

### Procurement Plan Year 2022/2023

#### I. General

##### 1. Project Information

**Country** : Republic of Kenya  
**Borrower** : The Government of the Republic of Kenya  
**Project Name** : Kenya Primary  
 Education Equity Learning) Program (KPEELP  
**Grant No.** P176867

- Project Implementing Agency** : Ministry of Education
- 2. Bank's approval Date of the procurement Plan**
- 3. Date of General Procurement Notice** : (To be published)
- 4. Period covered by this procurement plan** : **January 2023 - August 2024** | ~~July 2022 - Dec 2023~~ (18 months)

**Commented [AWT1]:**  
**Commented [AWT2]:** The dates are already passed.

#### Preamble

In accordance with paragraph 5.9 of the "World Bank Procurement Regulations for IPF Borrowers" (July 2016, and revised in November 2020 4<sup>th</sup> Edition. ("Procurement Regulations") the Bank's Systematic Tracking and Exchanges in Procurement (STEP) system will be used to prepare, clear and update Procurement Plans and conduct all procurement transactions for the Project.

This textual part along with the Procurement Plan tables in STEP constitutes the Procurement Plan for the Project. The following conditions apply to all procurement activities in the Procurement Plan. The other elements of the Procurement Plan as required under paragraph 4.4 of the Procurement Regulations are set forth in STEP.

- I. **The World Bank's Standard Procurement Documents:** shall be used for all contracts subject to international competitive procurement and those contracts as specified in the Procurement Plan tables in STEP.

#### II. National Procurement Arrangements:

A. When the Borrower uses its own national open competitive procurement arrangements as set forth in Part IX, Article 96 of the Public Procurement & Asset Disposal Act 2015 and the associated Regulations, such arrangements shall be subject to paragraph 5.4 of the Procurement Regulations and the following conditions shall apply:

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..... Date.....	..... Date .....	..... Date .....
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- a. open advertising of the procurement opportunity at the national level;
- b. the procurement is open to eligible firms from any country;
- c. The Request For Bids/Proposals document shall require that bidders/Proposers submitting Bids/Proposals present a signed acceptance at the time of bidding, to be incorporated in any resulting contracts, confirming application of, and compliance with, the Bank's Anti-Corruption Guidelines, including without limitation the Bank's right to sanction and the Bank's inspection and audit rights;
- d. Procurement Documents include provisions, as agreed with the Bank, intended to adequately mitigate against environmental, social (including sexual exploitation and abuse and gender-based violence), health and safety ("ESHS") risks and impacts<sup>1</sup>;
- e. contracts with an appropriate allocation of responsibilities, risks, and liabilities;
- f. publication of contract award information;
- g. rights for the Bank to review procurement documentation and activities;
- h. an effective complaints mechanism; and
- i. Maintenance of records of the Procurement Process.

Other national procurement arrangements (other than national open competitive procurement), that may be applied by the Borrower (such as limited/restricted competitive bidding, request for quotations/shopping (Limited RFQ), direct contracting), shall be consistent with the Bank's Core Procurement Principles and ensure that the Bank's Anti-Corruption Guidelines and Sanctions Framework and contractual remedies set out in its Legal Agreement apply.

In all cases, the national procurement procedures to be used shall give due attention to quality aspects.

III. The bid evaluation will be carried out according to the agreed timeline in the Procurement Activity Schedule.

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<sup>1</sup> Included as per the Updated Procurement Regulations August 2018

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- IV. Summary of the procurement packages planned during the first 18 months after project effectiveness (including those that are subject to retroactive financing and advance procurement) are as per table 1 and 2:

**1. Procurement Thresholds**

**I. Goods, Works, and Non-Consulting Services**

**V. Thresholds for the Method of Procurement:**

I. Approved Selection Methods**	Thresholds for Method (US\$ equivalent)
Open International (Goods, IT Systems and Non-Consulting Services)	Equal to or more than 3 million
Open National (Goods, IT Systems and Non-Consulting Services)	< \$3 million
Limited Competition [Request for Quotations (RFQ): Goods, IT Systems and Non-Consulting Services]	< US \$ 100,000
Open International (Works)	Equal to or more than 15 million
Open National (Works)	Less than US \$ 15 million
Limited Competition [Request for Quotations (RFQ): Works]	< US \$ 200,000
Framework Agreements (Goods, Works & Consulting Services)	In accordance with Para 6.57 to 6.59 and 7.33 Annex XV: Frameworks Agreements of Procurement Regulations, and with prior agreement in Procurement plan with the

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I. Approved Selection Methods**	Thresholds for Method (US\$ equivalent)
	Bank
Direct Contracting (Goods, Works & Consulting Services)	No threshold; meet requirements of Bank's Procurement Regulations

\*\* \*In addition to above there are other selection arrangements available in the Bank Procurement Regulations dated July 2016 and revised in November 2017, updated in August 2018 which upon Bank prior clearance can be incorporated for use under the project

**2. Prior Review:** The details of the Procurement review / oversight are defined in the Annex II of the Regulations for Borrowers. The following would be subject to Prior review of the Bank regardless of the Method of selection

Type of procurement	Bank's Prior review threshold <sup>2</sup> *
Works including Supply and Installation, Turnkey Contracts	All procurements estimated to cost more than US\$10 million
Goods including ICT and Non-consulting Services	All procurement estimated to cost more than US\$ 2 Million
Services : Consultant Firm	All procurements estimated to cost more than US\$ 1 Million
Services : Consultant Individual	All procurement estimated to cost more than US\$ 300,000

***The prior review thresholds will be reviewed during the implementation of the project and modified based on the risk assessment.***

\*These thresholds are for the purposes of the initial procurement plan for the first 18 months. The thresholds may be increased or decreased based on re-assessment of risks assessment. All contracts not subject to prior review will be post-reviewed.

**VI. For contracts subject to prior review, the Borrower shall seek the Bank's no objection before agreeing to:**

- a. an extension of the stipulated time for execution of a contract that has an impact on the planned completion of the project;

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<sup>2</sup> For Substantial Risk

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- b. any material modification of the scope of the Works, Goods, Non-consulting services or Consulting Services, or other significant changes to the terms and conditions of the contract;
- c. any variation order or contract amendment (except in cases of extreme urgency), including due to extension of time, that singly or combined with all previous variation orders or amendments, increases the original contract amount by more than 15% (fifteen percent); or
- d. the proposed termination of the contract.

The Borrower / IA shall provide a copy of all amendments to the contract to the \_\_\_\_\_ Bank \_\_\_\_\_ for \_\_\_\_\_ its records.

**3. Other Relevant Procurement Information:**

**VII. Prequalification**

Not Applicable

**VIII. Domestic Preference.** The provision of domestic preference shall not be applied in the evaluation of bids in accordance with Annex VI of the Regulations.

**IX. Proposed Procedures for CDD Components: Not Applicable**

**X. Leased Assets** as specified under paragraph 5.10 of the Procurement Regulations: **Not Applicable**

**XI. Procurement of Second hand Goods** as specified under paragraph 5.11 of the Procurement Regulations - **Not Applicable**

**XII. Domestic preference** as specified under paragraph 5.51 of the Procurement Regulations (Goods and Works). Specify for each

**XIII. Project Implementation Manual will be prepared and approved by the Bank. [ Version of the PIM xx]**

**III. Selection of Consultants**

**1. Methods and Prior Review Threshold**

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**Selection methods of procurement of Consultants' Services (Firms):**

The Approved Selection Methods as reflected in the Section VII of the procurement regulations

<b>Method of Procurement</b>	<b>Thresholds for Methods</b>
Quality and Cost Based Selection (QCBS)	As per requirements of para 7.3 of the Regulations
Quality Based Selection (QBS)	As per requirements of para 7.8 to 7.10 of the Regulations
Selection based on a Fixed Budget (FBS)	As per requirements of para 7.4 and 7.5 of the Regulations
Selection Based on Least Cost Basis (LCS)	As per requirements of para 7.6 and 7.7 of the Regulations
Selection based on Consultant's Qualifications (CQS)	As per requirements of para 7.11 and 7.12 of the Regulations Contracts estimated to cost equivalent of <b>US\$ 300,000 or less per contract</b>
Framework Agreements	All procurement that meet the requirements as per Para 6.57 to 6.59 of Procurement Regulations., and with prior agreement in PP with the Bank.
Direct	Must meet the requirements of Para 7.13 to 7.15 of the Regulations, and with prior agreement in PP with the Bank.

**The short list may consist of all National consultants in case the estimated cost is less than USD 300,000**

**Procurement methods for Selection of Individual Consultants (IC):**

The Approved Selection Methods as reflected in the Section VII of the procurement regulations

<b>Method of Procurement</b>	<b>Thresholds for Methods</b>
Open Competitive	As per requirements of para 7.36 and 7.37 of the

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Selection	Regulations
Limited Competitive Selection	As per requirements of para 7.38 of the Regulations
Direct Selection	Must meet the requirements of Para 7.39 of the Regulations, and with prior agreement in PP with the Bank

**\*Shall meet the requirements as stated in Regulations**

**Terms of Reference (ToR) for all consultant contracts irrespective of value of the assignment shall be furnished to the Bank for its prior review and**  
**No Objection or Comments.**

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**Table 1: Procurement Packages for Good including Information Technology and Non-Consulting Selection (NCS) and Works with Selection Methods**

1	2	3	4	5	6	7	8	
Ref. No.	Contract (Description)	Estimated Cost in (US\$)	Selection Method	Review by Bank (Prior / Post)	Planned Bid floating date	Expected Date of Contract Award	Component / Sub Component	Remarks
1.	Printing of the SIP Manual	30,000	RFQ-Limited	Post	20/11/2022	1/12/2022	RA1	Goods
2.	Procurement of IEC materials	26,363.22	RFQ-Limited	Post	10/01/2023	30/1/2023	PAP	Goods
3.	Production, Repair and Maintenance of Specialized Learning Resources, Assistive Devices and Technologies to enhance learning.	450,000	Open-RFB	Post	5/01/2023	15/03/2023	RA3	Goods
4.	Specialized equipment for transcription and production of print learning materials into braille format for learners with Visual Impairment*	448,072	Open-RFB	Post	15/01/2023	15/03/2023	RA3	Goods
5.	Motor Vehicles- 5 Vehicles	300,000	RFQ-Limited	Post	01/01/2023	30/03/2023	PAP	Goods
6.	IT (Laptops, Heavy Duty and Medium Printers, Scanners,	156,300	Open-RFB	Post	01/01/2023	30/03/2023	PAP	Goods

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1	2	3	4	5	6	7	8	
Ref. No.	Contract (Description)	Estimated Cost in (US\$)	Selection Method	Review by Bank (Prior / Post)	Planned Bid floating date	Expected Date of Contract Award	Component / Sub Component	Remarks
	Projectors) and Office Equipment							
7.	Printing of the Teacher Education and Training Policy-AF	9,253	RFQ	Post	10/6/2023	30/06/2023	RA3	Non-Consulting
8.	Printing of the Education Sector Plan-AF	40,000	RFQ	Post	1/09/2023	30/09/2023	PAP	Non-Consulting
9.	Printing of hand books for BOMs-AF	113,024	RFQ	Post	1/07/2023	30/07/2023	PAP	Non-Consulting
10.	Printing and distribution of 300 copies of Gender Training Module -AF	8,356	RFQ	Post	1/4/2023	15/4/2023	PAP	Non-Consulting
11.	Printing of Education Statistical Booklet-AF	60,000	RFQ	Post	1/7/2023	15/7/2023	PAP	Non-Consulting
12.	Procurement of selected learning devices for learners with special needs and disabilities (SNE)-AF	3,986,000	RFB-Open	Prior	1/2/2023	3/6/2023	PAP	Goods
13.	Procurement of mobile science lab kits to support	6,073,166.43	RFB-Open	Prior	1/2/2023	30/8/2023	RA3	Goods

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1	2	3	4	5	6	7	8	
Ref. No.	Contract (Description)	Estimated Cost in (US\$)	Selection Method	Review by Bank (Prior / Post)	Planned Bid floating date	Expected Date of Contract Award	Component / Sub Component	Remarks
	implementation of the CBC and CBA, particularly in teaching of sciences-AF							
14.	Procurement of Energy saving cooking stoves and or a steam cooking stove system in 5 of the target schools for the school meals program under the Pilot clean energy initiative-AF	315,000	RFQ-Limited	Post	1/1/2023	30/9/2024	RA1	Goods
15.	Computer Assisted Personal Interview CAPI Platform for Realtime data collection and filed management	20,000	RFQ	Post	01/07/2023	30/09/2023	RA3	ICT

**Table 2: Consultancy Assignments with Selection Methods and Time Schedule**

1	2	3	4	5	6	7	8	
Ref. No.	Description of Assignment	Estimated Cost in US \$	Selection Method	Review by Bank (Prior / Post)	Planned Bid floating date	Expected Date of Contract Award	Component / Sub Component	Comments

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1.	Hire Communication Specialist	60,000	ICS	Post	1/2/2023	30/3/2023	PAP	Services
2.	Consultancy for Independent Verification Agency	150,000	LCS	Post	01/10/2022	30/12/2022	PAP	Services
3.	Technical Assistance (TA) for Competency Based Assessments -International Firm	150,000	LCS	Post	1/02/ 2023	30/6/ 2023	RA3	Services
4.	Technical Assistance for Robust Teacher Management System (Integration of Teacher Management Systems)- AF	100,000	ICS	Post	5/4/2023	30/6/2023	RA1	Services
5.	Technical Assistance to Strengthen Supply chain for sanitary towels and accountability	39,000	ICS	Post	30/1/2022	30/3/2023	RA2	Services
6.	Technical Assistance for CBC/CBA	60,000	ICS	Post	5/4/2023	30/6/2023	RA3	Services
7.	Consultancy services on end line evaluation of the program- AF	272,727	CQS	Post	5/4/2023	30/6/2023	PAP	Services

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8.	Technical Assistant to undertake an assessment of school grants intervention, particularly in relation to the proposed integrated remediation approach, and adjust the remedial intervention as needed.-AF	100,000	ICS	Post	1/10/2023	30/11/2023	RA1	Services
9.	Technical Assistant to Analyze TPAD data in target schools for the school grants for lesson coverage (TSC) -AF	200,000	ICS	Post	1/2/2023	30/6/2023	RA1	Services
10.	TA - Assessments to measure teacher proficiency at Program's midterm and endline (TSC)-AF	200,000	ICS	Post	1/2/2023	30/6/2023	RA1	Services

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**PROCUREMENT PLAN Kenya : Primary Education Equity in Learning Program**

**General Information**  
**Country:** Kenya **Bank's Approval Date of the Original Procurement Plan:** 2023-01-05  
**Revised Plan Date(s):** (comma delineated, leave blank) 2024-08-29  
**Project ID:** P176867 **GPN Date:** 2023-01-07  
**Project Name:** Primary Education Equity in Learning Program  
**Loan / Credit No:** IDA / 70670, IDA / D9910  
**Executing Agency:** Ministry of Education

**WORKS**

Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Procurement Process	Prequalification (Y/N)	High SEA/SH Risk	Procurement Document Type	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Draft Pre-qualification Documents		Prequalification Evaluation Report		Draft Bidding Document / Justification		Specific Procurement Notice / Invitation		Bidding Documents Issued		Proposal Submission / Opening / Minutes		Bid Evaluation Report and Recommendation for Award		Signed Contract		Contract Completion
													Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	

**GOODS**

Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Procurement Process	Prequalification (Y/N)	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Draft Pre-qualification Documents		Prequalification Evaluation Report		Draft Bidding Document / Justification		Specific Procurement Notice / Invitation		Bidding Documents Issued		Proposal Submission / Opening / Minutes		Bid Evaluation Report and Recommendation for Award		Signed Contract		Contract Completion	
											Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual		Planned
KE-MOE-352326-GO-RFQ / Procurement of Motor Vehicles	IDA / D9910		Post	Request for Quotations	Limited	Single Stage - One Envelope		290,909.00	0.00	Canceled							2023-04-05	2023-04-26								2023-05-15		2023-06-14
KE-MOE-374907-GO-RFQ / Purchase of IT (Laptops, Heavy Duty and Medium Printers, Scanners, Projectors) and Office Equipment	IDA / D9910		Post	Request for Quotations	Limited	Single Stage - One Envelope		150,000.00	0.00	Pending Implementation							2023-09-04									2023-10-30		2023-12-29
KE-MOE-382100-GO-RFB / Procurement of Specialized equipment and assistive devices and transcription and production of print learning materials into braille format for learners with visual impairment - for Kenya Institute of Blind and Kenya Institute of Special	IDA / 70670		Post	Request for Bids	Open - National	Single Stage - One Envelope		898,072.00	0.00	Under Implementation				2023-10-03	2024-03-26	2023-10-08					2023-11-19	2024-05-06	2023-12-19			2024-01-23		2024-07-21
KE-MOE-382116-GO-RFQ / Purchase of Wireless Routers	IDA / 70670		Post	Request for Quotations	Limited	Single Stage - One Envelope		37,500.00	0.00	Pending Implementation							2023-10-11									2023-12-06		2024-06-03
KE-MOE-396397-GO-RFQ / Supply, Delivery and Installation of Digital Public Address Communication Equipment	IDA / D9910		Post	Request for Quotations	Limited	Single Stage - One Envelope		60,000.00	0.00	Under Implementation							2023-12-11	2024-01-03								2024-01-20		2024-03-20
KE-MOE-427412-GO-RFB / Procurement of Project vehicle	IDA / 70670		Post	Request for Bids	Open - National	Single Stage - One Envelope		540,000.00	0.00	Pending Implementation				2024-07-15		2024-07-20					2024-08-10		2024-08-31			2024-09-21		2024-11-20

**NON CONSULTING SERVICES**

Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Procurement Process	Prequalification (Y/N)	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Draft Pre-qualification Documents		Prequalification Evaluation Report		Draft Bidding Document / Justification		Specific Procurement Notice / Invitation		Bidding Documents Issued		Proposal Submission / Opening / Minutes		Bid Evaluation Report and Recommendation for Award		Signed Contract		Contract Completion	
											Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual		
KE-MOE-353671-NC-RFQ / Printing and distribution of 6000 copies of SIP Manual	IDA / 70670		Post	Request for Quotations	Limited	Single Stage - One Envelope		30,000.00	0.00	Signed							2023-04-12	2023-11-01								2023-05-15	2024-02-13	2023-06-05
KE-MOE-374899-NC-RFQ / Printing of IEC Materials	IDA / D9910		Post	Request for Quotations	Limited - National	Single Stage - One Envelope		26,363.22	0.00	Pending Implementation							2024-08-04									2024-09-15		2024-09-18

**CONSULTING FIRMS**

Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Contract Type	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Terms of Reference		Expression of Interest Notice		Short List and Draft Request for Proposals		Request for Proposals as Issued		Opening of Technical Proposals / Minutes		Evaluation of Technical Proposal		Combined Evaluation Report and Draft Negotiated Contract		Signed Contract		Contract Completion	
										Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual		
KE-MOE-331998-CS-LCS / Consultancy for Independent Verification of Results in Targeted Schools Receiving Grants, School Meals, Scholarships, Teacher Deployment, CBC and CBA, Construction of Classrooms and Capacity Building of Teacher Training Colleges un	IDA / 70670		Post	Least Cost Selection	Open - National		150,000.00	0.00	Signed	2023-01-06	2023-01-06	2023-01-27		2023-03-02	2023-03-01			2023-03-09	2023-03-16	2023-04-06	2023-03-20	2023-04-29	2023-04-17	2023-06-03	2023-05-18	2025-06-02	
KE-MOE-422244-CS-COS / Technical Assistance (TA) for Competence Based Assessment	IDA / 70670		Post	Consultant Qualification Selection	Open - National		150,000.00	0.00	Under Implementation	2024-04-16	2024-04-19	2024-04-23		2024-06-06	2024-08-06					2024-07-06					2024-08-10		2025-02-06
KE-MOE-422486-CS-COS / Technical Assistant for CBC	IDA / 70670		Post	Consultant Qualification Selection	Open - National		150,000.00	0.00	Under Implementation	2024-04-16	2024-04-19	2024-04-23		2024-06-06						2024-07-06					2024-08-10		2025-02-06

**INDIVIDUAL CONSULTANTS**

Activity Reference No. / Description	Loan / Credit No.	Component	Review Type	Method	Market Approach	Contract Type	Estimated Amount (US\$)	Actual Amount (US\$)	Process Status	Terms of Reference		Invitation to Identify/Selected Consultant		Draft Negotiated Contract		Signed Contract		Contract Completion
										Planned	Actual	Planned	Actual	Planned	Actual	Planned	Actual	
KE-MOE-375263-CS-INDV / Hire of Communication Specialist	IDA / D9910		Post	Individual Consultant Selection	Open - National		60,000.00	0.00	Signed	2023-10-02	2023-09-20	2023-11-20	2023-11-30	2023-12-11	2023-12-14	2024-01-15	2023-12-18	2026-12-30
KE-MOE-375263-CS-INDV / Technical Assistance to Strengthen Supply Chain for Sanitary towels and accountability	IDA / D9910		Post	Individual Consultant Selection	Open - National		39,000.00	0.00	Canceled	2023-09-15		2023-11-03		2023-11-24		2023-12-29		2024-06-26
KE-MOE-382118-CS-INDV / Technical Assistant on Policy, Project Management and Coordination	IDA / 70670		Post	Individual Consultant Selection	Open - National		40,000.00	0.00	Signed	2023-10-03	2023-09-20	2023-11-21	2023-12-15	2023-12-12	2023-12-14	2024-01-16	2023-12-18	2024-07-14

KE-MOE-382131-C5-INDV / Technical Assistant (TA) for Competence Based Assessment	IDA / 70670		Post	Individual Consultant Selection	Open - National		150,000.00	0.00	Canceled	2023-10-10		2023-11-28		2023-12-19		2024-01-23		2024-07-21
KE-MOE-382129-C5-INDV / Technical Assistant for CBC	IDA / 70670		Post	Individual Consultant Selection	Open - National		150,000.00	0.00	Canceled	2023-10-13		2023-12-01		2023-12-22		2024-01-26		2024-07-24
KE-MOE-447727-C5-CDS / Technical Assistance for environmental Safeguards Specialist	IDA / D9910		Post	Individual Consultant Selection	Open - National		36,976.00	0.00	Pending implementation	2024-08-30		2024-10-18		2024-11-08		2024-12-13		2025-06-11