Approved on 15-Sep-2021 ,Level 2 Approved on 26-May-2023

Related Project(s)

P174772-Additional Financing for THS-UCP